UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF NEW YORK

VALENCIA AG, LLC,

No. 5:24-cv-00116 (GTS/TWD)

Plaintiff.

v.

FIRST AMENDED COMPLAINT

CHRISTOPHER ALEXANDER, in his official capacity as Executive Director of the New York Office of Cannabis Management; TREMAINE WRIGHT, in her official capacity as Chairperson of the New York Cannabis Control Board,

Defendants.

INTRODUCTION

- 1. New York is joining the growing number of states that allow the legal cultivation, sale, and consumption of cannabis. Near the end of 2023, New York cannabis regulatory authorities closed the first application window for individuals and businesses to obtain licenses to participate in this burgeoning market. The licenses granted will serve a special role in establishing this new industry in New York.
- 2. But licenses are not available on an equal basis. Instead, the State of New York gives significant race- and sex-based preference in both the application and review process for obtaining a license to operate a cannabis business.
- 3. Valencia Ag is a hopeful cannabis business that satisfies all the legitimate criteria to become a licensed cannabis business in New York. However, because the owners of the business do not identify as New York's preferred race or sex, Valencia is at a severe disadvantage in obtaining a license. Plaintiff brings this civil rights action to vindicate its equal protection rights under the Fourteenth Amendment to the United States Constitution.

JURISDICTION AND VENUE

- 4. This action arises under the Fourteenth Amendment to the United States Constitution and 42 U.S.C. § 1983. The Court has jurisdiction over this federal claim under 28 U.S.C. §§ 1331 (federal question) and 1343(a) (redress for deprivation of civil rights). Declaratory relief is authorized by the Declaratory Judgment Act, 28 U.S.C. §§ 2201–2202.
- 5. Venue is proper in this District under 28 U.S.C. § 1391(b)(2). A substantial part of the events giving rise to this claim have occurred or will occur in the Northern District of New York.

PARTIES

- 6. Plaintiff Valencia Ag, LLC, is a limited liability company organized under the laws of the State of New York. It has its place of business at 5204 Harvest Hill Drive, Jamesville, New York 13078. Plaintiff has applied for a microbusiness cannabis license in the past and is ready, willing, and able to apply for a cannabis license again in the future.
- 7. Defendant Christopher Alexander is the Executive Director of the New York Office of Cannabis Management (OCM). OCM exercises its authority through Defendant Alexander. N.Y. CANBS §§ 8–9. Defendant Alexander is sued solely in his official capacity.
- 8. Defendant Tremaine Wright is the Chairperson of the Cannabis Control Board (CCB or Board). CCB has authority over the issuance of cannabis business licenses. N.Y. CANBS § 10(1)–(2). Defendant Wright is sued solely in her official capacity.

FACTUAL ALLEGATIONS

New York's Cannabis Law

9. On March 31, 2021, the State of New York enacted the Marihuana Regulations & Taxation Act, with the short title of "Cannabis Law." N.Y. CANBS § 1.

- 10. New York law requires that any person who seeks to legally "cultivate, process, distribute, deliver or dispense cannabis within this state for sale" must apply for a license from the Board. *Id.* § 61.
- 11. The Board has "sole discretion" to limit the number of licenses issued. In doing so, however, it must "prioritize[] social and economic equity applicants with the goal of fifty percent awarded to such applicants" and the issuance of licenses must "reflect[] the demographics of the state." *Id.* § 10(2).
- 12. The Cannabis Law defines "[s]ocial and economic equity applicant[s]" (SEE applicants) as "an individual or an entity who is eligible for priority licensing pursuant to the criteria established in article four." *Id.* § 3(50).
- 13. Article four establishes that one can qualify for priority licensing on the basis of the owner's race and/or sex. *Id.* § 87
- 14. The Cannabis Law sets out selection criteria that the Board must consider when granting an "initial adult-use cannabis license." *Id.* § 64(1), *et seq.*
- 15. The first criterion is that "the applicant is a social and economic equity applicant." *Id.* § 64(1)(a).
- 16. As a separate criterion, the statute then repeats that the Board must consider whether "the applicant qualifies as a social and economic equity applicant." *Id.* § 64(1)(f).
- 17. For microbusiness, delivery, and nursery licenses, the Cannabis Law mandates that "[t]he granting of such licenses shall promote social and economic equity applicants." *Id.* §§ 73–75.
- 18. The Board must develop a "social and economic equity plan" (SEE Plan) that must "promote racial, ethnic, and gender diversity when issuing licenses for adult-use cannabis related

activities." *Id.* § 87(1). A copy of the current SEE Plan is attached to this First Amended Complaint as Exhibit A.

- 19. The SEE Plan states that "the promotion of racial, ethnic, and gender diversity when issuing licenses" is "a central mission of both the Board and the Office." Ex. A at 6.
- 20. The SEE Plan characterizes itself as "a living strategic document that will be adjusted and amended to reflect New York's evolving cannabis landscape." Ex. A at 6.
- 21. The statute mandates that the Board's plan must establish a goal that 50% of the adult-use licenses of all types be given to SEE applicants. *Id.* § 87(2).
- 22. The plan must "ensure inclusion" of "minority-owned" and "women-owned" businesses, *id.* § 87(2)(b)–(c), businesses which qualify for "priorit[y] consideration" as SEE applicants. *Id.* § 87(1).
- 23. A "minority-owned business" is defined along racial/ethnic lines. At least 51% of the business must be owned by "minority group members." *Id.* § 87(5)(a)(i). "Minority group members" is further defined and is based solely on race and ethnicity. *Id.* § 87(5)(b)(i)–(iv).
- 24. A "women-owned business" is defined on the basis of sex or gender. At least 51% of the business must be owned by women. *Id.* § 87(5)(c)(i).
- 25. The Board is required to collect demographic information on licensees in furtherance of its social and economic equity goal, *id.* § 88, a requirement that has been integrated into the SEE plan.
- 26. In addition to priority review and licensure, the Cannabis Law treats applicants differently on the basis of race and sex in a myriad of additional ways. Race and sex considerations determine whether an applicant must possess the land for the business or merely have a "plan to do so." *Id.* § 64(1)(e). Race and sex determine eligibility for special mentorship and incubator

programs. *Id.* §§ 10(17)(c), 87(1), 87(4). Even the registration and application fees vary depending on the race and sex of the applicant. *Id.* §§ 15(3), 63(3).

Regulation by the Cannabis Control Board

- 27. The Cannabis Law grants CCB rulemaking authority to "effectuate the provisions of" the Cannabis Law. *Id.* § 13.
- 28. CCB's regulations promulgated under this authority largely reflect the statutory requirements to discriminate on the basis of race and sex.
- 29. CCB regulation allows "the acceptance of licensing applications" to be limited according to "social and economic equity factors." N.Y. Comp. Codes R. & Regs. tit. 9, § 120.1(c).
- 30. CCB regulation states that "[a]n applicant . . . shall be reviewed and evaluated in an order and manner determined by the Board, based on . . . social and economic equity status." *Id.* § 120.7(b).
- 31. CCB regulation allows race and sex to be used when determining priority for "application submission, review, selection, and issuance." *Id.* § 120.7(c)(2).
- 32. CCB regulation confirms that applicants qualify for priority social and economic equity status on the basis of race and/or sex. *Id.* § 121.1(a)(1)(ii)–(iii), (b), (f)–(g).
- 33. "[P]rovisional licensing" is available for certain applicants who have their application denied, so long as they are of the preferred race or sex. *Id.* § 120.13(d).
- 34. The license fee can be reduced by 50%, waived, or deferred if the applicant is from a preferred race or sex. *Id.* § 120.4(c)(1).
- 35. CCB asserts and has exercised discretionary authority to determine how it "may approve licenses using mechanisms, including, but not limited to, scoring, compliance-based evaluation, qualified lottery, randomized ordering, or any combination thereof." *Id.* § 120.7(c).

CCB's rulemaking authority under N.Y. CANBS § 13, which must be exercised to "effectuate the provisions of" the Cannabis Law, does not extend to the implementation of a randomized queueing process that does not provide for priority ordering, review, and licensing of SEE applicants as mandated by the statute, *see* N.Y. CANBS §§ 3(50), 10(2), 64(1), 73–75, 87(1)–(2), and as otherwise embodied in the Board's regulations.

OCM and CCB Licensing Procedures

- 36. OCM recently published a brochure entitled "ADULT-USE SOCIAL & ECONOMIC EQUITY APPLICANT OVERVIEW." Plaintiff has attached a copy of this brochure to the First Amended Complaint as Exhibit B.
- 37. The brochure acknowledges OCM's goal that 50% of the licenses be given to social and economic equity applicants. Ex. B.
- 38. The brochure explains that license priority is given to "Minority-owned businesses" and "Women-owned businesses." Ex. B.
- 39. The brochure explains that SEE applicants are entitled to a 50% reduction of the application fee and a 50% reduction of the annual license fee. Ex. B.
- 40. Moreover, "Qualified SEE applicants will receive priority in accessing adult-use licenses, with an extra prioritization for microbusiness, delivery, and nursery licenses." Ex. B.
- 41. On December 5, 2023, OCM updated a publication titled "General Licensing Applications Frequently Asked Questions." Plaintiff has attached a copy of this publication to this First Amended Complaint as Exhibit C.
- 42. The FAQ document explains how applications are "pooled based on the license type sought, SEE certification and provisional status," and then "queued (ordered) in their distinct pools" once an application window closes. Ex. C.

- 43. Notably, "an applicant's queueing order is very important as those higher in the queue will be reviewed first, and it is possible that not all applications will be reviewed before all licenses have been issued." Ex. C.
- 44. In the section on Social and Economic Equity, the FAQ document states that SEE applicants receive "[l]icense review prioritization for adult-use cannabis licenses," and that "[q]ualifying as multiple SEE categories will increase an applicant's chances in the random order queueing process." Ex. C.
- 45. The FAQ document also explains that "[a]pplicants who are not issued a license in this application window must resubmit an application to be considered in a future application licensing window," where "the Board may create applications with competitive or scored elements." Ex. C.
- 46. The current SEE Plan summarizes approaches several states have taken to achieve "social equity." Some states set up lotteries that give social equity applicants more chances to win, or that are reserved exclusively for social equity applicants. It also recounts that some states have instituted "merit-based" scoring systems that award social equity applicants more points on their applications. Far from disavowing such measures as unauthorized by the Cannabis Law or unconstitutional discrimination when applied along race and gender lines, the SEE Plan states that these measures have "proven to be only part of the solution." Ex. A at 13.
- 47. OCM and its Chief Equity Officer recently gave a slide presentation addressing the nature of the applications the OCM had received after the application window closed. Plaintiff has attached a copy of select pages of this presentation to this First Amended Complaint as Exhibit D.
- 48. According to the presentation, approximately 6,800 applications were received for various types of cannabis licenses. Ex. D.

- 49. 70% of the applications sought preferential treatment as a "social and economic equity" applicant. Ex. D.
- 50. Of those applications, 46% claimed that status on the basis of being a "Minority-owned business," and 34% were claiming such status on the basis of being a "Women-owned business." Ex. D.
- 51. On about January 12, 2024, OCM published its list of the hierarchy of applicants based on the purportedly randomized placement of applications. Plaintiff has attached a copy of this list to this First Amended Complaint as Exhibit E.
- 52. While the precise weight and how queueing priority was set is unknowable at this time, it is clear from the statutory and regulatory text that OCM officials are mandated and authorized to give favor and preference in the application, queueing, review, and granting processes to applicants based on their race and sex.
- 53. After queueing is complete, CCB is mandated and authorized to consider race and/or gender when reviewing applications and granting licenses.
- 54. CCB regulation asserts that the method for queueing is left entirely to CCB's discretion. N.Y. Comp. Codes R. & Regs. tit. 9, § 120.7(c). Even assuming this to be true such that the Board could implement randomized queueing under its statutory authority, as the demographic makeup of licensees becomes known CCB must take race- and sex-based action to meet its mandated goal for 50% of licensees to be social and economic equity applicants.
- 55. CCB plans to open future license application windows as part of its "measured rollout" and "methodical approach to licensing." Ex. A at 55–56.

56. CCB is mandated and authorized to take race- and sex-based action when receiving, queueing, reviewing, and granting license applications that will be submitted to these future application windows.

Valencia Ag, LLC is at a severe disadvantage because of its ownership's race and sex

- 57. Valencia Ag is owned by two brothers. Because they are men and cannot claim membership in one of the races favored by the Cannabis law, Valenica Ag cannot claim that it is a SEE applicant in its application on the basis of being a "minority-owned business" or "womenowned business."
- 58. Valencia Ag does not qualify for any SEE applicant status under any of the other factors.
- 59. Valencia Ag filed an application with OCM on October 12, 2023, seeking a microbusiness cannabis license.
- 60. OCM advised applicants prior to filing an application that priority would be given to applicants that attested they either owned or rented space that was immediately ready to conduct a licensed cannabis business. These are considered "Operationally-Ready" businesses.
- 61. Valencia Ag entered into a lease agreement prior to filing its application specifically for the sole purpose of being ready to conduct a licensed business at the leased premises. Accordingly, Valencia Ag is an Operationally-Ready business.
- 62. Its lease agreement requires it to pay \$2,000 per month plus utilities and premises insurance. To date, Valencia Ag has been unable to utilize the leased premises since its application has not been reviewed, much less any cannabis license granted. Accordingly, Plaintiff has suffered damages and harm due to delays in obtaining a cannabis license.

- 63. Of the about 6,800 applications to the first recently closed application window, about 2,200 applicants, including Plaintiff, were Operationally-Ready applicants. OCM ranked Plaintiff at number 2,042 in the hierarchy of applicants.
- 64. Because the Board intends to issue only about 110 microbusiness licenses from this first round of applicants, Plaintiff's position in the purportedly randomized queue virtually ensures that it will not be granted a license any time soon despite its significant investments in building a qualified, Operationally-Ready business, as OCM officials have determined and advised that many applicants, especially those assigned a relatively high number on the list, may never have their applications reviewed.
- 65. Even if the queue released on January 12, 2024, was randomized, Valencia's relatively low ranking in the queue, making access to one of the first 110 microbusiness licenses a virtual impossibility, is in part attributable to the high number of race- and gender-based SEE applicants who filed applications after receiving preferential treatment in the application process because of their race and sex. The presence of this high number of SEE applicants that received preferential treatment made it more likely that Valencia would receive a relatively low ranking in the unlawfully randomized queue, and thus this discrimination will cause Valencia to almost certainly not be reviewed in this application round and will thus be granted a license much later, if ever.
- 66. Valencia's relatively low ranking in the queue is also attributable to OCM and the Board's repeated announcements promising favor, preference, and priority to SEE applicants pursuant to the Cannabis Law's mandates, which induced and incentivized such individuals to apply for licenses. Such announcements and promises were made with the intended effect of having more Minority-owned and Women-owned businesses apply for a license, which in turn

would result in more licenses being granted to such businesses, regardless of whether the promised favor, preference, and priority would ultimately be given. Without such inducement and incentive, fewer applicants would have applied, and Valencia would have more likely received a higher ranking in the queue. Such announcements and promises were intended and designed to help achieve the mandatory goal of granting at least 50% of licenses to SEE applicants.

- 67. Because of the favor and preference given by OCM officials to applicants based on race and sex, Plaintiff will almost certainly not be granted a license in the foreseeable future, if ever.
- 68. If Plaintiff does not receive a license upon the conclusion of review of the pending batch of applicants from the first application window, Plaintiff is qualified, ready, willing, able, and plans to reapply in subsequent application windows that OCM and the Board have publicly stated will be opened in the future.
- 69. Any future license application will be subjected to the Board's statutory mandate and regulatory authority to consider applicants' race and/or gender when accepting, queueing, and reviewing applications.
- 70. Any future license application will be subjected to the Board's statutory mandate and regulatory authority to consider applicants' race and/or gender when making licensing decisions.
- 71. CCB's mandate to award 50% of licenses to SEE applicants will require it to continuously make race- and sex-conscious decisions over time, as the agency gets a fuller picture of the demographic makeup of awarded licensees.
- 72. Plaintiff must make its future business decisions and plans, and file any future license application, under the specter of the Cannabis Law's mandated discrimination and the

CCB's authority to effectuate this discrimination through various means to be memorialized in future amendments to the SEE Plan, including but not limited to using race and/or gender considerations in setting quotas for future application windows, opening application windows only for SEE applicants, setting aside available licenses only for SEE applicants, providing queue priority or extra queue placement for SEE applicants, and awarding SEE applicants additional points in a "merit-based" application review process.

CLAIMS FOR RELIEF

FIRST CAUSE OF ACTION

The Race-Based Licensing Classifications Violate the Equal Protection

Clause of the Fourteenth Amendment

- 73. Plaintiff alleges and incorporates by reference the allegations in the preceding paragraphs of this First Amended Complaint.
 - 74. Plaintiff is a person under 42 U.S.C. § 1983.
- 75. Defendants acted under the color of state law in developing, implementing, and administering laws, regulations, and procedures that discriminate and grant preferential treatment to cannabis license applicants based on their race and/or sex.
- 76. The Equal Protection Clause of the Fourteenth Amendment to the United States Constitution requires that "[n]o State shall . . . deny to any person within its jurisdiction the equal protection of the laws." U.S. Const. amend. XIV, § 1.
- 77. The rights guaranteed by the Fourteenth Amendment are enforceable against Defendants through 42 U.S.C. § 1983.

- 78. Defendants have violated Plaintiff's right to equal protection of the laws by discriminating against Plaintiff in its application for a microbusiness cannabis license on the basis of race.
- 79. Defendants have violated Plaintiff's right to equal protection of the laws by subjecting Plaintiff's ability to receive a license to discrimination on the basis of race.
- 80. Because the Cannabis Law, CCB regulations, and OCM practices treat applicants differently based on their race, they must satisfy strict scrutiny.
- 81. Individuals who qualify for priority licensure based on their race are not required to prove that they have been specifically harmed by prior unconstitutionally or unlawfully discriminatory enforcement of cannabis prohibition laws, nor any other unconstitutionally or unlawfully discriminatory government action for that matter. Race alone is enough.
- 82. Defendants do not have a compelling interest that justifies these racial classifications.
- 83. The racial classifications are not necessary to remedy any violation of the Constitution or a statute.
- 84. The racial classifications are not designed to remedy specific, identified discrimination.
- 85. Even if the racial classification were enacted to further a compelling interest, they are not narrowly tailored to that purpose.
- 86. The racial classifications are woefully overinclusive. Individuals from certain racial groups are given preference for no identifiable purpose.
 - 87. The racial classifications treat individuals according to racial stereotypes.
 - 88. The racial classifications have no end date and will continue in perpetuity.

89. Because these racial classifications further no compelling interest, and are not narrowly tailored, they violate the Equal Protection Clause.

SECOND CAUSE OF ACTION

The sex-based classifications violate the Equal Protection Clause of the

Fourteenth Amendment to the Constitution

- 90. Plaintiff alleges and incorporates by reference the allegations in the preceding paragraphs of this First Amended Complaint.
- 91. The Cannabis Law, CCB regulations, and OCM practices discriminate on the basis of sex in violation of the Equal Protection Clause.
- 92. The Cannabis Law, CCB regulations, and OCM practices facially discriminate on the basis of sex.
- 93. Sex-based classifications are subject to intermediate scrutiny. Under this standard, the government must show that the statute's gender classifications serve important governmental objectives and that the means employed are substantially related to those objectives.
- 94. Defendants do not have an important objective that justifies these sex-based classifications.
- 95. The sex-based classifications embedded in the Cannabis Law, CCB regulations, and OCM practices do not remedy past, identifiable discrimination against women.
- 96. Even if Defendants can identify an important objective for these sex-based classifications, the means chosen are not substantially related to it.
- 97. The sex-based classifications treat individuals differently according to gender stereotypes.
 - 98. The sex-based classifications have no end date and will continue in perpetuity.

99. Because these gender classifications further no important interest, and are not substantially related to one, they violate the Equal Protection Clause.

PRAYER FOR RELIEF

WHEREFORE, Plaintiff prays for relief as follows:

- 1. A declaration that the use of race in the New York Cannabis Law, CCB regulations promulgated thereunder, and OCM policies and practices violates the Fourteenth Amendment to the United States Constitution;
- A declaration that the sex-based classifications in the New York Cannabis Law,
 CCB regulations promulgated thereunder, and OCM policies and practices violates the Fourteenth
 Amendment to the United States Constitution;
- 3. A permanent injunction prohibiting Defendants from enforcing the race and sex preferences in the New York Cannabis Law, CCB regulations promulgated thereunder, and OCM policies and practices;
- 4. An award of attorneys' fees, costs, and expenses in the action pursuant to 42 U.S.C § 1988; and
 - 5. Such other relief that the Court deems just and proper.

DATED: March 13, 2024.

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CERTIFICATE OF SERVICE

I hereby certify that on March 13, 2024, I electronically filed the foregoing First Amended Complaint (dated March 13, 2024), with the Clerk of the District Court using the CM/ECF system, which is understood to have sent notification of such filing electronically to the following:

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Exhibit A

New York Social and Economic Equity Plan



New York Social And Economic Equity Plan



New York **Social And Economic Equity Plan**

Letter from Executive Director	3
Letter from Chief Equity Officer	4
Acknowledgements	5
I. INTRODUCTION	6
Legislative Mandate	7
Key Terms	8
Applying an Equity Framework	10
At a Glance: What is Intersectionality?	11
II. BACKGROUND	12
Approaches to Social Equity	13
Challenges to Social Equity	15
III. NEW YORK CANNABIS PROGRAMS	19
Equity Community Roundtables	20
Current Social & Economic Equity Initiatives	28
The Legacy of Prohibition in New York	31
Equity in Access to Medical Cannabis	38
Business Support in New York State	40
Regional Economic Development	45
IV. SUMMARY RECOMMENDATIONS	51
Market Architecture	52
Access and Business Viability	58
Community and Consumer Engagement	67
Conclusion	69

Letter from Executive Director

When New York State enacted the Marijuana Regulation and Taxation Act (MRTA), it stood as the most progressive cannabis legalization bill in the nation. The bill included key provisions expunging past cannabis convictions, dedicating revenue to community improvement, and a directive to prioritize those who normally have been left out and left behind of sizable government generated economic development projects.

The design of this market was included in that bill. The MRTA laid out an approach that tried to incorporate lessons learned from other states who have ended prohibition in their own jurisdictions but left to this team the heavy work of filling out the true blueprint to making New York's cannabis market the most equitable, and successful, cannabis market in the nation.

This living document represents the path forward for New York. It is a strategic plan to realize the goals of the MRTA, to bring economic activity to every corner of the State, and to set a new example of what intentional policymaking looks like. This Social and Economic Equity Plan does not run from New York's past relationship with cannabis. It contextualizes it and provides the State with achievable steps to repair the harm that has been done and prepare the State to be a national leader in the space.

I am proud of the work of the Office to date and look forward to bringing the innovative strategies identified in this plan to life.

Equity is not a thing. It is the thing.

Chris Alexander

Executive Director New York State Office of Cannabis Management

Letter from Chief Equity Officer

Harlem's native son, James Baldwin, once wrote, "People who imagine history flatters them are impaled on their history like a butterfly on a pin and become incapable of seeing or changing themselves or the world." And so, it is in the spirit of breaking free from our longheld narratives that New York embarks upon a new chapter of cannabis legalization to reach higher, more equitable heights.

New York's landmark cannabis law provides the foundation upon which a better future can be built. It provides the structure for redressing the long-standing injustices and inequities created by the unequal enforcement of cannabis prohibition and informs the work to come.

Cannabis legalization represents more than a shift in New York's drug policies — it heralds the end the era of "Jim Crow policing" against Black and brown communities that have been devastated by decades of disproportionate drug possession arrests and mass incarceration. Yet, the burgeoning legal cannabis market is increasingly at risk of abandoning the racial justice values that drove the initial calls for legalization.

Nationwide, it is estimated that Black cannabis entrepreneurs account for just five percent of industry ownership.² In many ways, demographic disparities in ownership reflect and reinforce America's persistent and insidious racial wealth gap — the cumulative result of centuries of institutional and systemic racism. If New York is to chart a different course, it must adopt radically different approaches to rolling out the legal market.

As Chief Equity Officer, I have committed to building a fair, inclusive, and equitable foundation for the New York market. One where everyday New Yorkers and their families can become self-sufficient stakeholders in this new legal industry and work together to build a national model for reform with community reinvestment, equity, and justice at the forefront.

This Social and Economic Equity Plan is the result of the insight, expertise, and ongoing dedication of Office personnel, as well as their partnership with community stakeholders from across the state. It provides a roadmap to a cannabis market that reflects the state's renowned spirit of enterprise, rich diversity and agricultural roots. The grim history of cannabis prohibition in New York won't stand in the way of progress. Rather, it will shape new systems and policies designed to deliver racial and economic justice for generations of New Yorkers.

Damian Fagon

Chief Equity Officer
New York State Office of Cannabis Management

Acknowledgements

This report was developed with stakeholder engagement. The Office consulted community partners in New York as well as industry experts with extensive experience supporting cannabis social equity initiatives across the country.

Community Partners: Akbar Self Help, Albany 518 SNUG, Asian Cannabis Roundtable, Bellport Hagerman East Patchogue Alliance, Inc., Black Farmers United, Black Veterans for Social Justice, CannaBronx, Cornell Cooperative Extension, Harlem Business Association, Ibero American Action League, Inc., Local 338 RWDSU/UFCW, Mothers on the Move, New York Women's Chamber of Commerce, Office of General Services Division of Service-Disabled Veterans' Business Development, The Upstate New York Black Chamber of Commerce, Trinity Alliance Inc., Universal Hip-Hop Museum, Urban League of Long Island, Veterans in Economic Transition Conference, Victory Temple Fellowship Church, Women Grow.

Industry Experts: Cristina Buccola, Darrin Chandler, Dasheeda Dawson, Edgar Cruz, Toni Forge, Tye Hodson, Kika Keith, Marie Montmarquet, Jessica Strange, Shaleen Title, Chaney Turner, Wally Wong, Hilary Yu.

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Legislative Mandate

Pursuant to the Cannabis Law,³ the Cannabis Control Board is charged with the creation and implementation of a social and economic equity plan in consultation with the Chief Equity Officer and Executive Director, and after receiving public input. (N.Y. CANBS § 87(1)) The goals of the plan include the promotion of racial, ethnic, and gender diversity when issuing licenses and the promotion of diversity in commerce, ownership and employment, and opportunities for social and economic equity in the regulated cannabis industry.

The promotion of social and economic equity in the cannabis industry is a central mission of both the Board and the Office. The New York Social and Economic Equity (NYSEE) Plan presents the strategy for advancing that mission. The NYSEE Plan is a living strategic document that will be adjusted and amended to reflect New York's evolving cannabis landscape.

The NYSEE Plan consists of four sections. Part I is an introduction to the Plan. Part II provides relevant background information, with particular emphasis on the national landscape of cannabis markets and the various forms that social equity programs have taken. Part III examines current initiatives and business support services, among other programs, to illustrate New York's present approach to social equity. This section also details the public input communicated to the Office and used to generate this Plan. Part IV contains a list of recommendations made by the Chief Equity Officer to the Board and the Office.



Key Terms

For the purposes of the New York Social and Economic Equity (NYSEE) Plan, the following key terms will be referred to:

Accelerator refers to a cannabis training program that provides intensive learning and mentorship experiences that solidify and expand on a licensee's or applicant's advanced cannabis experience and skill.

Board refers to the Cannabis Control Board of New York State.

Cannabis refers to all parts of the plant of the genus Cannabis, whether growing or not; the seeds thereof; the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds or resin. It does not include the mature stalks of the plant, fiber produced from the stalks, oil or cake made from the seeds of the plant, any other compound, manufacture, salt, derivative, mixture, or preparation of the mature stalks (except the resin extracted therefrom), fiber, oil, or cake, or the sterilized seed of the plant which is incapable of germination. Cannabis does not include hemp, cannabinoid hemp or hemp extract or any drug products approved by the federal Food and Drug Administration.

Cannabis Advisory Board (CAB) refers to the State Cannabis Advisory Board which operates within the Office of Cannabis Management. It is responsible for collaborating with the Cannabis Control Board and the Executive Director to provide guidance and make recommendations regarding the use of medical cannabis, adult-use cannabis, and cannabinoid hemp and hemp extract throughout the state. Additionally, it governs and administers the New York State Community Grants Reinvestment Fund in accordance with Section 99-kk of the State Finance Law.

Communities Disproportionately Impacted (CDI) refers to, but is not limited to, a certain geographic area that has a history of arrests, convictions, and other law enforcement practices, such as, but not limited to, precincts, zip codes, neighborhoods, and political subdivisions, reflecting a disparate enforcement of cannabis prohibition during a certain time period, when compared to the rest of the state. The Board shall, with recommendations from the Advisory Board, the Chief Equity Officer and Executive Director, issue guidelines to determine how to assess which communities have been disproportionately impacted and how to assess if someone is a member of a community disproportionately impacted.

Distressed Farmer refers to: (a) a New York state resident or business enterprise, including a sole proprietorship, partnership, limited liability company or corporation, that meets the small farm classification developed by the Economic Research Service of the United States Department of Agriculture, has filed a schedule F with farm receipts for the last three years, qualifies for an agriculture assessment and meets other qualifications defined in regulation by the Board to demonstrate that they operate a farm operation as defined in section three hundred one of the agriculture and markets law and has been disproportionately impacted, including but not limited to incurring operating losses, by low commodity prices and faces the loss of farmland through development or suburban sprawl and meets any other qualifications as defined in regulation by board; or (b) a New York state resident or business enterprise, including a sole proprietorship, partnership, limited liability company or corporation, that is a small farm operator and a member of a group that has been historically underrepresented in farm ownership and meets any other qualifications as defined in regulation by board.

Equity refers to fair treatment, access to opportunity, and advancement for all.

Incubator refers to a business development and training program which provides direct support in the form of counseling services, education, small business coaching, financial planning, compliance assistance and physical infrastructure to qualified applicants and/or licensees.

Legacy operator refers to a longstanding participant in the unregulated market of cannabis or marihuana whose operations predate legalization on March 31, 2021.

Marihuana or marijuana refers to the previously utilized term for cannabis in New York State law prior to the passage of the Cannabis Law.

Minority-owned business refers to a business enterprise, including a sole proprietorship, partnership, limited liability company or corporation that is:

- at least fifty-one percent owned by one or more minority group members;
- an enterprise in which such minority ownership is real, substantial and continuing;
- an enterprise in which such minority ownership has and exercises the authority to control independently the day-to-day business decisions of the enterprise;
- an enterprise authorized to do business in this state and independently owned and operated; and
- an enterprise that is a small business.

Minority group member refers to a United States citizen or permanent resident alien who is and can demonstrate membership in one of the following groups:

- Black persons having origins in any of the Black African racial groups;
- Hispanic persons of Mexican, Puerto Rican, Dominican, Cuban, Central or South American of either Indian or Hispanic origin, regardless of race;
- Native American or Alaskan native persons having origins in any of the original peoples of North America; or
- Asian and Pacific Islander persons having origins in any of the far east countries, southeast Asia, the Indian subcontinent, or the Pacific islands.

The Office refers to the Office of Cannabis Management.

Registered organization refers to an entity that is registered under Article 3 of the Cannabis Law that is authorized to manufacture and dispense medical cannabis in New York State.

Social and economic equity (SEE) refers to policies specifically made by the Office of Cannabis Management to achieve the goals and address categories set forth in the Cannabis Law.

Service-disabled veterans mean persons qualified under article seventeen-B of the executive law.

Social and economic groups (SEE groups) refer to, in the aggregate, distressed farmers, individuals from communities disproportionately impacted, minority-owned businesses, service-disabled veterans, and women-owned businesses.

Two-tier market is a reference to the economic design that separates the adult-use cannabis industry into a supply tier and a retail tier.

Women-owned business refers to a business enterprise, including a sole proprietorship, partnership, limited liability company or corporation that is:

- at least fifty-one percent owned by one or more United States citizens or permanent resident aliens who
 are women;
- an enterprise in which the ownership interest of such women is real, substantial and continuing;
- an enterprise in which such women ownership has and exercises the authority to control independently the day-to-day business decisions of the enterprise;
- an enterprise authorized to do business in this state and independently owned and operated; and
- an enterprise that is a small business.

Applying an Equity Framework

The term equity means the fair treatment, access to opportunity, and advancement for all. The principle of equity recognizes that the objective of fair treatment can only be achieved through the identification and elimination of barriers that prevent the full participation of some groups. 4 Equity is the key to prosperity. The nation's total Gross Domestic Product (GDP) would have been \$3.1 trillion more in 2019 without the racial wealth gap - making every community stronger.5

Equity is a distinct and separate term from social equity and social and economic equity, although common discourse often uses these terms interchangeably. Equity is sharing resources based on the needs of the individual to create a level foundation. Social equity acknowledges systemic inequalities affecting certain communities and offers sociopolitical and economic solutions that provide opportunity and financial empowerment for those subject to unequal conditions. Social and economic equity refers specifically to policies made by the Office to achieve the goals laid out in the Cannabis Law.

A commitment to equity is an acknowledgement that there are communities that have been historically marginalized and harmed. While diversity guarantees the presence of various identities at the table, equity considers and provides the support needed to foster inclusive participation.

The Board and the Office recognize that in order to truly achieve our social equity objectives, those objectives must be directly connected to the ways in which we do our work. To ensure an equitable cannabis industry, the Board and the Office are committed to the following equity pillars:

- Bringing to life an industry that gives small, independent businesses an opportunity to compete.
- Building relationships and trust within the communities most impacted through educational and social programming.
- Investing resources including grants, loans, and technical assistance to equip SEE groups with the support needed to thrive in the New York State cannabis market.
- Educating communities on their rights in accordance with the Cannabis Law and regulations.
- Collecting data and evolving programming to adapt to the equity needs of the industry.

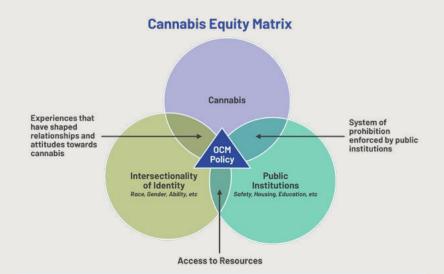
WHAT IS INTERSECTIONALITY? AND HOW DOES IT IMPACT CANNABIS POLICY?

INDIVIDUALS HAVE MULTIPLE

factors, such as ethnicity, age, ability, culture, religion, sexual orientation, and gender. As a result, personal and community experiences with cannabis differ due to how these identities intersect.

FOR EXAMPLE,
A Black individual from a
designated CDI may lack adequate
access to safe housing,
comprehensive education,
and financial resources due to how
public institutions respond to
compunding factors of their race,
gender, and socioeconomic status.

Note: They may also have negative attitudes and perceptions towards cannabis due to over-policing in their neighborhood and the arrests of close relatives.





When we make policy and program decisions, we need to consider the cannabis equity matrix, shown above, to better understand and meet the needs of New Yorkers.

When we fail to acknowledge this, we risk building more barriers to true equity in cannabis.

HERE ARE 3 DEFINITIONS TO HELP YOU UNDERSTAND AN INTERSECTIONAL FRAMEWORK:



EQUITY

is fair treatment, access to opportunity, and advancement for all.



SOCIAL EQUITY

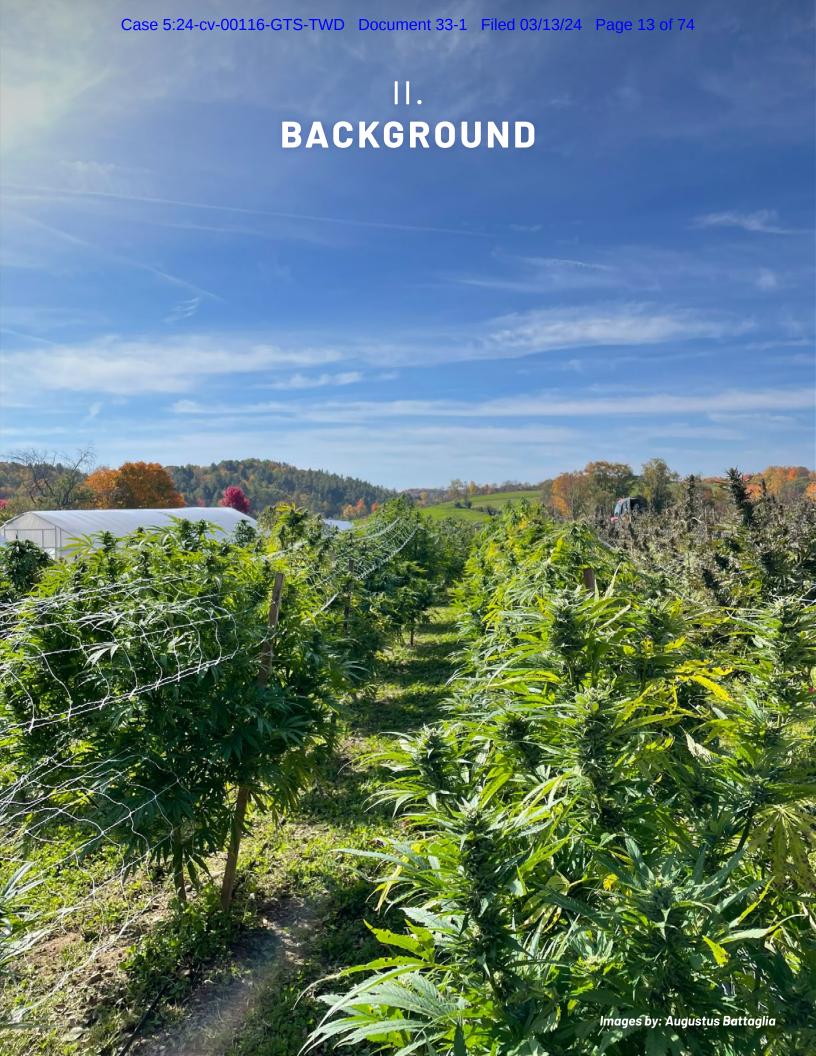
refers to the programs and policies, both within New York State and other states that acknowledges systemic barriers and provides support to uplift and encourage participation from marginalized groups.



SOCIAL AND ECONOMIC EQUITY

refers to policies specifically made by the Office of Cannabis Management to achieve the goals laid out in the Cannabis Law.





As states across the country end cannabis prohibition within their jurisdictions and begin the work of developing legal cannabis markets, it has become clear that states must do more to diversify the industry. Less than half of the 38 U.S. states that have legalized cannabis for medical-use or adult-use have social equity programs. These states have been criticized for failing to provide adequate access to licensure and long-term support for those most adversely impacted by cannabis prohibition.

Legal markets that do establish a social equity framework are generally focused on reducing entry barriers for applicants by providing licensing priority, technical training, and funding to those who qualify for social equity status. This section will highlight some approaches to social equity that have been implemented across the nation and their efficacy in ensuring that the cannabis industry is just and equitable from seed to sale.

Approaches to Social Equity

Clear the Pathway to Licensure

All states that have legalized the sale of cannabis require business owners to obtain licenses before entering the market. In general, license types are classified based on the specific market function of the cannabis business. These include cultivation, processing, and retail licenses among others. Because obtaining a license is required to participate in legal markets, the design of a state's licensing system has a significant impact on social equity outcomes.

Making it easier for businesses owned and operated by underrepresented groups to secure operating licenses is the most direct approach to increasing diversity in the cannabis industry. This effort is often guided by a designation made during the licensing process that identifies a given applicant as a member of an underrepresented group whose representation the state seeks to increase.

This designation is then accompanied by benefits, which often include reduced or waived application and/or licensing fees. In Michigan, for example, fee reductions can range between 25 and 80 percent. While efforts to reduce the cost of securing and maintaining a cannabis license is a meaningful step towards increasing economic diversity in the industry, the broader absence of access to start-up capital for social equity applicants renders these reductions relatively ineffective in achieving their stated objectives.

The benefits attached to social equity designations may also include exclusive access to a limited number of licenses, subject to a state's overall licensing strategy. States have set up numerous complex mechanisms for issuing these highly sought-after licenses. Lotteries and merit-based applications are the two most common methods.

The qualified lottery process allows the random distribution of licenses to applicants who meet a set of minimum requirements but excludes any evaluation of a given applicants ability to operationalize a license. In a lottery licensing scheme, states have either given social equity applicants more chances to win in a predetermined lottery round or have created social equity exclusive lottery pools to achieve the same objective.

In contrast, merit-based scoring relies on a single rubric to evaluate applicants against one another, ultimately awarding licenses to the applicant with the greatest overall score. Applicants with the most capital or relevant operational experience are most often favored in merit-based selection procedures. In several states, merit-based scoring system afford social equity applicant's additional points on their license application for their designation.

Affording equity applicants with a clear pathway to licensure in either licensing scheme has proven to be only part of the solution.

Business Development Supports

Business development support and incubation are two more hands on approaches to achieving social equity in the cannabis industry. Incubators typically encompass training and technical support services resulting in niche knowledge transfer. Support from a business development standpoint has proven effective in other industries and it has been significantly relied on within the cannabis industry. States have either crafted their own direct support frameworks or have incentivized non-government entities to develop frameworks to support less-resourced operators. These programs vary in their intensity, depth, and reliance on experienced cannabis businesses to mentor entrepreneurs in small batches.

Some jurisdictions reward cannabis applicants who 'incubate' verified social equity applicants. Applicants in Oakland, for example, were able to incubate equity businesses in order to expedite their own licensing timeline. They must, however, provide equity applicants with three years of free rent, a minimum of 1,000 square feet for business operations, and any required security. Under this model, social equity applicants receive startup funding and space.

Another common approach to incubation is the development of training programs by non-profit organizations. These models usually offer intensive courses on starting a cannabis business. Topics include policy, regulations, financial advising, seed-to-sale software, and real estate. While non-profits providing general introduction to cannabis operations provide social equity applicants and licensees with an advantage over those without any incubation experience, they commonly only provide a superficial introduction to the intensive curriculum required to run a processing, manufacturing, or retail business. The more the incubators are tailored to specific license types, the more effective their support systems are for new cannabis business owners.

The private sector largely dominates the incubation space. These programs offer multi-weeklong intensive courses on starting a cannabis business.

The private sector largely dominates the incubation space. These programs offer multi-weeklong intensive courses on starting a cannabis business. Private businesses outside state-incentivized programs can provide license-specific training in the incubation system, funding, mentoring, and technical training. However, they often do so in exchange for equity in the incubator participant's business. These models of incubation provide the rigor and mentorship necessary to train a new business owner, but often result in larger businesses taking a disproportionate share of equity in smaller businesses.

Challenges to Social Equity

General Market Architecture

In the early years of adult-use cannabis legalization, states regulating cannabis for the first time issued single licenses that authorized a single entity to cultivate, process, and sell cannabis at retail. The authorization for a business to engage in all parts of the cannabis supply chain or to be vertically integrated has had significant reverberations in the development of those markets. Vertical integration is now a key feature of any market's architecture, and it has become a significant factor in determining the outcomes of a state's cannabis licensing scheme and ability to promote social equity. Vertical integration is permitted in most legal cannabis markets, with some states mandating that all licensed entities be vertically integrated and control the business from "seed to sale."

The costs associated with launching and operating a vertically integrated cannabis company are exceptionally high, limiting access to the market to those who are most capitalized. There is also a significant demand placed on an operator to be able to secure adequate land and commercial space to operate a vertical business. This requirement exacerbates existing systemic inequities.

An additional consequence of unchecked vertical integration is the elimination of competition in the marketplace due to the burden on a licensee to prioritize their own products. The lack of specialization under forced vertical integration limits product availability and incentivizes bulk, middle-spectrum cannabis over premium craft cannabis.

Lack of Resources and Investment

The inability of licensees and applicants to obtain capital from traditional financial institutions is a significant barrier to achieving social equity. Due to federal prohibition, commercial banks and lending institutions have been extremely hesitant to provide standard cannabis business services. While there have been a few success stories, the cost of establishing compliance systems to reduce exposure has resulted in financial institutions directing their limited services available to the more well-resourced cannabis businesses. While many financial institutions have flatly refused to serve the industry, an increasing number have declared their intention to fully enter the cannabis market and invest heavily in operations and systems to serve cannabis customers. However, in the absence of clear federal government guidelines on how financial institutions can provide services, the industry will continue to be underserved relative to other sectors of the economy.

Legal cannabis markets, including New York, have made efforts to encourage state-chartered banks to carry the load, and cannabis industry operators have worked to alleviate these institutions' concerns. However, due to fear of federal scrutiny, financial institutions do not publicly advertise their services and provide little, if any, information on their websites. Because customers have limited ability to compare costs, banks can charge vastly different rates. Some banks charge more than \$1,200 per month for a deposit account, while others charge a fraction of that amount.

Some states have addressed banks' reluctance to participate in the cannabis space by developing programs that provide targeted grants, low-interest loans, or loan underwriting to social equity licensees. Below are some examples of these programs:

- California allocated \$15 million to help cities and counties implement social equity initiatives at the local level, with a portion of the funding going directly to licensees in the form of loans and grants, and the remainder to training programs and technical assistance.⁶
- As part of the Social Equity Cannabis Business Development Fund, social equity applicants
 in Illinois may apply for a low-interest loan to assist with the costs of launching and operating a
 cannabis business.⁷
- The City of Oakland has established the 'Elevate Impact Oakland' program that provides grants and 0% interest four-year loans to Oakland Verified Equity Applicants who meet the program criteria.⁸

Undue Influence

Social equity licenses are often targeted by speculative capital due to the lack of accessible capital from traditional financial institutions. Investors, funds and large businesses actively seek out social equity licensees for acquisition in jurisdictions where these licenses can be easily transferred. To prevent predatory recruitment, certain states, including New York, have rules that limit the sale or transfer of social equity licenses.

Some exploitative efforts have included partnership or management agreements with terms that:

- Severely dilute the applicant's or owner's ownership stake
- Reserve management rights and decisions exclusively for the equity partner or management company, as opposed to the equity owner
- List inequitable profit distribution and exorbitant above-line fees and rents
- Contain forced sale provisions that trigger the sale of the business to an equity partner for a
 predetermined amount of money, which is frequently significantly less than the business's
 actual value
- Demand supermajorities for key decisions, thereby stripping the equity owner of management control
- Divest the social equity individual or individuals of any intellectual property created during the partnership for the management company's benefit
- Mandate that the financial partner holds the lease, allowing the partner to evict the equity owner.

M/JBizDaily Staff. (2021, March 16). California awards \$15 million more in cannabis social equity grants [Review of California awards \$15 million more in cannabis social equity grants]. M/JBizDaily. https://mibizdaily.com/california-awards-15-million-more-in-cannabis-social-equity-grants/

Vermont S. 25: The Bill to Strengthen Cannabis Equity Provisions Summary | Heady Vermont. (2021, August 10). https://headyvermont.com/vermont-s-25-the-bill-to-strengthen-cannabis-equity-provisions-summary/

Elevate Impact Oakland – Oakland Equity Loan Program. (n.d.). Retrieved April 28, 2023, from https://www.elevateimpactoakland.com/

However, predatory acquisition schemes are not the only questionable activity that has undermined the goals of social equity programs. Federal law enforcement officials on both coasts have acted in response to alleged pay-to-play schemes involving cannabis business licenses. In California, where cannabis licensing corruption has been a problem since the rise of storefronts, many officials have called for the formation of a statewide task force to investigate extortion and bribery. Municipalities with fewer licenses and additional business restrictions are more likely to engage in pay-to-play schemes. Local retail cannabis bans in the majority of California jurisdictions are believed to have encouraged pay-to-play schemes in neighboring jurisdictions.

In Canada, the Alcohol and Gaming Commission of Ontario (AGCO) has targeted pay-to-play schemes in connection with the sale of retail consumer data to large producers and brands, resulting in a prohibition on inducements between licensed producers and retailers. The AGCO defines inducements as payments that are "given with the purpose to promote or increase the sale of a particular brand or product by the licensee or their employees."

In recent years, licensed retailers have called attention to the widespread circumvention of anti-inducement regulations and unfair practices by large producers and brands. The Cancel Kickbacks campaign has alleged that retailers and producers are falsely and illegally characterizing inducement transactions as payments for the sale of "data for business intelligence purposes." In practice, such schemes advantage larger producers and retailers with the financial means to increase market share. Retail chains with the leverage to request these payments can deploy them to subsidize price wars that the smaller independent retailers cannot match.

Such scenarios pose a substantial risk to small and medium-sized cannabis retailers and cultivators. Payments for market data can be used to subsidize discounts and loss leader pricing strategies by larger retailers. Smaller producers may have limited access to product listings and shelf space due to their inability to make these payments. This dynamic sets up a stacked deck that favors the larger participants, paving the way for a handful of dominant firms to monopolize the market.

Local Control

In addition to the distinctions between state market structures, there is significant variation regarding regulations around local control. To date, more than half of the states that have legalized adult-use cannabis allow local jurisdictions to opt-in or opt-out of the adult-use market. Of note, these standards frequently offer exemptions for existing medical operators. States such as Arizona, Connecticut, Illinois, Michigan, and Massachusetts prevent localities from passing opt-in or other land use laws that prohibit adult-use operations of existing medical operators.

Opt-in and opt-out clauses impact market access and can diminish first mover advantages for social equity licensees by decreasing the availability of compliant properties, while boosting first-mover advantages for existing operators with opt-in/opt-out exemptions. Nearly 40% of counties and municipalities in California and 50% in New York have opted-out of cannabis retail sales. Opt-outs in New York, however, represent just under 25% of the statewide population.

In general, these actions restrict access to applicants, particularly those with limited experience in municipal lobbying and community outreach, shield existing illicit operators from legal competition, and inflate the value of cannabis licenses in surrounding areas.

Elmahrek, A., Vives, R., Lopez, R. J., & St John, P. (2023, January 10). New details of corruption in Southern California weed licensing. - Los Angeles Times. Los Angeles

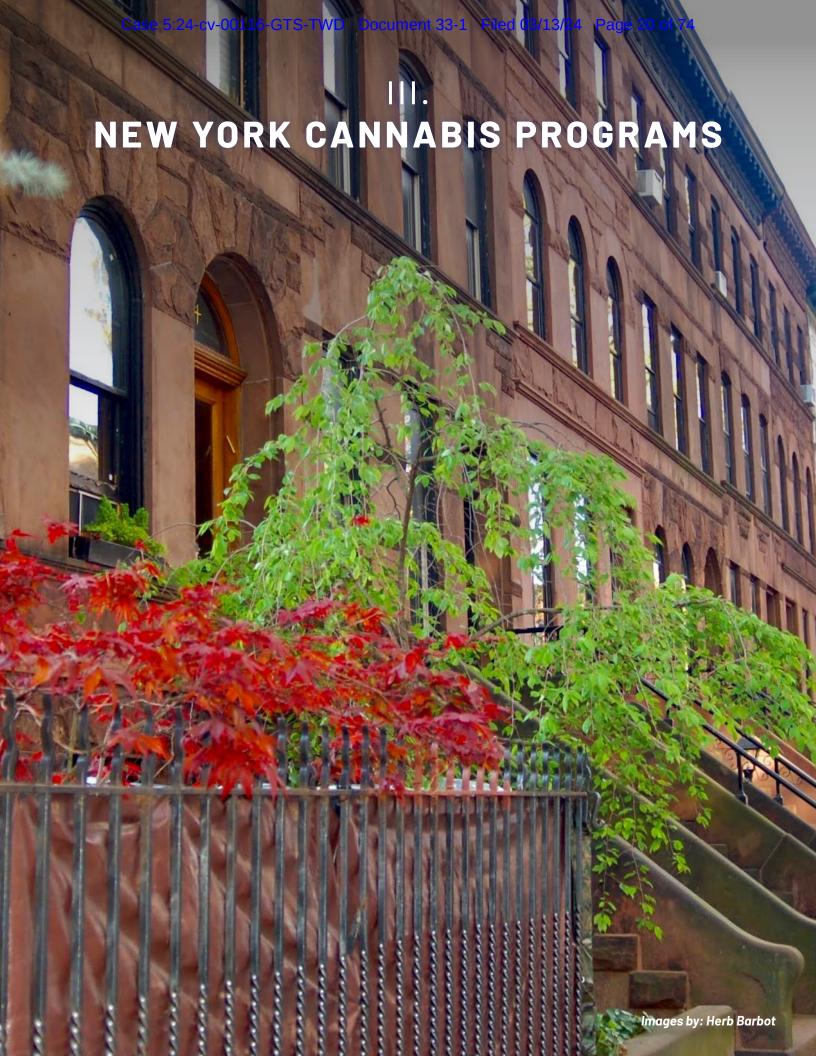
[&]quot;Updates to Cannabis Standards Clarify Inducement Rules | Alcohol and Gaming Commission of Ontario. (2022, February). www.agco.ca. https://www.agco.ca/blog/cannabis/feb-2022/updates-cannabis-standards-clarify-inducement-rules

The Timing of Market Entrance

In states such as Illinois and Massachusetts, the rollout of adult-use markets has historically favored already operational cannabis companies due to their establishment before social equity initiatives are introduced. This first-in-line priority transition for certain operators has suggested that the timing of market entrance is a key factor in the success of efforts to promote and preserve equity.

Failure to recognize the value of first mover advantage is another significant reason why social equity efforts across the nation have not always been as successful as intended. A cannabis business that enters the market early enjoys a significant competitive advantage at the market's inception. In states where medical cannabis operators have gained an early foothold in emerging adult-use markets, businesses have leveraged their established cannabis infrastructure and cash flow to secure funding at advantageous rates.

While opt-in/opt-out licensing provisions and artificial license caps can act as barriers for social equity licensees entering the adult-use space at the onset of legalization, the extent to which states permit existing medical operators to seamlessly transition into the adult-use space can be a complex and defining variable for the success of cannabis social equity initiatives.



Equity Community Roundtables

As required by Section 87 of the Cannabis Law, the NYSEE Plan must be developed in consultation with the Chief Equity Officer, the Executive Director, and guided by public input to actively promote applicants from communities disproportionately impacted by cannabis prohibition and to promote racial, ethnic, and gender diversity among those who qualify as a minority- or women-owned business, distressed farmer, or service-disabled veteran when issuing licenses for cannabis-related activities for adults. N.Y. CANBS § 87(1).

In carrying out the responsibility to ensure relevant public input, the Office's NYSEE and External Affairs teams organized a series of equity community roundtables to gather information from the various community groups that are most likely representative of the CDIs, minority-owned businesses, women-owned businesses, distressed farmers, and service-disabled veterans. The team engaged with community stakeholders representing each SEE group in both upstate and downstate regions of the state.

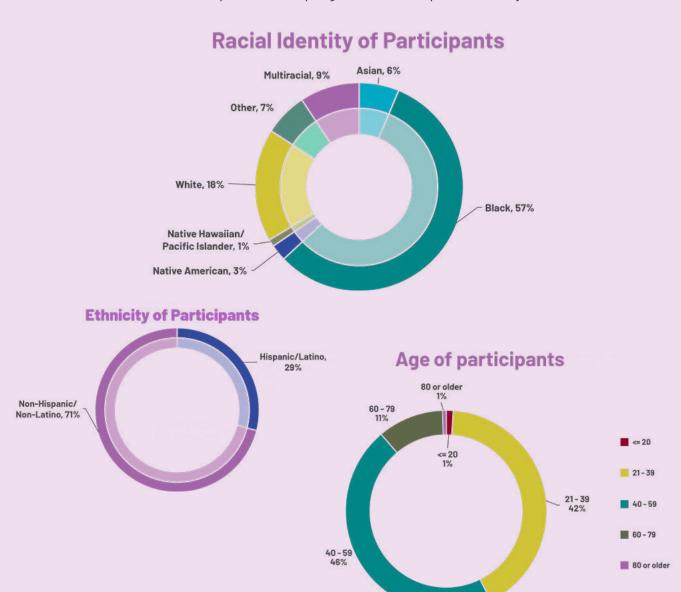
Community organizations recruited participants for roundtable sessions to ensure the integrity of the process. Roundtables consisted of discussions regarding representation, equity, and approaches the Office could use to increase cannabis industry participation from target populations. This section describes some of the information provided by each group to the Office.

Methodology

Roundtables were organized with the support of non-profit community organizations. Each SEE group was responsible for recruiting approximately 25 participants to discuss a range of topics including the history and enduring effects of harmful enforcement practices, opportunities in the legal industry for impacted communities, and ways to increase industry participation and ownership among these groups.

In partnership with host organizations, the team hosted and moderated a total of 18 events, of which 15 were in-person. To gain a full picture of equity programs and industry trends across the cannabis landscape, additional virtual roundtables were held with social equity cannabis entrepreneurs and advocates from other states, unionized cannabis workers from New York's medical cannabis program, and New York's Regional Economic Development Councils (REDCS). Participants answered questions based on their lived experiences and those that were most pertinent to their SEE group. The discussions were guided by a facilitator and responses were anonymized and recorded by a scribe. To ensure a representative sample of the populations specified in the Cannabis Law, demographic information was requested but not required. The roundtables lasted approximately two hours and concluded with a group sharing session in which participants provided the NYSEE team with direct feedback.

Throughout the roundtable sessions, over 400 New York residents offered valuable insight and constructive solutions based on their lived experiences and identified barriers to accessing economic opportunities that their communities have historically encountered. In addition, dozens of participants described in detail the psychological and economic toll that the disproportionate enforcement of cannabis prohibition has had on their lives and on their communities. This section covers the feedback and insights gathered during these roundtable sessions, which will inform the policies and programs to be implemented by the Office.



Minority-Owned Business and Women-Owned Business

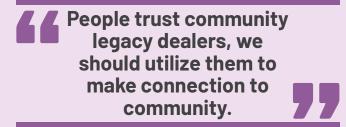
Minority and women-owned businesses in the United States face similar but distinct barriers to success. Community members' input underscored the numerous economic, market, and institutional barriers, many of which are associated with racial and gender discrimination. Access to capital can be particularly difficult for these groups, resulting in undercapitalized opportunities and unsatisfied market demands.

Also problematic are institutional barriers, as these businesses frequently operate within systems that favor larger incumbent corporations, which are primarily owned and operated by white men.

Minority-owned businesses and women-owned businesses are more likely to operate small businesses rooted in their communities, making their success vital to the local economy and market diversity. Programs that provide opportunities for success can be developed to assist these businesses. Empire State Development has certified over 9,700 minority- and womenowned business enterprises (MWBE) in New York State, and there is potential for additional support for cannabis-related businesses. ¹²

Recommendations from minority-owned businesses included:

- Create a pathway for legacy operators to transition to the regulated market.
- Minority-owned businesses are often small businesses. To have a fair shot at this industry, small businesses should be given a chance to compete alongside larger businesses.
- Create a directory of ancillary businesses that are not "plant-touching" and thus are not required to have a license to support the generation of economic activity across a broader ecosystem.



- Rochester, NY

Recommendations from women-owned businesses included:

- Develop messaging and campaigns that empower and amplify women business owners across all sectors in the cannabis industry. Women have been overlooked and under resourced in the male-dominated industry.
- Create opportunities for women to network and share new developments about the industry. This includes creating a database that feature women owners and their products.
- Create a guide for branding, packaging, and labeling in accordance with NYS regulations to assist owners with compliance.

Service-Disabled Veterans and Service-Disabled Veteran-Owned Businesses

The state of New York is home to more than 1,000 certified Service-Disabled Veteran-Owned Businesses (SDVOBs), the majority of which are small businesses. Service-disabled veterans frequently face multiple obstacles when launching and operating a business, such as limited access to capital, difficulty navigating technological systems, and maintaining a competitive edge in a market that is constantly evolving.

Recommendations from service-disabled veterans included:

- Provide representation on the cannabis advisory board. Veterans expressed the importance of sharing their perspectives and having representation that understands their needs.
- Expand access to medical cannabis in their local communities. Many veterans use cannabis
 medicinally to assist with relief of chronic pain, PTSD, and depression and travel across state
 lines to access cannabis.
- Offer a mentoring program for veterans focused on security, training others, and logistics across the cannabis supply chain.

[&]quot;U.S. Census Bureau. (2021, February 22). Percentage of Employer Firms by Size of Firm [Review of Percentage of Employer Firms by Size of Firm]. United States Census Bureau. https://www.census.gov/library/visualizations/2021/comm/employer-firms.html

census.gov/library/visualizations/2021/comm/employer-firms.html

"Minority & Women's Business Development | Empire State Development. (2016, October 26). Esd.ny.gov. https://esd.ny.gov/doing-business-ny/mwbe

"New York State Office of General Services. (2022). Division of Service-Disabled Veterans' Business Development Annual Report [Review of Division of Service-Disabled Veterans' Business

Development Annual Report]. https://ogs.ny.gov/system/files/documents/2023/01/2022-sdvob-report.pdf



We're not looking for a handout but a hand up. We served and protected and come back to a changed environment with no support.



- Brooklyn, NY

Distressed Farmers

The resilience of New York State's food supply relies on a thriving agricultural sector. However, distressed farmers face several obstacles in operating productive farms. The rising cost of land, which is exacerbated by suburban sprawl, is one of the greatest obstacles for all farmers, making it increasingly difficult for them to enter and remain in the market. Additionally, consolidation within the agricultural sector, evolving nutritional demands, and increasing global competition have compressed commodity prices, making it more difficult for small and medium sized businesses to compete against the largest operators. This is reflected in the 2017 National Agriculture Statistics Service report, which indicates that 18,465 farms out of 33,438, or 55%, reported net losses.14

Farmers of color face additional obstacles in acquiring the necessary capital and resources for success. Long-standing racial discrimination has made it difficult for them to access financing and resources, thereby reducing their market competitiveness. In New York, less than 2% of farms are operated and/or owned by farmers of color. Consequently, it is essential to address these systemic issues to ensure that farmers of color have equal access to the resources and support they need to thrive.15

Recommendations from distressed farmers included:

- Create opportunities for resource sharing including equipment, supplies, commercial space,
- land, and skill sharing. Resource sharing has been critical in the survival of many farms across the state.
 - Allow cooperative operations where multiple farms can grow on one license to relieve
- burdensome processes and provide the opportunity to share knowledge and labor. Provide cannabis education to help defy stigma and connect cannabis with agriculture to
- secure greater support for cannabis businesses in the agriculture community. Support research and education on how to grow and market craft cannabis.
- Create space for community gardens to be utilized in the industry.
- Facilitate the creation of market opportunities by connecting farmers with processors and
- others along the supply chain. Instill worker protections to guard against abuses at the workplace including wage theft,
- sexual assault and more.

Individuals from Communities Disproportionately Impacted

The enforcement of cannabis prohibition has had devastating effects on numerous communities, which continue to endure the repercussions of the state's legacy of harsh drug laws. Decades of excessive policing and systemic arrest and incarceration rates have disproportionately harmed

the financial, economic, and psychological well-being of these communities, as well as their families.

Cannabis prohibition's negative impacts have only widened pre-existing disparities in public investment, educational attainment, public health outcomes, and wealth creation in CDIs relative to the rest of the state.



Once you start putting in all stipulations, they showing and proving just what I've been saying for the last year- I lost the love of my life, my kids, I lost my son to this.



- Albany, New York

The criminalization of cannabis has also had ripple effects on families as well. Children whose parents have been incarcerated due to cannabis-related offenses are more likely to experience economic and social hardship. The identification of these communities is central to the restorative justice framework of the Cannabis Law. The Office is responsible for identifying CDIs and establishing certification criteria for members from those communities to receive prioritization in licensing and several other benefits.

Recommendations from individuals from communities disproportionately impacted include:

- Host "Know Your Rights" education for members of these communities so they know what protections they have under the law. This includes appointing community liaisons and supports for civic engagement.
- Create safe spaces for community members to share experiences, concerns, and ideas. CDIs want to have open and continued dialogue with regulators.
- Develop community-based virtual and onsite incubation and cannabis education opportunities for CDIs and other small business owners hoping to enter or transition into the adult-use industry from these communities.
- Establish retail operations connected to the community through assessment of community needs and wants and create ownership opportunities and jobs for existing legacy operators.
- Educate other community leaders who are natural conduits of information including public officials, city/state agencies, and local leaders.

Your local weed man was so helpful to learning in places that are underserved by legal dispensaries (medical)... Their knowledge is invaluable and should be promoted.

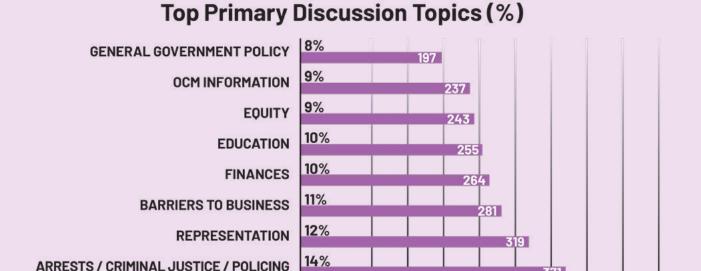
- East Patchogue, NY

• Prioritize language access services for both printed materials and events to ensure the Office is communicating inclusively. This includes utilizing interactive media (YouTube, Instagram, etc.) beyond the Office's website to explain legal jargon and regulations.

¹⁸Reed, D., & Reed, E. (1997). Children of Incarcerated Parents [Review of Children of Incarcerated Parents]. Social Justice, 24(3), 152–169.

Most Discussed Topics

Some topics of concern spanned across all the social and economic equity groups. The most discussed topics were:



Finances. Finance-related discussions have centered around two primary issues: the need for capital and the threat of predatory practices. SEE groups highlighted financial obstacles and expressed uncertainty regarding how small businesses will ever be able to access sufficient capital to launch a legal operation. They expressed concern regarding license application and maintenance fees being excessively high and the lack of access to capital due to federal prohibition. Additionally, certain SEE groups, specifically women- and minority-owned businesses, stressed the utility of networks in breaking into the financing space. These networks provide a central place where individuals can seek capital with minimal stigmatization around them or their business idea.

17%

COMMUNITY

All SEE groups were also concerned about being exploited in several market sectors, including real estate, legal services, banking, accounting, and capital raising. Roundtable data revealed the frequency with which industry "consultants" overcharge business owners and misappropriate company information. Business owners shared concerns that exploitative partnerships may eventually lead to their exclusion from business ownership. All SEE groups commented on having previously been victims of predatory lending and gender and racial discrimination.



The narrative around cannabis has evolved because the narrative around who uses it has evolved.



100 150 200 250 300 350 400 450 500

Representation. Numerous SEE groups spoke at great lengths about the importance of representation. They addressed stigmas associated with cannabis consumption and industry involvement, including negative examples most frequently associated with minority communities. While it was understood that this stigma originates from a historic miseducation on cannabis and can stem from numerous sources including friends, family, and the general public, they felt strongly that the Office continue the work of re-educating communities in order to better prepare them to receive cannabis businesses. Participants acknowledged a recent shift in media representation of cannabis use to include a more diverse group of cannabis consumers, which has helped reduce the stigma in general, but still notice the lack of representative examples of cannabis business ownership.

The SEE groups view adult-use markets as an opportunity for the Office to be intentional with the communities most impacted by cannabis prohibition. They expressed the importance of highlighting examples of business ownership among minorities in the industry in dispelling historic stigmas and inspiring community members to participate in the legal marketplace.

The SEE groups also recognized that New York's distinct cultural and ethnic diversity and authenticity could be a benefit to business operators and that the State should allow space for that culture to be celebrated. Participants advocated for direct representation within government to better reflect and address the needs of their communities.

Access to Information. SEE groups emphasized the need for the Office to be a centralized source of cannabis-related information. The lack of access to information for certain communities has often meant a lack of efficacy for those programs designed to benefit them and a guarantee that others would fill the void with less accurate information. Of particular interest is the publication of information announcing government programming, available funding and research opportunities. To increase accessibility of information released by the Office, participants emphasized the need for information to be disseminated in plain language through a variety of media formats, such as video, audio, in-person, and digital resources.

Criminal Justice. A significant number of participants described traumatic prior interactions with law enforcement and the long-term impacts of these interactions on their mental health, family cohesion, and professional advancement. Individuals who were directly criminalized due to cannabis explained how difficult reentry can be for the formerly incarcerated and advocated for cannabis tax revenue to be used for reentry support services. Participants also made clear that highlighting criminal justice reforms included in New York's new Cannabis Law could incentivize confidence in the State's commitment to equity in licensing and employment in the cannabis industry.

York to get a brand experience - New York leads culture

- Harlem, NY

Community. For many SEE groups, the success of their business endeavors is contingent on the support they receive from the community. Numerous participants described the limited resources in their communities. However, they highlighted the resilience offered by community-based networks and the sharing of resources.

Participants highlighted the advantages of collaboration over competition and urged the Office to develop policies that could foster a more collaborative market. Business-owner participants stated that there is a symbiotic relationship between small businesses and their communities, and that the government should protect these relationships, especially as larger operators enter the industry. Participants want to ensure that there are opportunities for community reinvestment and empowerment, such as tax revenue going to programs for youth, mental health, and education, and that licenses and locations are prioritized in communities most impacted by cannabis prohibition.

Education. Education-related discussions largely centered on the accessibility of education and suggestions for future initiatives. The SEE groups emphasized the importance of accessible education for both young people and adults to maximize learning and community support. They advocated for education and resources in their local communities, provided through a variety of online and offline experiential learning opportunities. Instructional subject recommendations include cannabis education, financial or business literacy, public awareness campaigns, and workforce development programs.

General Government Policy. Business owners were concerned about the Office potentially over-regulating the legal market and pushing operators back into the legacy market. This includes the timing of regulations and uncertainty around requirements. Participants recommended the state assist directly with compliance trainings. They also highlighted the need for non-criminal enforcement efforts to protect licensed operations and consumers.

Participants were generally mistrustful of New York State's commitment to equity and instead believe that the Office and State are primarily motivated to generate revenue. CDIs were particularly pessimistic about the cannabis industry because many other industries feature capital-intensive start-up costs and financial barriers to entry. They expressed concern that the government will impose financial and regulatory restrictions that will limit their participation. Many participants were pleased that the Office took the time to visit their communities and speak

directly with them and emphasized the need for a continued dialogue so that programs and policies can adapt and change when they are failing to achieve intended results.



- Harlem, NY

Numerous participants voiced concerns about the security of legal cannabis businesses. To best prepare business owners to secure their businesses and assets, participants recommended the adoption of clear, stringent regulations on surveillance and security. In addition, participants advocated for direct, specific packaging and labeling guidelines for cannabis flower and products.

Barriers to Business. Access to capital was the top concern for successfully operating a business in the adult-use industry. Both business owners and CDIs were uncertain as to how small businesses will ever have access to sufficient capital to launch a legal business. Farmers, small business owners, and medical practitioners all raised the need for training across all license types to ensure OSHA compliance and worker safety.

Another topic frequently raised was the excessive paperwork and documentation required to enter the industry. For new business owners, paperwork, and lack of access to guidance regarding licensing and startup information was cited as a problem, particularly for cultivation and processing licenses. Small and minority business owners are concerned about being left behind or exploited by consultants and partners. Lastly, various participants also suggested that efforts to alleviate cannabis taxation should prioritize SEE groups in order to lessen the financial burden and encourage their participation in the marketplace.

Current Social & Economic Equity Initiatives

New York has already taken significant steps to develop an equitable cannabis market and to prepare entrepreneurs to enter the industry. The Office has implemented a first in the nation license and two training programs as well as a social equity fund, to bolster social equity applicants' and licensees' chances of success.



Equity and justice would look like the opportunity to have generational wealth.



- Westbury, NY

Conditional Adult-Use Retail Dispensary (CAURD) License

The Office began accepting applications for Conditional Adult-Use Retail Dispensary (CAURD) license in August 2022. The CAURD license prioritizes individuals who are justice-involved, meaning they or an eligible family member have been convicted of a marijuana-related offense in New York State. The CAURD license was additionally made available to non-profit organizations that serve justice-involved individuals and communities disproportionately impacted by cannabis prohibition.

The CAURD license positioned justice-involved individuals to make the first sales of cannabis for adult-use in New York State with products grown by New York farmers. The Office received more than 900 license applications for CAURD. There have been 166 provisional approvals to date, including 156 qualified businesses and 10 non-profit organizations. To begin adult-use retail sales, these provisionally approved CAURD applicants must pass the post-selection application process and be approved by the Board. On December 29, 2022, the first CAURD licensee began operations and made the first retail sale of cannabis for adult-use in the state of New York.

CAURD Accelerator

The CAURD Accelerator provides each conditional retailer with intensive training and mentoring. The program, which is funded and administered by the Office, provides the comprehensive, hands-on assistance that new entrepreneurs need to succeed in the highly competitive retail cannabis market. The program includes approximately forty distinct workshops, consultations with finance specialists, and one-on-one mentoring. Other adult-use markets have developed their own social equity programs to offer business supports comparable to the CAURD Accelerator program. The Office will continue to replicate these programs, with an emphasis on cannabis compliance, marketing, and financial literacy training. The CAURD program has given licensees the opportunity to enter the adult-use market from the outset with specialized educational opportunities to ensure their long-term success and competitiveness.

The CAURD Accelerator provides CAURD licensees with comprehensive and highly individualized training services. The detailed education, coupled with one-on-one mentoring and strategy sessions with specialized consultants, will significantly improve the CAURD licensee's ability to avoid exchanging equity in their business for expert advice. The CAURD Accelerator will go far beyond education and mentoring; consultants will also provide individualized strategy sessions and document deliverables that each licensee can incorporate into their business formation within 60-90 days. The Accelerator offers 20 weeks of online evergreen content (courses twice per week) and weekly contact with mentors and/or specialized consultants.

The curriculum consists of recorded courses, online quizzes, workbooks with lesson plans and standard operating procedures (SOPs), and suggested reading material.

Consultant deliverables include:

- 1. Finance and Financial Strategy. A tool that assists licensees in understanding their business and investor-friendly financial models. Licensees will undergo the exercise of understanding their margins and expanding their financial literacy, which is one of the greatest obstacles operators face when attempting to raise capital from investors.
- 2. Cannabis Retail Marketing. Workshops on brand storytelling and marketing techniques, as well as training on tech stacks and workbooks for digital marketing platforms and standard operating procedures.
- **3.** Compliance Strategy. Synthesize current and evolving regulations, support business development strategy, and review management service agreements, fundraising, and compliance documents.
- **4.** Operations. Provide best practice process flows for retail operations, inventory planning, merchandising/assortment, pricing, merchandising, training, etc. Curate the tech stack options and negotiate group pricing discounts for all CAURD license holders who qualify.

The Office is tasked with establishing a vast network of community incubators to facilitate SEE groups' access to licensure, as well as providing direct support in the form of counseling services, education, small business coaching, financial planning, and compliance assistance. The Office will retain the CAURD Accelerator curriculum, and all related written materials produced through the program as a foundation for future business development programming for social and economic equity licensees.

This type of collaboration allows states to closely monitor incubation practices, eliminating the risk of predatory private programs, while relying on expert cannabis business owners and educators to develop and transfer curriculum to social equity entrepreneurs.

New York Social Equity Cannabis Investment Fund

In 2022, Governor Hochul proposed, and the Legislature enacted, the NY Social Equity Cannabis Investment Fund. The Fund, a public-private partnership, provides much needed start-up support for justice-involved cannabis dispensary licensees. The \$200 million fund is seeded with \$50 million in State funds, to be repaid from tax revenue generated by cannabis sales, and \$150 million in private investment. Limited access to capital for cannabis dispensary licensees has proven to be a significant stumbling block in this nascent industry, especially for social equity cannabis entrepreneurs. In New York State, justice-involved licensees, disproportionally impacted by the draconian Rockefeller Drug Laws, have an opportunity to receive necessary support in the acquisition and build-out of dispensaries.

With little to no start-up capital, participating CAURD licensees receive a turn-key cannabis dispensary in an optimum retail location. The licensee pays back the Fund's investment over time. This approach is intended to provide participating CAURD licensees with the best possible opportunity to succeed, overcome the unjust treatment of the past, and create generational wealth. Learning from other states' experiences, the Governor created the Fund and leveraged the finance, procurement, design and construction expertise of the Dormitory Authority of the State of New York (DASNY) to help manage the process.

Cannabis Compliance Training and Mentorship Program

The Cannabis Compliance Training and Mentorship (CCTM) Program is a 10-week virtual training program designed to train three cohorts of trainee/mentees: legacy cultivators, traditional farmers, and a combined cohort of legacy processors and traditional food and beverage processors. Licensed cultivators and processors serve as mentors for 241 participants under a curriculum developed by the Office in collaboration with SUNY Morrisville and Cornell University professors, and the curriculum is rounded out with lectures from accountants and attorneys with cannabis experience. The CCTM program is intended to expand and diversify the pipeline of cultivators and processors preparing to participate in the New York cannabis market.

This training program began in January of 2023. The courses and technical trainings are supported by the State University of New York, SUNY Morrisville, Cornell University, the Office, holders of Adult-Use Conditional Cultivator (AUCC) and Adult-Use Conditional Processor (AUCP) licenses (as part of the requirements of their conditional license to assist in the creation of a pathway into the cannabis industry). Each participant will complete 17-21 webinars with topics ranging from Cannabis Business Accounting, Labor Laws, Agricultural Human Resources, and Environmental Controls to Plant Genetics, Plant Pathology, Track and Trace, Lab Testing, Recall Plans, and Good Manufacturing Practices. In addition, each CCTM participant has been paired with an AUCC or AUCP so they can engage on a more personal level and achieve a deeper learning about establishing a business in a regulated marketplace.

Legacy of Cannabis Prohibition in New York

Legislative introduction to "The Marijuana Reform Act of 1977" as passed by the New York State Senate and Assembly, and signed by the Governor Hugh Carey:

The legislature finds that arrests, criminal prosecutions, and criminal penalties are inappropriate for people who possess small quantities of marijuana for personal use. Every year, this process needlessly scars thousands of lives and wastes millions of dollars in law enforcement resources, while detracting from the prosecution of serious crimes.

- Chapter 360 of the Laws of New York, "Crimes and Offenses - Possession and Sale of Marijuana" 17

Historical Context

Despite the legislative intent above, cannabis prohibition in New York has left a long-standing impact on the lives of many residents. **Between 1980 and 2021, cannabis offenses were the primary charge in over 1.3 million arrests, 245,000 convictions, and 345,000 violations in the state.**¹⁸

The origins of cannabis prohibition stretch back to the early 1900s, when the Harrison Narcotics Act of 1914 began taxing drugs. Next, the racially motivated Marijuana Tax Act was then passed in 1937, initiating an unofficial government ban on cannabis. Later, the Controlled Substances Act of 1970 passed, which classified cannabis as a schedule 1 "dangerous" substance at the federal level. And finally, following the lead from the federal government, New York State passed the Uniform Controlled Substances Act in 1973, which classified marijuana as a Schedule I drug, at the state level, meaning it was considered to have high potential for abuse and had no accepted medical use. ¹⁹

New York State also enacted the Rockefeller Drug Laws in 1973, which mandated harsh penalties for drug offenses, including lengthy prison terms for even minor and non-violent offenses. These laws, named after then-Governor Nelson Rockefeller, were part of a larger political trend in the 1970s to enact policies to combat a drug epidemic, which had become synonymous with crime. This law had a disproportionate impact on communities of color, who were frequently the target of aggressive policing tactics such as "Stop and Frisk" in New York City.

The Marijuana Reform Act of 1977 cited above was New York's first recognition that the collateral consequences of a cannabis conviction were too far reaching and were not proportionate to the crime of cannabis use. The law, intended to prevent the limited personal use of cannabis from being criminalized created what would come to be known as the 'public-view loophole' wherein a person would not be subject criminal consequences should they personally possess cannabis on their person or in the home but be subject to those consequences should their possession be in the public view.

The combination of the creation of the 'public-view loophole' with the later implementation of "stop-and-frisk" practices in municipalities across the State led to a massive increase in low-level cannabis possession arrests and convictions.

Breasted, M. (1977, June 30). Carey signs marijuana measure reducing penalty for possession. The New York Times. Retrieved from https://www.nytimes.com/1977/06/30/archives/carey-signs-marijuana-measure-reducing-penalty-for-possessioncarey.html

New York State Division of Criminal Justice Services, Computerized Criminal History System (September 2022). This includes all fingerprintable arrests, regardless of conviction, for NYS Penal Law Article 221 as the most serious charge in an arrest event and follows each arrest through the criminal justice process. The violations data only includes violation convictions for arrests that started as a fingerprintable misdemeanor or felony charge. It does not include convictions for violations that began as a violation because they did not require fingerprints to be taken.

Slaughter, J. B. (1988). Marijuana prohibition in the United States: history and analysis of failed policy. Columbia Journal of Law and Social Problems, 21(4), 417-474.

In 2013, the practice of "stop-and-frisk", in its application by the New York City Police Department, was deemed unconstitutional by a federal judge. Courts cited the significant racial disparities of those being encountered by law enforcement and the lack of efficacy in the program's stated goals of uncovering illegal firearms. The program was effective, however, in identifying how many New Yorkers of color were in possession of small amounts of cannabis. Also in 2013, the New York State Attorney General's (AG) Civil Rights Bureau released a report on the arrests resulting from Stop and Frisk, concluding that the consequences of the open arrest, such as loss of employment or housing, compelled individuals to plead guilty, and that the cost of lawsuits alleging violations by NYPD officers increased significantly.²⁰

There was commonly held belief that low-level cannabis arrests contributed to public safety.²¹ However, according to a 2017 study by Dr. Harry Levine, Professor of Sociology at the City University of New York Queens College, 76 percent of those arrested for marijuana possession the year before had never been convicted of a crime, dispelling the commonly held belief that minor marijuana arrests get serious offenders off the street.²²

The collateral consequences of the increase in cannabis arrests and convictions not only meant for an individual the loss of employment, housing, access to education, difficulty maintaining a professional license, or even adopting a child, but also impacted the family and community the individual belonged to.²³ On top of the emotional strain of having a family member in the criminal justice system, these individuals, who are incidental to the arrest itself, can become singleincome households and struggle to meet basic needs.

While most people arrested for cannabis-related offenses did not spend extensive time in jail due to the concentration of enforcement on low-level conduct, the collateral consequences identified above were significant. Certainly, individuals are impacted, but families and communities are as well.²⁴ And since the arrests were so pervasive and systemic, they are a significant structural factor contributing to economic inequality.²⁵

New York has taken the initiative to provide restorative justice not only to individuals through remedies such as record expungement, but also to the affected communities. Identifying which communities qualify as having been disproportionately impacted by cannabis prohibition will anchor the ongoing rollout of New York's legal market and community reinvestment.

Communities Disproportionately Impacted (CDI) Background

Section 87 of the Cannabis Law defines a CDI as "a history of arrests, convictions, and other law enforcement practices in a certain geographic area, including, but not limited to, precincts, zip codes, neighborhoods, and political subdivisions, reflecting disparate enforcement of cannabis prohibition during a specific time period relative to the rest of the state." (N.Y. CANBS § 87(5)(g))

Article 221 of the New York State Penal Law was the section of the Penal law that detailed criminal consequences of certain conduct related to the possession, use, and sale of marihuana.²⁶

Schneiderman, E. (2013). A report on arrests arising from the new york city police department's stop-and-frisk practices. https://ag.ny.gov/pdfs/0AG_REPORT_0N_SOF_PRACTICES_NOV_2013.pdf 2 Harry Levine, Unjust and Unconstitutional: 60,000 Jim Crow Marijuana Árrests in Mayor de Blasio's New York, (New York: Marijuana Árrest Research Project and Drug Policy Alliance, 2017)

²²Harry Levine, Unjust and Unconstitutional: 60,000 Jim Crow Marijuana Arrests in Mayor de Blasio's New York, (New York: Marijuana Arrest Research Project and Drug Policy Alliance, 2017)
²²Howell, B. (2009). Broken Lives from Broken Windows: The Hidden Costs of Aggressive Order-Maintenance Policing. Ssrn.com. https://papers.ssrn.com/sol3/papers.cfm?abstract_id=1611269

²⁴Babe Howell, "Broken Lives from Broken Windows: The Hidden Costs of Aggressive Order-Maintenance Policing," New York University Review of Law & Social Change 33(2009); Richard Glen Boire, Life Sentences: Collateral Sanctions Associated with Marijuana Offenses (Center for Cognitive Liberty & Ethics, 2007).

EBabe Howell, "Broken Lives from Broken Windows: The Hidden Costs of Aggressive Order-Maintenance Policing," New York University Review of Law & Social Change 33(2009); Richard Glen Boire, Life Sentences: Collateral Sanctions Associated with Marijuana Offenses (Center for Cognitive Liberty & Ethics, 2007).

New Marihuana Lawl NY CourtHelp. (n.d.). Nycourts.gov. Retrieved May 4, 2023, from https://nycourts.gov/courthelp/Criminal/marihuanaLaw.shtml#:-:text=Article%2021%20of%20the%20 New%20York%20State%20Penal

To better understand the way in which history of arrests might help identify a CDI, the Office worked with the New York State Division of Criminal Justice Services (DCJS) to obtain data.

The Office analyzed Article 221 arrest records from 1980 to 2021 by race, ethnicity, felony, misdemeanor, and the place of residence of an individual at the time of their arrest. Residential address records were geocoded into latitudinal and longitudinal coordinates and assigned to the corresponding census tract, which typically contains 1,200 to 8,000 people, enabling comparison of arrest data among populations that are relatively similar.



Coming from a CDI, my life was impacted because of the years I spent in prison for marijuana conviction, lost wages and countless number of fines.

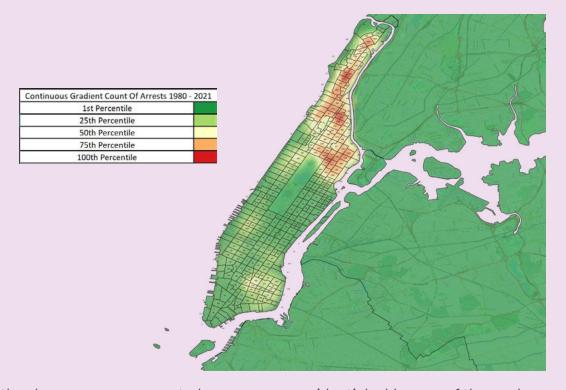


- Brooklyn, NY

Case Study – Mapping Manhattan

In order to visualize the impact of prohibition, the below highlights the residential addresses of those arrested under New York State Penal Law Article 221 between 1980 and 2021. For the purposes of this plan, a case study of Manhattan is presented.

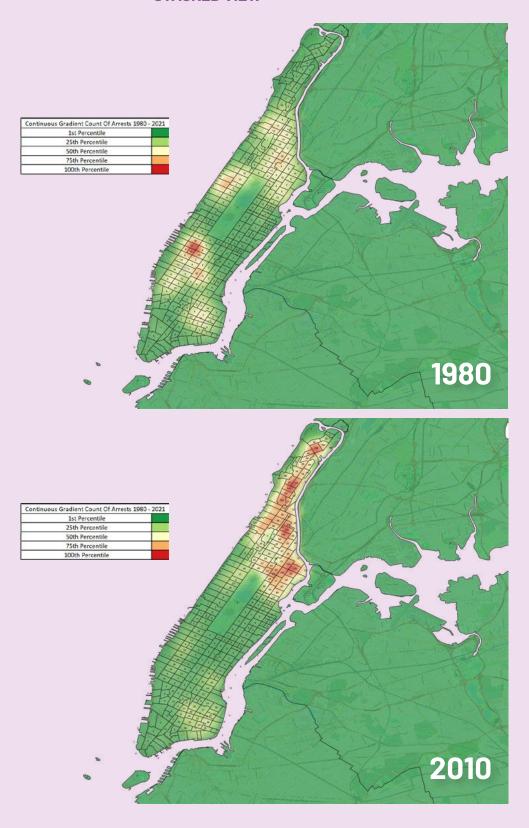
The dataset contains 163,442 geocoded arrest records, illustrating the total number of arrests made of individuals who lived in Manhattan between 1980 and 2021.



Using the above map as a case study, we can see residential addresses of those who were arrested for cannabis offenses. The higher concentrations of individuals are strayed in red. The sample map of Manhattan shows that those arrested for New York State Penal Law Article 221 between the years of 1980-2021 largely resided in the neighborhoods of Hamilton Heights, Sugar Hill, Harlem, East Harlem, and Washington Heights. In addition, there are concentrations of individuals in the neighborhoods of Two Bridges, Manhattanville, and the Lower East Side.

Two additional maps show the concentration of arrests in two separate years, thirty years apart. Arrests in Manhattan in 1980 alone total 1,204 and in 2010 alone total 7,350, a 500% increase. The difference in total arrest numbers and neighborhoods targeted indicate a change in concentration of activities over time.

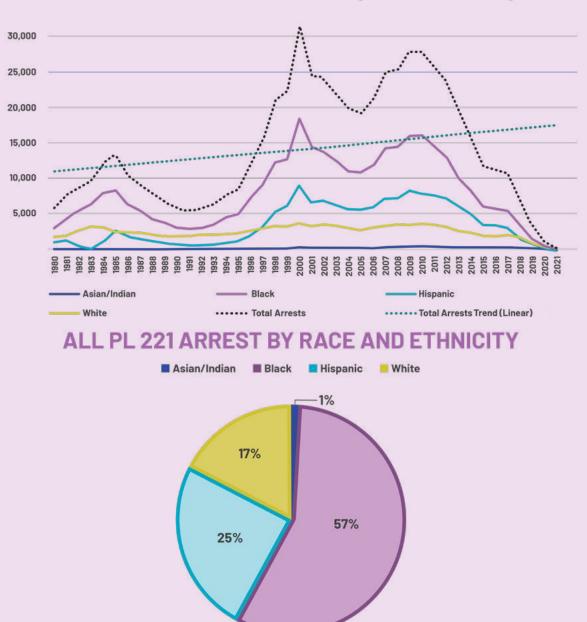
STACKED VIEW



Race and Ethnicity in Arrests

The Office estimates that out of 1.3 million cannabis-related arrests, 57 percent of those arrested were Black individuals and 25 percent were Hispanic individuals.²⁷ The staggering racial disparities in cannabis arrests in New York's criminal justice system directly contributed to longstanding economic disparities.²⁸ Despite extensive research indicating that Whites use cannabis at a higher rate than Blacks,²⁹ most of these arrests involved Black New Yorkers. Black New Yorkers were 15 times more likely to be arrested for marijuana than their White counterparts. Hispanic New Yorkers were 7.5 times more likely than their non-Hispanic White counterparts.³⁰ See Appendix A-2 for raw data on cannabis-related arrests by race and ethnicity over time in the state of New York.

Total NYS PL 221 Arrests Over Time by Race and Ethnicity



²⁷Source: New York State Division of Criminal Justice Services, Computerized Criminal History System (September 2022). This includes all fingerprintable arrests, regardless of conviction, for NYS Penal Law Article 221 as the most serious charge in an arrest event and follows each arrest through the criminal Justice process.

"Sutton, M. (2021, March 17). New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Arrests Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts In Marijuana Presist Across New York [Review of New Report Shows Persistent Racial Disparities and Presistent Pre

Penal Law Article 221 as the most serious charge in an arrest event and follows each arrest through the criminal justice process.

²⁸Sutton, M. (2021, March 17). New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Arrests Across New York [Review of New Report Shows Persistent Racial Disparities and Economic Impacts in Marijuana Arrests Across New York]. Drug Policy Alliance. https://drugpolicy.org/press-release/2021/03/new-report-shows-persistent-racial-disparities-and-economic-impacts-marijuana

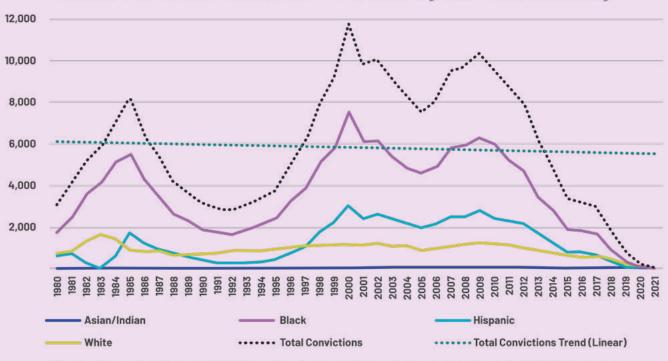
²⁰Section 1 PE Tables - Results from the 2020 National Survey on Drug Use and Health: Detailed Tables, SAMHSA, CBHSQ. (2020). www.samhsa.gov. https://www.samhsa.gov/data/sites/default/files/reports/rpt35323/NSDUHDetailedTabs2020v25/NSDUHDetailedTabs2020v25/NSDUHDetTabsSect1pe2020.htm

³⁰Source: New York State Division of Criminal Justice Services, Computerized Criminal History System (September 2022). This includes all finger printable arrests, regardless of conviction, for NYS

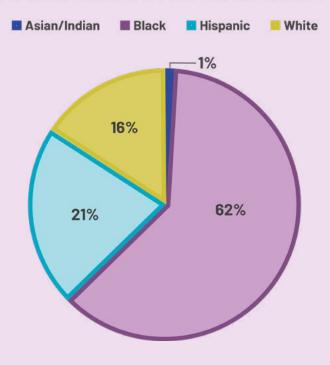
Convictions

Out of the 1.3 million cannabis-related arrests from 1980 to 2021, just over 245,000 resulted in a conviction for a misdemeanor or a felony. Of those 245,000, 62% of those convicted were Black and 21% were Hispanic. See Appendix A-3 for raw data on cannabis-related convictions by race and ethnicity over time in the state of New York.





ALL PL 221 CONVICTIONS BY RACE AND ETHNICITY



Reduced Lifetime Earnings

Reduced lifetime earnings resulting from a conviction for cannabis-related offenses have been disproportionately borne by those already living in poverty. These earnings losses exacerbated preexisting economic disparities between Black, Hispanic, and White communities. Although staggering, these losses do not include the secondary costs of involvement in the criminal justice system, such as the earnings lost by a family when a parent must leave work to care for a child during a partner's incarceration, the money spent on court costs and criminal justice debt, the cost of transportation to visit loved ones in prison, or the cost of a private attorney.

The Office estimates that from 1980 and 2021, cannabis-related misdemeanor and felony convictions resulted in lost lifetime earnings of approximately \$31 billion, with Black and Hispanic individuals accounting for roughly \$25 billion or 83 percent of those loses.³¹ The average lifetime earnings for those convicted of a felony but not imprisoned for it are reduced by 22 percent, while those convicted of a misdemeanor are reduced by 16 percent.³²

Cost of Cannabis Arrests

The costs associated with a cannabis arrest include police time for transporting arrestees to the police station, processing the suspect during intake, submitting seized cannabis as evidence, fingerprinting, and photographing suspects, conducting criminal background checks, and completing related paperwork. The time of prosecutors, public defenders, bailiffs, and other administrative work may be factored into judicial expenses.³¹

Between 1980 and 2021, the Office estimates that out of the 1.3 million cannabis-related arrests,

57% 2
were Black we

25% were Hispanic

Note: According to the 2020 census, Hispanic individuals made up 19.5% and Black individuals made up 17.6% of the NYS population.

The Office estimates that from 1980 to 2021, the State spent over \$1.24 billion enforcing cannabis prohibition.

Equity in Access to Medical Cannabis

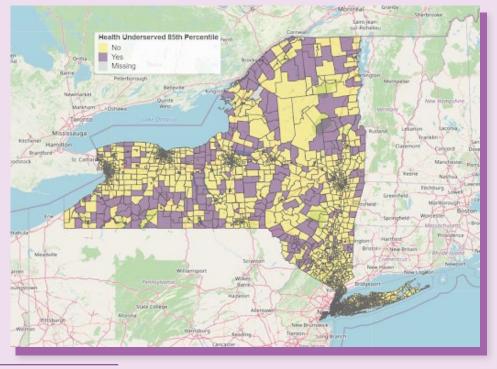
The Cannabis Law requires that the Office identify areas throughout the state that are medically unserved and underserved. These regions have concentrations of health-related issues and are medically underserved by traditional healthcare. They are also unserved or underserved by medical cannabis dispensaries.

Methodology

The Office used a health disadvantage score to identify unserved and underserved areas. The health disadvantage score is derived from seven variables: population-provider ratio, population over 65 years old, uninsured rate, low birth weight, premature deaths, household disability rate, and travel time to healthcare. Of note, five out of seven of these variables (population over 65 years old, uninsured rate, low birth weight, premature deaths, household disability rate) are also recognized by the state Department of Health as health indicators as well.³³ By ranking census tracts, the relative advantage of these health indicators was analyzed. The order of tracts is determined by percentiles. The values for the percentile rank range from 0 to 1, with values closer to 1 indicating greater disadvantage. Census tracts with a health disadvantage score in the 85th percentile (600 out of 4,919 in the state) are considered unserved or underserved.

Identified Areas

Based on their percentile rank, the maps below depict which census tracts are deemed health disadvantaged. The 600 census tracts in the state with a health disadvantage score of at least 85 percent are highlighted in purple. In addition to the state maps, page [A-4] of the Appendix contains a list of all health-disadvantaged census tracts.³⁴



³⁸ New York State Health Indicators by Race/Ethnicity, 2015-2017. (2017). www.health.ny.gov. https://www.health.ny.gov/statistics/community/minority/county/newyorkstate.htm 34 To view the interactive map in a browser, please visit https://docs-ocm.ny.gov/UU85_Map.html.





Business Support in New York State

The Office and Board are dedicated to developing and prioritizing business support services for NYSEE applicants, licensees, and small businesses in the legal marketplace. Through training and mentoring, populations with limited access to capital can still succeed. The Office can also collaborate with New York State's already comprehensive business support network to ensure support reaches all corners of the State. The Office's incubator program initiatives will be supported by fees derived from the transition of registered organizations to the adult-use market. This section identifies additional work being done by the Office to support entrepreneurs.

Financing: Loans and Grants

As long as cannabis remains illegal under federal law, the industry faces obstacles in obtaining loans and utilizing conventional banking services. Most financial institutions are unwilling or unable to assume the risks associated with lending capital to cannabis-related businesses. These risks fall into two broad categories: unease regarding federal oversight and concern regarding the default of loans made to under-collateralized businesses in emerging markets. This makes it difficult for business owners with fewer assets to obtain debt at competitive interest rates.

Social equity applicants are forced to use high-interest lenders or forgo capital improvements, leaving low-income entrepreneurs to pay exorbitant interest. However, government can mitigate some of the risks financial institutions face when investing in the sector, and New York regulators can lead the way in developing innovative solutions for this market.

The Office is addressing small, NYSEE-owned cannabis businesses' banking issues by encouraging banks and credit unions to enter the legal cannabis market to increase competition, lower costs, and improve services for cannabis-related businesses (CRBs). The Office has met with financial institutions for several months to provide clarity and resources for entering the legal cannabis market. Consequently, several banks and credit unions have begun accepting CRB customers. To reduce financial institution risk and encourage commercial loans to NYSEE-owned businesses, the Office is drafting proposals for underwriting loans for qualified NYSEE applicants. Following 2023 development, comprehensive loan programs are expected to launch in 2024.

Training Programs and Technical Assistance

In addition to financing, individuals who qualify for social equity programs require technical assistance to both navigate the complex licensing process and to learn how to build and operate a regulated cannabis business. Courses in financial literacy, business plan development, administrative skills, regulatory compliance, human resources, sales projections, customer acquisition, and agricultural and cultivation practices are offered by several states as part of their social equity programs. Those who qualify for social equity programs have typically borne economic burdens and have had less access to capital, so training programs that assist these individuals in acquiring the skills necessary to thrive in the legal market are essential to any equity program. These programs have the additional advantage of boosting investor confidence in a company's likelihood of success.

Typically, training programs fall under one of three programmatic umbrellas: workforce development, business services, or incubation. There may be curriculum overlap in each of these support types, but the overarching objective of each program type is to simplify access to the legal market for small and equity business owners who wish to become competitive license holders in the adult-use supply chain.

Workforce Development Programs

Workforce development programs provide individuals with the skills and training they need to access good jobs in growing sectors. As the cannabis industry continues to grow, related workforce development programs should emphasize career matching, training and education on cannabis skills, and resume development. Many state workforce development programs rely on federal funding, creating a barrier to providing certain cannabis-specific education and job matching. State funding, administered through the Office or other New York agencies, can support the workforce initiative by sponsoring and partnering with cannabis education, career exploration, and skills training nonprofits.

The Office has supported the development of the NYS Cannabis Workforce Initiative, a partnership between Cornell University and the Workforce Development Institute that provides cannabis-specific education and training to job seekers. This ten-week program, partially funded by New York State, teaches dispensary, processing, and cultivation workers about legal cannabis. The course introduces workers to cannabis opportunities, terminology, and what to expect with daily work in each sector. Programs that expand on these foundational initiatives will further lower the barrier to entry to New York State's cannabis workforce. For example, a robust job matching program can connect employers and future employees, and then track their short- and long-term successes.

In states with mature cannabis markets, legalization has created an appreciable number of jobs both at licensed businesses and at companies providing ancillary products and services. A 2022 jobs report estimated a total of more than 428,000 jobs in the US were supported by the cannabis industry thus far.³⁵ With New York's recent launch into the adult-use market, it is anticipated that the legal market will generate 108,000 jobs across the state when cannabis markets are fully established.³⁶

Additionally, the Office continues to support New York State Department of Labor's (NYSDOL) Cannabis Employment and Education Development (CEED) Unit which connects people with cannabis industry jobs and helps businesses thrive in New York. Through Coursera, NYSDOL offers free online courses to unemployed New Yorkers, including many courses that teach skills directly related to the cannabis field. The NYSDOL CEED Unit connects cannabis-trained job seekers to a variety of employment opportunities, including with cannabis licensees. The Office will continue to support NYSDOL's workforce programs, ensuring they meet the needs of cannabis licensees and ancillary businesses throughout the supply chain.

³⁵ Barcott, B., & Whitney, B. (2021, February 16). The US cannabis industry now supports 321,000 full-time jobs. Leafly. https://www.leafly.com/news/industry/cannabis-jobs-report 36 Cannabis Team Worldwide. (2022). Tri-State 2022 Cannabis Industry Salary Guide [Review of Tri-State 2022 Cannabis Industry Salary Guide]. In CannabizTeam Worldwide. CannabisTeam Worldwide. https://cannabizteam.com/tri-state-cannabis-industry-salary-guide/

The best workforce development programs offer additional services to help job seekers access upskilling and on-the-job training. Workforce development programs with support services often work with participants in the early months after placement in a job, internship, or training program. Cannabis companies can be incentivized to support the state's workforce development goals by providing on-the-job training with an emphasis on upskilling, hiring a certain percentage of individuals from underserved communities, or providing their training curriculums to workforce development nonprofits to scale their impact. The Office will continue to encourage these connections and will collaborate with community-based organizations that already provide basic business or workforce services to expand their capacity and oversee their curriculum and service model.

Business Support and Wraparound Services

When business support services are combined with workforce development and incubation, social equity initiatives can empower a diverse and skilled workforce and promote a flourishing industry. Traditionally, individuals who qualify for social equity status have had less access to capital and, as a result, fewer opportunities to receive technical business education through traditional business education pipelines. By providing professional training and technical assistance to first time operators, state-supported business services can bridge this gap. Financial literacy programs, management and sales training, accounting, and other support services would be essential for not only applicants, but to individuals aspiring to management and executive-level positions as well.

The Office continues to collaborate with government and academic partners to provide cannabis-specific business services by leveraging existing infrastructure. This includes the New York City Department of Small Business Services for entrepreneurial development and community colleges for business curriculum. By expanding on existing services, the Office can reach more people in less time.

There are several business support services that already exist in New York which could serve as foundational infrastructure for future cannabis specific business service training. For example, there are 22 not-for-profit Entrepreneurship Assistance Centers (EACs) across the state.³⁷ These centers offer programs that assist new and aspiring entrepreneurs in nurturing basic business development and management skills through instruction, training, one-on-one counseling, technical assistance and support services to individuals who have recently started their own business or are interested in starting a business, and to strengthen the operation of these firms during the first few years of development. These centers also offer assistance for businesses applying to become a certified minority or women owned business.

New York State Incubator Program

Cannabis business incubation encompasses a variety of services designed to advance opportunity across the broadest spectrum of social equity applicants and licensees. A well-designed incubator program offers a continuum of entry points into the industry, spanning the entire supply chain with services tailored to meet an entrepreneur where they are in the business formation process.

³⁷Entrepreneurship Assistance Centers | Empire State Development. (2019, May 2). Esd.ny.gov. https://esd.ny.gov/entrepreneurship-assistance-centers

By providing access to technical expertise, guidance, and support, incubators have the potential to not only promote innovation in the cannabis industry, but also stimulate sustainable business development in local communities. Moreover, by leveraging shared resources and collaborating closely with local governments, they can contribute to hyperlocal job creation, economic mobility, and instill greater sense of pride by unlocking a community's unseen entrepreneurial talents.

As described previously, the Office has taken initial steps to accelerate and incubate cannabis businesses through the CCTM and CAURD Accelerator programs, but these initiatives are just the beginning of efforts to deliver a comprehensive and scalable incubation program for the entire state. To meet the needs of all the state's incubator cohorts, the program must be able to assist businesses at varying stages of development and work for each unique type of cannabis supply chain license.

Empire State Development has designated ten Innovation Hot Spots, one for each of New York's economic development regions, as well as twenty Certified Business Incubators.³⁸ These types of intensive training services are traditionally provided to small businesses. To ensure the success of a robust social equity initiative in New York, it will be essential to develop additional investment strategies, models, and graduated formulas to support cannabis businesses post-launch.

The Office has begun the work of developing the NYSEE Incubator program. A primary function of the NYSEE incubator program will be to develop and foster support mechanisms and linkages between the Office, incubator participants, and external stakeholders including local educational institutions, foundations, investors, and local business leaders. Acting as a central hub for organizing and managing a broad range of local stakeholders, the incubator can catalyze hyperlocal market innovations and collaborations. The NYSEE incubator may also facilitate the identification and testing of new models for community-based small business development that incorporate the values of distinct communities across the state.

Cannabis startups will require a comprehensive range of training and mentoring services from the application and ideation phase through development, launch and into the first few years of operation. The inclusion of direct financial support in the form of grants, loans, and private equity investment may enhance these initiatives. Incubation during a business's development phase will help refine the enterprise concept, and supportive financing during the first years of operation will provide stability and reduce risk in the eyes of investors.

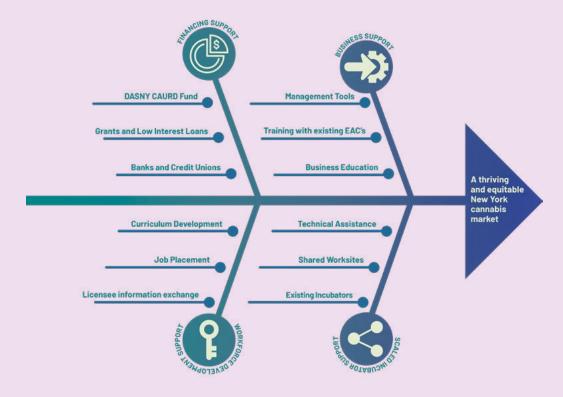
Additionally, a community-integrated incubator model could deter the problematic or predatory conduct of conventional, investor-driven business incubation. An incubation model tailored to the goals of the New York cannabis market will feature sustainable economic models around small business ownership, such as cooperatives, worker-ownership, community crowdfunding, collective marketing initiatives, and other hyperlocal business development initiatives.

Brick and Mortar Facilities

Given the cultural and geographic diversity of New York, the Office has committed to the development of physical incubation facilities that will provide visibility, accessibility, and engagement with the host community. The vision is a model for a community-based business hub that provides customized assistance to incubator participants as well as programming, facilities, and services that benefit the host community.

The following are the essential design elements.

- State-of-the-art facilities, which can include farm sites, greenhouses, and indoor facilities
 for cannabis cultivation, enabling the highest quality production using an extensive array
 of innovative production techniques (Indoor, Indoor using living soil and innovative lighting
 technologies, regenerative outdoor production at scale, and mixed light greenhouse
 production).
- Good Manufacturing Practices (GMP)-certified R&D test kitchen and small to medium scale
 production facilities for edible and infused cannabis products. The infrastructure's potential
 could be maximized if the facilities could also be used by non-cannabis food and beverage
 businesses.
- Small scale extraction and production equipment that is GMP-certified for a wide range of products, such as cannabis extracts, handcrafted products such as hash, pre-rolled products, vapes, rosin, resin, etc.
- Classrooms featuring educational resources, community access points that include spaces for community gatherings, wellness events, and celebrations.
- Additional space for community activities, such as Pitch Events, Internal and External Networking Events, and future Community Roundtables.
- Curriculums and standard operating procedures (SOPs) detailing regenerative agricultural
 practices and sustainable cannabis production methods such as closed loop systems that
 can reduce reliance on external inputs, drive operational efficiencies, increase profits and endproduct quality.



Regional Economic Development

Developing a prosperous cannabis industry in New York requires recognizing and adapting to the unique characteristics of each region of the State. Government interventions that adopt a strategic, coordinated approach to the development of a new legal cannabis market will be better positioned to compete nationally and generate value in support of a dynamic, sustainable economy.

Sustained, multisector regional partnerships make economic transformation possible. The development of New York's legal market must be consistent with regional long-term economic development plans, consider local realities and make use of existing infrastructure and overlapping development initiatives.

There are ten regional economic development councils (REDCs) in the State of New York. Each region boasts unique geographical, social, and industrial assets that embody the makeup of the state. Since its inception in 2011, the REDC Initiative has awarded over \$7.5 billion to more than 9,200 projects across the state through a competitive process to spur job creation based on regional priorities. 39 Further enhancing the state's downtown areas as well as smaller town and hamlet centers is made possible through the Downtown Revitalization Initiative (DRI) and the NY Forward Program. 40 Community planning and state funding combine to provide each focused area the tools necessary to modernize and optimize their downtown areas.

As New York recovers from the COVID-19 pandemic, a reinvestment in a skilled workforce, enhanced wraparound services, and a focus on sustainable practices are essential. The cannabis industry will follow suit. Traditional public sector services supporting business and commerce at the local level can be of assistance to cannabis businesses if they are informed of cannabisspecific challenges and modified accordingly.

The Office consulted with regional leaders and reviewed the annual reports of each REDC to determine regional strengths, weaknesses, and potential for growth. It will be essential to align tradable industries with their respective cannabis license type and business model, given that New York's legal market will reach every corner of the state.

Agriculture, tourism, advanced manufacturing, brownfield revitalization, and warehouse and distribution were identified as top priorities across the state. However, each region recognizes that workforce development, wraparound services, education, and economic and social equity are essential for economic growth in these sectors. Meaningful economic development initiatives necessitate substantial and long-term government and private sector investments.

Effective economic development strategies draw on clustering strategies to concentrate related resources, institutions, businesses in a specific field. To successfully integrate these industries into New York's new cannabis market, a timely and adequate commitment to workforce development, wraparound services, education, sustainability, and equity policy will be essential.

³⁹ About REDC | Regional Economic Development Councils. (2023). Regional councils.ny.gov. Retrieved May 1, 2023, from https://regional councils.ny.gov/about

³⁰ About REDC | Regional Economic Development Councils. (2023). Regionalcouncils.ny.gov. Retrieved May 1, 2023, from https://regionalcouncils.ny.gov/about

Agriculture & Agribusiness

Related licenses: Cultivator, nursery, processor, microbusiness, cooperative, hemp

Agriculture is one of the most important commercial sectors in New York State. Nearly 23% of the state's land area is utilized by approximately 36,000 farms producing a variety of goods, including cannabis. However, only 1.3% of New York's agricultural producers identify as BIPOC. ⁴¹ Through the implementation of cannabis cultivation for adult use, cannabis agribusiness will seek to increase this proportion by a measurable amount. Important components of this initiative will include access to land, capital, grant programs, and best management practices.

In regions with extensive rural land, such as Western New York, the Southern Tier, the North Country, and the Finger Lakes, policies may allow farming families and communities to retain their land and achieve greater financial stability. Under the guidance of sustainable practices such as organic, regenerative, and integrated pest management, they may apply for cannabis cultivator, nursery, microbusiness, or cooperative licenses. Due to its vast agricultural terrain and proximity to Cornell University, a global leader in agricultural education, the Southern Tier has the potential to become a cannabis agricultural training center.

Shared goals of environmental resilience, sustainability, and accessibility have all contributed to an increase in the popularity of urban farming. Community gardens, green roofs, vertical farming, and aquaponics have all demonstrated their economic viability. Urban cannabis cultivation in New York's major cities can provide previously underserved areas with jobs, training opportunities, upskilling, and economic vitality. The benefits of urban agriculture and community gardens include food sovereignty, personal development, education, and environmental stewardship.⁴²

Value-added agriculture refers to the process of increasing the value of primary agricultural commodities through manufacturing and/or production. Due to its emphasis on localized, small-scale production of high-quality goods, this method has gained popularity in recent years. As the legal market matures, value-added cannabis products may develop as exclusive to certain regions of New York State.

Tourism

Related licenses: Retail dispensary, on-site consumption, delivery, cultivator, microbusiness, cooperative, processor (brand)

New York's adult-use cannabis market expansion strategically complements the state tourisms natural, historic, and cultural assets. Historic sites, unique landmarks, diverse urban centers, sporting events, natural wonders, and beautiful landscapes are found throughout New York State.

Adult-use cannabis will have a significant impact on tourism and spending in the region via on-site consumption sites, like craft breweries and wineries in the region. These small business archetypes correspond to the Mid-Hudson regions and the state of New York's shifting emphasis on value-added industries. Small farm incomes and economic viability have grown in recent years as a result of agritourism and value-added agricultural product sector. Cannabis-related agritourism has already proven to be a profitable industry in other legal markets.

⁴Diversity and Racial Equity Working Group Report. (2021). https://agriculture.ny.gov/system/files/documents/2021/08/diversityracialequityreport_1.pdf

⁴² Community Gardens Task Force 2023 Report. (2023). https://agriculture.ny.gov/system/files/documents/2023/02/communitygardenstaskforcereport.pdf

Cannabis is projected to drive agritourism in multiple regions of the state. Craft cannabis varietals grown in New York's wide ranging fertile soil will build regional identifiers and foster interregional competition that will drive product diversification and overall quality. Like California's Emerald Cup and Oregon's Grower's Cup, statewide cannabis cups are likely to launch and provide further opportunities in events, marketing and planning.

The Role of New York City

Related licenses: Retail dispensary, on-site consumption, delivery, microbusiness, processor (brand)

New York City is ideal for small batch, craft, and social equity cannabis businesses due to its sophisticated consumers, diverse internal market potential, and robust tourism industry. The city's reputation as a global shopping destination will boost entrepreneurship, product innovation, and market growth.

Tourism is a significant economic contributor to New York City, accounting for 7.2% of private sector employment and 4.5% of private sector wages. Tourists spent \$52 billion on lodging, food, drink, recreation, retail, local transportation, and air travel in 2021. In 2025, 70 million tourists will visit New York City. 43 Commuters and tourists provide cannabis businesses with a distinct audience that can expand their brand's visibility and reputation beyond the city limits.

Diversity and multiculturalism are key drivers of innovation and economic performance in New York City. Empirical results are clear that the increased size of cities and their diversity are strongly associated with increased output, productivity, and growth. As one of the most ethnically diverse cities in the United States, it has one of the highest percentages of foreignborn residents, resulting in a vast array of knowledge and opportunities for combining existing knowledge. Immigrant and multiethnic business owners can expand markets and contribute to the development of cannabis processes and the commercialization of novel innovations.

Additionally, the success and global impact of the city's cannabis market and innovation ecosystem will be directly attributable to the skill and diversity of its residents. Through diasporic networks, immigrant and multicultural business owners can drive additional upstream and downstream markets, aiding in the innovation and commercialization of new cannabis products.

Advanced Manufacturing

Related license: Processor, microbusiness, cooperative

Advanced manufacturing is one of New York State's most in-demand industries, generating cutting-edge technology to enhance products and procedures. As the regulated cannabis market in other states has matured, an increasing number of consumers have sought out products requiring more complex manufacturing or processing.

Cannabis processing refers to the extraction, compounding, infusion, manufacturing, preparation, holding, storing, packaging, and labeling of cannabis products. 44 Standard procedures in cultivation, processing, extraction, infusion, packaging, warehousing, and distribution of cannabis are optimized and modernized within this sector. In addition, there are significant opportunities for innovation with industrial hemp including food, biofuels, building materials, bioplastics, clothing, and packaging. New York is well positioned to lead innovation in the emerging hemp sector.

⁴³Empire State Development. (2021). Esd.ny.gov. https://esd.ny.gov/sites/default/files/Economic-Impact-of-Visitors-in-New%20York-2021-Central-New-York.pdf

As this sector is a key driver of many regional economies, there is a need for a trained and upskilled workforce in advanced manufacturing. The current workforce faces impending retirement cliffs and hiring gaps due to training, education, and experience. Given the need for low- and middle-skilled labor, advanced manufacturing is viewed as a driver of workforce development.

Brownfield Revitalization

Related license: hemp

A brownfield site is any real property where a contaminant is present at levels exceeding soil safety limits, ⁴⁵ or other health-based or environmental standards adopted by the NYS Department of Environmental Conservation. ⁴⁶

The cannabis sativa plant can play a key role in the environmental revitalization of brownfields across New York State via phytoremediation. Phytoremediation is a cost-efficient plant-based remediation approach that utilizes the plant's ability to absorb harmful metals, forever chemicals, and other contaminants from the land and air.⁴⁷ Planted hemp can remove toxins deep within the soil of certain designated brownfield sites.⁴⁸

While communities across New York have experienced health consequences of environmental contamination, areas with high concentrations of brownfield sites stand to benefit the most from the use of hemp, both for remediation as well as the expanded development opportunities that revitalization of a site allows.

New York City has more than 7,000 properties subject to mandatory environmental study and management. It is estimated that 40% of these properties are chronically vacant and/or contaminated. 49 These sites have left a devastating impact on adjacent property values, public and environmental health, safety, and aesthetics. The use of green plants such as cannabis will eliminate blight and stabilize contaminated soil, air and groundwater and allow for redevelopment on once undesirable plots of land.

Warehouse & Distribution Logistics

Related licenses: cultivator, nursery, processor, distributor

Distribution will play a crucial role in the rollout of adult-use cannabis in New York State. It is one of the most complex and capital-intensive cannabis supply chain services. In many regions of the state, warehousing is one of the most in-demand services and will be essential to providing consumers with a wide range of products, both plant touching and non-plant touching. Western New York, Southern Tier, Mohawk Valley, Long Island, and the Capital Region will likely serve as the primary distribution and storage hubs for cannabis products. Along New York's major highways, including I-90, I-87, and I-88, there is room for strategic expansion of warehouses and storage units.

⁴⁵US EPA, O. (2019, June 26). Brownfields and Public Health. US EPA. https://www.epa.gov/brownfields/brownfields-and-public-health

⁴⁶Environmental Cleanup & Brownfields - NYS Dept. of Environmental Conservation. (n.d.). www.dec.ny.gov. Retrieved May 1, 2023, from https://www.dec.ny.gov/chemical/brownfields. html#:-:text=A%20brownfield%20site%20is%20any%20real%20property%20where

html#:-:text=A%20brownfield%20site%20is%20any%20real%20property%20where

#Yan, A., Wang, Y., Tan, S. N., Yusof, M. L. M., Ghosh, S., & Chen, Z. (2020, April 30). Phytoremediation: A Promising Approach for Revegetation of Heavy Metal-Polluted Land [Review of Phytoremediation: A Promising Approach for Revegetation of Heavy Metal-Polluted Land]. https://www.frontiersin.org/articles/10.3389/fpls.2020.00359/full

⁴⁶Placido, D. F., & Lee, C. C. (2022). Potential of Industrial Hemp for Phytoremediation of Heavy Metals. Plants, 11(5), 595. https://doi.org/10.3390/plants11050595

^{**}Brownfields - Mayor's Office of Sustainability. (2023). www.nyc.gov. Řetrieved May 1, 2023, from https://www.nyc.gov/site/sustainability/initiatives/brownfields.page#:~:text=New%20York%20 City%20has%20over%203%2C000%20vacant%20commercial

As New York's adult-use product selection grows, warehouse and distribution services will affect nearly every license type. Cultivators need storage between harvesting, curing, and shipping to retailers and processors. A climate-controlled cannabis unit must monitor temperature, humidity, sunlight, and oxygen. Improper cannabis product storage can cause the development of mold and degradation of cannabinoids and terpenes. New York will continue to invest in specialized, sustainable warehousing because adult-use and medical licensees require a clean, secure place to store inventory and processors need space for raw ingredients and equipment.

Distributors, B2B delivery facilitators, and storage facilities must invest in robust security systems throughout the cannabis supply chain to safely transport cash as banking restrictions persist. To reduce inefficiencies and meet the Office's sustainability goals, cannabis delivery and distribution services must optimize truck delivery routes.

IV. SUMMARY RECOMMENDATIONS



The following recommendations are submitted by the Chief Equity Officer to the Board and to the Office. They provide a roadmap for the development of a legal cannabis market founded on the principles of shared prosperity, small business access, workforce equity, local community development, consumer satisfaction, and uplifting those most harmed under prohibition.



Market Architecture

Protect New York's Two-tiered Market

The Cannabis Law divides the market into two tiers: supply—consisting of cultivation, processing, and distribution; and retail—consisting of retail dispensaries, on-site consumption lounges, and delivery licensees. This division is based on a prohibition on operators in one tier having a direct or indirect stake in another. This system, modeled after the alcohol industry, allows small, independent businesses to enter the cannabis market and compete with larger, more established companies.

In practice, an independent, autonomous retail tier and robust antitrust provisions will provide NYSEE businesses and brands a level playing field for gaining market share and building long-term value. While the Cannabis Law sets the framework for a tiered supply chain, the regulations significantly clarify the limitations on crossing tiers in order to promote competition, protect against undue influence, and prevent market concentration. A competitive market will also provide consumers with more options, better service, and lower prices, as well as fairer opportunities for small businesses and entrepreneurs to compete.

Although the objective of the tiered market is to reduce the trend of corporate consolidation and boost competition, it does not guarantee that monopolization will not occur. ⁵⁰ It must be supported with ongoing monitoring and enforcement to ensure that the market remains competitive. In 2022, Rebecca Kelly Slaughter, then-Commissioner of the Federal Trade Commission (FTC), made the case that enforcement agencies should view antitrust laws as "a tool for combating structural racism" by prioritizing competition enforcement in highly concentrated industries where people of color are underrepresented. Slaughter argues that when employing antitrust tools, agencies such as the FTC may choose to reinforce or deconstruct racial biases. ⁵¹

In practice, antitrust law is intended to help mitigate harm caused by anti-competitive conduct.

To date, early operators with access to capital, capable of sustaining significant losses in order to gain long-term market power, have become increasingly dominant across the legal cannabis industry. This creates a feedback loop that strengthens their ability to corner newer markets, stifle competitive pressures, and limit the impact of social equity initiatives. It has also driven states to intentionally construct their regulatory framework to ensure the concentration of corporate and private power and disable democratic participation in the cannabis economy.

In a fair and competitive market, greater efficiency and equity go hand in hand. Market concentration and vested interests will make New York's nascent industry less dynamic and less capable to achieve the State's broader equity goals. A foundation of inclusion over incumbency will ensure New York develops a dynamic, innovative and equitable cannabis market.

⁵⁰Title, Shaleen, Bigger is Not Better: Preventing Monopolies in the National Cannabis Market (January 26, 2022). Ohio State Legal Studies Research Paper No. 678, Drug Enforcement and Policy Center, 2022

⁶Antitrust at a Precipice". Remarks of Commissioner Rebecca Kelly Slaughter. As Prepared for Delivery GCR Interactive: Women in Antitrust November 17, 2020

The participation and success of NYSEE licensees requires a competitive landscape in which both small businesses and multistate operators can flourish. Antitrust law is indispensable to ensuring a level playing field, protecting consumers from price discrimination, and several other critical economic safeguards. In any economic system built on legacy social constructs that favor incumbents, antitrust laws play a critical role in ensuring a level playing field for all market participants. The Office and the Board must commit themselves to the development and adoption of pragmatic antitrust regulations that can reduce barriers to entry, promote a rich diversity of ownership, and improve market access for smaller, independent entities.

The Office's efforts to promote competition and prevent monopolization must center on what New York's communities and consumers want. The Cannabis Law's ambitious social and economic equity goals can only be realized with the successful implementation and protection of the two-tier system.

Maintain Proactive Enforcement and Oversight of Ownership Rules

The True Party of Interest (TPI) framework is designed to protect the integrity of the two-tier cannabis market and establish procedures for monitoring and enforcing the vertical and horizontal ownership restrictions. TPI identifies persons and entities with a direct or indirect stake in a license. Establishing effective procedures for tracking and confirming compliance with the cannabis law's ownership restrictions is an essential component of building an equitable, level playing field.

This work entails requiring licensees to provide periodic reports on ownership arrangements, management-service agreements, and vendor contracts, as well as conducting regular compliance inspections and financial audits. In recognition of the numerous ways in which multi-level ownership structures have been deployed to establish "social equity in name only" in other jurisdictions, TPI includes in the license every individual who appears on the ownership structure at each level of ownership.

Ensuring compliance with TPI requirements is necessary for safeguarding the independence and autonomy of NYSEE licensees. The adult-use regulations empower the Office to take various actions, such as suspending, canceling, or revoking a license, debarring a person from licensure, and denying license renewal or changes, when a licensee or its true parties of interest fail to comply with ownership or interest rules, whether directly or indirectly.

A woman-owned business is fully owned and operated by women, not fronted by men.

- New York, NY

Strengthen Protections Against Predatory Practices

Across the legal landscape, social equity applicants and licensees frequently form partnerships with investors and businesses and formalize multilevel ownership structures through complex operating agreements. These are often referred to as management service agreements (MSAs). It has become more prevalent for such arrangements to conceal the true ownership or control of a licensed entity.

NYSEE applicants are required by New York's regulations to demonstrate "sole control" by NYSEE-qualifying individuals or groups, i.e., that they exercise authority over the business and have a significant influence on day-to-day decisions. It is prohibited for anyone other than the NYSEE applicant to control a majority of voting rights or retain the authority to remove the applicant. This measure is intended to protect applicants and licensees from predatory arrangements and to guarantee that they have the necessary autonomy over their businesses. Through its TPI and undue influence regulatory frameworks, New York prevents the most common predatory practices seen in MSAs and goods and services agreements.

In New York, MSA providers are considered to have some control over the licensee with whom they have entered into an agreement and are therefore considered to be a TPI. In some instances, social equity licensees may choose to partner with more seasoned service providers via goods and services agreements in order to put their licenses into operation. However, information asymmetries between sophisticated entities and new social equity market entrants often lead to predatory contractual arrangements.

Even beyond MSAs, improper contractual arrangements can impose liability, taxation, and insurance obligations on social equity license holders, in addition to unfavorable distribution terms. Certain goods and services agreements, for instance, may stipulate that a significant portion of a social equity retailer's "shelf space" be reserved for products from the management services contractor or another designated entity, potentially limiting the availability of the social equity licensee's own products or the visibility of more in-demand brands. Such arrangements can be detrimental to social equity licensees' market competitiveness and their long-term viability.

To address this issue, the Office requires all licensees to disclose any material changes to the information provided at licensure, including certain goods and services agreements or contracts with contractors who provide administrative, operational, financial, advisory, real property, and/ or consulting services for compensation. Additionally, licensees are required to provide a list of all contract parties. The Office's regulations should prohibit agreements for goods and services that are excessively extractive or predatory, or that promote undue influence between licensing tiers. Combined, ownership and disclosure requirements aim to protect NYSEE market participants from exploitation and increase transparency.

Promote Responsible Data Ownership and Use

Digital platforms offer cost savings, and a larger consumer base and tracking data can assist small cannabis retailers in making better business decisions. However, when these platforms retain exclusive rights to operators' data or deploy "Pay to Play" advertising and sponsorship schemes that favor large brands, they can be detrimental to small businesses and inhibit fair competition. This challenge parallels the food and beverage industry. In the case of restaurants, third-party digital platforms can leverage an establishment's consumer data to scale their own business, transforming restaurants into fulfillment centers for online orders. Such practices can result in digital monopolies and impede fair market competition, especially when it comes to the onset of an emerging industry, such as cannabis.

The Office can prohibit default data usage agreements and service "bundling" agreements to address these concerns. Such restrictions can limit the market power of third-party platforms, fostering a more dynamic digital marketplace for consumer-accessible brands and products. In addition, the Office can establish safeguards regarding the monetization of consumer data in order to prevent larger, well-capitalized operators from circumventing undue influence protections on retailers.

Pace Licensing Roll-Out to Ensure Market Stability

The stability of the New York cannabis market is crucial to the success of NYSEE licensees, who frequently lack the financial resources to withstand the typical market volatility of new legal markets. The Board and the Office can support market stability along the entire supply chain in several ways.

First, the Board must carefully consider the rate at which cultivation and retail licenses are issued due to their outsized impact on wholesale prices, product availability, and the growth of the market. Second, in order to create a fair and equitable cannabis market, it is essential to avoid artificial restrictions on licenses or "caps" that can impede broad social equity and SME market participation. Less restrictive licensing frameworks enable more businesses to enter the market, thereby increasing competition, product innovation, and consumer satisfaction.

Accordingly, the Office should assess and recommend licensing windows to the Board based on the ratio of total licensed canopy square footage to the total available retail shelf space. To ensure the largest number of market participants, the Board should prioritize the issuance of cultivation licenses for lower canopy tiers. Those cultivators who prove most adept at delivering a consistent, high-quality product, while utilizing most of their allotted canopy, will have opportunities to expand to higher canopy tiers. Thus, the cultivation sector grows sustainably over time, and an operator's ability to scale is determined by their ability to meet the needs of New York consumers at scale.



Larger companies can wait out any dips in the market. Smaller companies without capital can't do that.



A measured roll-out of New York's market will be a key differentiator for New York from other legal states. By adopting a methodical approach to licensing, the Office could better guard against market crashes due to oversupply, distressed asset purchases and wholesale price volatility while delivering the highest-guality products at competitive prices.

Safeguard Cannabis Workers from Monopsony Power

Antitrust cases typically focus on sellers in product markets, but comparable issues also arise in labor markets, where companies with market power can leverage their bargaining position to their advantage as labor purchasers. Employers may be hesitant, for example, to offer competitive wages or benefits in a labor market where there are few employers. In such markets, collusion can also be easier, allowing a handful of actors to manipulate prices or wages at the expense of competitors.

This problem is common across the cannabis industry and especially pronounced in economically distressed rural communities where a small number of employers may dominate the labor market. In regions with low labor market power, even a small increase in the unemployment rate leads to a significant decline in wage growth. To combat this challenge and maintain a more equitable relationship between cannabis businesses and their workers, solutions can be derived from two broad policy categories: pro-competition and pro-worker policies.

The Office is already focused on creating a competitive marketplace. Pro-worker policies can facilitate interactions between employers and employees that are more equitable. The Cannabis Law mandates licensees to enter into a "labor peace agreement", allowing unions to organize all licensed business employees without interference. Medical cannabis workers in New York benefit from regionally competitive wages and job security, thanks in large part to effective union representation. The Office should establish minimum standards for labor peace agreements to ensure that licensees are prepared to be organized when workers or a bonafide labor union decide to organize.

Social & Economic Equity Assessment Tool

The experiences of legal states demonstrate that even minor regulatory amendments and modifications can have long-lasting, destabilizing effects on the development of legal markets. To prevent this, the Office should create and execute a comprehensive social and economic equity assessment tool to determine the impact of any new or revised cannabis regulations, guidance, or rulemaking. This proactive approach is crucial for preserving the social and economic equity goals of the Cannabis Law and sustaining a prosperous cannabis market over the long term.

Market Architecture Performance Measurements

The best method for evaluating the success of New York's market architecture is to develop and measure competition, accessibility, and the presence of monopoly power. The Office should continually evaluate these criteria to determine if regulatory adjustments are needed. Evaluation criteria shall be broken down according to race, ethnicity, gender, and geographic identifiers, and shall include the following:

Market Concentration: Analyze the market share percentages of the largest licensed companies for across tiers, licenses and a range of product segments, such as flower and concentrates, among others. National market concentration measurement would be challenging, but inventory tracking and sales data can be used to perform this analysis at the state level.

Market Growth: Monitoring the rate of growth for any emerging industry is critical to ensuring that they operate within legal and ethical boundaries, protect consumers from harm, and promote fair competition, thereby fostering innovation and sustainable economic growth.

Diversity of Ownership: Compile, analyze and publish compressive data sets capturing cannabis license ownership, including partial participation, tracked by race, ethnicity, gender, sexual orientation and disability. The incorporation of license ownership classifications (NYSEE, non-NYSEE, microbusiness, delivery, etc.) and the proportion of revenue claimed by each category.

Geographic Distribution: Track geographic location of retail dispensaries, manufacturing facilities, and cultivation facilities to identify gaps in access, overconcentration, and any other issues early. Analyze rates of NYSEE participation through a regional lens to ensure equitable outcomes are evenly distributed across the state.

Pricing Patterns: Aggregate and analyze pricing patterns to determine whether evidence of below-cost predatory pricing or price fixing warrants further investigation and, if necessary, enforcement. In other cannabis markets, as well as many other industries, corporations set their prices too low to eliminate competition and increase prices in the future.

Barriers to Entry: Examining application and licensing statistics to determine if high barriers to entry limit competition, thereby suggesting that regulatory changes be considered. In addition to examining quantitative application and licensing data, the analysis could include qualitative feedback, such as interviews with applicants who abandoned their applications.

Even though some are outside the scope of Office regulations, licensing requirements, zoning restrictions, capital requirements and funding access, and regulatory compliance may all be relevant obstacles. For licensed retailers, the availability of product and any supply chain constraints could also be analyzed as an entry barrier.

Access and Business Viability

Accessibility is essential to ensuring equitable outcomes in any emerging industry, as it shapes the depth of participation, investment, and the distribution of economic benefits. If it is difficult to enter a market due to high barriers to entry or limited opportunities, this may discourage investment and reduce the market's overall growth potential. In contrast, if the market is accessible and presents favorable conditions, it is more likely to attract investment and achieve sustainable growth over time, thereby enhancing the probability of success and an equitable distribution of economic opportunity.

The following recommendations aim to promote access and diverse participation in cannabis business ownership across the state. This strategy is built on top of a foundation of access-driven licensing, two-tiered market structure, and an emphasis on promoting small craft businesses that will enable a greater variety of voices and collective creativity.

The equitable distribution of market power, the maintenance of open markets, and the protection of NYSEE licensees and New York consumers against anti-competitive environments are central tenets of the proposed framework and initiatives.

Reduce Barriers to Entry and Clear the Pathway to Licensure

Achieving equity requires developing bold targeted strategies that eliminate barriers and expand opportunities. To encourage the participation of as many NYSEE applicants as possible, the Board and Office must maintain low application fees. Typically, state-specific, non-refundable application fees range between \$1,000 and \$25,000 to cover the initial regulatory costs associated with application evaluation. These non-refundable fees often pose a significant barrier to entry for applicants seeking social and economic equity.

someone something, you just give it to them. If there are all these hoops to jump though - is that restoration? 77

- Albany, N

First, the Office can reduce such barriers by providing qualified NYSEE applicants with substantial discounts on application and licensing fees, but more can be done.

Second, the Board and the Office should make provisional licensing available to NYSEE applicants and licensees and provide them sufficient time to be operationalized. A provisional licensing system can facilitate market access broadly by affording applicants the documentation to support any fundraising efforts and secure real estate.

Third, the Board and the Office must also be aware of additional costs that an application can generate. In some legal states, applicants are evaluated based on variables such as the quality of their proposed standard operating procedures, technical documents, financial plans, or personnel experience. These requirements are cost-prohibitive and should only be required when necessary. The applicants that can afford to pay third-party consultants to produce top-scoring documents without incoming revenue receive an unfair advantage over applicants who cannot. As a result, the licensing process may become inherently biased in favor of applicants with greater financial resources, creating inequitable outcome for other applicants.

Lastly, the Board and Office cannot provide all the assistance NYSEE applicants may require completing their applications. The Office should collaborate with community organizations and small business centers throughout the state to assist NYSEE-eligible applicants. The application process can be intimidating for aspiring entrepreneurs, particularly legacy operators who may be hesitant to transition into the legal industry. The Office should collaborate with existing regional support centers to provide applicants with the resources, documentation, and guidance needed to determine NYSEE status and navigate the application process to diversify the pipeline of market participants.

Long-Term Value Creation

The greatest opportunity for long-term value creation in New York's cannabis market will come from brands, innovative consumer experiences, and distinct regional and cultural characteristics of a particular product or market. Cannabis brands generate long-term value through a variety of factors, including product differentiation, digital marketing, word of mouth, strategy, customer reviews, and the regulatory environment of the states in which they operate.

The likelihood of robust growth and market expansion beyond New York increases for cannabis brands that can build consumer loyalty and deliver high-quality products consistently. The Office and Board should work to support broad access and specialization in consumer-facing businesses to ensure that New York culture is authentically expressed in the legal market.

While financial capital is the most important form of capital in the cannabis industry, it is not the only type that can generate profits for businesses. Physical, human, industrial, social, and cultural capital can all be used to scale brands, grows, on-site consumption lounges, or retail stores. In the interest of a level playing field, the Office can develop policies and programs designed to help NYSEE operators in leveraging nonfinancial assets, such as cultural and social capital.⁵⁴

In practice, cultural capital can provide businesses with a deeper understanding of the needs of a particular consumer market or community, which can inform marketing strategies and product development. This cultural insight should not only help NYSEE entrepreneurs connect more effectively with consumers, but it can also inform the development of distinctive New York cannabis brands and businesses that will elevate the state's legal market.

⁶⁴Cultural capital refers to the various assets derived from a group's or an individual's cultural heritage and shared experiences. Social capital refers to the network of relationships people, groups and entities create, and which they rely on and use when they have a need.



We need to utilize the stakeholders in our community that are organized to make these ideas a reality.



- Syracuse, NY

NYSEE licensees may also scale their businesses by leveraging social capital. Strong social networks can provide access to valuable resources and information, such as customers, suppliers, and funding for minority-owned small businesses. This can facilitate the development of credibility and trust among customers, investors, and other stakeholders, allowing for the formation of partnerships, the generation of sales, and the expansion of operations. In addition, social capital can foster a supportive community for NYSEE licensees, giving their owners a sense of belonging and the ability to overcome obstacles.

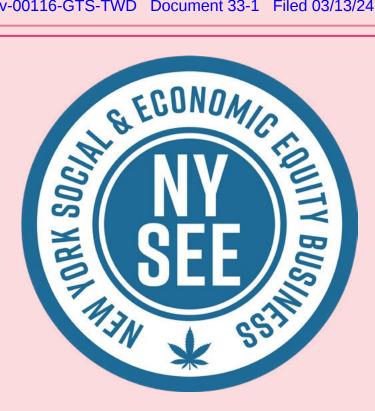
The Office should develop a variety of programs, policies and enabling regulations geared toward helping NYSEE entrepreneurs strengthen their networks, establish trust, and communicate their cultural credibility to consumers and their local communities.

Support Collaborative and Collective Marketing Initiatives

The Board and the Office should advance policies that allow for the cultivation of such nonfinancial capital by NYSEE businesses. Collective marketing strategies, for example, are a great tool for empowering small businesses. Farmers regularly utilize collective marketing and have discovered that collaborating with other farmers to market their products, purchase their inputs, and coordinate their production techniques can increase their revenue and efficiency. A NYSEE certifying label for use by NYSEE businesses on packaging, storefronts, and marketing materials would allow for NYSEE businesses to be recognized by the consumer and take the place of a greater need for more substantial spends on marketing services.

The following collective marketing activities would be important contributors to the success of small, regional cannabis cultivators:

- Agreeing to cultivate the same cannabis strain to ensure uniform quality.
- Collaborating to improve quality in order to meet the demands of a specific market.
- Standardizing the weight and packaging of cannabis products may attract a higher price point.
- Group negotiations with distributors for the sale of greater quantities of goods can greatly increase the sale price.



NYSEE label will be made available to certified licensees for the use on packaging, storefronts, and any other marketing materials. The office will release additional information authorizing the use of the label.

The Office may draw on best practices learned from the Department of Agriculture and Markets' (AGM) "New York State Grown & Certified" Program where participating agricultural businesses receive a seal on their local, value-added products to indicate that goods have been inspected for commodity-specific safe food handling and environmental stewardship practices. AGM also informs consumers where they can purchase NYS Grown & Certified goods and promotes participating producers on its platforms. 55

Coinciding with AGM's NYS Grown & Certified Program, the Taste NY Program highlights the quality, diversity, and economic impact of food and beverages grown, produced, or processed in New York State. 56 These partnering programs uplift fresh and local food, drinks and valueadded products and appeal to New Yorkers and tourists alike. A special NYSEE label would not only inform consumers about quality, sustainably grown products but also that the company is a verified New York state product of the highest quality.

The Office can also support the establishment of cannabis farmers markets for microbusiness licensees across the state to promote community and small business empowerment as well as boost locally grown sales and brand recognition. There are currently 400 farmers markets, 250 farm stands, and 10 mobile markets under the supervision of the Department of Agriculture and Markets. AGM's Farmers Market Nutrition Program provides a live marketplace for farmers to sell their New York-grown products, thereby stimulating local economies and providing consumers with healthy, locally grown food. Following the same path as traditional farmers markets, cannabis farmers markets can connect microbusinesses with customers within and beyond their local community.

⁵⁵Become a New York State Grown & Certified Producer. (n.d.). Certified.ny.gov. https://certified.ny.gov/

⁵⁶Taste NY Homepage. (2013). Taste NY. https://taste.ny.gov/

The Office should continue to explore other programs and policies to assist NYSEE entrepreneurs in strengthening their networks, establishing trust, and communicating their cultural credibility within their respective communities. The Office should also simultaneously develop resources for NYSEE licensees seeking to protect and preserve the value of creative production through trademarks, copyrights, and equitable licensing terms. The protection of the New York cannabis market and the names of prospective New York-based appellations relies heavily on state-level intellectual property protections.

Develop Cooperative and Guild Incubation Program

The Office should explore supporting the formation of regional and statewide cannabis guilds. Many businesses across the supply chain, especially those with limited resources, can scale their operations through guilds. Guilds enable small businesses to not only compete with big businesses, but also regularly win consumer loyalty. These types of partnerships leverage the power of numbers to promote awareness and protect the interests of subject matter expert (SME) cannabis brands, particularly NYSEE licensees. Regional and statewide cannabis guilds can instill a sense of pride in New York-grown cannabis brands and promote regional innovation and cohesion. Cannabis cooperatives have the potential for the same impact. These types of partnerships leverage strength in numbers, generate consumer awareness, and protect the interests of small cannabis brands, especially equity licensees.

Cluster Cannabis-Related Resources, Institutions, Businesses, & Non-Profits

The Board and the Office should employ clustering strategies to concentrate related resources for cannabis initiatives. The presence of additional small businesses can benefit small-batch cannabis operations. Both clustering strategies and agglomeration can increase the efficiency in how natural resources and skilled labor are utilized. Clustering should not only occur within the cannabis industry but should also utilize the concentration of resources that already exists.

For instance, the Capital Region has successfully clustered the workforces of key industries, such as nanotechnology and education, while concurrently strategically investing in wraparound services. Consequently, the Capital Region may also be well positioned for a cluster of processor licenses, where the regional technology ecosystem can best support our licensees. Aligning initiatives and practices with regional priorities and geographic advantages may be crucial for the industrial composition of cannabis for adult use in New York.⁵⁷

Promote Equity in Cannabis Research and Innovation

New York's investment in and advancement of cannabis research presents a significant opportunity to encourage and support the participation of the State's SEE groups, given their historical underrepresentation in said research.

These efforts may include the prioritization of funding for research led by equity stakeholders, the creation of partnership opportunities between independent research institutions and state institutions, and the sharing of data between the Office and institutions working on cannabis initiatives to reduce the cost of research. For the cannabis industry to be truly equitable, a cognitively diverse population should establish the research pillars about the plant's evolution. Therefore, the foundation of cannabis research and educational systems in New York should also be intentionally inclusive of those who have been historically most impacted by cannabis prohibition.

Promote the Registration of Additional Organizations

The Cannabis Law states that additional registered organizations must be registered to expand access to medical cannabis. Such organizations are required to reflect the demographics of the state, represent communities that have been disproportionately impacted by cannabis prohibition, and be culturally, linguistically, and medically competent to serve unserved and underserved areas of the state. (N.Y. CANBS § 35(9)). The Office is to determine how to address these requirements in a manner that considers the state's economic, social, and public health needs. The Office should prioritize the registration of additional registered organizations to ensure the medical market is being diversified as work is being done to ensure representation in the adult-use program.

Increase Access to Meaningful Business Support Services

The Cannabis Law requires the Board and the Office to support existing and soon-to-be licensees via business incubation, research and development, and community organization initiatives aligned with SEE objectives and strategies. The Office can leverage best practices and curriculum development from the CCTM and CAURD Accelerator program to inform incubation services for NYSEE retail and microbusiness licensees. The Board and the Office should also invest in physical spaces to provide these incubation services.

Community-Driven Development of Incubator Program

Early and sustained participation from community stakeholders, along with effective data collection and information feedback, can infuse New York's cannabis industry with energy and a sense of proprietorship. In order to optimize resource allocation and avoid conflicting objectives and duplication of efforts, it is essential to survey existing business development priorities and strategies near designated incubator sites. This includes compiling information from the Office's surveys, Empire State Development and other state agency programs, local economic development organizations, chambers of commerce, and stakeholder input.

Incubator sites should be located in CDIs and underserved communities and should include the following:

- State-of-the-art cannabis cultivation facilities, including greenhouses, and indoor facilities employing innovative production techniques.
- GMP-certified R&D test kitchen and processing facilities equipped with extraction equipment for edible and infused cannabis product development.
- Community access points with space for community events as well as office space, conference rooms, shared break rooms and common areas. These spaces can be used to facilitate pitch events, networking events, and community roundtables to increase community engagement.

As the construction of the physical incubator should be a multi-year process that includes defining needs, developing processes, forming partnerships, selecting sites, developing a request for proposals for design and construction, and communicating the program's larger vision; more near-term supports should also be developed.

The Office should explore partnership models with existing EACs or small business service centers in New York State. EACs are housed within non-profit organizations that receive funding from Empire State Development to offer general business education. There are 22 such facilities in the state. The Office can leverage these services for cannabis businesses, including analyzing the feasibility of colocation of industry-specific training services.

Licensed operators could be a source for incubation as well. The Office should continue to pursue strategies to encourage on-site training and mentoring at existing licensed cannabis businesses so that prospective NYSEE applicants can benefit from their expertise and enthusiasm. By providing on-site training and mentorship, NYSEE entrepreneurs can acquire valuable knowledge and skills, while existing businesses contribute to the growth of the cannabis industry and form new partnerships. The Office should cover any related administrative costs and establish guidelines and monitoring programs to prevent exploitation.

The Office should also leverage the pre-existing curriculum and content from the CAURD Accelerator program to provide virtual training opportunities for NYSEE retail and microbusiness licensees. A more expansive Retail Accelerator program should be established, and existing content can be utilized to develop regional accelerators through a train-the-trainer model.

"Shared Kitchen" Model for Small-Batch Cannabis Manufacturing

Shared kitchens allow entrepreneurs to hone their skills and produce goods without committing to the expense of operating a commercial kitchen on their own. The Office should work to provide comparable support systems for the development of cannabis processing and infusion operations on-site. Small, reproducible models of extraction and other processing should be developed for use by NYSEE participants, as well as independent, shared-use processing equipment and facilities once constructed.



There needs to be more resource sharing, like shared commercial kitchens, especially in the NYC. If there were shared commercial spaces that are to code, it's easier for small businesses to start up.



Underwrite Default and Loan Loss Risks for Commercial Lenders

The Board and Office must continue to encourage financial institutions to provide deposits, electronic transactions, point-of-sale system integration, and cash transfers. The Office should publish a directory of all banks and credit unions currently serving Cannabis Related Businesses (CRBs). To alleviate industry bottlenecks and build trust between commercial lenders and CRB borrowers, the Office could assume a portion of the risk associated with short-term loans to cannabis retailers and processors. Loan loss reserve programs are common in New York State and having the state take on a percentage of risk to encourage commercial lending to higher-risk borrowers is not without precedent.⁵⁸

Democratize Access to Cannabis Data Analytics, Market Intelligence & Quality Control

Studies have shown that companies that use data to make decisions have greater success. By expanding access to market information, New York may assist SMEs and NYSEE operators in achieving their business goals. Market data can help them decide what products to sell, how to market them, and what business strategies to use. Relevant market data may include weighted average wholesale prices, consumer insights, purchasing patterns, and retail trends. Publicizing market data from sales can democratize access to the data and market intelligence businesses need to increase revenue and optimize spending. Evidence-based research should be undertaken to identify and communicate trends, developments, insights, and best practices in the local cannabis ecosystem.

Develop Minimum Quality Standards for Cannabis Producers

Establishing minimum quality standards is a typical method for protecting the reputation of regional brands. These standards can aid in the establishment of regional brands and refute claims that the regional name is devoid of significance. However, because minimum quality standards have a significant impact on all industry stakeholders, any effort to create such standards should only be considered if it is based on a long-term consensus-building process that results in widespread stakeholder agreement. Over the long term, minimum standards may be an important tool, but it is unlikely that consensus will be reached on these standards for quite some time. Prior to the development of a cannabis grading system, it is impossible to consider minimum standards. The Office should monitor the evolution of cannabis grading standards over time and consider promotional initiatives related to the creation and implementation of standards.

^{**}DFS Webinar Clean Energy Financing for Community and Regional Lenders in New York State. (2021). https://www.dfs.ny.gov/system/files/documents/2021/06/dfs-clean-energy-financing_20210610.pdf

Assess Market Performance with Equity-Driven Economic Indicators

The disproportionate focus on total revenue as the primary metric for evaluating a state's legal industry obscures more than it reveals and may reframe legalization as a solely financial endeavor. This methodology disregards the distributional reach of cannabis revenues and conceals any potential negative effects on local communities and the environment. High annual revenue figures may also encourage "green rush" speculative investments and decision-making, making it challenging for entrepreneurs and investors alike to determine the fair market value of the opportunity.

The evaluation of the cannabis market in New York must be based on the state's greatest assets, such as its innovation ecosystem, its immense ethnic, racial, and regional diversity, and its small and medium-sized businesses. The Office should identify and publicize metrics that more precisely and comprehensively convey the impact and resilience of the market. By taking a more comprehensive approach to measuring the impact of the legal market, the Office will ensure that the market develops in accordance with the Cannabis Law's goals of equity, inclusion, environmental sustainability, and community well-being.

ººMaximum Yield. (2021, November 18). Green Rush [Review of Green Rush]. Maximum Yield. https://www.maximumyield.com/definition/4986/green-rush

Community and Consumer Engagement

There are two primary sources of value creation in every economy: production and consumption. The quality of the consumer experience is key and New York's cannabis economy must prioritize meeting the needs of its consumers.

New York is striving to create a consumer-driven marketplace built on a foundation of independent, autonomous "mom and pop" dispensaries that are singularly incentivized to respond to local consumer demand. This approach should encourage a more sustainable, efficient, and responsive supply chain in which the consumer represents the beginning of the process of all value creation. The Office can develop consumer engagement strategies aimed at generating greater awareness around their roles as curators and partners that are co-creating a more inclusive, collaborative and transparent cannabis economy.

The Office should encourage multilateral communication and the exchange of ideas with NYSEE stakeholders to strengthen equity-driven solutions and frameworks for the legal cannabis market. Furthermore, the Office should continue to develop public education campaigns intended to generate greater market participation from those communities yet to meaningfully participate in legal cannabis markets, whether due to exclusionary barriers locking them out as entrepreneurs or internalized stigma scaring them away as consumers.



When the hood's voice is louder than the academics, it's a beautiful thing.



- Albany, NY

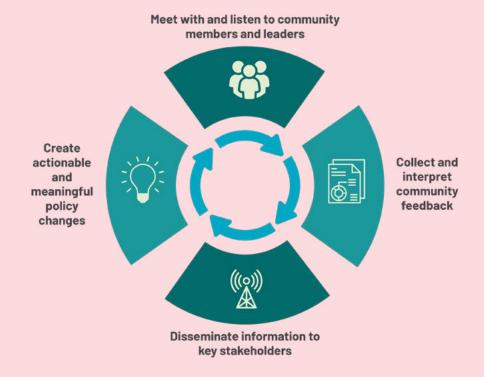
Maintain Stakeholder Engagement

The cannabis industry in New York has a greater chance of success when all stakeholders, not just cannabis business owners, participate in the discussion. Sustainable, long-term solutions are not negotiated in silos or implemented from a top-down approach. New York must adopt a bottom-up strategy that empowers community voices in order to build and maintain a supply chain that is responsive and reflective of the populations it serves. This work entails bringing together stakeholders and building relationships that facilitate cross-sector collaboration.

From the initial community roundtables, the Office has gained a better understanding of the significant importance of the launch of this legal market, especially for those communities most harmed by prohibition and other stakeholders impacted by systemic disparities in economic opportunity, public health, and access to information. Critical to the success of equity-centered programs such as this are practices of equitable engagement that generate robust and collaborative dialogue with local communities.

To this end, the Office must continue to convene interactive community roundtable sessions using proven tools such as "The Spectrum of Community Engagement to Ownership." Regular touchpoints with NYSEE stakeholders and community leaders can position the Office to adapt to evolving circumstances and potentially pivot programmatically if results prove ineffective at best

OCM Community Roundtable Feedback Loop



Equitable community engagement delivers clarity about the purpose and desired outcomes of specific initiatives, shared definitions, boundaries regarding the feasibility of options due to budget or legal constraints, the relationship to other committees or processes, the role of stakeholders, and what they are empowered to do (e.g., provide input, make decisions). In addition to obtaining feedback on specific initiatives, it is a long-term commitment to determining what development and progress means to a given community. Through deeper engagement and information sharing with stakeholders, both parties can develop a shared understanding of the current challenges and opportunities confronting cannabis equity in New York, as well as determine what the communities want the Office to address.

Multilingual, Culturally Informed Public Education Campaigns

The Office and Board should develop public education campaigns tailored to specific communities such as those most impacted by cannabis prohibition, immigrant populations, service-disabled veterans and legacy operators. The objective of these public outreach efforts is to encourage members of these communities to participate meaningfully in the cannabis marketplace as medical patients, consumers, employees, and community partners, as well as to reduce the plant's entrenched stigmas.

For example, many legacy entrepreneurs may feel they have the least to gain from legalization as the competitive pressure from legal operators increases. To encourage legacy operators' transition into the legal market and combat zero-sum perceptions, the Office should develop informational campaigns directed specifically at the legacy operators. By clarifying statutory intent, regulatory language, and clearly defining the path to licensure for legacy operators, the Office can expand the opportunities available to legacy businesses seeking to transition into the legal space.

Campaign materials and outreach should aim to reframe persistently negative perceptions of the cannabis plant. Cannabis has historical misconceptions regarding consumption and has been associated with criminality and negative racial and cultural stereotypes. Due to the pervasiveness of these stigmas, some SEE groups have been reluctant to consume cannabis or support local licensed businesses. New York now acknowledges that these associations are false and harmful to the equitable rollout of the industry.

Campaign materials should be accessible to non-English-speaking populations. In this industry, language accessibility cannot be a barrier to entry.

Conclusion

This Plan represents the Board and Office's shared vision of a dynamic, equitable, and inclusive cannabis marketplace. The programs and policies outlined here lay the groundwork for an economically prosperous industry for all participants that acknowledges past harm, assesses the current landscape, and looks towards the future. New York must take seriously this momentous opportunity to build an industry centered on social, economic, and racial justice.

In time, New York will be the center of the national cannabis industry. As made evident by other states with legal cannabis industries, when cannabis markets are rolled out without an equity-first approach, entire segments of a state's population — particularly those most harmed by cannabis prohibition — will be barred from opportunities for upward mobility and wealth generation.

History compels us to get this right.

Direct Contributors	A-1
All PL 221 Arrest in New York State from 1976-2021 by Race and Ethnicity	A-2
All PL 221 Convictions in New York State from 1976–2021 by Race and Ethnicity	A-3
List of Unserved and Underserved Areas	A-4

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Appendix 2

All PL 221 Arrests in NY State 1976-2021 by Level and Race

Level			Misd					Felony		
Race	Asian/Indian	Black	Hispanic	White	Total	Asian/Indian	Black	Hispanic	White	Total
1976	-	1	-	-	1	-	-	-	1	1
1977	-	6	-	9	15	-	3	-	7	10
1978	-	31	7	35	73	-	29	6	24	59
1979	-	214	46	214	474	-	177	22	194	393
1980	17	3,728	1,518	2,740	8,003	8	1,435	249	886	2,578
1981	65	5,636	1,774	2,824	10,299	15	1,728	372	1,019	3,134
1982	40	7,026	615	3,687	11,368	18	1,799	139	1,027	2,983
1983	44	8,272	112	4,427	12,855	16	1,833	10	1,051	2,910
1984	68	10,209	1,359	4,550	16,186	14	2,170	207	807	3,198
1985	99	11,500	4,084	3,658	19,341	19	1,627	290	680	2,616
1986	87	8,536	2,674	3,629	14,926	12	1,470	210	681	2,373
1987	84	7,619	2,335	3,674	13,712	11	1,110	193	564	1,878
1988	79	6,256	1,747	3,478	11,560	20	764	135	531	1,450
1989	35	5,179	1,415	2,877	9,506	12	665	140	583	1,400
1990	44	3,889	1,060	2,654	7,647	10	909	130	601	1,650
1991	60	3,443	779	2,291	6,573	21	823	103	747	1,694
1992	69	3,801	863	2,297	7,030	14	714	124	865	1,717
1993	55	4,929	1,189	2,403	8,576	14	812	159	848	1,833
1994	67	7,148	1,889	2,649	11,753	16	961	190	841	2,008
1995	124	8,797	2,892	3,482	15,295	18	1,128	203	899	2,248
1996	181	12,768	4,645	4,484	22,078	20	1,313	269	979	2,581
1997	293	17,404	7,837	5,796	31,330	19	1,506	302	981	2,808
1998	469	25,163	13,347	8,030	47,009	32	1,496	347	931	2,806
1999	506	25,379	14,628	7,965	48,478	23	1,424	410	945	2,802
2000	753	35,568	20,381	9,853	66,555	41	1,502	362	872	2,777
2001	658	29,310	15,117	8,634	53,719	30	1,211	333	932	2,506
2002	801	28,990	16,194	9,425	55,410	65	1,268	392	983	2,708
2003	632	26,121	14,493	8,761	50,007	52	1,096	408	865	2,421
2004	446	21,153	12,332	5,887	39,818	76	1,209	527	955	2,767
2005	614	22,681	12,858	5,427	41,580	55	1,195	504	821	2,575
2006	612	24,569	13,786	6,193	45,160	40	1,372	582	919	2,913
2007	886	28,879	16,691	7,038	53,494	38	1,601	695	943	3,277
2007	879	29,122	16,572	7,760	54,333	49	1,487	673	936	3,145
2009	969	32,167	18,662	8,233	60,031	42	1,511	627	963	3,143
2010	1,296	34,674	19,502	8,930	64,402	75	1,532	600	990	3,197
2010	1,558	33,122	19,813	9,656	64,149	75	1,305	551	941	2,872
2012	1,223	27,241	17,244	7,840	53,548	75	1,253	571	804	2,705
2012	1,106	21,056	14,349	5,762	42,273	72	1,024	512	802	2,410
2013	1,106		13,148	5,762		56	851	408	696	
2014	743	19,372 13,897		3,880	38,841 27,715	66	758	333	634	2,011 1,791
-			9,195							
2016	977	13,288	9,946	4,377	28,588	90	808	429	582 F71	1,909
2017	957	13,761	9,941	4,321	28,980	100	884	458	571	2,013
2018	433	8,739	5,590	2,922	17,684	120	744	399	584	1,847
2019	127	3,269	1,592	1,223	6,211	107	640	318	380	1,445
2020	28	987	401	270	1,686	81	486	284	273	1,124
2021	20	350	139	65	574	31	157	114	108	410
Total	19,279	655,250	344,761	209,556	1,228,846	1,770	49,790	14,246	33,246	99,096

^{**} This chart only includes arrests for which the arrested individual had on file a residential address in the state of New York.

Appendix 3

All PL 221 Convictions in NY State 1976-2021 by Level and Race

Level			Misd					Felony		
Race	Asian/Indian	Black	Hispanic	White	Total	Asian/Indian	Black	Hispanic	White	Total
1976	-	-	-	1	1	-	-	-	-	-
1977	-	5	-	5	10	-	-	-	-	-
1978	-	26	4	22	52	-	4	-	6	10
1979	-	230	41	181	452	-	21	-	44	65
1980	11	1,628	619	593	2,851	1	80	13	140	234
1981	24	2,397	721	672	3,814	1	98	22	175	296
1982	11	3,476	276	1,136	4,899	1	91	8	183	283
1983	16	3,994	26	1,517	5,553	3	126	-	139	268
1984	31	4,957	622	1,335	6,945	2	162	8	134	306
1985	35	5,361	1,768	783	7,947	-	123	7	153	283
1986	32	4,022	1,174	716	5,944	3	239	21	145	408
1987	25	3,365	925	742	5,057	4	144	22	116	286
1988	22	2,555	744	574	3,895	1	88	5	113	207
1989	13	2,254	583	585	3,435	1	64	12	108	185
1990	16	1,720	436	579	2,751	-	176	10	146	332
1991	25	1,646	255	589	2,515	3	139	17	185	344
1992	10	1,554	253	650	2,467	4	119	20	221	364
1993	18	1,753	270	699	2,740	1	120	22	182	325
1994	10	2,025	293	676	3,004	2	131	31	193	357
1995	15	2,261	414	709	3,399	3	158	26	229	416
1996	14	3,060	697	774	4,545	4	218	32	236	490
1997	33	3,706	1,090	848	5,677	-	174	33	239	446
1998	17	4,839	1,753	908	7,517	2	214	32	200	448
1999	34	5,663	2,181	949	8,827	5	166	43	183	397
2000	43	7,332	2,987	972	11,334	8	194	31	204	437
2001	37	5,952	2,390	979	9,358	11	160	26	197	394
2002	50	5,981	2,613	1,013	9,657	11	159	35	203	408
2003	57	5,331	2,400	925	8,713	17	104	33	198	352
2004	44	4,747	2,167	927	7,885	18	124	49	192	383
2005	59	4,461	1,917	725	7,162	9	131	41	178	359
2006	46	4,754	2,110	842	7,752	8	121	45	184	358
2007	51	5,670	2,459	945	9,125	7	127	49	177	360
2008	65	5,828	2,459	1,019	9,371	8	120	48	179	355
2009	60	6,186	2,732	1,042	10,020	7	117	47	195	366
2010	66	5,828	2,379	988	9,261	10	156	54	214	434
2011	64	5,111	2,265	944	8,384	19	120	34	197	370
2012	53	4,620	2,142	852	7,667	12	90	44	150	296
2013	39	3,415	1,760	743	5,957	12	71	34	146	263
2014	27	2,741	1,264	664	4,696	14	68	27	123	232
2015	32	1,817	773	547	3,169	8	63	34	94	199
2016	43	1,769	788	467	3,067	13	51	25	92	181
2017	40	1,622	666	513	2,841	5	50	19	81	155
2018	39	885	325	405	1,654	12	48	16	74	150
2019	29	352	123	194	698	17	22	14	30	83
2020	12	74	25	89	200	6	7	4	20	37
2021	3	10	3	21	37	1	-	-	4	15
Total	1,371	146,983	51,892	32,059	232,305	274	4,958	1,093	6,602	12,927

Exhibit B

Adult-Use Social & Economic Equity Applicant Overview

ADULT-USE SOCIAL & ECONOMIC EQUITY APPLICANT OVERVIEW

You are here

OVERVIEW

SEE QUALIFICATIONS SEE APPLICANT BENEFITS

KEEP IN MIND BEFORE APPLYING MORE RESOURCES

OVERVIEW

On March 31, 2021, New York State legalized adult-use cannabis by passing the Cannabis Law by way of the Marihuana Regulation & Taxation Act (MRTA). The Cannabis Law codified in the MRTA establishes a robust social and economic equity (SEE) program to prioritize and provide resources to members of communities who have been disproportionally impacted by the policies of cannabis prohibition with the goal of elevating their participation in the new industry through the implementation of a SEE plan. The Cannabis Law establishes a goal to award fifty percent (50%) of all adult-use licenses to SEE applicants.

Priority shall be given to applications that demonstrate that an applicant is in one of the following SEE groups:

- Individual from a Community Disproportionately Impacted
- Distressed farmer
- Service-disabled veteran-owned business
- Minority-owned businesses
- Women-owned businesses

Extra priority shall be given to applications that demonstrate that an applicant meets all of the following:

- Is a member of a community disproportionately impacted by the enforcement of cannabis prohibition;
- Has an income lower than eighty percent (80%) of the median income of the county in which the applicant resides;
- Was convicted of a cannabis-related offense prior to the effective date of the MRTA, or had a parent, guardian, child, spouse, or dependent, or was a dependent of an individual who, prior to March 31, 2021, was convicted of a cannabis-related offense.

SEE applicants will be asked to identify all SEE groups they qualify for during the application and will be pooled based on the license type sought, SEE certification, and provisional status. After the application window closes, applications will be randomly queued (ordered) in their distinct pools.

More information on how to qualify for each of these SEE groups is available on the Office of Cannabis Management's (Office) <u>licensing application guidance</u>. Applicants wishing determine whether they are from a community disproportionately impacted can learn more <u>here</u>.

SEE QUALIFICATIONS

To qualify for SEE status, sole control of the applicant must be held by an individual or individuals from a community disproportionately impacted by the policies of cannabis prohibition, a minority-owned business, a women-owned business, distressed farmers, or a service-disabled veterans. The person or persons having sole control must match the SEE group the applicant wishes to be qualified as.

A person or persons with sole control of a business must satisfy all of the following conditions:

- has real, substantial, and continuing ownership of 51% equity share in the business;
- · has the right to execute any material contracts;
- has the ability to exercise the authority to materially influence the day-to-day business decisions, operations, strategic priorities, capital allocations, acquisitions and divestments of the business;
- · has no timed or triggered recusal provisions or side letters or side agreements related to their recusal, and
- has an ability to direct decisions, voting or otherwise, such that no other person may exercise or have the ability
 to control the majority of voting rights or appoint or remove the majority of directors seats or their equivalent or
 corporate officers or their equivalent on the governing body.

Individuals and entities who own and control a license are known as True Parties of Interest (TPI). All licenses have a TPI. Helpful information about TPI, including ownership prohibitions and disclosure rules, can be found in the <u>True Party of Interest guidance</u>.

CANNABIS.NY.GOV

SEE BENEFITS

It can be expensive to start a new business, and social equity licensees in other states have struggled to overcome traditional high barriers to entry in the cannabis industry. To address the issues faced by equity programs in other states, the following are benefits and protections for approved SEE applicants and licensees:

- A 50% reduction for a SEE applicants application fee.
- A 50% reduction for a SEE licensees annual license fee.
- Qualified SEE applicants will receive priority in accessing adult-use licenses, with an extra prioritization for microbusiness, delivery, and nursery licenses.
- The Cannabis Hub and Incubator Program (CHIP) will provide direct support in the form of counseling services, education, small business coaching, financial planning and compliance assistance to SEE licensees.

More information on SEE applicants and licenses is available in the Social and Economic Equity section of the Office's general licensing application guidance.

KEEP IN MIND BEFORE APPLYING

Read the New York SEE Plan: The Cannabis Control Board has created a comprehensive vision for the future of New York's cannabis industry and set goals, based on community feedback, to increase the likelihood of success for social and economic equity licensees. Read the New York Social and Economic Equity Plan to learn more about how the Board is promoting SEE applicants and working to ensure their continued success.

Application Technical Assistance Program: The SEE team has strategically collaborated with Community-Based Organizations (CBOs), municipalities, academic institutions, and key community stakeholders, bringing together over 75 Technical Assistance Providers (TAPs) dedicated to streamlining the application process for social and economic equity applicants. More information about this initiative is available on the intake form.

 Would you or your organization like to provide volunteer services to SEE applicants as a Technical Assistance Provider? Please email <u>SEE.CHIP@ocm.ny.gov</u> for more information on joining OCM's TAP network.

Review SEE Application Assistance FAQ: Read the Office's guidance to learn more information about the process to obtain proof of a conviction or address.

Review New York Cannabis Regulations: Read the approved <u>adult-use regulations</u> and <u>relevant guidance</u>. Additional FAQs are available for TPI in retail and supply tier licensees.

Attend an OCM Road Map to General Licensing Application event to learn more in-person.

MORE RESOURCES

All applicants are strongly encouraged to review the <u>Adult-Use Cannabis Regulations</u> and all <u>application resources</u> to learn more about how to obtain and operate an adult-use cannabis license in New York State. Please note that this is only the first application window for general adult-use cannabis licensing. Future application windows for licenses such as nursery, delivery, cooperative or collective, and on-site consumption are anticipated. Please email <u>SEE@ocm.ny.gov</u> if you have any further questions.



Exhibit C

General Licensing Application Frequently Asked Questions



Contents

Ger	neral Questions	1
Α.	Eligibility Basics	11
В.	How to Complete the Application	14
C.	Social and Economic Equity	23
D.	Premises	38
Ε.	After Submitting the Application	45
F.	Final Licensure	46

General Questions

1. What Adult-Use Cannabis license applications will open in Fall 2023?

The applications for adult-use cultivator, processor, distributor, microbusiness, and retail dispensary license types will be available on New York Business Express (NYBE) starting Wednesday, October 4, 2023.

More information is available about each license type at the links below:

- Cultivator
- Processor
- Retail Dispensary
- Distributor
- Microbusiness

In addition, businesses with adult-use conditional cultivator (AUCC) and processor (AUCP) licenses will also be able to apply to transition to non-conditional adult-use cultivator and processor licenses through NYBE on this date. More information is available online at the <u>AUCC and AUCP transition</u> guidance.

More information will be made available by the Office of Cannabis Management (Office) regarding Registered Organization with Dispensing (ROD) and Registered Organization Non-Dispensing (ROND) licenses soon.

2. How many of each license type will be available for this application window?



Pursuant to its powers under § 10 of Cannabis Law, the Cannabis Control Board (Board) has the discretion to limit the number of licenses for each type of license issued.

In addition to AUCC and AUCP licenses that are eligible for transition, the Office estimates that over 1,000 licenses in the licensing application window opening on Wednesday, October 4, 2023, including provisional and final licenses may be issued. These estimated allocations include:

- Retail Dispensary: 500 1000
- Microbusiness: 220
- Indoor Cultivation (Tier 1): 20
- Indoor Cultivation (Tier 2): 20
- Processor (Type 1: Extracting, plus all activities of Types 2 and 3): 55
- Processor (Type 2: Infusing and blending, plus all activities of Type 3):
 100
- Processor (Type 3: Packaging, labeling, and branding, including for the performance of white labeling agreements only): no allocation limit, Office will review on a rolling basis
- Distributor: 30

Please note these numbers are only estimates, and the Board has the authority to determine the final number of licenses issued, as well as the timing for the issuance of such licenses. Additionally, the number of distributor licenses available, is specific to stand-alone distributors and does not include processors who wish to also obtain a distributor license to distribute their own cannabis products.

Please also note, that this is only the first application window for general adultuse cannabis licensing. There will be additional application windows in the future and licenses not included in this application window will be made available in future licensing application windows.

IMPORTANT: the issuance of licenses, especially provisional licenses for retail dispensaries does not mean that there will be 1000 stores open immediately. After an applicant receives a provisional license, they will need to work to find a compliant location for their retail dispensary, receive approval from the Office, and meet all required application requirements. Based on experience of operators in other states operationalizing a provisional license could take 6-12 months depending on the time to find a retail location and conduct renovations.

3. How are the number of licenses available for this application window determined?



Pursuant to its powers under § 10 of Cannabis Law, the Board has the discretion to determine the number of licenses issued. The proposed number of licenses available in this application window was determined to help facilitate a controlled adult-use market rollout to help ensure small businesses can compete and thrive. Further, the proposed license allocation also reflects the current needs of the market, such as prioritizing the licensing of additional retail dispensaries. Future application windows will conduct a similar market analysis and will make available additional licenses to continue to adjust and adapt to the needs of the market, among other factors consistent with the findings of the Office and Board in its reports.

4. What are the components of the cannabis license applications?

The cannabis license applications contain general questions about your business, ownership, participation in workforce or training programs offered by the Office, premises, and operating activities.

If you are applying as a Social and Economic Equity (SEE) applicant, you will have additional questions and documentation to upload. The SEE application section collects information from applicants seeking to determine whether the applicant is SEE-qualified. More information about the SEE program is available on the Office's website, and additional information on the SEE application section is available in the "Social and Economic Equity" section below.

Information about your True Parties of Interest (TPI) will be collected via your applicant entity disclosure in the TPI Portal. This is a separate process that can only be completed once your cannabis license application has been submitted. After submitting your application, you will receive an email with a link to the TPI Portal to complete this step. More information about TPI and the TPI disclosures is available in the "How to Complete the Application" section below and at the TPI Guidance.

All applicants must submit proof of control over a proposed premises to complete the application and be considered for a final license, except applicants for retail dispensary and microbusiness licenses. More information is available in the "Premises" section below.

If more time is needed to secure a premises, an applicant for a retail dispensary or microbusiness license can apply without premises details. If deemed eligible and selected for a license, they will become provisionally approved and have twelve (12) months to secure a premises and submit documentation before being licensed on a final basis and operational.

5. Can I apply if I do not have a premises for my business?



All applicants, except those seeking retail dispensary and microbusiness licenses, must submit proof of control of their proposed premises to complete an application.

PLEASE NOTE: Do <u>not</u> apply for a cultivator, processor, or distributor license if you do not have control over the proposed licensed property. The application system may allow cultivators, processors, and distributors to apply without premises information, however, only applications submitted with proof of premises will be considered as eligible for a license. Be aware the application fee is non-refundable.

6. How do I prove that I have control over a premises?

You can prove that you have control over a premises by uploading an executed deed if you own the property, or by uploading an executed lease agreement if you are leasing the property. These documents must outline all common terms associated with a lease agreement and must show that the applicant possesses or has the right to use sufficient land, buildings, and other premises as specified in the application to properly carry out the activities for which a license is sought. More information is available in the "Premises" section below.

7. How is the premises requirement different for retail dispensary and microbusiness (with retail authorization) applicants?

There are two paths for retail dispensary and microbusinesses (with retail authorization) to complete the application:

- a) Provisional License: If you do not have control over a premises at the time of application, you may submit the application without these details and obtain a provisional license. After receiving a provisional license, you may take up to twelve (12) months to submit proof of control over a premises. Once the Office reviews the additional information, a final license may be issued. Only after a final license is issued with a license certificate can adult-use cannabis operations begin.
- b) Final License: If you already have control over the premises at the time of your application, whether by lease agreement, or ownership (as shown through a deed), you may identify the premises on your application and submit a complete application for the Office's review. A premises cannot be used for licensed cannabis activities without prior Office approval. More information is available in the "Premises" section below.

8. What is a provisional license?



Provisional licenses are for retail dispensary and microbusiness applicants without control over a premises. A provisional license does not authorize operating activities under the Cannabis Law, but it provides assurances to stakeholders, like investors, landlords, and lenders, that the application satisfies certain conditions necessary and relevant to the license type sought, subject to completion of outstanding items required to obtain a final license. In this way, the provisional license may help applicants secure a premises or funding for their cannabis operation before a final license is issued.

Provisional licensees have twelve (12) months from the date of provisional license to complete their licensing application by providing updated information on their TPI and premises details in order to obtain a final license.

9. What are the application windows for each license type?

The application window for the cultivator, processor, distributor, retail dispensary and microbusiness licenses will open on Wednesday, October 4th, 2023. The application window will close on Monday, December 18, 2023, at 5:00PM Eastern Time. To be considered, all applications must be submitted before 5:00PM on December 18, 2023.

For retail dispensary and microbusiness applicants that are applying with proof of control over the proposed licensed premises, there will be an expedited application window that will close on Friday, November 17, 2023, at 5:00PM Eastern Time. The Office will begin the review of applications submitted during this window to expedite the review of retail dispensary and microbusiness applications. The retail dispensary and microbusiness application window will remain open after November 17, 2023, until December 18, 2023, for applicants that apply after November 17, or are applying for a provisional license (without proof of control over the proposed licensed premises). You can submit a provisional license retail dispensary or microbusiness application anytime during the open application window.

Applicants who are not issued a license in this application window, must resubmit an application to be considered in a future application licensing window.

10. How will applications be selected for licensure?

Applications for each license type will be collected during the application windows and pooled based on the license type sought, SEE certification and provisional status. Applications for retail dispensary licenses, both provisional and final, will be further split evenly between New York City and the rest of the state. More information on the SEE criteria is available below and at the Office's SEE guidance.



After an application window closes, applications will be queued (ordered) in their distinct pools using a randomized process. Adult-use cultivators, certain processors, distributors, microbusiness, and retail dispensary license types will have a limited number of licenses available for this application window. The number of licenses available is determined by the Board with estimates of such number of licenses provided above in *Question 2*. Applications will be reviewed until t the number of licenses allocated for this application window have been issued. Therefore, an applicant's queuing order is very important as those higher in the queue will be reviewed first, and it is possible not all applications will be reviewed before all licenses have been issued. Applicants who are not issued a license in this application window must resubmit an application to be considered in a future application licensing window.

AUCCs and AUCPs will be reviewed outside of the queuing process. More information is available at the Conditional Licensee Transition FAQ.

11. How will scoring be used in application review?

The application window opening on Wednesday, October 4, 2023 will **not** be using a scoring process to determine which applicants are issued a license but rather a random order "queuing" process. More information on this random order queuing process is available in *Question 10* above. Applicants must meet all eligibility criteria and submit a complete application to be issued a license.

Please note, the Board may create applications with competitive or scored elements in future application windows.

12. Can I apply for two licenses at the same time?

Yes, you may submit applications for several license types. However, pursuant to regulations, you may not apply for more licenses than those for which you are authorized as a True Party of Interest (TPI). For example, an individual cannot be a TPI (own and control) more than three adult-use retail dispensary licenses. Further, final licensing by the Cannabis Control Board must comply with TPI regulations. More information is available at the TPI Guidance.

Additionally, you will have to pay the \$1,000 non-refundable application fee for each application submitted and must pay the associated license-specific fees upon final licensure.

13. What are the fees to apply for a license?

Applications require payment of a non-refundable \$1,000 application fee, except for applicants applying as SEE, which require payment of a non-refundable \$500 application fee. Per the regulations, SEE applicants receive a 50% reduction in



application and licensing fees. If an applicant applies as a SEE but is unable to provide the required documentation to prove SEE status, the applicant will not be considered for licensure in this application window.

14. What are the licensing fees?

The licensing fee schedule is available on the Office's website. Licensing fees are only collected from applicants issued a license by the Board. License fees must be paid prior to receiving your license number and license certificate. Those who qualify as a SEE applicant will receive a 50% discount on cannabis license fees.

All licensees who are awarded a provisional retail dispensary or microbusiness license may defer payment of license fees until final licensure.

15. How long will each license be valid?

An adult-use cannabis license is valid for two years after the date it is issued and can be renewed every two years.

16. If I'm issued a license, do I need to be ready to begin operating right away?

No, however, if you have obtained all the necessary documentation and have control over premises, you may commence operations as soon as a final license has been issued and you receive approval from the Office to commence sales. Applicants for retail dispensary and microbusiness licenses may also pursue a provisional license, giving them twelve (12) months to submit all outstanding TPI and premise-related information required for final licensure. A provisional licensee cannot begin adult-use cannabis operations until a final license is issued.

17. Is a provisional license available for all Adult-Use licenses types?

At this time, a provisional license is only available to retail dispensary and microbusiness applications. This allows those applicants to apply without proof of location.

18. What types of cultivation does an adult-use cultivator license allow?

There are four cultivation types: indoor, outdoor, mixed light, and combination. For each type, there are five cultivation canopy tiers, ranging from Tier 1 (the smallest) to Tier 5 (the largest).

Please note: The Board will only be licensing indoor Tier 1 and Tier 2 cultivators in the application window opening on Wednesday, October 4, 2023, for non-AUCC licensee applicants. Future application windows will include a greater



variety of cultivator licenses, as well as an application for the cooperative and collective license type.

Mixed light is cultivation of mature cannabis in a greenhouse, hoop-house with cannabis cultivation lights, glasshouse, conservatory, hothouse, or similar structure, using a combination of sunlight and lighting with all lighting requirements meeting the photosynthetic photo efficacy (PPE) standards for the mixed-light tier set out in section 125.1 of the adult-use regulations.

The combination tier is a combination of outdoor and mixed light canopy. No license allows the cultivation of cannabis both indoors and outdoors. The adultuse regulations provide a pathway for licensed cultivators to change their canopy tier, canopy type, or maximum cultivation canopy. The Office will provide more guidance on the process to request such a change in the future.

19. What are the canopy tier sizes?

Pursuant to regulations, indoor, outdoor, and mixed light cultivation tier canopy sizes are:

- Tier 5. Greater than 50,000 square feet and up to but not exceeding 100,000 square feet;
- Tier 4. Greater than 25,000 square feet and up to but not exceeding 50,000 square feet;
- Tier 3. Greater than 12,500 square feet and up to but not exceeding 25,000 square feet;
- Tier 2. Greater than 5,000 square feet and up to but not exceeding 12,500 square feet; or
- Tier 1. Up to but not exceeding 5,000 square feet.

Combination licenses include an outdoor license of the same canopy size limits stated above, and an additional allocation of mixed-light cultivation canopy equal to the following:

- Tier 5. Greater than 15,000 and up to, but not exceeding, 30,000 square feet;
- Tier 4. Greater than 12,500 and up to, but not exceeding, 15,000 square feet;
- Tier 3. Greater than 6,250 and up to, but not exceeding, 12,5000 square feet;
- Tier 2. Greater than 2,500 and up to, but not exceeding, 6,250 square feet;
 or
- Tier 1. Up to, but not exceeding, 2,500 square feet.



20. What transition options do AUCC and AUCPs have?

More information is available at the <u>AUCC and AUCP Transition Guidance</u> document.

21. Should provisional CAURD licensees apply for an adult-use retail dispensary license?

Due to the pending litigation challenging the validity of the CAURD program, provisional CAURD licensees may want to apply for an adult-use retail dispensary license during this application window. Applicants should apply with the business entity that will operate the license. If this business entity is different than the entity that applied for under the CAURD program, the Office will request additional information to support the change from the CAURD entity on file with the Office.

Applicants must submit their CAURD application number as supplied by the Office in their complete format, with all dashes, letters, and numbers for proper identification. Please note, a provisional CAURD licensee will not be issued two licenses if they are selected and able to move forward under the CAURD program and the general licensing process.

Additionally, such applicants will have to pay the \$1,000 non-refundable application fee to complete submission. Applicants who qualify for SEE will be eligible for a 50% reduction in application and licensing fees. The Office is actively exploring options for waiving future licensing fees for eligible CAURD licensees.

22. How many applications can one applicant submit?

A licensee, or a TPI of a retail dispensary licensee, can have a direct or indirect financial or controlling interest in up to three (3) adult-use retail dispensary licenses. As such, pursuant to regulations, an applicant may apply for no more than 3 retail dispensary licenses. The Board, however, will not be issuing more than one license per applicant during the application window opening Wednesday, October 4, 2023. Further, final licensing by the Board must comply with TPI regulations. More information on TPI rules is available at the Office's TPI Guidance.

Please note, you will have to pay the \$1,000 non-refundable application fee for each application submitted.

23. What cultivation license types will be available for applicants who are not AUCC?



The Board will only be issuing indoor Tier 1 and Tier 2 cultivator and microbusiness licenses for non-AUCC applicants in the application window opening Wednesday, October 4, 2023. Future application windows will include greater variety of cultivator licenses, as well as an application for the cooperative and collective license type.

24. What does an adult-use processor license authorize?

Based on the authorizations requested during the application process, the adultuse processor license will allow the processor to conduct some, or all, of the following activities:

- Type 1: Extracting, plus activities under Type 2 and 3;
- Type 2: Infusing and blending, plus activities under Type 3; and
- Type 3: Packaging, labeling, and branding, including entering into white labeling agreements only.

Please note that applicants that can demonstrate that they operate an existing processing facility, at which they plan to process cannabis product, including demonstrating existing full GMP certification, may be pooled and queued separately from other applicants for a select number of available processor license types at the discretion of the Board, in accordance with SEE prioritization.

Applicants applying for a Type 3 Processor licensing for branding purposes only may enter their entity address as their "facility location address" in the application. All other Type 3 Processor applicants (for any and all packaging and labeling that will be handling cannabis in New York State) must apply with a suitable facility location.

25. What license can I apply for if I currently have an AUCP license?

More information is available at the <u>Conditional Cultivator and Processor</u> Transition Guidance.

26. I completed a workforce or training program offered by the Office. Does that make my application eligible for any specific consideration?

A person who completed a workforce or training program offered by the Office, will be prioritized for certain licenses in the application window opening Wednesday, October 4, 2023, and in future application windows as well. To receive the prioritization, the person who completed the workforce or training program must be the majority owner of an applicant entity via direct ownership. Such applicants may apply to all available adult-use licenses but will be pooled



and queued separately from other applicants for a select number of the full and provisional microbusiness license types and processor license types.

Such applicants who also qualify for SEE certification will receive a 50% reduction in application and licensing fees. Additionally, all qualified SEE licensees will be eligible for incubator technical training from the Office.

A. Eligibility Basics

27. Am I eligible for an Adult-Use license?

In addition to the premises requirements stated above, you must be over the age of 21 to be eligible for a cannabis license. Individuals or entities who have convictions outlined in Section 137 of the Cannabis Law may be ineligible for licensure. Those specific offenses include individuals with any of the felony convictions listed below within the past five years:

- Fraud
- Money laundering
- Forgery or other unlawful conduct related to owning and operating a business; or
- Hiring, employing, or using a minor in transporting, carrying selling, giving away, preparing for sale, or peddling any controlled substance to a minor; or selling, offering to sell, furnishing offering to furnish, administering, or giving any controlled substance to a minor.

Pursuant to Cannabis Law, you are also not eligible for a license if you:

- Have been found to have engaged in unlawful business practices relating to cannabis pursuant to Cannabis Law Section 138-a, since May 3, 2023; or
- Are a chief of police, police officer, or subordinate of any police department in New York State.

Additional eligibility restrictions apply to AUCC and AUCP licenses, as well as ROD and ROND licenses. The eligibility requirements for ROD and ROND are in regulations as follows:

- A ROND applicant must be an existing Registered Organization (RO) in good standing with the Office and complete a transition process with the Office.
- A ROD applicant must be an existing RO in good standing with the Office with four medical dispensing facilities open and operational in New York State,



complete the required transition process, and pay the special fee outlined in the Cannabis Law and corresponding regulations.

Further, all license types have restrictions on ownership and control. More information is available at the TPI Guidance.

28. What types of businesses are eligible to apply?

Any business – regardless of its business structure, can apply for a license or provisional license. Applicants are strongly advised to apply as the business entity they intend to hold the license. Pursuant to Cannabis Law section 128, except under limited circumstances, licenses are not transferrable, and once issued they are tied to the entity issued the license. Please note, applicants cannot update their FEIN (or business entity after a license is issued.

29. Is there an age requirement to be issued a cannabis license?

According to Section 137 of the Cannabis Law, no one under the age of 21 can be issued or be TPI to a cannabis license.

30. Do you have to be a US citizen to be issued a cannabis license?

You must be a US citizen or a lawfully permitted resident (green card holder) for permanent residence in the United States to be issued a cannabis license or become a TPI in a license.

If you are a corporation, then each of the principal officers and more than onehalf of its directors must be citizens of the United States or personal lawfully admitted for permanent residence in the United States.

For purposes of citizenship, the Office interprets the citizenship requirement to extend eligibility to any individual who is:

- A citizen of the United States;
- An alien lawfully admitted for permanent residence in the United States;
- Foreign nationals from reciprocal treaty countries set forth in <u>a list</u> maintained by the U.S Department of State.
- Foreign nationals from any other country who can satisfy the Authority that his/her country has a treaty with the United States that permits citizens of both countries to engage in trade with and/or work in each other's country on a reciprocal basis.

Please note that a citizen of another nation that qualifies under this section is not required to be physically present in the United States to obtain a license.



However, if such an individual intends to work at the licensed premises, it will be necessary for the person to demonstrate that they have the appropriate visa to enter and work in the United States. True Parties of Interest must meet all other requirements to be eligible to hold the license being sought.

31. Am I eligible for an Adult-Use license if I own a business that has a liquor license?

Yes. You may apply for a cannabis license if you own a business that holds a liquor license. However, please note that if your application is successful and you are selected for licensure, you cannot hold a license or permit to sell alcoholic beverages on the same premises as a retail dispensary.

Additionally, the Office encourages you to check with the New York State Liquor Authority to ensure there are no applicable prohibitions to your liquor license.

32. If I have a conditional cultivator or processor license, how will I know whether I am eligible to transition to a non-conditional license?

Good standing with the Office is required to transition from an AUCC or AUCP license to a non-conditional adult-use license. More information on good standing is available in the <u>Conditional Cultivator and Processor Transition Guidance</u>.

33. How do I know if I qualify as a SEE applicant?

Applicants are required to complete questions about SEE qualifications on the general licensing application. More information is available in the "Social and Economic Equity" section below and at the Office's <u>SEE guidance</u>.

34. What is a Labor Peace Agreement and when must I complete one?

All licensees must enter into a Labor Peace Agreement (LPA) with a bona fide labor organization prior to final license issuance. An LPA is an agreement between an employer and a union where the employer agrees not to oppose unionization and the union (that is attempting to organize the workforce) agrees not to strike or otherwise stop work. An LPA is not a collective bargaining agreement (union contract).

As defined in the Adult-Use Regulations, a bona fide labor organization means a local labor union:

- That represents employees in this state with regard to wages, hours and working conditions.
- ii. In which officers have been elected by secret ballot or otherwise in a manner consistent with federal law; and
- iii. That is free of domination or interference by any employer and has received no improper assistance or support from any employer.



35. I was previously delinquent filing my taxes or paying an amount owed to a local, state, or federal government and I am repaying the debt through a payment plan. Will my application be denied because of this?

No. An individual would not be considered delinquent if they are, at the time of application, still repaying the debt pursuant to a payment plan or other installment agreement with the government to which the amount is owed. Despite this, it is possible that the circumstances of the delinquency may mean your application would be denied for a different reason, such as if the circumstances of the delinquency would also make the individual a person forbidden to traffic cannabis as set forth in Section 137 of Cannabis Law.

36. I received an email asking for personal information from the Office and I'm not sure if I can trust it. How do I know if a communication that says it's from the Office or the Board is legitimate?

The Office or Board will never ask licensees or applicants for sensitive personal information over e-mail, and the Office or Board will never provide your e-mail address to other parties for the collection of that information.

However, you will receive e-mails from the Office asking you to submit personal information through New York Business Express (NYBE), New York State's secure platform. E-mail addresses from the Office end in "@ocm.ny.gov" and e-mails automatically generated from our system end in "@its.ny.gov".

If you're uncertain if an e-mail you received is valid, please forward to info@ocm.ny.gov. You can also go to cannabis.ny.gov/phishing-awareness and compare it with known phishing or scam attempts.

B. How to Complete the Application

37. Where can I apply for a license?

The Office's website licensing page will provide links to the online application located within New York Business Express (NYBE). If you already have a NYBE Business Profile linked to the applicant, then you will need to apply using the NY.Gov login that is linked to the existing NYBE profile. If you do not have a NYBE Business Profile linked to the applicant, then you will need to create a NYBE Business Profile using a NY.Gov login to start your application.

38. What do I need to do before applying?



The first step before applying for a cannabis license is to form the business that you intend to use for the licensed activity. This requires registering with New York State as a New York or non-New York company and the IRS to obtain your formation documents and Federal Employer Identification Number (FEIN aka EIN). Please note, applicants cannot update their FEIN after applying.

See New York State's official guide on starting a business for more information.

39. Who should submit the application?

The online application must be submitted by you, the applicant, (if an individual sole proprietorship); by a managing member (if a limited liability company); by an officer (if a corporation, including a non-profit); or by a partner (if a partnership).

If you obtain help in completing your application, such as a consultant or lawyer, this will require additional reporting on your application. Please note, certain TPI will also be required to complete personal or entity history disclosures. More information is available at the Office's TPI guidance.

40.1'm creating a NYBE Business Profile for the applicant, and I'm being asked to provide an address for the applicant. I don't have an address for the applicant at this time. What address do I enter in NYBE?

If you do not have a permanent place of business, you must enter the home address of the owner or one of the partners, members, or officers of the business. Please note, the Office will not notify you if sending official communications related to your application to this address, but generally communications will be sent by email to the individual listed as the primary contact for the application. You will identify your application's primary contact when completing your application, not in your NYBE Business Profile.

41. Can I change my Federal Employment Identification Number after applying?

No. You cannot change your FEIN on an application you have already submitted. You must reapply with a brand-new application if you need to change your FEIN associated with the license as it is linked with other New York State agencies in NYBE. For this reason, all applicants are advised to apply with the business entity that they intend to be issued the license.

42. Will I need to pay a lawyer or other professional to help me complete the application?

You are not required to work with anyone who is not an owner or true party of interest to the applicant to complete your application. You may complete this



application without outside assistance. However, there is nothing prohibiting you from getting help from any source in completing your application. If you obtain help in completing your application, please note that this may require additional reporting on your application.

43. Can I save my partially completed application to continue later?

Yes, an application can be completed over multiple sessions. Be sure to save your progress as you go and pay close attention to submission deadlines outlined by the Office.

44. How is the application fee paid?

The non-refundable application fee is paid online via credit card or ACH before submitting the application to the office. Please keep a copy of the confirmation page for you records. You will also receive a confirmation email that your application was submitted.

45. If I do not get a license on this application, can the application fee be credited towards a future application?

No. Payment will be required for each application submission. Per the regulations, SEE applicants will receive a 50% reduction in the cost of all application and license fees.

46. If I need help completing the application, who can I contact?

If you have questions about license eligibility, license authorizations and conditions, the application process, and the application itself that is not answered in the Office's guidance, please email us at info@ocm.ny.gov or call us at 1-888-OCM-5151 (1-888-626-5151).

SEE applicants are eligible for reduced application and licensing fees and other technical support and assistance. More information on the SEE components of the application is available in the "Social and Economic Equity" section below and at the SEE guidance.

Please note, the Office is not able to provide business or legal advice to applicants regarding license eligibility. While the Office can confirm whether certain types of documents are examples of acceptable documentation, the Office is unable to determine whether an applicant is eligible or whether specific documents are acceptable proof of a specific individual's eligibility. If you believe you require business or legal advice, you may need to consult a professional to advise you personally.



For technical assistance with NYBE contact the New York State Business Information Center.

47. What documents do I need to prepare to upload in the application?

While completing your application, you will be asked to upload multiple documents. Please be aware you can only upload in PDF or png. (picture) format.

All applicants will be required to upload:

- A valid photo ID issued by a local, state, or federal government
- Up-to-date business formation and organizational documents such as:
 - Certificate of incorporation, certificate of limited partnerships, certificates of authority, articles of organizations, charters, bylaws, partnership agreements, operating agreements, agreements between any two or more persons of the applicant that relate in any manner to the assets, property or profit of the applicant
- The entity's Capitalization Table listing specific holders of ownership above 10% of interest if the applicant is a private entity, and 5% of interest for applicants who are publicly traded entities.
- Documentation supporting the applicant's SEE eligibility, including but not limited to proof of address and residency, proof of conviction, and proof of income, if applicable.
- Subsidiary Company Information (if applicable, please refer to the Office's regulation related to naming convention of subsidiary companies):
 - Name
 - o FEIN
 - Date Created
- Documentation explaining a continuity plan in case the applicant, owners, or TPIs decide to leave the business, there is a material change in the applicant's ability to operate the business, or the applicant becomes otherwise unable to operate the business.
- Copy of all agreements with statewide or local bona-fide building and construction trades organizations for construction work on its licensed facilities if the applicant has twenty-five or more employees and has entered into such agreements.
- A copy of a signed labor peace agreement with a bona fide labor trade organization.
- If the applicant is incorporated or otherwise authorized to do business as a foreign (non-New York incorporated) company in the State of New York, the Department of State ID issued on the certificate and a copy of the certificate.



- A vendor contract or purchase order for the licensees' electronic inventory tracking system that can integrate with the Office's seed-to-sale inventory tracking system pursuant to Section 125.7(a)(3) of Title 9 (cultivator and processor applicants will be required to email this information, as instructed by the Office, prior to final licensure).
- Documentation explaining the circumstances of a conviction of a felony
 within the past five years involving fraud, money laundering, forgery or
 other unlawful conduct related to owning and operating a business, if
 applicable.
- Documentation explaining the circumstances of a conviction of a felony
 within the past five years for hiring, employing, or using a minor in
 transporting, carrying, selling, giving away, preparing for sale, or peddling,
 any controlled substance to a minor, or selling, offering to sell, furnishing,
 offering to furnish, administering, or giving any controlled substance to a
 minor (if applicable)
- The basic contact information of any law firm, counsel, or consultant that assisted you with the application.
- A copy of the certification of completion if you have completed any workforce or training programs offered by the Office (if applicable)
- If you are seeking an adult-use processor license, other than for applicants that are applying with an existing compliance facility, proof of a qualified third-party Good Manufacturing Practices (GMP) audit is required within twelve (12) months of commencing licensed operations, and if you are planning to perform extraction using a volatile or hydrocarbon extraction method, before commencing operations, you must submit:
 - A final certification letter from a licensed professional engineer or registered architect which certifies the completed installation of a professionally designed, commercially manufactured extraction system, that is compliant with applicable state or local fire, safety or building codes;
 - A letter from the municipal jurisdiction's fire marshal, or their designee, stating that a final inspection of the facility has been conducted and that the processor has demonstrated compliance with applicable fire codes and/or regulations; and
 - A certification of occupancy, or equivalent document, from local building official that permits for extraction related rooms or areas have been closed as applicable.

For all final licenses:

 Executed Deed or Lease Agreements for the proposed premises that shows that the applicant possesses or has the right to use



- sufficient land, buildings, and other premises as specified in the application to properly carry on the activities for which licensure is sought.
- A copy of any other license(s) issued by state or federal authorities related to operations of the premises. A Certificate of Occupancy or its equivalent, demonstrating compliance with all local building.
- If applying for a final Retail Dispensary, Microbusiness, or ROD license, the following must be collected before a final license is issued (these materials are not required to apply for a provisional license):
 - If you are selling non-cannabis products, a Certificate of Authority issued by the New York State Department of Taxation and Finance for the premises.
 - A copy of your Notice to Municipality submitted to the appropriate party, <u>available on the Office's website</u>. A copy of this Notice will be requested when you submit information regarding the retail premises.
 - A list of all management staff, including first name, last name, and title, and indicating the employee in charge.

48. Will I be required to provide a Community Impact Plan?

A Community Impact Plan is not required at the time of application so as not to create additional barriers to accessing licensure and overburdening small businesses seeking to get established. However, upon renewal, licensees will be required to provide their Community Impact Plan and proof of compliance with such plan, demonstrating how the licensee has benefitted communities and individuals from communities that were disproportionately impacted by the enforcement of cannabis prohibition, in accordance with the Cannabis Law.

49. Will the Office collect and review information about TPI?

Yes. Applicants will be required to disclose certain TPI, who must submit a personal or entity history disclosure to the Office for review. All required TPI disclosures must be received and reviewed before a license may be issued. More information is available about TPI rules at the TPI guidance..

The Office will only consider for a final license an applicant whose ownership structure does not violate any of the rules under the Cannabis Law or regulations and that otherwise meets all eligibility requirements.

50. Which of an applicant's TPI are required to be disclosed?

An applicant must disclose the following TPI:



- Any TPI with a non-ownership interest in the applicant or the disclosed entities in its ownership structure, such as executive officers and other persons with control over the business; and
- If the applicant is a privately held entity, any owner TPI with a proportional ownership stake over 10%;
- If the applicant is a publicly traded entity, any owner TPI with a proportional ownership stake over 5%; and
- any owner who contributes to the applicant's SEE certification; and
- any other TPI as determined by the Office.

If a TPI qualifies as both a non-owner TPI and an owner TPI (for example, a company President who owns 12% of the company's shares), they must be disclosed per the non-ownership disclosure rules.

51. How will my True Parties of Interest (TPI) submit their required history disclosures?

On your application, you will designate a "responsible party" to submit the applicant's own TPI disclosure. On this disclosure, in addition to the other items required for a TPI disclosure, you will provide the following information for all owners, managers, and other TPI, which includes:

- Individual or entity name
- Contact phone number and email address
- Title and role in their associated entity
- Ownership stake in their associated entity.

Every individual or entity listed as a TPI on the applicant's own TPI disclosure will be emailed and asked to submit their own history disclosures through a secure portal. You will not be required to collect or submit any personal information from TPI beyond their contact information and ownership stake. Be sure to include an accurate, active email address for each TPI. Be advised that a delay in your TPIs submitting their disclosures will delay your application's review.

Any TPI deemed to have a financial and controlling interest will also be required to obtain a <u>fingerprint-based background check</u> and to undergo a New York State Department of Taxation and Finance tax clearance check.

Applications will not be reviewed by the Office until **all** TPI disclosures have been submitted. The applicant is responsible to make sure all their identified TPIs submit this disclosure.

52. What information do I need to prepare for my TPI disclosure?

If you are submitting a personal history disclosure, you will be asked to provide the following information:



- Personal identification information, including a valid photo ID
- Residence and employment history for the last five years
- Convictions, sanctions, and other disciplinary actions, including documentation
- Cannabis licenses or applications in other states, including documentation
- All goods and services agreements that you are party to, including documentation
- Disclosure of all cash or loans that you have with an applicant or licensee, including documentation.

If you are a submitting an entity history disclosure, you will be asked to provide the following information :

- Business identification information
- Business structure, formation, and history, including documentation
- Business finances
- Litigations and violations involving the business, including documentation
- Cannabis licenses or applications in other states, including documentation
- All goods and services agreements that the business is party to, including documentation
- Disclosure of all cash or loans that the business has with an applicant or licensee, including documentation.

53. What specific documents do I need to prepare for my TPI disclosure?

Individuals that are TPI must upload the following documents in PDF or png (picture) format:

- Valid Photo ID
- Documents related to any convictions, including an affidavit, certificate of disposition, and/or certificate of relief from disabilities (if applicable)
- Documents related to any pending charges, including the accusatory instrument (if applicable)
- Cannabis licenses from outside New York State (if applicable)
- Documents describing the nature of all cash or loans given to a cannabis licensee or applicant (if applicable)

Entities that are TPI must upload the following documents in PDF or png. (picture) format:

 Certificate(s) of Good Standing for all states where the entity is authorized or approved to do business



- Agreements, contracts, mergers, consolidation, other financial arrangements with other New York State cannabis businesses (if applicable)
- Formation documents, such as:
 - Articles of Organization, Certificate of Incorporation, or similar documentation
 - Charter
 - o Operating agreement, bylaws, or partnership agreement
- Any goods and service agreements entered into by the TPI (if applicable)
- Bonds, loans, trust deeds, notes, debentures, or other forms of indebtedness
- Court documents, including a list of all parties involved in legal actions, for (if applicable):
 - Litigation within the last three years;
 - Violations of state or federal regulations, statutes, or codes; and
 - Judgment, orders, consent decrees, or consent orders.
- Cannabis licenses from outside New York State (if applicable)
- Documents describing the nature of all cash or loans given to a cannabis license applicant (if appliable)

54. How will the Office calculate the percentage of shares that a TPI holds in a license?

The Office will consider a person's share in a license to be the greatest of that person's percentage share of:

- Current voting shares:
- Future voting shares:
- · Current equity shares; or
- · Future equity shares.

Ownership will be evaluated based on proportional stake in the applicant or licensee. Proportional ownership interest means the share that the party has in the applicant or licensee considering all intermediary levels of ownership between the party and the applicant. For example, a party that is a 100% owner of the Intermediary Business, which is a 51% owner of the Licensed Business (the entity receiving the cannabis license), would be considered to have 51% proportional ownership in the Licensed Business.

For the purposes of determining the total shares outstanding for future ownership, the Office will use a modified definition of fully diluted share count, calculating a TPI's future ownership interest based on the entity's fully diluted share count (inclusive of all restricted stock units, options, warrants, or any other



units of ownership that can be converted into a share of voting stock or equity), LESS contingent or future shares owned by persons whose financial or controlling interest in an entity is active.

More information is available at the <u>TPI guidance</u> and FAQs for <u>retailer</u> and <u>supplier</u> licensees.

55. Can I change my TPI?

Applicants can change their TPI prior to receiving their final license. The Office will make guidance available on the process to submit and request a change to the TPI, and the associated fees, after a license has been issued. SEE applicants may only modify their TPI prior to receiving their final license in accordance with the sole control requirements; more information is available about these requirements in *Question 66* below.

56. How can I talk with someone about my application?

Send an email to AUlicensing@ocm.ny.gov with your application number, applicant entity name, and specific questions, and we will respond as soon as we are able. Note, sending additional emails will add to the volume of inquiries already being received. Please allow the Office time to respond to your email before sending a follow up.

More information is available on application technical assistance and support available to SEE applicants in the "Social and Economic Equity" section below and at the SEE guidance.

C. Social and Economic Equity

57. What does it mean to be a SEE applicant?

Pursuant to §87 of Cannabis Law, SEE applicants include individuals who have lived in communities disproportionally impacted by the enforcement of cannabis prohibition (CDI) and other underrepresented groups including minority and women owned businesses, distressed farmers, and service-disabled veteranowned businesses, as defined under the Cannabis Law.

More information is available at the SEE guidance.

58. How will qualified SEE applicants receive prioritization in access to adultuse cannabis business licenses?

License review prioritization for adult-use cannabis licenses will be afforded to SEE applicants qualifying as Extra Priority, individuals from communities



disproportionately impacted, distressed farmers, minority-owned business, or women-owned-businesses, and service-disabled veterans in accordance with all applicable laws.

SEE applicants will be asked to identify all SEE groups they qualify for during the application and will be pooled based on the license type sought, SEE certification, and provisional status. After an application window closes, applications will be queued (ordered) in their distinct pools using a randomized process.

Adult-use cultivators, certain processors, distributors, microbusinesses, and retail dispensaries will have a limited number of licenses available during this application window. The number of licenses available will be determined by the Board with estimates of such number of licenses provided above in *Question 2*.

SEE applications will be reviewed until the Board has issued the number of licenses allocated for this application window. Therefore, an applicant's queuing order is very important as those higher in the queue will be reviewed first, and it is possible not all applications will be reviewed before all licenses have been issued. Applicants who are not issued a license in this application window must resubmit an application to be considered in a future application licensing window.

All SEE applicants will receive 50% reduction in application fees and will be eligible for application support provided by the Office. All qualified SEE licensees will be eligible for a 50% reduction in annual licensing fees and incubator technical training from the Office. Additionally, SEE licensees who are issued a provisional retail dispensary or microbusiness license may defer payment of licensing fees until they transition to a final license.

AUCCs and AUCPs applying for non-conditional licenses are also eligible to apply for SEE certification but will be reviewed outside of the SEE queuing process. More information is available at the Conditional Licensee TransitionFAQ.

59. Can SEE applicants apply for multiple SEE categories on the application?

Yes, a SEE applicant can apply on the application for multiple SEE categories to ensure that the applicant has an opportunity to participate in the application process as part of each such category for which they qualify. Qualifying as multiple SEE categories will increase an applicant's chances in the random order queuing process described in *Question 10*.

60. Are fees different for SEE applicants?



Yes, qualified SEE applicants who have been approved by the Office will receive a 50% reduction for application and licensing fees.

61. Is there application support available for SEE applicants?

Yes, SEE applicants are eligible for application support, in accordance with the Office's New York Social and Economic Equity Plan and the Cannabis Law. More information will be made available soon on how to access this support.

62. When will my SEE eligibility be reviewed and certified?

SEE applications will not be reviewed and certified until after the application window has closed and the randomized ordering of the pools has taken place. Applications are reviewed based on the order of the queue resulting from the randomized ordering process.

63. How will my SEE status as an applicant be certified? What if I am deemed ineligible?

At the close of the application window, the Office will begin the process of certifying SEE status for SEE applicants according to the queuing order of their pool. If an applicant fails to prove qualification for SEE status, the Office will initiate a 30-day cure period in which applicants must submit additional documentation required by the Office to correct any deficiencies in their SEE status. If the applicant fails to provide necessary documentation within this cure period, the application will not be considered, and the license slot will be backfilled by the next SEE applicant in the queue of that pool.

64. What are the ownership and control requirements for SEE certification?

To qualify for SEE status, sole control of the applicant must be held by an individual or individuals from a community disproportionately impacted by the enforcement of cannabis prohibition, a minority-owned business, a womenowned business, a distressed farmer, or a service-disabled veteran. The person or persons having sole control must match the SEE category the applicant wishes to be qualified as. For example, if the applicant wishes to qualify for SEE status on the basis of being a distressed farmer, then sole control must be held by a distressed farmer(s).

65. What does sole control of a business mean?

A person or persons with sole control of a business must satisfy all of the following conditions:

 (i) has real, substantial, and continuing ownership of 51% equity share in the business;



- (ii) has the right to execute any material contracts;
- (iii) has the ability to exercise the authority to materially influence the dayto-day business decisions, operations, strategic priorities, capital allocations, acquisitions and divestments of the business;
- (iv) has no timed or triggered recusal provisions or side letters or side agreements related to their recusal, and
- (v) has an ability to direct decisions, voting or otherwise, such that no
 other person may exercise or have the ability to control the majority of
 voting rights or appoint or remove the majority of directors seats or their
 equivalent or corporate officers or their equivalent on the governing body.

If, at any time after a SEE applicant has been issued a license, the Office determines that the sole control requirement is violated, the Office may institute an action to suspend, cancel, or revoke such license in accordance with Part 133 of the adult-use regulations.

66. My SEE applicant has multiple individuals involved. Do we all need to meet the ownership and control requirements?

Yes, sole control must be held by the person or persons applying for the SEE status and must match the SEE category the applicant wishes to be qualified as. Any person seeking to contribute to sole control of the applicant must hold at least 1% equity share in the business.

67. Do I need to own a Minority-Owned Business Enterprise (MWBE) certified business in order to qualify as a Minority-Owned Business?

No. For example, New York State Empire State Development certifies MWBEs in this state. Proving you own a certified MWBE is one way to qualify as a Minority-Owned Business, but it is not the only way.

To qualify for SEE status as a Minority-Owned Business, an applicant is required to submit the following:

- Proof of ownership and sole control by one or more minority group members who have an ownership interest in the business;
- Proof that the applicant is a small business; and
- At least one of the following:
 - Proof of a <u>state MWBE certification</u>, on the basis of being a minority-owned business; or
 - Both
 - (i) A sworn declaration that reports the applicant's qualifications to be true and accurate and made under the



penalties provided by law that one or more members are minority group members, as defined in the Cannabis Law, who are citizens or permanent resident aliens of the United States of America have ownership interest in the business and that the business seeking licensure qualifies as a minority-owned business as defined in the Cannabis Law; and

 (ii) A statement that providing false information shall be grounds for action against the applicant or licensee including, but not limited to, the denial, suspension, cancellation or revocation of a license.

"Minority group member" as defined in Cannabis Law § 87(4)(b) shall mean a United States citizen or permanent resident alien who is and can demonstrate membership in one of the following groups:

- (i) black persons having origins in any of the black African racial groups;
- (ii) Hispanic persons of Mexican, Puerto Rican, Dominican, Cuban, Central or South American of either Indian or Hispanic origin, regard-less of race;
- (iii) Native American or Alaskan native persons having origins in any of the original peoples of North America; or
- (iv) Asian and Pacific Islander persons having origins in any of the far east countries

68. Do I need to own a Women-Owned Business Enterprise (MWBE) certified business to qualify as a Woman-Owned Business?

No. For example, New York State Empire State Development certifies MWBEs in this state. Proving you own a certified MWBE is one way to qualify as a Women-Owned Business, but it is not the only way.

To qualify for SEE status as a Women-Owned Business, an applicant is required to submit the following:

- Proof of ownership and sole control by one or more minority group members who have an ownership interest in the business;
- · Proof that the applicant is a small business; and
- At least one of the following:
 - Proof of a <u>state MWBE certification</u>, on the basis of being a womenowned business; or
 - Both

- (i) A sworn declaration that reports the applicant's
 qualifications to be true and accurate and made under the
 penalties provided by law that one or more members are
 women who are citizens or permanent resident aliens of the
 United States of America have ownership interest in the
 business and that the business seeking licensure qualifies
 as a women-owned business as defined in the Cannabis
 Law; and
- (ii) A statement that providing false information shall be grounds for action against the applicant or licensee including, but not limited to, the denial, suspension, cancellation or revocation of a license.

69. Do I need to own a certified Service-Disabled Veteran Owned Business (SVDOB) to qualify as a SVDOB?

No, to qualify for SEE status as a SVDOB, an applicant is required to submit the following:

- Proof of ownership and sole control by one or more service-disabled veterans who have an ownership interest in the business; and
- Proof of a state SVDOB certification, on the basis of being a servicedisabled veteran.
 - However, if the business does not receive proof of a state SVDOB certification prior to the filing of an application, the Office may temporarily accept as a conditional certification 135 (i) DD214(s) and/or NG214(s) with Line of Duty Report U.S. Veterans Administration documentation of service-connected disability rating. The business must have a service-connected disability rating of at least 10%. This conditional certification will last for 60 days pending full certification, although the Office has the discretion to extend that conditional certification while waiting for the State SDVOB certification.

70. What are the qualifications to be considered a Distressed Farmer?

To qualify for SEE status as a distressed farmer, an applicant is required to submit the following:

- Proof of ownership and sole control by one or more distressed farmers who have an ownership interest in the business, and
- One of the following:

- (i) Proof of that the applicant:
 - operates a farm operation as defined in section 301 of the Agriculture and Markets law. Such proof may be provided in an attestation or other means.
 - filed a Schedule F tax returns documenting operating losses during the last three (3) years.
 - filed other tax form(s) demonstrating gross cash farm income below \$350,000; and
 - qualifies for an agricultural assessment by providing completed NY Tax and Finance Form RP-305; and
 - has been disproportionately impacted by incurring operating losses by
 - low commodity prices
 - Proof to be demonstrated through documentation showing the decline of commodity prices over time; AND
 - facing the loss of farmland through development or suburban sprawl
 - Proof can be demonstrated through providing town/zoning board meeting minutes, press and news related articles, reports, or other.

OR

- (ii) Both proof that the applicant:
 - is a small farm operator, which means they are a producer who is involved in making decisions for the farm operation involving planting, harvesting, livestock management, and marketing; or may be the owner, a member of the owner's household, a hired manager, a tenant, a renter, or a sharecropper. Proof can be demonstrated through one of the following:
 - local, state, and federal tax documents;
 - paystubs or proof of payroll;
 - an employment agreement;
 - o a contracting agreement;
 - o a rental or sharecropping agreement; or
 - any other documentation demonstrating such relationship; and
 - Has one or more members who is a minority group member, as provided by a sworn declaration that



- reports the applicant's qualifications to be true and accurate and made under the penalties provided by law that one or more members are minority group members, as defined in the Cannabis Law, who are citizens or permanent resident aliens of the United States of America have ownership interest in the business; and
- providing false information shall be grounds for action against the applicant or licensee including, but not limited to, the denial, suspension, cancellation or revocation of a license.

"Minority group member" shall mean a United States citizen or permanent resident alien who is and can demonstrate membership in one of the following groups:

- (i) black persons having origins in any of the black African racial groups;
- (ii) Hispanic persons of Mexican, Puerto Rican, Dominican, Cuban, Central or South American of either Indian or Hispanic origin, regard-less of race;
- (iii) Native American or Alaskan native persons having origins in any of the original peoples of North America; or
- (iv) Asian and Pacific Islander persons having origins in any of the far east countries

71. What is considered a small business? Does it matter for my SEE eligibility whether I am applying as a small business?

It depends. Applicants seeking to qualify for SEE status as a minority-owned business or women-owned business must prove they are a small business. SDVOBs will also have to prove they are a small business in order to qualify for their certification.

A small business must not employ more than 300 individuals. Applicants can prove they are a small business in 3 ways:

- If it has been in operation for at least three years, by showing:
 - quarterly payroll reports from the last three years and
 - any other information as requested by the Office.

OR

If it has been in operation for less than three years, by showing:



- a sworn declaration that reports the submitted information relating to its business enterprise to be true and accurate, and made under penalties provided by law, that:
 - it is a small business and
 - providing false information shall be grounds for action, including, but not limited to, the denial, suspension, cancelation or revocation of a license.

OR

- Documentation of small business operations, including:
 - any and all gross quarterly receipts;
 - by-laws; and,
 - any other information as requested by the Office.

72. What is a Community Disproportionately Impacted by the enforcement of cannabis prohibition or a CDI?

The Cannabis Law §87 establishes a robust social and economic equity program to prioritize and provide resources to members of communities who have been disproportionally impacted by the policies of cannabis prohibition. Communities disproportionately impacted (CDIs) refers to census tracts that have a disparate enforcement of cannabis prohibition during a certain time period, when compared to the rest of the state. Census tracts must use the same methodology and meet the same criteria established by the Office in order to identify CDIs. Residents of any state are eligible to apply.

The Census tracts identified as communities disproportionately impacted are posted on the Office's website here.

73. How do I demonstrate that I meet the CDI requirement?

Applicants seeking to qualify for SEE status as an individual from a CDI are required to submit the following:

- Proof of ownership and sole control by one or more individuals from a CDI who have an ownership interest in the business; and
- Proof of residence documentation demonstrating that you lived in a CDI as defined by the census tract, for at least:
 - Five years when you were below the age of 18, or
 - Seven years throughout your life



If you submit proof of address in the first year and then proof of the same address in the fifth year or the seventh year, then the Office will assume you lived in that same location for the years in between and no additional proof is needed. However, if your address is different between the first and the last year, then you must submit at least one dated document for each of the five or seven years you lived in a CDI.

Applicants can meet the aggregate seven-year requirement with years the applicant resided in a CDI below the age of 18. The five or seven years can be non-consecutive. Some examples of proof of residence documentation are:

- Education Records
- Mortgage or Lease Documents
- Property Deeds
- Government Housing or Assistance Records
- Utility bills
- Employment Records
- Government issued ID with address on it
- DMV address history/lifetime abstract
- Vehicle Registrations
- State, Federal and Local Tax returns

For more information on proof of residence documentation, you can visit How to Prove Address to Qualify as a Member of Community <u>Disproportionally Impacted</u>. Census tracts identified as communities disproportionately impacted are available <u>here</u>.

74. If I am an out-of-state applicant, can I establish SEE status if I lived in a community that was the equivalent of a New York CDI?

Residents of any state are eligible to apply for SEE status if they lived in a community in a state other than New York that experienced disproportionate law enforcement cannabis practices during cannabis prohibition for the requisite time period as described in *Question 73*. If the applicant's out-of-state community meets the abovementioned requirements, the Office will recognize such out-of-state community as an "Out-of-State CDI." Note that where the individual resides in a state that legalized cannabis for medical, adult use, or both, the Office will only consider disproportionate impacts of cannabis enforcement practices from a time prior to the date when that state ended prohibition, but no later than March 31, 2021.

If you are an Out-of-State CDI applicant, you must submit documentation that demonstrates the census tract you resided in out of state was disproportionately



impacted under prohibition as compared to the rest of that state. More specifically, you must establish the census tract you resided in out of state was disproportionately impacted under prohibition as compared to the rest of your state by demonstrating that the local arrest rate substantially exceeded the state's arrest rate. You can use decennial census population data and the number of arrests within your census tract during requisite time periods (1980 – 1985, 1986 – 1995, 1996 – 2005, 2006 – 2015, and 2016 – 2021) to establish arrest rates for each time period. If necessary data is unattainable by census track, you can provide data that correspond to similar geographic areas along with an explanation why census track data is unattainable.

Applicants are encouraged to review *Question 73*, which includes some examples of acceptable documentation to prove residential address.

If the Office evaluates your application and finds you have submitted insufficient documentation to establish that your out-of-state community qualifies as a an Out-of-State CDI, the Office will give you an opportunity to cure your application as further explained in *Question 113*.

75. What is an Extra Priority applicant?

Per Cannabis Law § 87(3), extra priority shall be given to SEE applicants that demonstrate that an applicant:

- Is a member of a community disproportionately impacted by the enforcement of cannabis prohibition;
- Has an income lower than eighty percent of the median income of the county in which the applicant resides; and
- Was convicted of a marihuana-related offense prior to the effective date
 of the MRTA (March 31, 2021), or had a parent, guardian, child, spouse,
 or dependent, or was a dependent of an individual who, prior to March
 31, 2021, was convicted of a marihuana-related offense.

To determine whether your most recent income allows you to qualify for extra priority, SEE applicants can visit What Income Do I Show to Receive Extra Priority

76. What is a marihuana-related offense?

Unless otherwise prohibited under Section 137 of Cannabis Law, a marihuanarelated offense is defined as:

 An offense described under article 221 of the New York State Penal Law (Offenses Involving Marihuana) prior to its repeal on March 31, 2021; or



- An offense described under article 220 or section 240.36 of the Penal Law where the substance involved was Marihuana, that occurred prior to the creation of article 221 in 1977;
- An offense described under section 3382 of the New York State Public Health Law (Growing of the Plant Known as Cannabis by Unlicensed Persons) prior to its repeal on March 31, 2021;
- An offense described under article 105 of the New York State Penal Law where the conduct involved is an offense as described above; or
- An arrest for an offense as described above that ultimately led to a conviction for another offense, such as non-drug offense or lesser offense by means of a plea deal or other mechanism.

Applicants must submit documentation as proof of the marihuana-related offense. For more information on where you can find such proof, you can visit How to Get Proof of Conviction Documents

77. I was arrested for a marihuana-related offense, but I was convicted of a different offense. Is this an eligible offense for receiving Extra Priority?

Individuals who can provide evidence they (or their parent, legal guardian, child, spouse, or dependent; or someone that they were a dependent of) were arrested for a marihuana-related offense before March 31, 2021, may be considered to have an eligible marihuana-related offense even if they were ultimately convicted of a different offense. This marihuana-related offense may be used along with the other criteria to qualify for Extra Priority.

78.I was arrested for a marihuana-related offense and was granted an adjournment in contemplation of dismissal (commonly referred to as an ACD or ACoD). The arrest did not lead to a conviction and the charge was ultimately dismissed. Is this an eligible offense for receiving Extra Priority?

No, an adjournment in contemplation of dismissal is not a conviction (See Criminal Procedure Law § 170.55(8)). It is not an eligible offense for receiving Extra Priority.

79.I was convicted of a marihuana-related offense and my conviction was conditionally sealed or conditionally discharged. Is this an eligible offense for receiving Extra Priority?

Possibly. All convictions of a marihuana-related offense before March 31, 2021 can make an applicant eligible for Extra Priority. Convictions that were conditionally discharged or sealed can still mean an individual is justice involved as long as the person can provide sufficient information of the conditionally



sealed or discharged conviction. If you had a conviction that was sealed, you can request verification from the Division of Criminal Justice Services that your conviction has been sealed by completing this form.

80.I was convicted of crimes other than a marihuana-related offenses, does that make me ineligible for an adult-use license?

It depends on the nature of the crimes. Under Section 137 of the Cannabis Law, certain felony convictions trigger a review process by the Board to determine eligibility. These are not automatic disqualifications, however. Offenses specifically mentioned in Section 137 include individuals with any of the felony convictions listed below within the past three years:

- Fraud
- Money laundering
- Forgery or other unlawful conduct related to owning and operating a business
- Hiring, employing, or using a minor in transporting, carrying selling, giving away, preparing for sale, or peddling any controlled substance to a minor; or selling, offering to sell, furnishing offering to furnish, administering, or giving any controlled substance to a minor (NYS PL 221.50).

81.I believe I am eligible for Extra Priority because a family member of mine was convicted of a marihuana-related offense. What kind of family relationships are eligible?

If any of the following family members were convicted of a marihuana-related offense before March 31, 2021 then you may qualify for Extra Priority:

- Parent
- Spouse
- Child
- Legal guardian
- Dependents
- Someone that you were the dependent of

If you wish to use a conviction of one of the above family members to qualify for Extra Priority, you must also provide documentation of your relationship to them.

82. My family member who was convicted of a marihuana-related offense was deported because of their conviction, am I still eligible for Extra Priority?



Yes. If your parent, legal guardian, child, spouse, or dependent was deported due to being convicted of a marihuana-related offense, or you were the dependent of someone who was deported due to being convicted of a marihuana-related offense, then the conviction may help you qualify for Extra Priority if you can provide documentation of the conviction.

83. My family member was convicted of a marihuana-related offense, but they have passed away. Am I still eligible for Extra Priority? Can I request my family member's proof of conviction?

Yes, you are still justice involved if your parent, legal guardian, child, spouse, or dependent, or an individual you were a dependent of, was convicted of a marihuana-related offense but is now deceased.

Obtaining your deceased family member's proof of conviction is possible, but may require you to obtain a <u>Certified Death Certificate</u> from the state, city, or town where your family member died before you can request their certificate of disposition or other acceptable documentation.

The New York State Unified Court System has more information on navigating this process on their website here.

84. My family member was convicted of a marihuana-related offense but is not able to request their own records because they are disabled or otherwise impaired. Can I request my family member's proof of conviction for them?

That depends. It's unlikely that you can unless you have the legal authority to act on their behalf (e.g., through a Power of Attorney or Guardianship).

The New York State Unified Court System has more information on Guardianships on their website here.

85.I was in a same sex domestic partnership when my spouse was convicted of a marihuana-related offense before same sex marriage was legal in NYS – does this make me eliqible for Extra Priority?

An individual whose domestic partner was convicted of a marihuana-related offense in New York State before March 31, 2021, can be eligible for Extra Priority if they were in a legal, registered domestic partnership at that time because they were not legally permitted to marry in New York State prior to the enactment of the Marriage Equality Act (June 24, 2011).

86. What documentation can I provide to prove someone's conviction of a marihuana-related offense?

Documentation can be obtained from many sources. Some examples include:

A Certificate of Disposition;



- Results from a criminal history background check (rap sheet)
- DMV Driving Abstract;
- Record of judgment and conviction;
- Record of plea, verdict, and sentence;
- Acknowledgement of Application to Destroy Expunged Marihuana Conviction Record (DCJS);
- A docket entry from court records that indicates the existence of a conviction:
- Minutes of a court proceeding or a transcript of a hearing that indicates the existence of a conviction;
- An abstract of a record of conviction prepared by the court in which the
 conviction was entered, or by a state official associated with the state's
 repository of criminal justice records, that indicates the following: The
 charge or section of law violated, the disposition of the case, the existence
 and date of conviction, and the sentence;
- Any document or record prepared by, or under the direction of, the court in which the conviction was entered that indicates the existence of a conviction;
- Affirmation from an attorney that indicates the existence of a conviction;
- A post-conviction Criminal Procedure Law (CPL) Article 440 Post-Judgment Motion, including, but not limited to a motion to vacate a criminal conviction or to re-open a criminal case;
- A Governor's Commutation letter:
- Records that may be maintained by local or state correctional facilities (e.g., DOCCS inmate or parolee files);
- Health Records that indicate the existence of a conviction;
- An arrest record that indicates the existence of a conviction;
- A police file that indicates the existence of a conviction; or
- Any other information verifying a marihuana-related offense as approved by the Office.

An individual that is seeking Extra Priority, or their convicted family member, can have multiple convictions, but at least one conviction <u>must</u> be a marihuana-related offense.

If you have questions about a specific document that is not on the above list, please contact the Office of Cannabis Management at AUlicensing@ocm.ny.gov.

For more detailed information on how to obtain documents from the list below, see the Office's guidance on obtaining proof of For more information on where to obtain such documentation, you can visit How to Get Proof of Conviction Documents.



87. What documents can I provide to prove an individual's relationship to their convicted family member?

Acceptable documentation will depend on the nature of the relationship you are trying to prove. The name of the convicted guardian or dependent name must be on the document you provide.

If the individual's parent or child was the convicted family member, a birth certificate is the most common document the Office will accept. A paternity or maternity test would also prove the relationship.

If the individual's spouse was the convicted family member, a marriage certificate is the most common document the Office will accept.

If the individual's spouse was the convicted family member, but they were in a domestic partnership at the time of their arrest or conviction and the person is now the individual's spouse because Marriage Equality made the marriage legal, the Office will require proof of the marriage. A marriage certificate is the most common document the Office will accept.

If the individual's legal guardian was the convicted family member, the Office will accept documentation evidencing the guardianship, such as an authorization letter or court records.

If the individual's dependent was the convicted family member, or if the individual was the dependent of the convicted family member, the Office will accept tax returns evidencing the dependent relationship or other financial paperwork evidencing the dependent relationship.

88.I have appropriate documentation, but an individual's name has changed since the documentation was issued. Do I need to provide evidence of the name change?

If the change in name is not evidenced in your application, the Office may request additional information to substantiate the name change, such as a marriage certificate, divorce documents, or other appropriate documentation.

89. What do I do if I cannot prove where I lived at the time of arrest?

The Board may provide alternative forms of evidence that may be accepted for proof of residency if an applicant is unable to provide documentation.

D. Premises

Please note: On application forms, the premises may sometimes be referred to as a "location."



90. Do I need to apply with a premises for my licensed adult-use cannabis business?

All applicants, except those seeking retail dispensary and microbusiness licenses, must submit proof of control of their proposed licensed location premises to complete an application.

PLEASE NOTE: The application system may allow cultivators, processors, and distributors to submit an application without the premises information, however, only applications submitted with proof of premises will be considered as eligible for a license. Be aware the application fee is non-refundable.

Retail dispensary and microbusiness applicants who do not have control over a retail premises at the time of initial application, may submit the application without premises details and gain provisional approval. Provisional licensees twelve (12) month period to complete their licensing application by providing updated information on their TPI and premises details in order to obtain a final license. A premises cannot be used for licensed activities without prior explicit Office approval.

Please note, there are restrictions on where a licensed retail dispensary can be located, including within 200 feet of house of worship, 500 feet of a school building or school grounds, or within 1,000 or 2,000 feet of a licensed retail premises, depending on the population of the municipality where the proposed address is located. More information is available about these distance requirements at the Office's Retail Dispensary Guidance.

91. How does the premises selection process work for retail premises?

Applications for a retail dispensary or microbusiness (with retail) license, that include proof of control over the premises and are submitted by 5:00 PM EST on Friday, November 17, 2023, will be reviewed before the application window closing at 5:00 PM EST on Monday, December 18, 2023. If a proposed retail dispensary premises is deemed in accordance with Cannabis Law and regulations, then the applicant will be granted proximity protection over that proposed premises while the applicant works towards a final license being issued.

92. What is proximity protection over a proposed retail premises?

Proximity protection grants either a 1,000- or 2,000-foot radius around an approved retail dispensary or microbusiness retail premises, based on the population of the municipality in which the proposed premises is located. If the municipality where the retail premises will be located has a population of over



20,000 people, there is a 1,000-foot radius around the proposed premises where proximity protection applies. If the municipality where the retail premises will be located has a population less than 20,000 people, there is a 2,000-foot radius around the proposed premises where proximity protection applies.

Licensees will be required to demonstrate progress towards beginning operations at the proposed premises to retain their proximity protection. If evidence of such progress cannot be produced after twenty (20) business days, proximity protection will be voided.

93. What happens if two applicants have applied with the same proposed premises? What if two applicants apply with different locations that are within the proximity protection area?

If two applicants in the same pool (as described in *Question 10*) propose the same retail premises, or propose separate retail premises that would be within the same shared proximity protection area (i.e. within a 1,000 or 2,000 ft distance of one another), then those two applicant's positions in the queueing order will determine which applicant has priority. While the higher queued application is being reviewed, all applications proposing a premises nearby that would violate the proximity distances between retail dispensaries will not be permitted to move forward with the proposed premises if the higher queued applicant's location is receiving proximity protection.

If an applicant with proximity protection over a premises loses proximity protection, exhausts their deficiency cure period, or is otherwise deemed ineligible for licensure at that premises, and another applicant has proposed the same or a different premises within the proximity protection area of the first applicant, then the Office would review the second, lower queued application (including the proposed premises that was originally within the proximity protection area of the higher queued applicant's premises) upon reaching that lower queued applicant's place in the queue order.

94.I am applying for a retail dispensary license. How do I know if my proposed premises meets the zoning requirements set forth in Cannabis Law?

The Office has published guidance for applicants to do <u>a self-assessment of the viability of their proposed retail premises (coming soon)</u>. Please note, applicant premises self-assessments are not binding on the Office. Prior to final licensure, the Office must verify proposed retail dispensary premises and microbusiness retail premises to ensure compliance with the distance requirements set forth in regulation.



Applicants should be aware that other applicants may be pursuing the same or nearby premises. Receiving a license for a proposed premises is not guaranteed.

95.I am applying for a microbusiness with retail authorization, can I locate my retail premises in a municipality that has opted-out of allowing retail dispensary licenses?

No. Microbusiness who are authorized to conduct sales of cannabis products to consumers are unable to operate the retail component of their license in a municipality that has opted out of allowing retail dispensaries in their jurisdiction in accordance with the Cannabis Law. Please view the Offices <u>website</u> for a list of municipalities that have opted out.

96. The application asks for GPS coordinates. How do I obtain the GPS coordinates?

You can utilize a mapping solution such as Google Maps. Search the street address and right click on the map pin. The first menu option will show you the GPS coordinates in the following format: (latitude, longitude). Copy and paste the results into your application.

97. How do I prove that I have control over a premises?

You can prove that you have control over a premises by uploading an executed deed if you own it, or by uploading an executed lease agreement if you are leasing it. These documents must provide all customary terms of a lease or deed and show that the applicant possesses or has the right to use sufficient land, buildings, and other premises as specified in the application to properly carry out the activities for which licensure is sought.

98. What if my proposed retail premises is not eligible due to the distance requirements in Cannabis Law or the Office's regulations?

Applicants who apply with a proposed premises, and are reviewed in the queuing process, will be told by the Office whether their location is in accordance with distance requirements set forth Cannabis Law and regulations. If a proposed premises on an application is out of compliance with these distance requirements for proximity to another dispensary that the applicant was unaware of, the applicant will be considered for provisional licensure instead.

99. What if I apply with a retail dispensary premises and the Board grants all available licenses before the Office reaches my place in the queue?



Applicants who are not issued a license in this application window must reapply during a future licensing application window. Applicants are not guaranteed licensure.

100. Do I have to notify the municipality in which I intend to open?

Only applicants seeking an adult-use retail dispensary, microbusiness (with retail authorization), ROD, or on-site consumption license, are required to notify the municipality, or in New York City, the appropriate community board in which the premises is located. Notification must be made between thirty (30) and two hundred and seventy (270) days prior to filing an application for licensure. Proof of this notification will be requested in the application.

101. Where can I obtain the Notice to Municipalities form?

More information about this requirement, including a copy of the form applicants must submit, is available at the <u>Notice to Municipalities page</u> of the Office's website.

102. I am applying with a location for my retail dispensary or microbusiness (with retail authorization), when do I have to notify the municipality?

You would have had to notify the municipality 30 days before your application is filed with the Office. The Office does not consider an application for a retail dispensary or microbusiness (with retail authorization) filed with the Office until:

- 1) the applicant provides proof of control over the proposed retail location:
- 2) the applicant provides proof of notification to the municipality; and
- the applicant receives a location determination from the Office as to whether the retail location meets the proximity requirements in the Cannabis Law and corresponding regulations.

The Office is clarifying that the Office will not make any location determinations on proposed retail dispensary locations until 30 days following the closing of the application window on November 17, 2023, at 5:00PM. Accordingly, any applicant that applies with proof of control of a retail location (for a proposed retail dispensary or microbusiness with retail authorization) can upload their application on or prior to November 17, 2023, at 5:00PM, and still meet the notice to municipality requirement established by Section 76.

If the Office receives an application with a proposed retail location, issues a location determination but determines that there was no evidence of notification



to the municipality, the Office will deem the application incomplete and will be unable to move forward processing the application.

103. If I am applying for a provisional retail dispensary or microbusiness license (with retail authorization) and do not have a premises for my business, when do I have to notify the municipality?

Applicants applying for a provisional license (without proof of control over the proposed retail location) do not need to complete the notification to municipality at the time of initial application upload, since no location is associated with the application. Once a provisional licensee finds a location, they must complete the notification to municipality requirement in the same manner as an applicant applying with proof of control of a retail location. A notice to municipality form must be sent to the municipality in which the premise is located 30 days prior to the Office considering the application filed, which will not happen until all of the following have occurred:

- 1) the applicant provides proof of notification to the municipality;
- 2) the applicant submits proof of control over the proposed retail dispensary location; and
- 3) the proposed retail dispensary location receives a location determination from the Office as to whether the location meets the proximity requirements in the Cannabis Law and corresponding regulations.

104. I notified the municipality for my premises when I applied for CAURD, but my CAURD application is still pending. I want to use that property for an adult-use license. If so, do I have to notify the municipality again?

You are only required to provide notification to a municipality if you are applying for a retail dispensary, or microbusiness license (with retail authorization). If you would like to use the premises you had in a pending CAURD application for an adult-use license, you would be permitted to. You would have to make sure that you are not over the 270-day notification requirement, which requires that you cannot notify the municipality of your premises more than 270 days before applying for a license. You will need to make sure that your notification happened within the 30-day minimum and 270-day maximum period prior to filing your application.



A new notification to municipality is not required as long as the proposed retail location has not changed, notification was served no more than 270 days before filing and contact information has not changed.

105. Does it matter what form I use for the Notification to Municipalities?

The Notification to Municipalities form has been recently updated. If, however, you used the older Notification to Municipalities form, prior to the recent update, then your older Notification to Municipalities form is also acceptable to the Office. They are both standard forms that were available on our website. Now that the new form is out, however, the Office would prefer you use the new Notification to Municipalities form available on our website.

106. I did send in a notification to the municipality, but it was not accepted. Is that allowed?

The Notification to Municipalities form has to be accurately filled out. If a notification form is missing any of the following information – then the notification is not a valid notification, and the notification 30-day window will not be considered to have started until the notification form is completely filled out:

- The address of the proposed retail location, which cannot be in an opt-out jurisdiction
- 2) The Applicant Name, phone number or email address
- 3) The indication of the type of application for licensure the applicant is applying for (i.e., the checkbox)
- 4) The county of the proposed retail location
- 5) Signature
- 6) Date

107.My location is in New York City, how do I know which community board to go to?

The New York City Mayor's Community Affairs Unit is a useful resource to for identifying which community board to contact.

108. How do I obtain my municipal clerk's contact information?

You can look up your municipal clerk's contact information on the <u>New York State Office of Real Property and Tax Services website</u>.

To find your municipal clerk follow these steps:



- 1) Choose county from the "Listing of Counties in New York State" section
- 2) Choose municipality from listing provided
- 3) Click on the "Local Officials Addresses" section of the municipal page

There you will find the name, address, phone number and email address (if applicable) of the municipal clerk.

109. Can a local government stop my adult-use cannabis business?

Local governments were able to opt-out of allowing retail dispensaries or on-site consumption adult-use cannabis licenses from operating within their jurisdictions if the municipality opted out before December 31, 2021. Local municipalities also have certain local authority related to the time, place, and manner of retail dispensaries and on-site consumption businesses. Such authority must clearly be set out in a local law or ordinance to be binding. If you feel that local ordinances are unreasonably impracticable, please contact the Office at municipalities@ocm.ny.gov with a description of the issue.

E. After Submitting the Application

110. What happens after I submit my application?

After the application window is closed, all applications will be queued in their distinct pools based on social equity status, provisional status, and license type, using a randomized process. Applications will be reviewed in their queuing order and the Board will decide how many licenses to grant from those available in each pool. Due to the time it takes to fix applicants deficiencies, the Office does not guarantee applicants will be licensed in their queuing order.

111. How long should I expect to wait before hearing about my application?

The Office plans to initiate the queuing process within two to four (2-4) weeks of an application window closing. Once applicants have been placed into a queuing order, results of queuing will be shared with applicants, and the Office will begin reaching out to top queued applicants in each pool to begin review and initiating the correction process to clear up any application deficiencies.

112. How do I check the status of my application?

Your New York Business Express dashboard will reflect the status of your application. In addition, the primary contact for the application will be notified via email if any action is required or when the application is approved or denied.

113. What happens if I receive an application deficiency notice from the Office?



Application deficiencies must be corrected within thirty (30) days after notification or your application will be void. Follow the instructions in the deficiency notice carefully to amend the deficiency on the application and submit the required information to the Office. Applicants are strongly encouraged to cure application deficiencies as quickly as possible to ensure the timely processing of their application and avoid having their application void.

114. While I am waiting for my application to be reviewed and approved, can I change the ownership structure of the applicant entity?

Applicants should apply with the ownership structure they intend to keep through the application period. Ownership changes can only be made on an extremely limited basis once your application is selected for review and the NYBE status is changed to "in process". All ownership corrections must be made before final approval of your license. The entity that applies for the license needs to be the entity that holds the license.

115. Can I change my Federal Employment Identification Number after submitting an application?

No. You cannot change your FEIN on an application you have already submitted. You must reapply with a brand-new application if you need to change your FEIN associated with the license as it is linked with other New York State agencies in NYBE.

116. I received an email stating my application is provisionally approved. Can I now start licensed cannabis activities?

No, provisional licensees are not authorized for licensed cannabis activities. Only after your application is deemed complete by the Office with the required premises information, and the Board has issued you a license, will you be prompted to pay your licensing fee online. After your fee has been processed, you will become officially licensed and issued a license certificate by the Office. You cannot begin operations until you are fully licensed.

F. Final Licensure

117. What is a final license?

A final license is issued by the Board after all required application materials have been submitted and the Office formally recommends the application for approval. Once your application is approved by the Board for final licensure, you will be prompted by the Office to pay your licensing fee. Once paid, the Office will issue



a license certificate with a license number. You cannot begin licensed cannabis activities until a final license has been issued.

118. Is a separate fee required for a final license?

Yes, you will be required to pay a licensing fee prior to your license being issued. You will receive notice from the Office with instructions on how to pay once your license application has been approved. Please review the Office's <u>licensing fee</u> schedule for more information.

119. What documents do I need to be issued a final license?

If not previously submitted, the following documents must be provided before final licensure:

- Any updated initial application materials or TPI information;
- A signed labor peace agreement with a bona fide labor trade organization;
- A vendor contract or purchase order for the licensees' electronic inventory tracking system (cultivator and processor applicants will be required to email this information prior to final licensure, as instructed by the Office).
- Proof of required insurance, as outlined below;
- For all licensed locations:
 - Executed Deed or Lease Agreements related to the applicant's real property interests, that shows that the applicant possesses or has the right to use sufficient land, buildings, and other premises as specified in the application to properly carry on the activities for which licensure is sought.
 - A Certificate of Occupancy or its equivalent, demonstrating compliance with all local building codes.
 - A copy of any other license(s) issued by state or federal authorities related to operations of the location.
- For Retail Dispensary, Microbusiness, and ROD licensed locations:
 - If you are selling non-cannabis products, a Certificate of Authority issued by the New York State Department of Taxation and finance for that particular retail location.
 - For retail dispensary and ROD licensed locations: A copy of your Notice to Municipality submitted to the appropriate party, <u>available</u> on the Office's website.
 - A list of all management staff, including first name, last name, and title, indicating the employee(s) in charge.

Please note, additional requirements for licensure and ongoing compliance requirements set forth in regulations apply and may be not included on the licensing application. In accordance with the regulations, the Board and Office



reserve the right to request additional information from applicants before granting licensure.

Prospective applicants are strongly encouraged to familiarize themselves with the licensing requirements before applying for a license. The Office's <u>regulations</u> and <u>quidance for licensees are available online</u>.

120. What insurance must I get?

All licensees must obtain:

- Unemployment Insurance;
- · Worker's Compensation;
- Disability Insurance;
- · Paid Family Leave; and
- any other insurance required under applicable state or local law.

Additionally, in all insurance documentation the applicant MUST indemnify:

- The Office of Cannabis Management
- The Cannabis Control Board
- The State of New York; and
- Any related parties, including officers or employees.

121. How do I register with the Department of Taxation and Finance?

If you plan to sell items that are subject to New York State Sales and Use Tax, which includes merchandise and cannabis paraphernalia but does not include cannabis products themselves, then you must submit proof of a Sales Tax Certificate of Authority DTF-17. Examples include clothing, keychains, mugs, pens, water bottles, pipes, bongs, or cannabis storage containers. A Sales Tax Certificate of Authority must be obtained before a final license is issued. You can find out more information about obtaining this certificate, including the application, at New York Business Express.

If applicable for the license type you applied for, after your application has been approved and a final license has been issued, you must register with the New York State Department of Taxation and Finance to receive an Adult-Use Cannabis Certificate of Registration to collect and remit applicable adult-use cannabis taxes. You can begin the Certification of Adult-Use Registration process by visiting the Depart of Tax and Finance website. Any licensee that is a retailer of adult-use cannabis needs a registration to collect the adult-use cannabis products tax. Any licensee that is a distributor of adult-use cannabis needs a registration to collect the THC mg tax.



A licensee may not begin operations without registration from the Department of Taxation and Finance.

122. If I'm issued a final license, do I need to be ready to begin operating right away?

You may commence operations as soon as you have received your final license and submitted to the Office a Certificate of Occupancy or its equivalent for the licensed location.

123. I have a State of New York Cannabis license. Can I apply for another license?

Before applying for or otherwise obtaining an interest in a license, you should review the Office's guidance on TPI to ensure compliance with the Office's guidance. <u>Guidance regarding TPI</u> is available on the Office's website.

Exhibit D

Excerpt from Roadmap to Adult-Use Applications Presentation

• LIVE

#RoadmaptoAU

Roadmap to Adult-Use Applications

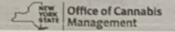
Post-Application Process & SEE Applicant Prioritization

Tuesday, January 16 @ 4:20PM

Live Streaming on



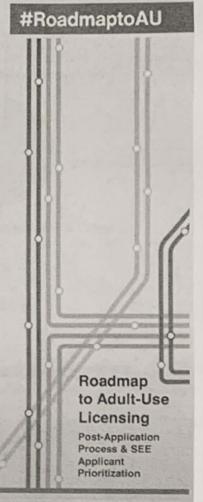


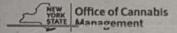


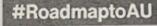
Agenda

- · Adult-Use Application Summary
- · Post-Application Process:
 - · Timeline
 - · Sorting & Queuing Process
 - · SEE Applicant Prioritization
 - Non-Provisional Microbusinesses & Retail Licenses (November window)
 - · Monitoring Application Progress
 - · Correcting Applications Deficiencies
 - Issuing Final Licenses
- · Processor Type 3 Brand License
- · Reopening of AUCC / AUCP Licenses





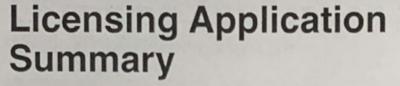






Social & Economic Equity Representation

SEE, 70



The highest proportion of SEE applicants were Minority and Women Owned Businesses. Nearly one in ten applicants was Extra Priority (9%).

Total Applications Received

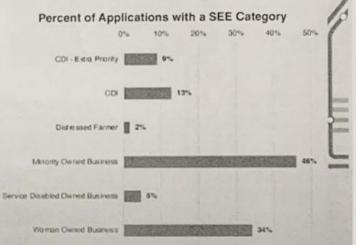
6,875

Non-Provisional (Nov. 17th)

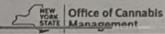
1850

Provisional (Dec.18th)

5,024



1119



John Kagla, Policy Director, OCM

#RoadmaptoAU

Licensing Application Summary

Applications Received by Type



365



Processor
Extracts concentrated cannabia and/o

537



distribute, and sell its own products

1,320

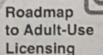




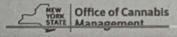
350



4,303



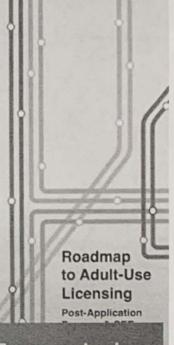
Post-Application Process & SEE Applicant Prioritization





- · Adult-Use Application Summary
- · Post-Application Process:
 - · Timeline
 - Sorting & Queuing Process
 - Monitoring Application Progress
 - · Correcting Applications Deficiencies
 - · Issuing Final Licenses
- · Processor Type 3 Brand License
- · Reopening of AUCC / AUCP Licenses

· SEE Applicant Prioritization · Non-Provisional Microbusinesses & Retail Licenses (November window)



#RoadmaptoAU

Alex K.: How will SEE applicants be queued? Will someone who qualifies for two SEE categories be automatically put ahead of someone who qualified for one? Can you better explain this process?

Exhibit E

Retail and Microbusiness Non-Provisional Adult-Use Application Queue October 4, 2023 – November 17, 2023, Application Window



Office of Cannabis Management

Retail and Microbusiness Non-Provisional Adult-Use Application Queue October 4, 2023 – November 17, 2023, Application Window

The queue below was created using a random sequence process for non-provisional Adult-Use Microbusiness and Retail Dispensary applications, that applied in the application window ending on November 17, 2023, at 5:00PM. A single queue was created, providing the Office with the order in which to review Adult-Use applications. The random queuing process was audited by an independent third-party to ensure it was random and unbiased.

<u>IMPORTANT:</u> The queue order <u>solely</u> determines the order in which the Office will begin the review of each application. The order does <u>not</u> indicate the order in which licenses will be issued. Each application is different, and the length of the review time will vary from application to application. Inclusion on this list is not a guarantee of licensure and is not an indication of sufficient eligibility for a license. Please monitor your contact email to ensure you are receiving and responding to any messages from the Office regarding your application.

ApplicationNumber	LegalName	SEE	revOrder
OCMRETL-2023-001781	ZenZest LLC	SEE Applicant	1
OCMRETL-2023-001130	OET INC.	SEE Applicant	3
OCMMICR-2023-000453	Sunwalker Farms, Inc.	SEE Applicant	4
OCMRETL-2023-001377	2147 44th LLC	SEE Applicant	6
OCMRETL-2023-000889	SKY PLUG DISPENSARY INC.	SEE Applicant	7
OCMRETL-2023-001900	Ashley Capraro LLC	SEE Applicant	8
OCMMICR-2023-000585	LotusWorks Wellness Inc.	SEE Applicant	9
OCMRETL-2023-001846	YK Botanicals LLC	SEE Applicant	10
OCMRETL-2023-002096	Create Kindness LLC	SEE Applicant	11
OCMRETL-2023-002022	Kosher Cannabis, LLC	SEE Applicant	12
OCMRETL-2023-002026	Best Buds Thirteen LLC	SEE Applicant	13
OCMRETL-2023-001475	Harmony Horizon, LLC	Victoria de la composição	14
OCMMICR-2023-000423	Olivia Maliki	SEE Applicant	15
OCMRETL-2023-001741	PURPLE CAKE LLC	SEE Applicant	16
OCMRETL-2023-001569	YONKERS DREAM LLC	SEE Applicant	17
OCMMICR-2023-000408	ANDREW C Hurd	SEE Applicant	18
OCMRETL-2023-002203	HEALTHY CHOICE SEAVIEW LLC	SEE Applicant	19
OCMRETL-2023-001934	Potluck Project LLC	SEE Applicant	20
OCMRETL-2023-001782	Arthur Carlson and Tonia Patterson	SEE Applicant	21
OCMMICR-2023-000203	Foggy Hill Farms, LLC	SEE Applicant	22
OCMMICR-2023-000603	The Herbal Confectionery LLC	SEE Applicant	23
OCMRETL-2023-000909	Khaar Wellness LLC	SEE Applicant	24
OCMRETL-2023-001998	Ocean Rain, LLC	SEE Applicant	25
OCMRETL-2023-001456	7420 Utrecht LLC	222 / /Pp///03///	26
OCMRETL-2023-001384	ENFLOR LLC	SEE Applicant	27
OCMMICR-2023-000377	Especially Green by GSLF LLC	SEE Applicant	28
OCMRETL-2023-000192	The Upscale Smoker LLC	SEE Applicant	29
OCMMICR-2023-000334	HERBAL HARVEST OF BUFFALO LLC	SEE Applicant	30
OCMRETL-2023-001555	Highland Gallery LLC	SEE Applicant	32
OCMRETL-2023-001345	Garden Bliss LLC	SEE Applicant	33
OCMRETL-2023-000392	Arlington Pharmacy Inc	SEE Applicant	35
OCMMICR-2023-000478	LeadFarmer Inc.	SEE Applicant	37
OCMRETL-2023-002220	One 4 All Securities	SEE Applicant	38
OCMMICR-2023-000006	Newburgh Kush Factory	SEE Applicant	40
OCMRETL-2023-001110	BLEU LEAF DISPENSARY INC	JEE Applicant	41
OCMRETL-2023-000302	Premium Management Group LLC	SEE Applicant	42
OCMMICR-2023-000469	Organic Relief Solutions New York LLC	SEE Applicant	43
OCMRETL-2023-001398	HOOSICK DISPENSARY LLC	SEE Applicant	46
OCMRETL-2023-002105	Caurd Wellness LLC	SEE Applicant	48
OCMMICR-2023-000564	Resinated Gardens LLC	SEE Applicant	50
OCMRETL-2023-001887	DANIELSDENNIS ENTERPRISES, LLC	SEE Applicant	51
OCMRETL-2023-001887	MoxBeacon LLC	SEE Applicant	52
OCMMICR-2023-000438	Oasis Cannabis LLC	SEE Applicant	53
OCMMICR-2023-000424	A STATE OF THE STA	SEE Applicant	54
OCMRETL-2023-000181	Terrace Corporation of New York Free Thinkers LLC	SEE Applicant	
	Sage Holdco, Inc.		56
OCMRETL-2023-000636 OCMMICR-2023-000452	Papi's Secret Stash LLC	SEE Applicant	57 58
		SEE Applicant	
OCMMICR-2023-000381	Bee's Place of Leisure, LLC	SEE Applicant	60
OCMRETL-2023-000023	Happy Dayz Cannabis Dispensary	SEE Applicant	61
OCMMICR-2023-000352	Amsterdam Farms LLC	cerassi	62
OCMMICR-2023-000311	New Roots Gardens LLC	SEE Applicant	63
OCMRETL-2023-001966	Buds R Us LLC	SEE Applicant	64
OCMRETL-2023-002150	Fall Leaves Please LLC	SEE Applicant	65
OCMRETL-2023-001064	Kombat Cannabis LLC	SEE Applicant	68

COMRETI-2023-001971 Kimarthoop 3395 LLC SEE Applicant 72 COCMRETI-2023-001120 Green Witch Dispensary LLC SEE Applicant 72 OCMMICR-2023-000340 Highview Farms, Inc. SEE Applicant 73 OCMMETI-2023-000450 Highview Farms, Inc. SEE Applicant 75 OCMMETI-2023-000570 PINK TREEZ 2 CORP. 76 OCMMETI-2023-000570 Mark Turk Farms LLC SEE Applicant 78 OCMMETI-2023-000073 Mark Turk Farms LLC SEE Applicant 78 OCMRETI-2023-000173 HABO CITY HEART INC SEE Applicant 80 OCMRETI-2023-000734 HABO CITY HEART INC SEE Applicant 83 OCMRETI-2023-000735 Paramukh 162 SEE Applicant 83 OCMRETI-2023-000937 Paramukh 162 SEE Applicant 83 OCMRETI-2023-000937 Paramukh 162 SEE Applicant 83 OCMRETI-2023-0009380 PAISTON FROME Project LLC SEE Applicant 83 OCMRETI-2023-000150 Cloud 9 Evolution LLC SEE Applicant 83 OCMMETI-2023-000150 CREA	OCMMICR-2023-000330	Gaea Design and Management LLC		69
OCMBETL-2023-001124 Green Witch Dispensary LLC SEE Applicant 72 OCMMETL-2023-001752 PURRE CAKE LLC SEE Applicant 75 OCMMETL-2023-000457 PURRE CAKE LLC SEE Applicant 75 OCMMETL-2023-000057 PINK TREEZZ CORP. 78 OCMMICR-2023-000029 Mork Turk Farms LLC SEE Applicant 79 OCMMETL-2023-000129 Mork Turk Farms LLC SEE Applicant 78 OCMRETL-2023-000498 HAG CITY HEART INC SEE Applicant 83 OCMRETL-2023-000734 BISS AS INTERPRISES INC SEE Applicant 83 OCMRETL-2023-000745 Pramukh 162 SEE Applicant 83 OCMRETL-2023-000747 Brooklyn Wellness Group, LLC SEE Applicant 86 OCMRETL-2023-0001094 Pottow Comment SEE Applicant 88 OCMRETL-2023-0001050 Cloud 9 Evolution LLC SEE Applicant 88 OCMMETL-2023-0001051 Empire Plant Services Holdings LLC SEE Applicant 80 OCMMETL-2023-0001052 Cloud 9 Evolution LLC SEE Applicant 90 OCMMETL-2023-0001155<			SEE Applicant	
OCMMICR-2023-0001392 Highview Farms, Inc. SEE Applicant 73 OCMRETL-2023-0004090 PINK TREEZ Z CORP., 76 OCMMICR-2023-0000439 PINK TREEZ Z CORP., 76 OCMMICR-2023-0000490 Milage Flower LLC SEE Applicant 79 OCMMETL-2023-0001029 HotboxNVCIY, LLC SEE Applicant 79 OCMRETL-2023-0001039 HotboxNVCIY, LLC SEE Applicant 83 OCMRETL-2023-000735 6318 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-000735 6318 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-000947 Pramukh 162 SEE Applicant 85 OCMRETL-2023-000948 AHUSTOURLE SEE Applicant 85 OCMRETL-2023-000949 Pramukh 162 SEE Applicant 85 OCMRETL-2023-000949 Pramukh 162 SEE Applicant 85 OCMRETL-2023-0001015 Use EVILLE Project LLC SEE Applicant 87 OCMRETL-2023-000103 Clock Project LLC SEE Applicant 98 OCMMETL-2023-000115 Host State State Collective LLC SEE A	OCMRETL-2023-001071	Windy Hill Wellness 312 LLC	SEE Applicant	71
OCMRETL-2023-000480 PINK TREEZZ 2 CORP. 75 OCMMICR-2023-0004080 PINK TREEZZ 2 CORP. 78 OCMMICR-2023-000057 Village Flower LIC 78 OCMMICR-2023-0001029 Mark Turk Farms LLC SEE Applicant 80 OCMRETL-2023-000498 HAO CITY HEART INC 85E Applicant 80 OCMRETL-2023-000734 6318 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-0007475 78 Parmukh 162 84 OCMRETL-2023-0007476 Paramukh 162 84 OCMRETL-2023-0007476 Prosklyn Wellness Group, LLC SEE Applicant 88 OCMRETL-2023-000757 Cloud 9 Evolution LLC SEE Applicant 86 OCMRETL-2023-0001010 Cloud 9 Evolution LLC SEE Applicant 88 OCMRETL-2023-001054 Potte Kroice Forest LLC SEE Applicant 89 OCMRETL-2023-0001257 Potte Kroice Forest LLC SEE Applicant 90 OCMRETL-2023-0001258 Potte Kroice Forest Holdings LLC SEE Applicant 93 OCMMETL-2023-0011054 BLG Companies, LLC SEE Applicant 90 <t< td=""><td>OCMRETL-2023-001182</td><td>Green Witch Dispensary LLC</td><td>The second secon</td><td>72</td></t<>	OCMRETL-2023-001182	Green Witch Dispensary LLC	The second secon	72
OCMBETL-2023-000489 PINK TREEZEZ Z CORP. 78 OCMMICR-2023-0000279 Village Flower LLC SEE Applicant 79 OCMMICR-2023-0000290 Mark Turk Farms LLC SEE Applicant 79 OCMMETL-2023-0001029 Mark Turk Farms LLC SEE Applicant 83 OCMRETL-2023-000738 6318 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-0007947 Framukh 162 SEE Applicant 83 OCMRETL-2023-0009388 AVISTOUR Wellness Group, LLC SEE Applicant 85 OCMRETL-2023-0009381 AVISTOUR SEE VILC SEE Applicant 87 OCMRETL-2023-0000936 Pottuck Project LLC SEE Applicant 88 OCMRETL-2023-000155 Pottuck Project LLC SEE Applicant 88 OCMRETL-2023-000217 Capital Cannabis LLC SEE Applicant 90 OCMRETL-2023-000217 Capital Cannabis LLC SEE Applicant 90 OCMRETL-2023-000155 Jaste State Collective LLC SEE Applicant 93 OCMRETL-2023-001882 YK Botanicals LLC SEE Applicant 94 OCMMICR-2023-0001882	OCMMICR-2023-000304	Highview Farms, Inc.	SEE Applicant	73
OCMMICR-2023-0000429 Village Flower LLC SEE Applicant 78 OCMMICR-2023-0000429 Mark Turk Farms LLC SEE Applicant 80 OCMRETL-2023-000129 HobtoNNYCIY LLC SEE Applicant 80 OCMRETL-2023-000753 618 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-000744 Pramukh 162 SEE Applicant 83 OCMRETL-2023-000974 Pramukh 162 SEE Applicant 85 OCMRETL-2023-0000974 Prowklyn Wellness Group, LLC SEE Applicant 87 OCMRETL-2023-0001102 Cloud 95 Evolution LLC SEE Applicant 87 OCMRETL-2023-0010124 Empire Plant Services Holdings LLC SEE Applicant 89 OCMMICR-2023-002177 Capital Cannabis LLC SEE Applicant 90 OCMRETL-2023-001127 Capital Cannabis LLC SEE Applicant 90 OCMRETL-2023-001128 Use Destate Collective LLC SEE Applicant 90 OCMRETL-2023-001128 Vic Botanicals LLC SEE Applicant 90 OCMMICR-2023-001381 Vic Botanicals LLC SEE Applicant 90 <t< td=""><td>OCMRETL-2023-001752</td><td>PURPLE CAKE LLC</td><td>SEE Applicant</td><td>75</td></t<>	OCMRETL-2023-001752	PURPLE CAKE LLC	SEE Applicant	75
OCMMICR-2023-0001299 Mark Turk Farms LLC SEE Applicant 79 OCMRETL-2023-00010299 HotboxNYCIty LLC SEE Applicant 80 OCMRETL-2023-0004899 H&O CITY HEART INC SEE Applicant 83 OCMRETL-2023-0001745 Grambal Stall Sal ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-00010740 Brooklyn Wellness Group, LLC SEE Applicant 85 OCMRETL-2023-0001010 Clow 9 Evolution LLC SEE Applicant 86 OCMRETL-2023-000110 Clow 9 Evolution LLC SEE Applicant 86 OCMRETL-2023-000110 Pottuck Project LLC SEE Applicant 88 OCMRETL-2023-0001207 Pottuck Project LLC SEE Applicant 89 OCMRETL-2023-000127 Capital Cannabis LLC SEE Applicant 90 OCMRETL-2023-000151 Usbrate State Collective LLC SEE Applicant 90 OCMRETL-2023-00152 Usbrate State Collective LLC SEE Applicant 93 OCMMICR-2023-000182 Visbrate State Collective LLC SEE Applicant 93 OCMMICR-2023-0001830 Visbrate State State Collective LLC SE	OCMRETL-2023-000480	PINK TREEZZ 2 CORP.,		76
OCMRETL-2023-001029 Hotboat/VICITy LLC SEE Applicant 80 OCMRETL-2023-000489 H8C CITY HEART INC SEE Applicant 83 OCMRETL-2023-000753 6318 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-000744 Pramukh 162 84 OCMRETL-2023-000975 Pramukh 162 85 OCMRETL-2023-000174 Chould 9 Evolution LLC SEE Applicant 87 OCMRETL-2023-001954 Politick Project LLC SEE Applicant 88 OCMRETL-2023-002127 Empire Plant Services Holdings LLC SEE Applicant 89 OCMRETL-2023-001275 Capital Cannabis LLC SEE Applicant 90 OCMRETL-2023-001120 US SEE Applicant 90 OCMRETL-2023-001125 US SEE AS Companies, LLC SEE Applicant 93 OCMRETL-2023-001126 US SEE AS Companies, LLC SEE Applicant 95 OCMRETL-2023-001364 HIGH SENTIAL LLC SEE Applicant 96 OCMMICR-2023-000353 LIV S EDEN GARDEN FARMS Corporation SEE Applicant 90 OCMMICR-2023-000127 LOWING SEE AS CORPORATE SEE AS CORPO	OCMMICR-2023-000057	Village Flower LLC		78
OCMRETL-2023-000439 H&O CITY HEART INC 82 OCMRETL-2023-000753 6318 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-000754 Pramukh 162 84 OCMRETL-2023-000385 All Stybust LC 85 OCMRETL-2023-0001001 Cloud 9 Evolution LLC SEE Applicant 87 OCMRETL-2023-002101 Cloud 9 Evolution LLC SEE Applicant 88 OCMRETL-2023-0021021 Cloud 9 Evolution LLC SEE Applicant 89 OCMRETL-2023-002103 Cloud SEE Applicant 89 OCMRETL-2023-002170 Cloud SEE Applicant 90 OCMRETL-2023-001155 Upstate State Collective LLC SEE Applicant 93 OCMRETL-2023-001150 4081 Companies, LLC SEE Applicant 93 OCMRETL-2023-001161 4081 Companies, LLC SEE Applicant 93 OCMMICR-2023-001182 4081 Companies, LLC SEE Applicant 95 OCMMICR-2023-001839 108 Evolution LLC SEE Applicant 96 OCMMICR-2023-001840 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000	OCMMICR-2023-000429	Mark Turk Farms LLC	SEE Applicant	79
OCMRETL-2023-000753 6318 SAI ENTERPRISES INC SEE Applicant 83 OCMRETL-2023-000974 Promukh 162 84 OCMRETL-2023-000974 Rooklyn Wellness Group, LLC SEE Applicant 85 OCMRETL-2023-0001950 Potluck Project LLC SEE Applicant 87 OCMRETL-2023-001951 Potluck Project LLC SEE Applicant 89 OCMRETL-2023-0021021 Empire Plant Services Holdings LLC SEE Applicant 89 OCMRETL-2023-002177 Capital Cannabis LLC SEE Applicant 90 OCMRETL-2023-001152 Upstate State Collective LLC SEE Applicant 93 OCMRETL-2023-001155 Upstate State Collective LLC SEE Applicant 94 OCMRITL-2023-001162 VR Botanicals LLC SEE Applicant 95 OCMMICR-2023-001054 HIGHSENTHAL LLC SEE Applicant 95 OCMMICR-2023-00054 HIGHSENTHAL LLC SEE Applicant 97 OCMMICR-2023-000156 Bernary LLC SEE Applicant 10 OCMMICR-2023-000167 PEFA LLC SEE Applicant 10 OCMMICR-2023-000187	OCMRETL-2023-001029	HotboxNYCity LLC	SEE Applicant	80
OCMRETL-2023-001345 Pramukh 162 84 OCMRETL-2023-000385 AHJStouts LLC SEE Applicant 85 OCMRETL-2023-000100 Cloud 9 Evolution LLC SEE Applicant 87 OCMRETL-2023-0010151 Potluck Project LLC SEE Applicant 89 OCMRETL-2023-002210 Empire Plant Services Holdings LLC SEE Applicant 89 OCMRETL-2023-002105 Empire Plant Services Holdings LLC SEE Applicant 89 OCMRETL-2023-001155 Optable Services Holdings LLC SEE Applicant 90 OCMRETL-2023-001150 Upstate State Collective LLC SEE Applicant 93 OCMRETL-2023-001151 Upstate State Collective LLC SEE Applicant 93 OCMRETL-2023-001152 4081 Companies, LLC SEE Applicant 94 OCMRITL-2023-001154 Upstate State Collective LLC SEE Applicant 95 OCMMICR-2023-001155 HIGHSENTIAL LLC SEE Applicant 96 OCMMICR-2023-001154 HIGHSENTIAL LLC SEE Applicant 96 OCMMICR-2023-000554 HIGHSENTIAL LLC SEE Applicant 100	OCMRETL-2023-000489	H&O CITY HEART INC		82
OCMRETL-2023-000934 Brooklyn Wellness Group, LLC SEE Applicant 85 OCMRETL-2023-000110 Colud 9 Evolution LLC SEE Applicant 87 OCMRETL-2023-000194 Potluck Project LLC SEE Applicant 88 OCMRETL-2023-000553 TOSKICKY LC SEE Applicant 89 OCMMETL-2023-000577 Tolsticky LLC SEE Applicant 90 OCMRETL-2023-00177 Qapital Cannabis LLC 92 OCMRETL-2023-001172 Qapital Cannabis LLC SEE Applicant 93 OCMRETL-2023-001172 4081 Companies, LLC SEE Applicant 93 OCMRETL-2023-001182 VK Botanicals LLC SEE Applicant 93 OCMMETL-2023-001842 VK Botanicals LLC SEE Applicant 95 OCMMICR-2023-000553 PUFA LLC SEE Applicant 96 OCMMICR-2023-000554 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000055 BLP Enterprises LLC SEE Applicant 97 OCMMICR-2023-000055 BLP Enterprises LLC SEE Applicant 100 OCMMICR-2023-0000125 BLE NIGER SEE APPLIC	OCMRETL-2023-000753	6318 SAI ENTERPRISES INC	SEE Applicant	83
OCMRETI-2023-000185 AHIStouts LLC SEE Applicant 87 OCMRETI-2023-001910 Cloud 9 Evolution LLC SEE Applicant 88 OCMRETI-2023-001954 Potluck Project LLC SEE Applicant 89 OCMRETI-2023-002107 Empire Plant Services Holdings LLC SEE Applicant 90 OCMRETI-2023-002177 Capital Cannabis LLC 92 OCMRETI-2023-001155 Upstate State Collective LLC SEE Applicant 93 OCMRETI-2023-001182 VK Botanicals LLC SEE Applicant 94 OCMRETI-2023-001882 YK Botanicals LLC SEE Applicant 95 OCMMICR-2023-001882 YK Botanicals LLC SEE Applicant 95 OCMMICR-2023-001882 YK Botanicals LLC SEE Applicant 96 OCMMICR-2023-001889 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000433 FUFA LLC SEE Applicant 99 OCMMICR-2023-000435 BLP Enterprises LLC SEE Applicant 90 OCMMICR-2023-000436 BLP Enterprises LLC SEE Applicant 100 OCMMETI-2023-001869 MI	OCMRETL-2023-001745	Pramukh 162		84
OCMRETI-2023-000110 Cloud 9 Evolution LLC SEE Applicant 87 OCMRETI-2023-001954 Potluck Project LLC SEE Applicant 88 OCMRETI-2023-002155 Perpire Plant Services Holdings LLC SEE Applicant 90 OCMMICR-2023-000553 716Sticky LLC SEE Applicant 90 OCMRETI-2023-00177 Capital Cannabis LLC SEE Applicant 90 OCMRETI-2023-001102 USBate State Collective LLC SEE Applicant 94 OCMRETI-2023-001102 4081 Companies, LLC SEE Applicant 94 OCMRETI-2023-001102 4081 Companies, LLC SEE Applicant 95 OCMMICR-2023-001102 4081 Companies, LLC SEE Applicant 95 OCMMICR-2023-000140 YE Botanicals LLC SEE Applicant 95 OCMMICR-2023-00034 PUF A LLC SEE Applicant 96 OCMMICR-2023-000355 Blue Niagara Farm LLC SEE Applicant 100 OCMMICR-2023-000125 Blue Niagara Farm LLC SEE Applicant 101 OCMRETI-2023-001870 Organic Jack Growers LLC SEE Applicant 101	OCMRETL-2023-000974	Brooklyn Wellness Group, LLC	SEE Applicant	85
OCMRETI-2023-001954 Potluck Project LLC SEE Applicant 88 OCMRETI-2023-0021021 Empire Plant Services Holdings LLC SEE Applicant 89 OCMMICR-2023-002177 Capital Cannabis LLC SEE Applicant 90 OCMRETI-2023-001175 Upstate State Collective LLC SEE Applicant 93 OCMRETI-2023-001182 VABI Companies, LLC SEE Applicant 94 OCMRETI-2023-001882 VK Botanicals LLC SEE Applicant 95 OCMMICR-2023-000541 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 95 OCMMICR-2023-0001554 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-0001564 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000157 BIP Enterprises LLC SEE Applicant 10 OCMMICR-2023-000125 BIV P LLC SEE Applicant 10 OCMMICR-2023-000135 BIV P LLC SEE Applicant 10 OCMMICR-2023-000135 BIV P LLC SEE Applicant 10 OCMMICR-2023-000135 Northern Pearls, LLC SEE Applicant 10 O	OCMRETL-2023-000385	AHJStouts LLC		86
OCMRETL-2023-002210 Empire Plant Services Holdings LLC SEE Applicant 89 OCMMICR-2023-000537 Capital Cannabis LLC 92 OCMRETL-2023-001155 Upstate State Collective LLC SEE Applicant 93 OCMRETL-2023-001182 Upstate State Collective LLC SEE Applicant 94 OCMRETL-2023-001182 Vis Botanicals LLC SEE Applicant 95 OCMMICR-2023-000541 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 96 OCMMICR-2023-000540 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000055 BJP Enterprises LLC SEE Applicant 90 OCMMICR-2023-000055 BJP Enterprises LLC SEE Applicant 100 OCMRETL-2023-001804 Northern Pearls, LLC SEE Applicant 100 OCMRETL-2023-001804 Northern Pearls, LLC SEE Applicant 100 OCMRETL-2023-001805 WRRA LLC SEE Applicant 100 OCMMICR-2023-000302 Organic Jade Growers LLC SEE Applicant 100 OCMMICR-2023-000303 Organic Jade Growers LLC SEE Applicant 100 <t< td=""><td>OCMRETL-2023-000110</td><td>Cloud 9 Evolution LLC</td><td>SEE Applicant</td><td>87</td></t<>	OCMRETL-2023-000110	Cloud 9 Evolution LLC	SEE Applicant	87
OCMMICR-2023-000553 716Sticky LLC SEE Applicant 90 OCMRETI-2023-001157 Capital Cannabis LLC SEE Applicant 92 OCMRETI-2023-0011102 4081 Companies, LLC SEE Applicant 94 OCMRETI-2023-001820 VK Botanicals LLC SEE Applicant 95 OCMMICR-2023-001841 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 96 OCMMICR-2023-000437 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000437 FUFA LLC SEE Applicant 99 OCMMICR-2023-000158 PUFA LLC SEE Applicant 99 OCMMICR-2023-000350 PUFA LLC SEE Applicant 100 OCMMICR-2023-000187 Blue Niagara Farm LLC SEE Applicant 100 OCMRETI-2023-0018804 Worthern Pearls, LLC SEE Applicant 100 OCMRETI-2023-0018809 WWRA LLC SEE Applicant 100 OCMRETI-2023-0018690 WWRA LLC SEE Applicant 100 OCMMICR-2023-000300 Demeter repair inc SEE Applicant 100 OCMMICR-2023-000401 Demeter	OCMRETL-2023-001954	Potluck Project LLC	SEE Applicant	88
OCMMICR-2023-000553 716Sticky LLC SEE Applicant 90 OCMRETI-2023-001170 Capital Cannabis LLC SEE Applicant 92 OCMRETI-2023-0011102 4081 Companies, LLC SEE Applicant 94 OCMRETI-2023-001820 VK Botanicals LLC SEE Applicant 95 OCMMICR-2023-000541 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 95 OCMMICR-2023-000431 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000432 FUFA LLC SEE Applicant 99 OCMMICR-2023-0001555 Blue Niagara Farm LLC SEE Applicant 100 OCMMICR-2023-0001809 Blue Niagara Farm LLC 101 OCMMETI-2023-001810 Northern Pearls, LLC SEE Applicant 103 OCMRETI-2023-001869 WNRA LLC SEE Applicant 104 OCMMICR-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000300 Demeter repair inc SEE Applicant 106 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMMETI-2023-000402 Puff and Pump, LL.C.	OCMRETL-2023-002210	Empire Plant Services Holdings LLC	SEE Applicant	89
OCMRETL-2023-001155 Upstate State Collective LLC SEE Applicant 93 OCMRETL-2023-0011802 4081 Companies, LLC SEE Applicant 94 OCMRETL-2023-001812 VK Botanicals LLC SEE Applicant 95 OCMMICR-2023-000541 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 97 OCMMICR-2023-000433 FUFA LLC SEE Applicant 97 OCMMICR-2023-000155 BIP Enterprises LLC SEE Applicant 100 OCMMICR-2023-000125 BIP Enterprises LLC SEE Applicant 100 OCMRETL-2023-001801 Northern Pearls, LLC SEE Applicant 101 OCMRETL-2023-001809 WNRA LLC SEE Applicant 104 OCMMETL-2023-001869 WNRA LLC SEE Applicant 107 OCMMICR-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000300 Demeter repair inc SEE Applicant 107 OCMMICR-2023-000401 JOHN KRIT'S DELI INC 112 OCMMICR-2023-000401 Tap Root Family LLC SEE Applicant 114 OCMRETL-2023-001074 S	OCMMICR-2023-000553		SEE Applicant	90
OCMRETL-2023-001882 VR Botanicals LLC SEE Applicant 95 OCMRETL-2023-001882 VR Botanicals LLC SEE Applicant 95 OCMMICR-2023-000541 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 96 OCMMICR-2023-0001564 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000055 BIP Enterprises LLC SEE Applicant 100 OCMMICR-2023-0001873 BIB Enterprises LLC SEE Applicant 100 OCMRETL-2023-001804 Northern Pearls, LLC SEE Applicant 104 OCMRETL-2023-001809 WNRA LLC SEE Applicant 106 OCMRETL-2023-001809 WNRA LLC SEE Applicant 106 OCMRETL-2023-001809 WRRA LLC SEE Applicant 106 OCMRETL-2023-001809 Organic Jade Growers LLC SEE Applicant 107 OCMMICR-2023-000325 Organic Jade Growers LLC SEE Applicant 109 OCMMICR-2023-000107 Organic Jade Growers LLC SEE Applicant 109 OCMMETL-2023-0000404 JOHN KRIT'S DELI INC 112 OCMMETL-2023-000064	OCMRETL-2023-002177	Capital Cannabis LLC		92
OCMRETI-2023-001882 YK Botanicals LLC SEE Applicant 95 OCMMICR-2023-000541 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 96 OCMMETI-2023-0000537 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000055 BJP Enterprises LLC SEE Applicant 100 OCMMICR-2023-000125 BIVE Interprises LLC SEE Applicant 100 OCMMETI-2023-001804 Northern Pearls, LLC SEE Applicant 103 OCMMETI-2023-001805 WNRA LLC SEE Applicant 106 OCMMETI-2023-001869 WNRA LLC SEE Applicant 106 OCMMICR-2023-000300 WNRA LLC SEE Applicant 106 OCMMICR-2023-0003025 Organic Jade Growers LLC SEE Applicant 107 OCMMICR-2023-0003026 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-0003029 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000140 JOHN KRIT'S DELI INC 112 112 OCMMETI-2023-000167 Tap Root Family LLC SEE Applicant 113 OCMRETI-2023	OCMRETL-2023-001155	Upstate State Collective LLC	SEE Applicant	93
OCMMICR-2023-000541 Lily's EDEN GARDEN FARMS Corporation SEE Applicant 97 OCMMERTL-2023-001564 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-0003055 BJP Enterprises LLC SEE Applicant 100 OCMMICR-2023-000125 BJP Enterprises LLC SEE Applicant 100 OCMMERT-2023-001871 Capture the Laughter LLC SEE Applicant 101 OCMRET-2023-001869 WNRA LLC SEE Applicant 104 OCMRET-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000325 Organic Jade Growers LLC SEE Applicant 107 OCMMICR-2023-000325 Organic Jade Growers LLC SEE Applicant 107 OCMMICR-2023-000326 Organic Jade Growers LLC SEE Applicant 109 OCMMICR-2023-000187 SUMMICR-2023-000015 Organic Jade Growers LLC SEE Applicant 109 OCMMICR-2023-000187 JOHN KRIT'S DELI INC 112 112 OCMRET-2023-000187 JOHN KRIT'S DELI INC 112 OCMRET-2023-000187 JOHN KRIT'S DELI INC SEE Applicant 114	OCMRETL-2023-001102	4081 Companies, LLC	SEE Applicant	94
OCMRETL-2023-001564 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000055 FUFA LLC SEE Applicant 99 OCMMICR-2023-000055 BJP Enterprises LLC 100 OCMMCR-2023-000125 Blue Niagara Farm LLC 101 OCMRETL-2023-001871 Capture the Laughter LLC SEE Applicant 103 OCMRETL-2023-001804 Northern Pearls, LLC SEE Applicant 106 OCMRETL-2023-001869 WNRA LLC SEE Applicant 106 OCMMETL-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000302 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-0003030 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMMETL-2023-000401 JOHN KRIT'S DELI INC 112 OCMMETL-2023-000167 Tap Root Family LLC SEE Applicant 114 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 115 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 116	OCMRETL-2023-001882	YK Botanicals LLC	SEE Applicant	95
OCMRETL-2023-001564 HIGHSENTIAL LLC SEE Applicant 97 OCMMICR-2023-000055 FUFA LLC SEE Applicant 99 OCMMICR-2023-000055 BJP Enterprises LLC 100 OCMMCR-2023-000125 Blue Niagara Farm LLC 101 OCMRETL-2023-001871 Capture the Laughter LLC SEE Applicant 103 OCMRETL-2023-001804 Northern Pearls, LLC SEE Applicant 106 OCMRETL-2023-001869 WNRA LLC SEE Applicant 106 OCMMETL-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000302 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-0003030 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMMETL-2023-000401 JOHN KRIT'S DELI INC 112 OCMMETL-2023-000167 Tap Root Family LLC SEE Applicant 114 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 115 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 116	OCMMICR-2023-000541	Lily's EDEN GARDEN FARMS Corporation		96
OCMMICR-2023-0000433 FUFA LLC SEE Applicant 99 OCMMICR-2023-000055 BJE Enterprises LLC SEE Applicant 100 OCMMICR-2023-0001871 Capture the Laughter LLC SEE Applicant 103 OCMRETL-2023-001804 Northern Pearls, LLC SEE Applicant 104 OCMRETL-2023-001869 WNRA LLC SEE Applicant 106 OCMRETL-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000305 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-000300 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMMICR-2023-000147 SEE Applicant 112 OCMMICR-2023-000147 Tap Root Family LLC SEE Applicant 114 OCMRETL-2023-001017 Z585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC	OCMRETL-2023-001564		SEE Applicant	97
OCMMICR-2023-000155 BJP Enterprises LLC SEE Applicant 100 OCMMICR-2023-000125 Blue Niagara Farm LLC 101 OCMRETL-2023-001871 Capture the Laughter LLC SEE Applicant 104 OCMRETL-2023-001869 WNRA LLC SEE Applicant 106 OCMRETL-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000325 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-0000320 Demeter repair inc SEE Applicant 109 OCMMICR-2023-0000300 Demeter repair inc SEE Applicant 109 OCMMICR-2023-0000107 Swamp Fog Farms Corp. 110 OCMRETL-2023-000141 JOHN KRIT'S DELI INC 112 OCMRETL-2023-000167 Tap Root Family LLC SEE Applicant 113 OCMRETL-2023-000167 Tap Root Family LLC SEE Applicant 115 OCMRETL-2023-000174 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE App	OCMMICR-2023-000433	FUFA LLC		99
OCMMICR-2023-00125 Blue Niagara Farm LLC 101 OCMRETL-2023-001871 Capture the Laughter LLC SEE Applicant 103 OCMRETL-2023-001804 Northern Pearls, LLC SEE Applicant 104 OCMRETL-2023-001869 WNRA LLC SEE Applicant 106 OCMRETL-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000302 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMMICR-2023-000617 JOHN KRIT'S DELI INC 112 OCMMETL-2023-000167 Tap Root Family LLC SEE Applicant 114 OCMRETL-2023-001074 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001197 Solution Supersaries LLC SEE Applicant 118 OCMRETL-2023-00194 960 bloomingdale road LLC	OCMMICR-2023-000055	BJP Enterprises LLC		100
OCMRETL-2023-001871 Capture the Laughter LLC SEE Applicant 103 OCMRETL-2023-001869 Northern Pearls, LLC SEE Applicant 104 OCMRETL-2023-001875 WNRA LLC SEE Applicant 106 OCMMICR-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000325 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMMETL-2023-000414 JOHN KRIT'S DELI INC 112 OCMMICR-2023-000167 Tap Root Family LLC 113 OCMRETL-2023-000167 Tap Root Family LLC SEE Applicant 114 OCMRETL-2023-00183 NNC 1 LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC SEE Applicant 117 OCMRETL-2023-001367 Finger Lakes Hydro LLC SEE App	OCMMICR-2023-000125		3 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	101
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OCMRETL-2023-001869 WNRA LLC SEE Applicant 106 OCMRETL-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000325 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-000300 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMRETL-2023-000814 JOHN KRIT'S DELI INC 112 OCMMICR-2023-000167 Tap Root Family LLC 113 OCMRETL-2023-002008 Puff and Pump, L.L.C. SEE Applicant 114 OCMRETL-2023-001147 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC SEE Applicant 118 OCMRETL-2023-000386 Mark L Cold SEE Applicant 119 OCMRETL-2023-000387 Finger Lakes Hydro LLC SEE Applicant 121 OCMRETL-2023-001539 Venus Cannabis Shop, LLC SEE Applic	OCMRETL-2023-001804			104
OCMRETL-2023-001875 Humble County LLC SEE Applicant 107 OCMMICR-2023-000325 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-000300 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000410 Swamp Fog Farms Corp. 110 OCMRETL-2023-000814 JOHN KRIT'S DELI INC 112 OCMMICR-2023-000167 Tap Root Family LLC SEE Applicant 114 OCMRETL-2023-000174 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC SEE Applicant 118 OCMRETL-2023-001367 Finger Lakes Hydro LLC SEE Applicant 119 OCMRETL-2023-000863 Mark L Cold SEE Applicant 121 OCMRETL-2023-001707	OCMRETL-2023-001869			106
OCMMICR-2023-000305 Organic Jade Growers LLC SEE Applicant 108 OCMMICR-2023-000300 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMRETL-2023-000814 JOHN KRIT'S DELI INC 112 OCMMICR-2023-0001067 Tap Root Family LLC 113 OCMRETL-2023-002000 Puff and Pump, L.L.C. SEE Applicant 114 OCMRETL-2023-00174 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC SEE Applicant 118 OCMMICR-2023-000397 Finger Lakes Hydro LLC SEE Applicant 119 OCMRETL-2023-000863 Mark L Cold SEE Applicant 121 OCMRETL-2023-001749 960 bloomingdale road LLC SEE Applicant 122 OCMRETL-2023-001759 Venus Cannabis Shop, LLC SEE Applicant 124 OCMRETL-2023-001170 Village one stop smoke shop	OCMRETL-2023-001875	Humble County LLC		107
OCMMICR-2023-000300 Demeter repair inc SEE Applicant 109 OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMRETL-2023-000814 JOHN KRIT'S DELI INC 112 OCMMICR-2023-000167 Tap Root Family LLC 5EE Applicant 113 OCMRETL-2023-002008 Puff and Pump, L.L.C. SEE Applicant 114 OCMRETL-2023-000174 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC SEE Applicant 118 OCMMICR-2023-000397 Finger Lakes Hydro LLC SEE Applicant 119 OCMRETL-2023-000863 Mark L Cold SEE Applicant 121 OCMRETL-2023-00174 960 bloomingdale road LLC SEE Applicant 122 OCMRETL-2023-001759 Venus Cannabis Shop, LLC SEE Applicant 123 OCMRETL-2023-001170 Village one stop smoke shop inc. SEE Applicant 126 OCMRETL-2023-001225	OCMMICR-2023-000325		Tribate:	108
OCMMICR-2023-000401 Swamp Fog Farms Corp. 110 OCMRETL-2023-000814 JOHN KRIT'S DELI INC 112 OCMMICR-2023-000167 Tap Root Family LLC 113 OCMRETL-2023-002008 Puff and Pump, L.L.C. SEE Applicant 114 OCMRETL-2023-000174 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC SEE Applicant 118 OCMMICR-2023-000397 Finger Lakes Hydro LLC SEE Applicant 119 OCMRETL-2023-000863 Mark L Cold SEE Applicant 121 OCMRETL-2023-001049 960 bloomingdale road LLC SEE Applicant 122 OCMRETL-2023-001539 Venus Cannabis Shop, LLC SEE Applicant 123 OCMRETL-2023-001549 Venus Cannabis Shop, LLC SEE Applicant 124 OCMRETL-2023-001559 AT THE FACTORY, LLC SEE Applicant 126 OCMRETL-2023-001626 AJAH LLC S	OCMMICR-2023-000300	Demeter repair inc	313	109
OCMMICR-2023-000167 Tap Root Family LLC 113 OCMRETL-2023-002008 Puff and Pump, L.L.C. SEE Applicant 114 OCMRETL-2023-000174 2585 MC Properties LLC SEE Applicant 115 OCMRETL-2023-001183 NNC 1 LLC SEE Applicant 116 OCMRETL-2023-001197 Satura Development Group LLC SEE Applicant 117 OCMRETL-2023-001367 Trends Dispensaries LLC SEE Applicant 118 OCMMICR-2023-000397 Finger Lakes Hydro LLC SEE Applicant 119 OCMRETL-2023-000863 Mark L Cold SEE Applicant 121 OCMRETL-2023-001074 960 bloomingdale road LLC SEE Applicant 122 OCMRETL-2023-001539 Venus Cannabis Shop, LLC SEE Applicant 123 OCMRETL-2023-001170 Village one stop smoke shop inc. SEE Applicant 124 OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 126 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-000567 Hi Intentions L.L.C. SEE Applicant 130 <t< td=""><td>OCMMICR-2023-000401</td><td>Swamp Fog Farms Corp.</td><td></td><td>110</td></t<>	OCMMICR-2023-000401	Swamp Fog Farms Corp.		110
OCMRETL-2023-002008Puff and Pump, L.L.C.SEE Applicant114OCMRETL-2023-0001742585 MC Properties LLCSEE Applicant115OCMRETL-2023-001183NNC 1 LLCSEE Applicant116OCMRETL-2023-001197Satura Development Group LLCSEE Applicant117OCMRETL-2023-001367Trends Dispensaries LLCSEE Applicant118OCMMICR-2023-000397Finger Lakes Hydro LLCSEE Applicant119OCMRETL-2023-000863Mark L ColdSEE Applicant121OCMRETL-2023-001074960 bloomingdale road LLCSEE Applicant122OCMRETL-2023-001539Venus Cannabis Shop, LLCSEE Applicant123OCMRETL-2023-001170Village one stop smoke shop inc.SEE Applicant124OCMRETL-2023-001225AT THE FACTORY, LLCSEE Applicant126OCMRETL-2023-001955R&R Cannabis LLCSEE Applicant127OCMMICR-2023-000567Hi Intentions L.L.C.SEE Applicant128OCMRETL-2023-001626AJAH LLCSEE Applicant129OCMRETL-2023-000797METROPOLIS GIFT SHOP INCSEE Applicant130OCMMICR-2023-00054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132	OCMRETL-2023-000814	JOHN KRIT'S DELI INC		112
OCMRETL-2023-002008Puff and Pump, L.L.C.SEE Applicant114OCMRETL-2023-0001742585 MC Properties LLCSEE Applicant115OCMRETL-2023-001183NNC 1 LLCSEE Applicant116OCMRETL-2023-001197Satura Development Group LLCSEE Applicant117OCMRETL-2023-001367Trends Dispensaries LLCSEE Applicant118OCMMICR-2023-000397Finger Lakes Hydro LLCSEE Applicant119OCMRETL-2023-000863Mark L ColdSEE Applicant121OCMRETL-2023-001074960 bloomingdale road LLCSEE Applicant122OCMRETL-2023-001539Venus Cannabis Shop, LLCSEE Applicant123OCMRETL-2023-001170Village one stop smoke shop inc.SEE Applicant124OCMRETL-2023-001225AT THE FACTORY, LLCSEE Applicant126OCMRETL-2023-001955R&R Cannabis LLCSEE Applicant127OCMMICR-2023-000567Hi Intentions L.L.C.SEE Applicant128OCMRETL-2023-001626AJAH LLCSEE Applicant129OCMRETL-2023-000797METROPOLIS GIFT SHOP INCSEE Applicant130OCMMICR-2023-00054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132	OCMMICR-2023-000167	Tap Root Family LLC		113
OCMRETL-2023-0001742585 MC Properties LLCSEE Applicant115OCMRETL-2023-001183NNC 1 LLCSEE Applicant116OCMRETL-2023-001197Satura Development Group LLCSEE Applicant117OCMRETL-2023-001367Trends Dispensaries LLCSEE Applicant118OCMMICR-2023-000397Finger Lakes Hydro LLCSEE Applicant119OCMRETL-2023-000863Mark L ColdSEE Applicant121OCMRETL-2023-001074960 bloomingdale road LLCSEE Applicant122OCMRETL-2023-001539Venus Cannabis Shop, LLCSEE Applicant123OCMRETL-2023-001170Village one stop smoke shop inc.SEE Applicant124OCMRETL-2023-001225AT THE FACTORY, LLCSEE Applicant126OCMRETL-2023-001955R&R Cannabis LLCSEE Applicant127OCMMICR-2023-000567Hi Intentions L.L.C.SEE Applicant128OCMRETL-2023-001626AJAH LLCSEE Applicant129OCMRETL-2023-000797METROPOLIS GIFT SHOP INCSEE Applicant130OCMMICR-2023-00054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132	OCMRETL-2023-002008		SEE Applicant	
OCMRETL-2023-001183NNC 1 LLCSEE Applicant116OCMRETL-2023-001197Satura Development Group LLCSEE Applicant117OCMRETL-2023-001367Trends Dispensaries LLCSEE Applicant118OCMMICR-2023-000397Finger Lakes Hydro LLCSEE Applicant119OCMRETL-2023-000863Mark L ColdSEE Applicant121OCMRETL-2023-001074960 bloomingdale road LLCSEE Applicant122OCMRETL-2023-001539Venus Cannabis Shop, LLCSEE Applicant123OCMRETL-2023-001170Village one stop smoke shop inc.SEE Applicant124OCMRETL-2023-001170Village one stop smoke shop inc.SEE Applicant126OCMRETL-2023-001225AT THE FACTORY, LLCSEE Applicant126OCMRETL-2023-001955R&R Cannabis LLCSEE Applicant127OCMMICR-2023-000567Hi Intentions L.L.C.SEE Applicant128OCMRETL-2023-001626AJAH LLCSEE Applicant129OCMRETL-2023-000797METROPOLIS GIFT SHOP INCSEE Applicant130OCMMICR-2023-00054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132				115
OCMRETL-2023-001197Satura Development Group LLCSEE Applicant117OCMRETL-2023-001367Trends Dispensaries LLCSEE Applicant118OCMMICR-2023-000397Finger Lakes Hydro LLCSEE Applicant119OCMRETL-2023-000863Mark L ColdSEE Applicant121OCMRETL-2023-001074960 bloomingdale road LLCSEE Applicant122OCMRETL-2023-001539Venus Cannabis Shop, LLCSEE Applicant123OCMRETL-2023-001170Village one stop smoke shop inc.SEE Applicant124OCMRETL-2023-001225AT THE FACTORY, LLCSEE Applicant126OCMRETL-2023-001955R&R Cannabis LLCSEE Applicant127OCMMICR-2023-000567Hi Intentions L.L.C.SEE Applicant128OCMRETL-2023-001626AJAH LLCSEE Applicant129OCMRETL-2023-000797METROPOLIS GIFT SHOP INCSEE Applicant130OCMMICR-2023-000054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132	Service Servic			
OCMRETL-2023-001367Trends Dispensaries LLCSEE Applicant118OCMMICR-2023-000397Finger Lakes Hydro LLCSEE Applicant119OCMRETL-2023-000863Mark L ColdSEE Applicant121OCMRETL-2023-001074960 bloomingdale road LLCSEE Applicant122OCMRETL-2023-001539Venus Cannabis Shop, LLCSEE Applicant123OCMRETL-2023-001170Village one stop smoke shop inc.SEE Applicant124OCMRETL-2023-001225AT THE FACTORY, LLCSEE Applicant126OCMRETL-2023-001955R&R Cannabis LLCSEE Applicant127OCMMICR-2023-000567Hi Intentions L.L.C.SEE Applicant128OCMRETL-2023-001626AJAH LLCSEE Applicant129OCMRETL-2023-000797METROPOLIS GIFT SHOP INCSEE Applicant130OCMMICR-2023-000054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132	OCMRETL-2023-001197	Satura Development Group LLC		117
OCMMICR-2023-000397 Finger Lakes Hydro LLC SEE Applicant 119 OCMRETL-2023-000863 Mark L Cold SEE Applicant 121 OCMRETL-2023-001074 960 bloomingdale road LLC SEE Applicant 122 OCMRETL-2023-001539 Venus Cannabis Shop, LLC SEE Applicant 123 OCMRETL-2023-001170 Village one stop smoke shop inc. SEE Applicant 124 OCMRETL-2023-001225 AT THE FACTORY, LLC SEE Applicant 126 OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 127 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-00054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132	OCMRETL-2023-001367			118
OCMRETL-2023-000863 Mark L Cold SEE Applicant 121 OCMRETL-2023-001074 960 bloomingdale road LLC SEE Applicant 122 OCMRETL-2023-001539 Venus Cannabis Shop, LLC SEE Applicant 123 OCMRETL-2023-001170 Village one stop smoke shop inc. SEE Applicant 124 OCMRETL-2023-001225 AT THE FACTORY, LLC SEE Applicant 126 OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 127 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132	OCMMICR-2023-000397		1000	
OCMRETL-2023-001074 960 bloomingdale road LLC SEE Applicant 122 OCMRETL-2023-001539 Venus Cannabis Shop, LLC SEE Applicant 123 OCMRETL-2023-001170 Village one stop smoke shop inc. SEE Applicant 124 OCMRETL-2023-001225 AT THE FACTORY, LLC SEE Applicant 126 OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 127 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132				
OCMRETL-2023-001539 Venus Cannabis Shop, LLC SEE Applicant 123 OCMRETL-2023-001170 Village one stop smoke shop inc. SEE Applicant 124 OCMRETL-2023-001225 AT THE FACTORY, LLC SEE Applicant 126 OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 127 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132	OCMRETL-2023-001074	960 bloomingdale road LLC		
OCMRETL-2023-001170 Village one stop smoke shop inc. SEE Applicant 124 OCMRETL-2023-001225 AT THE FACTORY, LLC SEE Applicant 126 OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 127 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132	Charles a service of the control of	The second secon		10,000
OCMRETL-2023-001225 AT THE FACTORY, LLC SEE Applicant 126 OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 127 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132		The control of the co	this make a market in the contract of the cont	C. 1007
OCMRETL-2023-001955 R&R Cannabis LLC SEE Applicant 127 OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132			Print and the Control of the Control	
OCMMICR-2023-000567 Hi Intentions L.L.C. SEE Applicant 128 OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132				
OCMRETL-2023-001626 AJAH LLC SEE Applicant 129 OCMRETL-2023-000797 METROPOLIS GIFT SHOP INC SEE Applicant 130 OCMMICR-2023-000054 Bud Struck LLC SEE Applicant 131 OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132				
OCMRETL-2023-000797METROPOLIS GIFT SHOP INCSEE Applicant130OCMMICR-2023-000054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132		The first and the second of th		
OCMMICR-2023-000054Bud Struck LLCSEE Applicant131OCMRETL-2023-001586Soho DispensarySEE Applicant132		W.C.M. (1992-1993)		
OCMRETL-2023-001586 Soho Dispensary SEE Applicant 132	THE STATE OF THE S			
TAX TO THE PART OF	OCMRETL-2023-002035	1650 CRANE STREET DISPENSARY LLC		133

OCMRETL-2023-001384	ENFLOR LLC	SEE Applicant	135
OCMMICR-2023-000040	LEXHALE LLC	SEE Applicant	136
OCMRETL-2023-001943	Potluck Project LLC	SEE Applicant	138
OCMRETL-2023-001549	Down To Earth Canna Inc	SEE Applicant	139
OCMRETL-2023-001466	Schedule 1 Cannabis Club LLC	SEE Applicant	140
OCMMICR-2023-000288	Sagg Main Farms LLC		141
OCMMICR-2023-000237	New Roots Gardens LLC	SEE Applicant	142
OCMRETL-2023-001615	GEORGIA HEIGHTS, LLC	SEE Applicant	143
OCMMICR-2023-000301	East Coast Cannabis Corp.		145
OCMRETL-2023-002224	Melyne, Inc	SEE Applicant	146
OCMMICR-2023-000525	QUIA AMO LLC		147
OCMRETL-2023-002060	DEM Cannabis LLC	SEE Applicant	148
OCMRETL-2023-000306	Enterprise HQ Corp.		150
OCMRETL-2023-001288	Blissful Breeze, LLC		151
OCMRETL-2023-001980	i4panyc llc	SEE Applicant	152
OCMRETL-2023-001580	AB CANN LLC	SEE Applicant	153
OCMRETL-2023-002107	Nextgen New York Inc	SEE Applicant	154
OCMRETL-2023-002194	Heavy Leaf 437 LLC	SEE Applicant	155
OCMMICR-2023-000623	ABOVEMAKER LLC	SEE Applicant	156
OCMMICR-2023-000511	DIGNAN LLC	SEE Applicant	158
OCMMICR-2023-000227	Loon Lake Cannabis		159
OCMRETL-2023-002012	Altitude NY LLC	SEE Applicant	160
OCMRETL-2023-001192	Truly Green LLC	SEE Applicant	161
OCMRETL-2023-000661	My Bud 420 Inc.	SEE Applicant	162
OCMMICR-2023-000044	Muckland LLC	SEE Applicant	163
OCMRETL-2023-001872	Empire Dreams, LLC	SEE Applicant	164
OCMRETL-2023-001716	HUDSON ECONOMICS LLC	SEE Applicant	165
OCMRETL-2023-000291	Gentleman's Hemp L.L.C.	SEE Applicant	166
OCMRETL-2023-001336	DEUX FAMILLES LLC	SEE Applicant	167
OCMRETL-2023-001594	Rosebud Club LLC	SEE Applicant	168
OCMMICR-2023-000584	Electric City Organics LLC	SEE Applicant	169
OCMMICR-2023-000240	Sticky's Weed Farm LLC	SEE Applicant	170
OCMRETL-2023-000580	BUDDEEZ LLC	SEE Applicant	171
OCMMICR-2023-000579	Harlem Blossoms LLC	SEE Applicant	172
OCMMICR-2023-000605	Creative Balance Group LLC	SEE Applicant	173
OCMRETL-2023-000651	Reverie 73 NY LLC	SEE , April 1	175
OCMRETL-2023-000351	Dub Citi		176
OCMMICR-2023-000188	Kelmaya Lic		177
OCMRETL-2023-002117	Fall Leaves Please LLC	SEE Applicant	178
OCMRETL-2023-000284	R Rimualdo Holdings LLC	SEL TIPPITOTIE	179
OCMRETL-2023-000699	Highlife Health, LLC	SEE Applicant	180
OCMRETL-2023-001518	Pete Velez	SEE Applicant	181
OCMMICR-2023-000472	Cannabaceae LLC	JEE Applicant	182
OCMMICR-2023-000534	NY Danksters LLC		183
OCMRETL-2023-000388	DELANCEY EXOTIC CORP		184
OCMMICR-2023-000484	Evergreen Strategies Group LLC	SEE Applicant	185
OCMMICR-2023-000484	Roco Chuckles LLC	SEE Applicant	187
OCMMICR-2023-000438	Misty Bleu Farm, LLC		188
	SWEET SMOKERS OUTLET	SEE Annlicant	
OCMRETL-2023-000100		SEE Applicant	189
OCMRETL-2023-001842	MAGIC LEAF LLC	SEE Applicant	192
OCMMICR-2023-000517	My420Help LLC	SEE Applicant	193
OCMRETL-2023-000928	JG Rosedale LLC	SEE Applicant	194
OCMMICR-2023-000465	Nickel City Flowers LLC	SEE Applicant	195
OCMRETL-2023-001454	True North Cannabis LLC	SEE Applicant	196
OCMRETL-2023-001722	Bright Elephant, LLC	SEE Applicant	197

OCMRETL-2023-000361	CNBS27 Inc.	SEE Applicant	198
OCMRETL-2023-000759	Hamilton Snacks and Organic Inc.	2794.000 - 22	199
OCMRETL-2023-000863	Mark L Cold	SEE Applicant	200
OCMMICR-2023-000218	Michael D Warholic JR		201
OCMMICR-2023-000496	Erie Side Farms, LLC		202
OCMRETL-2023-000593	Hamid Michael Ardebili	SEE Applicant	203
OCMRETL-2023-000584	Yogikrupa 171 LLC	SEE Applicant	204
OCMRETL-2023-002028	HVK Management, LLC	SEE Applicant	205
OCMRETL-2023-001420	CBJ Retail LLC	SEE Applicant	206
OCMRETL-2023-001910	YK Botanicals LLC	SEE Applicant	207
OCMRETL-2023-001761	DDRJ Holdings LLC		208
OCMRETL-2023-001769	SHIVALAY DELI INC	SEE Applicant	210
OCMMICR-2023-000555	Clear Natural LLC		211
OCMRETL-2023-000323	Breckenridge Cafe NYC LLC		212
OCMMICR-2023-000565	BKL Flowers LLC	SEE Applicant	213
OCMMICR-2023-000437	Lit by the Lake, LLC	SEE Applicant	214
OCMRETL-2023-000243	Cannabisseur Inc.	SEE Applicant	215
OCMMICR-2023-000046	Ravenscourt LLC	SEE Applicant	216
OCMRETL-2023-002159	Kornegay & Son LLC	SEE Applicant	217
OCMMICR-2023-000574	STONED IN BROOKLYN INC	SEE Applicant	218
OCMRETL-2023-001849	Arthur Green Strains Inc.	SEE Applicant	219
OCMRETL-2023-000917	Everything Thing Moving Convenience Store LLC	SEE Applicant	220
OCMRETL-2023-001681	Good Daze, Inc.	SEE Applicant	222
OCMRETL-2023-001959	Juan Jesus Taveras	SEE Applicant	223
OCMMICR-2023-000351	Terrace Corporation of New York		224
OCMMICR-2023-000047	jane newman	SEE Applicant	225
OCMRETL-2023-001975	Higher Reason LLC	SEE Applicant	226
OCMRETL-2023-001635	Gnome Serum Center LLC	SEE Applicant	228
OCMRETL-2023-002126	NY Rochester Group, LLC	SEE Applicant	230
OCMRETL-2023-001399	RawLeaf Enterprises LLC	SEE Applicant	231
OCMRETL-2023-002172	Juicebees Limited Liability Company	SEE Applicant	232
OCMMICR-2023-000160	Simone A Brown	SEE Applicant	233
OCMRETL-2023-002134	Case Management Inc.		234
OCMMICR-2023-000197	Farm 2 Hand Llc		235
OCMMICR-2023-000432	Weed Eater International IIc	SEE Applicant	236
OCMRETL-2023-001989	Best Buds Thirteen LLC	SEE Applicant	237
OCMMICR-2023-000503	Glass House Farms, LLC	0221,pp.1103111	238
OCMRETL-2023-001983	DNP-Z, INC.		239
OCMMICR-2023-000572	Art of Flower Farm & Dispensary LLC		240
OCMRETL-2023-001533	Dark Horse 2 Corp	SEE Applicant	242
OCMMICR-2023-000598	Untergang Inc	SEE Applicant	243
OCMRETL-2023-002072	Harlem Equity Inc	SEE Applicant	245
OCMMICR-2023-000481	Hazelton Genetics LLC	SEE Applicant	246
OCMRETL-2023-002021	Sith Lord TD Inc.	SEE Applicant	247
OCMRETL-2023-001901	Large Leaf 618 LLC	SEE Applicant	248
NOT THE OWNER OF THE PROPERTY	Papi's Secret Stash LLC	SEE Applicant	500000
OCMMICR-2023-000105 OCMRETL-2023-000405	Lake Goat LLC	this must be confused by American productions	249
		SEE Applicant	250
OCMRETL 2023-001704	Monticello Cannabis LLC	SEE Applicant	251
OCMRETL-2023-001069	P.Nuggs LLC	SEE Applicant	252
OCMRETL-2023-000871	Geneva Naturals LLC	SEE Applicant	253
OCMRETL-2023-002092	Blue Forest Farms Dispensary LLC	SEE Applicant	256
OCMRETL-2023-001355	Deep XY Holding LLC	SEE Applicant	257
OCMRETL-2023-001429	581 REALTY CLD LLC	1 mg mg 1	258
OCMMICR-2023-000475	STRAIGHT OFF THE VINE LLC	SEE Applicant	259
OCMMICR-2023-000594	Nautical Cannabis, LLC	SEE Applicant	260

OCMRETL-2023-000166	Star Life Retail Group LLC	SEE Applicant	261
OCMMICR-2023-000444	Kings County Catalyst LLC	SEE Applicant	262
OCMRETL-2023-000363	Comfort & Releaf INC	DESIGNATION 4700	263
OCMRETL-2023-000808	Rosedale Cannabis Dispensary LLC	SEE Applicant	264
OCMMICR-2023-000343	Skyponic Farming LLC	SEE Applicant	265
OCMRETL-2023-002204	CL Canna Holdings, LLC		266
OCMMICR-2023-000438	Green Transit Authority LLC	SEE Applicant	267
OCMRETL-2023-000372	1WILDE1 LLC		268
OCMRETL-2023-001402	A.L BROADWAY GROCERY CORP.	SEE Applicant	270
OCMRETL-2023-001884	Fox Wave, LLC	SEE Applicant	271
OCMRETL-2023-002211	GRAPE STOMPER LLC	SEE Applicant	272
OCMMICR-2023-000510	Argo Park, Limited Liability Company LLC.	SEE Applicant	273
OCMMICR-2023-000487	NO NAME CANNABIS COMPANY, LLC	SEE Applicant	274
OCMMICR-2023-000533	North Fork Cannabis Collective	SEE Applicant	275
OCMMICR-2023-000281	Della Terra, LLC	SEE Applicant	276
OCMRETL-2023-001322	Omar Ibonnet LLC	SEE Applicant	278
OCMRETL-2023-001852	Cannabliss Recreational LLC	SEE Applicant	280
OCMRETL-2023-001517	NYC Green Girl LLC	SEE Applicant	281
OCMMICR-2023-000428	Adirondack Hemp LLC		282
OCMRETL-2023-002141	Vutra Inc.	SEE Applicant	284
OCMRETL-2023-000907	Khaar Wellness LLC	SEE Applicant	285
OCMRETL-2023-000250	J D SMOKE SHOP INC.		286
OCMRETL-2023-001346	Garden Bliss LLC	SEE Applicant	287
OCMMICR-2023-000135	Milk Burger INC	SEE Applicant	290
OCMMICR-2023-000551	CANNA-HOUSE MICRO LLC	SEE Applicant	291
OCMRETL-2023-001671	Rockaway Flower inc.	SEE Applicant	292
OCMRETL-2023-001955	R&R Cannabis LLC	SEE Applicant	294
OCMRETL-2023-000718	Cloud 9	7(3),0000(000) • LECOPTO 17(400)	295
OCMRETL-2023-001229	Cali Happy Realty Corp	SEE Applicant	297
OCMRETL-2023-000455	The Coughie Shop Limited Liability Company	SEE Applicant	298
OCMRETL-2023-002176	Eshe Holdings LLC	SEE Applicant	299
OCMMICR-2023-000102	Karabina Consulting		300
OCMRETL-2023-001065	S & M Unlimited Holdings LLC	SEE Applicant	302
OCMRETL-2023-001825	MP&AB Enterprise Inc.	SEE Applicant	303
OCMMICR-2023-000613	LK Wellness LLC	SEE Applicant	304
OCMRETL-2023-001401	315Exotics Inc.	3227, pp. 1341	305
OCMRETL-2023-001862	MamitaJoy LLC	SEE Applicant	306
OCMRETL-2023-001676	Catskill Cannabis NY LLC	SEE Applicant	307
OCMRETL-2023-000308	HEMPHEADS LLC	SEE Applicant	308
OCMMICR-2023-000124	Catskill Mountain Cannabis LLC	SEE Applicant	309
OCMRETL-2023-001403	BIG MOE'S AUTOMOTIVE REPAIR LLC	SEE Applicant	311
OCMMICR-2023-000466	Mothership Collection INC	SEE Applicant	312
OCMMICR-2023-000400	Dylan M Lowery	SEE Applicant	313
OCMRETL-2023-002044	iwachiw2001 inc	SEE Applicant	315
OCMRETL-2023-002011	Lolling Hills LLC	SEE Applicant	316
OCMRETL-2023-001997	Coastal Canna, LLC	SEE Applicant	317
OCMRETL-2023-001397	Hudson NY Cannabis LLC	SEE Applicant	318
OCMMICR-2023-000582	CURED NY, LLC	SEE Applicant	320
OCMRETL-2023-001358	Humanities medical supplies Inc		321
		CEE Applicant	
OCMMICR-2023-000622	Baked Daily LLC	SEE Applicant	322
OCMRETL-2023-001192	Truly Green LLC	SEE Applicant	324
OCMMICR-2023-000593	TKS SENSEI NY LLC	SEE Applicant	326
OCMRETL 2023-001163	JACKPOT 420 LLC	CET Applicant	327
OCMRETL 2023-001001	Nitecap LLC	SEE Applicant	328
OCMRETL-2023-000952	TRASH ISLAND BK INC.		329

OCMRETL-2023-001360	CEBEDE, LLC	SEE Applicant	332
OCMRETL-2023-000626	Bloomlee LLC	SEE Applicant	333
OCMMICR-2023-000556	Lasting Legacy Cannabis LLC	SEE Applicant	335
OCMMICR-2023-000110	Green Tongue LLC	SEE Applicant	338
OCMMICR-2023-000375	Budding Bliss Farm LLC		339
OCMRETL-2023-002130	The Happy Project LLC	SEE Applicant	340
OCMRETL-2023-001473	KiKi Buddz Corp.	SEE Applicant	341
OCMMICR-2023-000248	IQ CANNABIS-KHUYAY CORP.	SEE Applicant	342
OCMMICR-2023-000419	Custom Osmotics LLC		343
OCMMICR-2023-000127	Hop-n-Hemp Tea Inc.		344
OCMMICR-2023-000559	INDOGRO LLC	SEE Applicant	345
OCMRETL-2023-000803	YESCA, LLC	SEE Applicant	346
OCMRETL-2023-001885	Queens Delight LLC	SEE Applicant	347
OCMRETL-2023-001931	Asking Edward, LLC	SEE Applicant	348
OCMMICR-2023-000290	Rakim Hamilton LLC	SEE Applicant	349
OCMRETL-2023-001481	Jolly Green Soldiers Corp.	SEE Applicant	350
OCMRETL-2023-001269	Heavenly Buds, Inc.	SEE Applicant	351
OCMMICR-2023-000353	Kings of Cannabis, LLC	SEE Applicant	353
OCMRETL-2023-001732	Teechers Pet LLC	SEE Applicant	354
OCMMICR-2023-000590	Fastness Labs, LLC	20020	355
OCMRETL-2023-000397	atmospheric hues, LLC	SEE Applicant	358
OCMRETL-2023-001389	2147 44th LLC	SEE Applicant	360
OCMRETL-2023-000739	Rtv exotics		361
OCMRETL-2023-000142	Seneca Cann LLC	SEE Applicant	362
OCMRETL-2023-002055	DTPFF Enterprises LLC	SEE Applicant	363
OCMRETL-2023-000951	Leafy NYC II LLC		364
OCMRETL-2023-000925	AJA Cannabis 1010 LLC	SEE Applicant	366
OCMRETL-2023-001914	Brixz 799 LLC	SEE Applicant	370
OCMRETL-2023-001155	Upstate State Collective LLC	SEE Applicant	373
OCMRETL-2023-001546	Bud Dispensary Company, LLC	SEE Applicant	374
OCMMICR-2023-000131	VJ Farms LLC	SEE Applicant	375
OCMRETL-2023-001348	Hudson Park Agency LLC	SEE Applicant	378
OCMRETL-2023-002006	Divine Kinnektion LLC	SEE Applicant	379
OCMRETL-2023-000776	NICE MOOD SMOKE SHOP LLC		380
OCMMICR-2023-000393	ScarBlair Holdings, LLC		381
OCMRETL-2023-001958	GGCC LLC	SEE Applicant	382
OCMRETL-2023-002162	Caurd Wellness LLC	SEE Applicant	383
OCMRETL-2023-001502	ATNC INC	SEE Applicant	384
OCMRETL-2023-001264	RSSQ Holding LLC	SEE Applicant	385
OCMMICR-2023-000268	Saratoga Dreaming Tree Farm, LLC	SEE Applicant	390
OCMMICR-2023-000549	Nicholas P Manguso I	(391
OCMRETL-2023-001840	Manifest Manor LLC	SEE Applicant	392
OCMRETL-2023-001899	FreeBusNTrains LLC	SEE Applicant	393
OCMMICR-2023-000036	The Releaf Market LLC	SEE Applicant	394
OCMRETL-2023-001622	Treehouse Cannabis LLC	SEE Applicant	395
OCMRETL-2023-001727	Roc Sole Sanctuary, LLC	SEE Applicant	396
OCMMICR-2023-000498	Organic Mechanic LLC	JEE Applicant	397
OCMRETL-2023-002049	Notorious Tree NY LLC	SEE Applicant	399
OCMRETL-2023-001233	SHRIJI BEVERAGE INC	SEE Applicant	401
OCMRETL-2023-001233	The Hootch LLC	SEE Applicant	401
OCMRETL-2023-000688	High Road 518 inc	SEE Applicant	404
OCMRETL-2023-000317	SHAG Shop LLC	SEE Applicant	405
OCMRETL-2023-000317	Earlybird 618 LLC	JEE Applicant	405
OCMRETL-2023-001737	YK Botanicals LLC	SEE Applicant	407
OCMRETL-2023-001090	Misfits Dispensary R3, LLC	SEE Applicant	408
OCIVINE 1 E-2023-001090	Wilstita Dispetisary No, LLC	SEE Applicant	400

OCMRETL-2023-000195	315Exotics Inc.	SSE Applicant	409
OCMRETL-2023-001272	Yerba Gardens LLC	SEE Applicant	411
OCMRETL-2023-001320	KVSSQ Consulting LLC	SEE Applicant	413
OCMRETL-2023-001410	Spa City Cannabis LLC	SEE Applicant	414
OCMMICR-2023-000531	716HomeGrowz LLC	SEE Applicant	415
OCMRETL-2023-001344	MANHATTAN ECONOMICS LLC	SEE Applicant	416
OCMRETL-2023-001020	CANNAGEO INC.	SEE Applicant	417
OCMRETL-2023-001518	Pete Velez	SEE Applicant	418
OCMRETL-2023-002173	The Cannabis Spot Inc.	SEE Applicant	419
OCMMICR-2023-000430	Michelle D Lego		420
OCMRETL-2023-001326	Empire Park Consulting LLC	SEE Applicant	421
OCMRETL-2023-001690	MRC6918 LLC	SEE Applicant	422
OCMRETL-2023-000552	Greens Greenery LLC	SEE Applicant	423
OCMMICR-2023-000235	Equity Harvest Company LLC		425
OCMRETL-2023-000988	VIDA LOCA LLC	SEE Applicant	426
OCMRETL-2023-001848	AAR CANN LLC	SEE Applicant	427
OCMRETL-2023-000983	Dizzpensary LLC	SEE Applicant	428
OCMRETL-2023-000539	MAIN ST CONVENIENCE STORE 1 CORP		429
OCMRETL-2023-001428	Friends Vintage LLC	SEE Applicant	430
OCMRETL-2023-000688	High Road 518 inc	SEE Applicant	431
OCMRETL-2023-001419	DEKALBCMM LLC	SEE Applicant	432
OCMRETL-2023-001924	Clear Child, LLC	SEE Applicant	433
OCMRETL-2023-001246	Downtown Flower LLC	SEE Applicant	434
OCMRETL-2023-001890	Island Leaf LLC	SEE Applicant	435
OCMMICR-2023-000495	High Moon LLC	SEE Applicant	436
OCMMICR-2023-000433	Dank Nugs LLC	SEL Applicant	437
OCMRETL-2023-002104	ELITE FLOWER INC	SEE Applicant	439
	Purple Provisions, LLC	SEE Applicant	440
OCMRETL-2023-001362	Back To The Land Herbs IIc	SEE Applicant	441
OCMMICR-2023-000198	Plant Meets Public LLC	SEE Applicant	441
OCMRETL-2023-001337		SEE Applicant	
OCMMICR-2023-000166	Pantheon Perspective LLC	cer A P	443
OCMRETL-2023-000269	Down To Earth Canna Inc	SEE Applicant	444
OCMRETL-2023-001645	Kingston NY Cannabis LLC	SEE Applicant	445
OCMRETL-2023-002041	Notorious Tree NY LLC	SEE Applicant	446
OCMRETL-2023-000293	Amber Jane LLC	SEE Applicant	447
OCMRETL-2023-000407	Alyssa M Renko	SEE Applicant	448
OCMRETL-2023-000485	Caffiend LLC	SEE Applicant	450
OCMRETL-2023-000136	Patient's Pharmacy Inc.	SEE Applicant	451
OCMMICR-2023-000552	Farm Girl Greens, Inc	SEE Applicant	452
OCMRETL-2023-001611	Wappingers Cannabis LLC	SEE Applicant	453
OCMRETL-2023-001638	Goldleaf Cannabis LLC		454
OCMRETL-2023-000676	Albert P McLiesh JR		455
OCMRETL-2023-000294	PROSPECT TOBACCO & VAPE SHOP CORP		456
OCMRETL-2023-001452	Liberty Bloom Inc.	SEE Applicant	458
OCMRETL-2023-000285	Cannabis Group NY, LLC		461
OCMRETL-2023-000501	Green Room Dispensary LLC		462
OCMMICR-2023-000539	NY Organix LLC	SEE Applicant	463
OCMRETL-2023-001096	Blaze NY LLC	SEE Applicant	464
OCMRETL-2023-001495	Veteran Warriors of WNY, LLC	SEE Applicant	465
OCMRETL-2023-001266	ELEVATED 718 LLC	SEE Applicant	466
OCMRETL-2023-000563	The Herb Cave, LLC	SEE Applicant	467
OCMMICR-2023-000312	Yager Farms Inc	See Total and Providence	468
OCMRETL-2023-000090	100 North 3rd Ltd	SEE Applicant	470
OCMMICR-2023-000030	Multitasking Yogi LLC	SEE Applicant	471
OCMRETL-2023-000471	Bayside supply inc	SEE Applicant	471
OCIVINE 1 L-2023-0004/1	Dayside supply inc	SEE Applicant	4/2

OCMRETL-2023-002149	Cali Happy Realty Corp	SEE Applicant	473
OCMRETL-2023-001352	LIMITLESS THOUGHTS LLC	ACTION COMPOS. (1987)	474
OCMRETL-2023-000049	Chronic Brooklyn LLC	SEE Applicant	475
OCMRETL-2023-000890	GUARDIAN WELLNESS LLC	SEE Applicant	476
OCMRETL-2023-001955	R&R Cannabis LLC	SEE Applicant	477
OCMRETL-2023-001623	Canna Buddha Corp	SEE Applicant	478
OCMRETL-2023-001601	Soho Dispensary	SEE Applicant	479
OCMRETL-2023-001631	MEDAGREEN CORP.	SEE Applicant	480
OCMRETL-2023-001511	69 Graham Dispensary LLC		481
OCMRETL-2023-001485	High Dreams LLC	SEE Applicant	482
OCMRETL-2023-002163	Mohsin A. Aldalali	SEE Applicant	483
OCMRETL-2023-001922	Brown Leaf 52 LLC	SEE Applicant	484
OCMRETL-2023-001414	Urban Pulse, LLC	SEE Applicant	486
OCMRETL-2023-000583	MY CHOICE SMOKE SHOP INC		488
OCMMICR-2023-000329	AMP WNY LLC	SEE Applicant	489
OCMMICR-2023-000451	Upstate Haze LLC		490
OCMRETL-2023-000817	Adirondack Juice LLC	SEE Applicant	491
OCMRETL-2023-001325	AA 301 W. 45th St Inc.	SEE Applicant	492
OCMRETL-2023-001048	First Class Cannabis LLC		493
OCMRETL-2023-001882	YK Botanicals LLC	SEE Applicant	494
OCMRETL-2023-001245	CalKnap Inc.	SEE Applicant	495
OCMRETL-2023-002182	Empire State Vision	SEE Applicant	496
OCMRETL-2023-002159	Kornegay & Son LLC	SEE Applicant	497
OCMRETL-2023-001283	KVSSQ Consulting LLC	SEE Applicant	498
OCMRETL-2023-001674	Dune Lilly, LLC	SEE Applicant	499
OCMRETL-2023-001518	Pete Velez	SEE Applicant	500
OCMMICR-2023-000578	HARMONY HERBAL CORP.	SEE Applicant	501
OCMRETL-2023-001796	Fortwentie inc.	SEE Applicant	502
OCMMICR-2023-000156	Pazzo Rollio Corp.	SEE Applicant	506
OCMMICR-2023-000134	BMTA LLC	7.000 at 1990 Mail 2000 at 1990 at 1	508
OCMRETL-2023-000353	Northern Lights Buds LLC	SEE Applicant	509
OCMMICR-2023-000137	Northern Lights of Niagara, LLC	SEE Applicant	510
OCMRETL-2023-000946	4081House, LLC	SEE Applicant	513
OCMRETL-2023-001036	6318 SAI ENTERPRISES INC	SEE Applicant	514
OCMRETL-2023-002192	DNP-Y, INC.	SEE Applicant	515
OCMRETL-2023-001626	AJAH LLC	SEE Applicant	516
OCMRETL-2023-000710	DM420 Inc.	SEE Applicant	518
OCMRETL-2023-002223	Rochester Management Hospitality Group, Inc.	JEE , Applicant	519
OCMRETL-2023-001343	MANHATTAN ECONOMICS LLC	SEE Applicant	521
OCMMICR-2023-000213	Taliaferro Farm Store LLC	SEE Applicant	522
OCMRETL-2023-002207	Cream Luxuries Astoria Inc.	SEE Applicant	523
OCMMICR-2023-000542	Sanctuary Gardens LLC	SEE Applicant	524
OCMRETL-2023-001173	kush hills inc.	SEE Applicant	525
OCMRETL-2023-002118	PACIFIC PALMS GROUP LLC	SEE Applicant	526
OCMMICR-2023-000284	Mountain Growers LLC	SEE Applicant	528
OCMRETL-2023-001516	FrontLine Farms IIc	SEE Applicant	529
OCMRETL-2023-001316	Allentown Commercial LLC	SEE Applicant	530
OCMRETL-2023-002197	Buds R Us LLC	SEE Applicant	531
		SEE Applicant	
OCMRETL 2023-000950	CLOUD EMPIRE SHOP 2 CORPORATION		532
OCMRETL-2023-001950	KBAT ENTERPRISES INC.	CEE Amalianus	533
OCMMICR-2023-000034	Certz INC.	SEE Applicant	534
OCMRETL-2023-001809	Yonkers Grown LLC	SEE Applicant	535
OCMMICR-2023-000147	MATTHEW BURKE	ere Azzonazoa	536
OCMMICR-2023-000477	Service Women Pro Cannabis CORP.	SEE Applicant	537
OCMRETL-2023-001935	Example Spot LLC	SEE Applicant	538

OCMRETL-2023-001282	SARATOGA VAPOR SHOP, LLC		539
OCMRETL-2023-001175	Satura Development Group LLC	SEE Applicant	540
OCMRETL-2023-001365	5507 103rd LLC	SEE Applicant	542
OCMRETL-2023-001356	Serenity Greens LLC	SEE Applicant	543
OCMRETL-2023-000547	Nipapoa LLC	SEE Applicant	546
OCMRETL-2023-001768	AB&MP Inc.	SEE Applicant	547
OCMRETL-2023-001394	Cannalicious LLC	SEE Applicant	548
OCMRETL-2023-001250	MIDNIGHT MOON CORP	SEE Applicant	549
OCMRETL-2023-002153	SANAT CARDS & GIFTS INC	SEE Applicant	550
OCMRETL-2023-002157	Upstate Edge, LLC	SEE Applicant	551
OCMRETL-2023-000722	Luxus Botanica	SEE Applicant	552
OCMRETL-2023-001981	Benjamin E Botach		553
OCMMICR-2023-000089	J Industries Inc	SEE Applicant	554
OCMRETL-2023-001620	GEORGIA HEIGHTS, LLC	SEE Applicant	555
OCMRETL-2023-000969	mariam candy & news inc	SEE Applicant	556
OCMRETL-2023-002100	The Happy Project LLC	SEE Applicant	557
OCMRETL-2023-000848	Happy Cork Bedstuy	SEE Applicant	558
OCMRETL-2023-002224	Melyne, Inc	SEE Applicant	559
OCMRETL-2023-001904	Bubble Buds LLC	SEE Applicant	560
OCMRETL-2023-001668	AUTHENTIC DOWNTOWN RETAIL LLC		561
OCMRETL-2023-000243	Cannabisseur Inc.	SEE Applicant	562
OCMRETL-2023-001380	FUMI Dispensary LLC	SEE Applicant	564
OCMRETL-2023-001112	cosmo lab IIc	SEE Applicant	566
OCMRETL-2023-002104	ELITE FLOWER INC	SEE Applicant	567
OCMRETL-2023-000678	Eyespot Inc	Construction and Association Construction Co	568
OCMRETL-2023-000742	Paradise Cannabis LLC	SEE Applicant	569
OCMRETL-2023-001189	THE HIGHEST PEAK LLC	SEE Applicant	572
OCMRETL-2023-000645	Liberty NY Cannabis, LLC	SEE Applicant	573
OCMRETL-2023-001132	463 Station, inc.	SEE Applicant	574
OCMRETL-2023-001324	Kaur Consulting LLC	SEE Applicant	575
OCMRETL-2023-001501	AB CANN LLC	SEE Applicant	577
OCMRETL-2023-002175	Life Leaf 1802 LLC	SEE Applicant	579
OCMRETL-2023-000003	Seaweed RBNY	SEE Applicant	580
OCMRETL-2023-001939	Richard G Robinson III	SEE Applicant	581
OCMMICR-2023-000340	Laura E Watson	SEE Applicant	582
OCMRETL-2023-002090	Tink & E Co. Inc.	SEE Applicant	583
OCMMICR-2023-000060	CalmUnity Farms LLC	SEE Applicant	585
OCMRETL-2023-000433	Kushwickz, Inc.	SEE Applicant	586
OCMMICR-2023-000508	Botanicure LLC	SEE Applicant	587
OCMRETL-2023-000074	THE ALCOVE NY LLC	SEE Applicant	588
OCMRETL-2023-001978	Puffin Dragon L.L.C.	SEE Applicant	589
OCMRETL-2023-001628	NY Cannabis Dispensary LLC	SEE Applicant	590
OCMRETL-2023-001855	Capture the Laughter LLC	SEE Applicant	591
OCMRETL-2023-000477	Habibi 4 Ever Corp.		594
OCMRETL-2023-001287	URBAN HERB LLC	SEE Applicant	595
OCMRETL-2023-001952	Secret Garden 716, LLC	SEE Applicant	596
OCMMICR-2023-000090	UpState Craft Cannabis LLC	SEE Applicant	597
OCMRETL-2023-002226	The Sauce Cafe, LLC	SEE Applicant	599
OCMRETL-2023-000999	EMPIRE SMOKE SHOP 9 INC	SEE, (ppiledite	601
OCMRETL-2023-002000	Ocean Bibes Inc		602
OCMRETL-2023-001666	NTNR Dispensary LLC	SEE Applicant	603
OCMRETL-2023-001230	Sparkology NY LLC	SEE Applicant	604
OCMRETL-2023-001230	The Green Hut, LLC	SEE Applicant	605
OCMRETL-2023-001583	LGFOODING.INC	SEE Applicant	606
AND THE PARTY OF T		1549	607
OCMRETL-2023-000809	Green Leaf Holdings group llc	SEE Applicant	60

OCMRETL-2023-002091	Niceleaf 251 LLC	CEE Applicant	608
OCMRETL-2023-002091	Metro Heights, LLC	SEE Applicant SEE Applicant	610
OCMRETL-2023-001972	GOTHAM CAURD LLC	SEE Applicant	613
OCMRETL-2023-000313	Roy Of Olde, LLC	SEE Applicant	614
OCMMICR-2023-000617	THE JUSTUS DISPENSARY LLC	SEE Applicant	615
OCMRETL-2023-00017	Cali Happy Realty Corp	SEE Applicant	616
OCMRETL-2023-000163	Gk mart llc	SEE Applicant	617
OCMMICR-2023-000103	The Maiden, Mother & Crone LLC	SEE Applicant	618
OCMRETL-2023-001622	Treehouse Cannabis LLC	SEE Applicant	619
OCMRETL-2023-001022	SLIM 710 LLC	SEE Applicant	620
OCMMICR-2023-000141	Roemer Farms LLC	SEL Applicant	622
OCMRETL-2023-001765	Best Budz Cannabis Co. LLC	SEE Applicant	623
OCMRETL-2023-002224	Melyne, Inc	SEE Applicant	624
OCMRETL-2023-001427	5514 Myrtle Ave Corp	SEE Applicant	625
OCMRETL-2023-000728	WEST VILLAGE GROCERY INC	SEE Applicant	626
OCMMICR-2023-000164	Michael M Arocho	SEE Applicant	627
OCMRETL-2023-001748	4081 Retail, LLC	SEE Applicant	628
OCMRETL-2023-001748	AJAH LLC	SEE Applicant	629
OCMRETL-2023-001020	Buds Buds Buds Inc	SEE Applicant	631
OCMRETL-2023-001703	JWA DH Inc	SEE Applicant	632
OCMRETL-2023-001705	WNRA LLC	SEE Applicant	633
OCMRETL-2023-00166	Star Life Retail Group LLC	SEE Applicant	634
OCMRETL-2023-000631	StarrCanna New York LLC	SEE Applicant	635
OCMRETL-2023-001905	J & A VAPE SHOP II INC	SEE Applicant	636
OCMRETL-2023-001903	Treehouse Cannabis LLC	SEE Applicant	637
OCMRETL-2023-001022	smokes r us inc	SEE Applicant	638
OCMRETL-2023-000908	Twisted Cannabis FLX LLC	SEE Applicant	639
OCMRETL-2023-000308	Tree Market NY LLC	SEE Applicant	641
OCMRETL-2023-000083	KAY&ZY HOLDINGS LLC	SEE Applicant	642
OCMRETL-2023-000693	Grass Station, Inc.	SEE Applicant	643
OCMMICR-2023-000557	FMH Consulting Inc.	SEE Applicant	644
OCMRETL-2023-002004	DTPFF Enterprises LLC	SEE Applicant	645
OCMRETL-2023-000993	Briar Hill Holdings LLC	SEE Applicant	646
OCMRETL-2023-000333	FLYNNSTONED CORPORATION	SEE Applicant	647
OCMRETL-2023-000204	ACADIA GROUP, LLC		648
OCMRETL-2023-002197	Allentown Commercial LLC	SEE Applicant	649
OCMRETL-2023-001891	OFFICIAL JJM INC.	JEE Applicant	650
OCMMICR-2023-000265	Wood's Higher Ground LLC	SEE Applicant	651
OCMMICR-2023-000004	New Dawn Ventures, LLC	SEE Applicant	652
OCMMICR-2023-000618	PEACE AND LOVE KING LLC	SEE Applicant	653
OCMRETL-2023-002073	JLISHD, LLC	SEE Applicant	655
OCMRETL-2023-000302	Premium Management Group LLC	SEE Applicant	656
OCMRETL-2023-001006	Juicy Wellness Inc.	SEE Applicant	657
OCMRETL-2023-000959	NextGen Endeavors, LLC	SEE Applicant	658
OCMMICR-2023-000150	Serenity Valley Farm LLC	SEE Applicant	659
OCMRETL-2023-002045	The Party Project LLC	SEE Applicant	660
OCMRETL-2023-001755	Buds R Us LLC	SEE Applicant	661
OCMRETL-2023-001733	MZDZ Corp	JEE Applicant	662
OCMMICR-2023-00244	KWC, Inc.		663
OCMRETL-2023-001892	Bud City Cannabis LLC	SEE Applicant	664
OCMMICR-2023-001892	Puff Plaza LLC	SEE Applicant	665
OCMRETL-2023-000729	CLOUD 69 CONVENIENCE STORE INC	SEE Applicant	668
OCMRETL-2023-000729	OKKERSNY LLC	SEE Applicant	669
OCMRETL-2023-001707	NY GREEN COLLECTIVE CORP	SEE Applicant	670
OCMRETL-2023-001388	HBNV Enterprises	SEE Applicant	671
COMMETE 2025-001193	Holiv Litterprises		0/1

OCMRETL-2023-002116	Lift Off Smoke Shop Inc.		672
OCMRETL-2023-001733	Pramukh 202 Inc		673
OCMRETL-2023-001201	ASkone's LLC	20 System (8)	674
OCMRETL-2023-001774	Hudson NY Cannabis LLC	SEE Applicant	675
OCMRETL-2023-001007	Nitecap LLC	SEE Applicant	676
OCMRETL-2023-001185	NNC 2 LLC	SEE Applicant	677
OCMRETL-2023-001161	4081 Companies, LLC	SEE Applicant	678
OCMRETL-2023-001581	844 Route 211 LLC	SEE Applicant	679
OCMRETL-2023-000413	3807 harlem Cannabis LLC	SEE Applicant	680
OCMRETL-2023-002048	Red Pinene Holdings, LLC	SEE Applicant	681
OCMRETL-2023-001370	SMITHPOINT DEPOT INC.	SEE Applicant	682
OCMRETL-2023-002062	Bloomlee III LLC	SEE Applicant	683
OCMRETL-2023-001236	Johines Ibonnet	SEE Applicant	684
OCMRETL-2023-002127	JJSK INC.	SEE Applicant	685
OCMRETL-2023-001229	Cali Happy Realty Corp	SEE Applicant	686
OCMRETL-2023-002168	NY GREEN COLLECTIVE CORP	SEE Applicant	687
OCMRETL-2023-001565	3 Guys Canna, LLC		689
OCMMICR-2023-000024	Blue Work Studio, Inc		690
OCMRETL-2023-001805	KushKlub NY LLC	SEE Applicant	691
OCMRETL-2023-002087	New York Cheeebahawks LLC	SEE Applicant	692
OCMRETL-2023-002167	ONE LIFE CANNABIS LLC	SEE Applicant	694
OCMRETL-2023-002017	Buds R Us LLC	SEE Applicant	695
OCMMICR-2023-000608	Finger Lakes Weed Farm LLC	SEE Applicant	696
OCMRETL-2023-001988	Sidewalk Bell, LLC	SEE Applicant	697
OCMRETL-2023-001534	Stage One AllStars, LLC	SEE Applicant	699
OCMRETL-2023-001252	PRAMUKH 25 INC	SEE Applicant	700
OCMRETL-2023-001808	Small Leaf 79 LLC	SEE Applicant	701
OCMRETL-2023-001824	115 Corner LLC	SEE Applicant	702
OCMRETL-2023-000045	Farmers Choice Dispensary 2 LLC		703
OCMRETL-2023-001186	NNC 3 LLC	SEE Applicant	705
OCMMICR-2023-000569	GRFNY3662, LLC	SEE Applicant	706
OCMRETL-2023-001037	Exercise Express LLC	SEE Applicant	708
OCMRETL-2023-001782	Arthur Carlson and Tonia Patterson	SEE Applicant	709
OCMRETL-2023-000975	Green Essentials Naturally of NY LLC	SEE Applicant	710
OCMRETL-2023-001663	Catskill Cannabis NY LLC	SEE Applicant	711
OCMMICR-2023-000491	AP COHEN LICENSING INC.	SEE Applicant	712
OCMRETL-2023-001012	Pragat 6 LLC	EPP DO PRODUCTO CONTROL OF THE PROPERTY OF THE	713
OCMRETL-2023-001329	Nicless LLC	SEE Applicant	714
OCMRETL-2023-002152	Canniesta Inc	SEE Applicant	715
OCMRETL-2023-000177	Cannavanna Buffalo	SEE Applicant	717
OCMRETL-2023-001575	Rockaway Moonshot, LLC	SEE Applicant	718
OCMMICR-2023-000620	MWBE CANNABIS CORP.	SEE Applicant	719
OCMMICR-2023-000409	Semper Farms LLC	SEE Applicant	720
OCMRETL-2023-001777	Carry-On Cannabis NY LLC	SEE Applicant	721
OCMMICR-2023-000017	Buzzsaw Cannabis Company LLC	1.7.1	723
OCMRETL-2023-000941	HORNBILL INC.		724
OCMRETL-2023-000420	One Love Cures, LLC	SEE Applicant	726
OCMMICR-2023-000616	Flower City Botanical LLC	SEE Applicant	727
OCMRETL-2023-001794	Cream 4004 LLC	57 TO 35 AT 15 TO 15 TO 15	728
OCMRETL-2023-001542	Gone Tiki LLC	SEE Applicant	729
OCMRETL-2023-001819	Black Bear Wellness NY LLC	SEE Applicant	730
OCMRETL-2023-000437	Vaporize, Inc.	SEE Applicant	731
OCMMICR-2023-000321	Wake & Bake Farm and Dispensary	SEE Applicant	732
OCMMICR-2023-00007	Circle Hill Farm Ilc	SEE Applicant	732
OCMRETL-2023-001764	October Basics, LLC	SEE Applicant	734
OCIVINE 1 E-2023-001704	October Dasies, LLC	JEE Applicant	/ 34

OCMMICR-2023-000165	M&H Hazey Dream LLC	SEE Applicant	735
OCMRETL-2023-000779	Diamond Star Group inc.		737
OCMRETL-2023-001883	Lisa Birnbaum Personal Training, LLC	SEE Applicant	740
OCMRETL-2023-001028	HotboxNYCity LLC	SEE Applicant	741
OCMMICR-2023-000114	jeremy cobin		742
OCMRETL-2023-001782	Arthur Carlson and Tonia Patterson	SEE Applicant	743
OCMMICR-2023-000146	Yager Farms Inc		744
OCMRETL-2023-001659	ZenZest LLC	SEE Applicant	745
OCMRETL-2023-002154	NY Retail 2 Inc.	SEE Applicant	746
OCMRETL-2023-001155	Upstate State Collective LLC	SEE Applicant	747
OCMRETL-2023-000936	WEED INDUSTRIES INC.	SEE Applicant	748
OCMRETL-2023-000566	Knox property group Ilc	SEE Applicant	749
OCMRETL-2023-000298	Zootiez LLC	SEE Applicant	750
OCMRETL-2023-001832	ATNC INC	SEE Applicant	753
OCMRETL-2023-002068	296 Retail Venture LLC		754
OCMRETL-2023-000767	Cannaspace Inc.		755
OCMMICR-2023-000228	Jennifer M Palulis	SEE Applicant	756
OCMRETL-2023-000587	Half Moon Cannabis LLC	SEE Applicant	757
OCMMICR-2023-000621	Greenleaf Cannabis LLC		758
OCMMICR-2023-000577	American Fiber NY LLC	SEE Applicant	760
OCMRETL-2023-001177	Jungle Kingdom Flower Company LLC	SEE Applicant	761
OCMRETL-2023-000793	SUPPLY DESIGN LLC	SEE Applicant	762
OCMMICR-2023-000504	Peconic Chronic, Inc.		765
OCMRETL-2023-001688	4081 RR Specialties, LLC	SEE Applicant	770
OCMRETL-2023-001839	DTPFF Enterprises LLC	SEE Applicant	771
OCMRETL-2023-001932	Mary Ways LLC	SEE Applicant	772
OCMRETL-2023-001085	Rose Dispensary Corporation		773
OCMRETL-2023-001876	APF SUNNYSIDE CORP	SEE Applicant	774
OCMRETL-2023-001480	Herb Haven LLC	SEE Applicant	776
OCMRETL-2023-002166	Empire Plant Services Holdings LLC	SEE Applicant	777
OCMMICR-2023-000450	Hazy Rafa LLC	SEE Applicant	778
OCMMICR-2023-000570	Brightnight Cannabis, LLC	SEE Applicant	779
OCMRETL-2023-001680	Mill Lane Provisions, LLC		780
OCMMICR-2023-000493	Four Reds LLC		781
OCMRETL-2023-001272	Yerba Gardens LLC	SEE Applicant	782
OCMRETL-2023-002056	Cannabis Creations INC	SEE Applicant	783
OCMMICR-2023-000154	Farhana Jashim	SEE Applicant	784
OCMRETL-2023-002020	Green Apple Distribution Ltd.		785
OCMRETL-2023-002034	Fire in Da Bowl LLC	SEE Applicant	786
OCMMICR-2023-000573	MAMBO WELLNESS INC.	SEE Applicant	787
OCMRETL-2023-002059	BAR 9 ENTERTAINMENT CORP	SEE Applicant	788
OCMRETL-2023-000156	Chronic Bliss LLC	SEE Applicant	789
OCMRETL-2023-001746	DISPO/BK LLC	SEE Applicant	790
OCMRETL-2023-001600	Green Veteran NY LLC	SEE Applicant	791
OCMRETL-2023-000105	Smokey Paradise LLC		792
OCMRETL-2023-001484	HF Retail 1 LLC	SEE Applicant	794
OCMRETL-2023-001814	Beer Boutique Inc	SEE Applicant	795
OCMRETL-2023-000524	Mammoth Business, LLC	SEE Applicant	796
OCMRETL-2023-000324	Black 202 LLC	SEE Applicant	797
OCMRETL-2023-001948	CannaBliss Recreational Marijuana Dispensary LLC	SEE Applicant	798
OCMMICR-2023-000025	Taliaferro Farm Store LLC	SEE Applicant	798
OCMMICR-2023-00023	S-Jam Handicraft Cannabis Co. Limited Liability Company	SEE Applicant	800
OCMRETL-2023-000239	Hudson Park Agency LLC	SEE Applicant	800
OCMMICR-2023-001187	The Releaf Market LLC	SEE Applicant	802
		- Lincoln	
OCMRETL-2023-001272	Yerba Gardens LLC	SEE Applicant	804

OCMRETL-2023-000475	Terrapin Greens LLC		805
OCMRETL-2023-000606	Dankley LLC	SEE Applicant	806
OCMRETL-2023-001592	FUMAOO INC.	SEE Applicant	808
OCMRETL-2023-001625	Ellenville Cannabis LLC	SEE Applicant	809
OCMRETL-2023-002097	Cannabis Consortium LLC	SEE Applicant	810
OCMMICR-2023-000158	GROW 716 INC.	SEE Applicant	812
OCMRETL-2023-001908	Adirondack Juice LLC	SEE Applicant	813
OCMRETL-2023-001056	716 M.J. LLC		814
OCMRETL-2023-000807	Rosedale Cannabis Dispensary LLC	SEE Applicant	816
OCMRETL-2023-002205	High Profile Holdings LLC	SEE Applicant	817
OCMRETL-2023-000257	Route 112 Auto Detail Corp.	V-2/	818
OCMRETL-2023-001609	Dream Daze LLC	SEE Applicant	819
OCMMICR-2023-000599	North Pearl St. Dispensary LLC	And analysis (and to the action and action and action)	821
OCMRETL-2023-002199	NAC Group LLC	SEE Applicant	823
OCMRETL-2023-000996	Cannibus NY LLC		824
OCMRETL-2023-000854	32 CONVENIENCE CORP		825
OCMRETL-2023-001960	Lolling Hills LLC	SEE Applicant	826
OCMMICR-2023-000615	Smoke Green Factory, LLC	SEE Applicant	827
OCMRETL-2023-002099	On The Bus Inc.	SEE Applicant	828
OCMRETL-2023-000122	Herbal IQ Inc.	SEE Applicant	829
OCMRETL-2023-001604	Coney Island Dispensary, Corporation	SEE Applicant	831
OCMRETL-2023-001967	A & J VAPES INC.		832
OCMRETL-2023-001963	Example Spot LLC	SEE Applicant	833
OCMRETL-2023-002060	DEM Cannabis LLC	SEE Applicant	835
OCMRETL-2023-001966	Buds R Us LLC	SEE Applicant	836
OCMRETL-2023-000549	305 L&E smokers Delight	•	837
OCMMICR-2023-000043	Victory Road Farm, LLC	SEE Applicant	838
OCMRETL-2023-001031	Zaza Green Cannabis, Inc	SEE Applicant	839
OCMRETL-2023-001571	HIGH CITY CANNABIS LLC	SEE Applicant	840
OCMRETL-2023-000926	Parra's Enterprises, LLC	SEE Applicant	841
OCMRETL-2023-001445	Pure Wellness Dispensary LLC	SEE Applicant	843
OCMMICR-2023-000104	PURE CANNABIS, INC.	•	844
OCMRETL-2023-000912	Twisted Cannabis FLX LLC		845
OCMRETL-2023-001204	CB BudCo LLC	SEE Applicant	847
OCMRETL-2023-000275	Homeric, Inc.	SEE Applicant	848
OCMRETL-2023-001658	High of Brooklyn LLC	SEE Applicant	849
OCMRETL-2023-000165	Chelsea Convenience more corp	SEE Applicant	850
OCMRETL-2023-001218	SUBLIME GREENS NY INC.	SEE Applicant	851
OCMRETL-2023-001494	The Leaf New York LLC	The state of the s	852
OCMRETL-2023-001537	Mocha Joint Corp	SEE Applicant	853
OCMRETL-2023-000111	Verde NYC LLC	SEE Applicant	854
OCMMICR-2023-000079	Hannabis Inc.	SEE Applicant	855
OCMRETL-2023-001937	Joker City LLC	SEE Applicant	856
OCMMICR-2023-000576	BRILLIANT BOTANICALS LLC	SEE Applicant	859
OCMRETL-2023-001418	Upscale Cannabis Incorporated	SEE Applicant	860
OCMRETL-2023-001354	Soulful Matter LLC	SEE Applicant	862
OCMRETL-2023-001433	10415 Jamaica LLC	SEE Applicant	863
OCMRETL-2023-001694	NEW JUBILEE NEWS II INC	SEE Applicant	865
OCMRETL-2023-001094	AAR CANN LLC	SEE Applicant	866
OCMRETL-2023-001652	L Train Agency LLC	SEE Applicant	867
OCMMICR-2023-001632	Growing Heart Greens LLC	SEE Applicant	868
OCMRETL-2023-000302	Premium Management Group LLC	SEE Applicant	869
OCMRETL-2023-000302	807 MAN TH LLC	SEE Applicant	870
OCMMICR-2023-001929	Innocence Cannabis LLC	SEE Applicant	871
OCMMICR-2023-000122	Copperhead Grow, LLC	SEE Applicant	872
OCIVIIVIICN-2023-000381	coppenieda Grow, LLC	SEE Applicant	6/2

OCMRETL-2023-002218	Green Leaf Club LLC	SEE Applicant	873
OCMRETL-2023-000335	AS & HS Management Group LLc	SEE Applicant	875
OCMMICR-2023-000187	Asset packaging management co IIc	SEE Applicant	877
OCMRETL-2023-001610	Elevated Times-1 LLC	SEE Applicant	878
OCMRETL-2023-000875	Command Cannabis Dispensary Inc.	SEE Applicant	879
OCMMICR-2023-000501	Lucid Flight, LLC	SEE Applicant	880
OCMRETL-2023-002104	ELITE FLOWER INC	SEE Applicant	881
OCMRETL-2023-001080	Brooklyn High Retail LLC	SEE Applicant	882
OCMRETL-2023-002168	NY GREEN COLLECTIVE CORP	SEE Applicant	884
OCMRETL-2023-002184	Bud Bodega Inc.	SEE Applicant	885
OCMRETL-2023-001157	BK Greenery LLC	SEE Applicant	886
OCMRETL-2023-001893	Statis NY Holdings LLC	SEE Applicant	887
OCMRETL-2023-000449	GMDSS LLC		888
OCMRETL-2023-000896	Three Buds, LLC	SEE Applicant	889
OCMRETL-2023-001065	S & M Unlimited Holdings LLC	SEE Applicant	890
OCMRETL-2023-000537	the kokoro way, LLC		891
OCMRETL-2023-000847	Twisted Cannabis FLX LLC		892
OCMRETL-2023-001830	North Country Greens IIc	SEE Applicant	894
OCMRETL-2023-002142	Balanced Wellness Inc	SEE Applicant	895
OCMMICR-2023-000140	McDougall Properties, Inc	SEE Applicant	896
OCMRETL-2023-001977	New Amsterdam Alchemy Co LLC	SEE Applicant	897
OCMRETL-2023-000697	3624 164th Street, LLC	SEE Applicant	900
OCMRETL-2023-000949	Erie County Cannabis LLC	SEE Applicant	901
OCMRETL-2023-000087	Sky High Smoke Shop & Dispensary LLC	SEE Applicant	902
OCMRETL-2023-000005	PINK CLOUDZ CORP	SEE Applicant	905
OCMRETL-2023-000880	GREAT SMOKY MOUNTAIN INC	The second secon	906
OCMRETL-2023-001503	Best Dispensary Near Me Bay St LLC	SEE Applicant	907
OCMRETL-2023-001875	Humble County LLC	SEE Applicant	908
OCMRETL-2023-001980	i4panyc llc	SEE Applicant	909
OCMRETL-2023-001631	MEDAGREEN CORP.	SEE Applicant	910
OCMRETL-2023-002164	1310 E223 PROPERTY NYC BRONX LLC	SEE Applicant	911
OCMRETL-2023-001717	SMOKEGENIX INC	121 - V	912
OCMRETL-2023-000326	Could 9 Dispensary, LLC		913
OCMRETL-2023-000788	HESHAM M KASSIM	SEE Applicant	914
OCMRETL-2023-001167	Power Plant Dispensary Brooklyn, Inc.	SEE Applicant	915
OCMMICR-2023-000246	DANK VALLEY GROWERS LLC		916
OCMMICR-2023-000241	HempLocks, LLC	SEE Applicant	917
OCMMICR-2023-000306	RMH 607 Craft Cannabis LLC	SEE Applicant	918
OCMRETL-2023-001455	Vivid Wellness, LLC	700 a de 200 (100 a de 200 a	919
OCMMICR-2023-000369	Dank Blossom Inc.	SEE Applicant	920
OCMRETL-2023-000877	RT 13 CANNABIS NOVELTIES LLC	SEE Applicant	921
OCMRETL-2023-001320	KVSSQ Consulting LLC	SEE Applicant	922
OCMRETL-2023-000381	Flower City Dispensary Inc.	SEE Applicant	923
OCMRETL-2023-001889	Trugenetix Inc	SEE Applicant	924
OCMRETL-2023-001831	Cannabliss Recreational LLC	SEE Applicant	926
OCMRETL-2023-000725	Green Philosophy 716 Inc.	SEE Applicant	927
OCMMICR-2023-000506	Triple P Cannabis Farms, LLC		928
OCMRETL-2023-001792	Tree Market NY LLC	SEE Applicant	929
OCMRETL-2023-001965	Yurplegreene Holdings NY LLC	SEE Applicant	931
OCMRETL-2023-000984	Dizzpensary LLC	SEE Applicant	932
OCMRETL-2023-001159	Owl Be Smokin, Inc.	SEE Applicant	934
OCMRETL-2023-000133	East Leaf LLC	SEE Applicant	935
OCMMICR-2023-000100	CatGrows LLC	JLL Applicant	936
OCMRETL-2023-001595	844 Route 211 LLC	SEE Applicant	938
OCMRETL-2023-001393	KAY&ZY HOLDINGS LLC	SEE Applicant	939
OCIVINE 1 E-2023-000063	KATGET HOLDINGS LLC	SEE Applicant	222

OCMRETL-2023-001030	HotboxNYCity LLC	SEE Applicant	940
OCMMICR-2023-000460	Velocity Retail INC		941
OCMRETL-2023-001413	3714 34th LLC	SEE Applicant	942
OCMRETL-2023-000198	Moore & More, LLC	SEE Applicant	943
OCMRETL-2023-000698	3624 164th Street, LLC	SEE Applicant	944
OCMRETL-2023-001349	Hudson Park Agency LLC	SEE Applicant	945
OCMRETL-2023-001386	Love Nug, LLC	SEE Applicant	946
OCMMICR-2023-000546	Agricultural Development Services LLC		947
OCMMICR-2023-000367	TWIN ARCH FARM LLC		948
OCMRETL-2023-000609	Luisa Bella Holdings, LLC	SEE Applicant	949
OCMRETL-2023-001858	AAR CANN LLC	SEE Applicant	950
OCMRETL-2023-000679	Gabrielle Mann	SEE Applicant	951
OCMRETL-2023-001870	Inside the Park Dispo LLC	50-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1-110-1	952
OCMMICR-2023-000399	Hudson Valley Cannabis Club LLC	SEE Applicant	954
OCMRETL-2023-002198	Starry Panther, LLC	SEE Applicant	955
OCMRETL-2023-001497	JSE 26 Corp	SEE Applicant	956
OCMMICR-2023-000426	Legacy Brands NY LLC		957
OCMMICR-2023-000588	OPC-NYPC, LLC		958
OCMRETL-2023-001976	Herbal Center Group LLC		959
OCMRETL-2023-001340	Electric City Cannabis Co, LLC		961
OCMRETL-2023-001328	Empire Park Consulting LLC	SEE Applicant	962
OCMMICR-2023-000512	Oak Queens LLC		963
OCMRETL-2023-002077	Yurplegreene Holdings NY LLC	SEE Applicant	964
OCMRETL-2023-002063	Green Spectrum Sampling LLC		965
OCMRETL-2023-001172	BK Greenery LLC	SEE Applicant	966
OCMRETL-2023-001646	Green Insuspensory LLC	SEE Applicant	967
OCMRETL-2023-001437	Catskill Botanicals, LLC	SEE Applicant	968
OCMRETL-2023-001128	Caroline St., Inc.	SEE Applicant	969
OCMRETL-2023-001965	Yurplegreene Holdings NY LLC	SEE Applicant	971
OCMMICR-2023-000400	GREEN ROOM CANNABIS LLC	SEE Applicant	973
OCMMICR-2023-000207	Myrkanna, LLC	SEE Applicant	974
OCMMICR-2023-000522	VISION - SINGLE SOURCE LOVE LLC		975
OCMRETL-2023-001738	Big Apple Exotics LLC	SEE Applicant	976
OCMRETL-2023-001509	Joint Venture 1111 LLC	SEE Applicant	977
OCMRETL-2023-001446	A & P DISPENSARY CORP	SEE Applicant	981
OCMRETL-2023-001486	S & A FUEL CORP		982
OCMMICR-2023-000327	Home Sweet Harvest LLC	SEE Applicant	983
OCMRETL-2023-000774	THE CLUB ZAZA LLC	SEE Applicant	984
OCMRETL-2023-002004	DTPFF Enterprises LLC	SEE Applicant	985
OCMRETL-2023-001055	Highland Gallery LLC	SEE Applicant	986
OCMRETL-2023-000063	World Piece, LLC	SEE Applicant	987
OCMRETL-2023-001737	EMPIRE SMOKE SHOP 7 INC	ozz rippileant	988
OCMMICR-2023-000420	MAGNA CANNA NY, LLC	SEE Applicant	990
OCMRETL-2023-001284	Upstate Pines Inc.	SEE Applicant	991
OCMMICR-2023-000480	AISHA RICCA & PAT J RICCA	SEE Applicant	993
OCMRETL-2023-001933	Big Apple Exotics LLC	SEE Applicant	995
OCMRETL-2023-001787	HerbHub LLC	SEE Applicant	996
OCMRETL-2023-001675	Green Zephyr, LLC	occ Apprount	998
OCMRETL-2023-001073	NY Retail 5 Inc.	SEE Applicant	1001
OCMRETL-2023-002034	10415 Jamaica LLC	JEE Applicant	1001
OCMRETL-2023-001441	Caurd Wellness LLC	SEE Applicant	1002
OCMMICR-2023-000342	Piffys Canna LLC	SEE Applicant	1003
OCMRETL-2023-001569	YONKERS DREAM LLC	SEE Applicant	1007
OCMRETL-2023-001569	Project License LLC	SEE Applicant	1008
OCMRETL-2023-002002	TED Retail, LLC	SEE Applicant	1010
OCIVINE 1 E-2023-001/20	TED RELAII, LLC	SEE Applicant	1012

OCMRETL-2023-002042	Global Force Equities LLC		1015
OCMRETL-2023-001789	M & S SARAH CORP		1016
OCMMICR-2023-000210	The Grim Reefer LLC Manifest Manor LLC	SEE Applicant	1017
OCMRETL-2023-001894	- September 1 to the contract of the contract	SEE Applicant	1018
OCMMICR-2023-000249	ROC Dispensary and Hydroponics LLC	CEE Analtana	1019
OCMRETL-2023-002211	GRAPE STOMPER LLC	SEE Applicant	1020
OCMRETL-2023-001642	Sessco Corp.	CCC A COURSE	1021
OCMRETL-2023-001876	APF SUNNYSIDE CORP	SEE Applicant	1023
OCMRETL-2023-001879	WNRA LLC	SEE Applicant	1024
OCMRETL-2023-001391	581 Realty CRD LLC		1026
OCMRETL-2023-001687	Mill Lane Provisions, LLC	2222 77 77	1027
OCMRETL-2023-001939	Richard G Robinson III	SEE Applicant	1028
OCMRETL-2023-002165	SACB Holdings Inc.	SEE Applicant	1029
OCMRETL-2023-001968	Project License LLC	SEE Applicant	1030
OCMMICR-2023-000314	Grateful Valley Farm, LLC	SEE Applicant	1031
OCMMICR-2023-000080	Beaver Creek Grow LLC	SEE Applicant	1032
OCMRETL-2023-001462	37 SMOKE SHOP INC		1034
OCMRETL-2023-001304	Corner House, LLC	SEE Applicant	1035
OCMRETL-2023-001665	THE PHINEST BUDS LLC		1036
OCMRETL-2023-001729	Windward Management LLC	SEE Applicant	1037
OCMRETL-2023-001706	Bloomlee II LLC	SEE Applicant	1038
OCMRETL-2023-000320	Mileva LLC	SEE Applicant	1039
OCMRETL-2023-001779	Rosebudz, Inc.	SEE Applicant	1040
OCMRETL-2023-001449	LIBERTY CANNABIS INC.	SEE Applicant	1041
OCMRETL-2023-000793	SUPPLY DESIGN LLC	SEE Applicant	1042
OCMRETL-2023-001929	807 MAN TH LLC	SEE Applicant	1043
OCMMICR-2023-000425	Bronx-Blenheim Benefit Corp.	SEE Applicant	1045
OCMMICR-2023-000592	Goatwell Farms LLC		1046
OCMRETL-2023-001691	Grass Express inc	SEE Applicant	1047
OCMMICR-2023-000065	Lunkerville LLC	SEE Applicant	1048
OCMRETL-2023-002057	Green of Five Inc.	SEE Applicant	1049
OCMRETL-2023-001952	Secret Garden 716, LLC	SEE Applicant	1050
OCMRETL-2023-001677	MRC6918 LLC	SEE Applicant	1051
OCMRETL-2023-001993	Whitstone LLC	SEE Applicant	1052
OCMRETL-2023-000261	Salahaddin F Ali		1053
OCMRETL-2023-001702	New York STE LLC	SEE Applicant	1054
OCMRETL-2023-001214	Everyday Dispensary LLC	SEE Applicant	1056
OCMRETL-2023-000473	Market Stores WNY LLC		1057
OCMRETL-2023-001545	Mocha Joint Corp	SEE Applicant	1058
OCMRETL-2023-001692	HAPPY TREE LLC	SEE Applicant	1059
OCMRETL-2023-001491	TO THE MOON DISCOUNT STORE INC	And the perfect of the second	1060
OCMRETL-2023-001887	DANIELSDENNIS ENTERPRISES, LLC	SEE Applicant	1062
OCMMICR-2023-000386	Blackneck organics IIc	SEE Applicant	1063
OCMRETL-2023-001361	Primary Care Group LLC	SEE Applicant	1064
OCMRETL-2023-001426	Exotic Farms LLC	SEE Applicant	1065
OCMRETL-2023-000806	Golden Roots Cannabis LLC	SEE Applicant	1066
OCMRETL-2023-001810	3PM Ventures, LLC	SEE Applicant	1067
OCMMICR-2023-000088	Beginning of Longevity Achievement Culture and Knowledge LLC	SEE Applicant	1068
OCMMICR-2023-000607	Fela's Farm LLC	SEE Applicant	1069
OCMRETL-2023-001148	Unbothered Bud II, LLC	SEE Applicant	1070
OCMRETL-2023-000144	The Guild of Liquidus Intent LLC	SEE Applicant	1070
OCMMICR-2023-000536	LFG Distribution, LLC	JEE Applicant	1071
		CEE Applicant	
OCMRETL-2023-001249	MJ Dispensary LLC	SEE Applicant	1074
OCMRETL-2023-000553	Decades Hamburg	SEE Applicant	1075
OCMRETL-2023-001121	NPPS Solutions Group, LLC	SEE Applicant	1076

OCMMICR-2023-000296	NYS SCDA LLC Kaaterskill Cannabis LLC	SEE Applicant	1077
OCMMICR-2023-000449		SEE A	1078
OCMRETL-2023-001476	WEED NERDS LLC	SEE Applicant	1079
OCMRETL-2023-001331	Gerda Gold Inc	SEE Applicant	1080
OCMRETL-2023-001514	C&R Project LLC	SEE Applicant	1081
OCMRETL-2023-001673	DAR Dispensary LLC	SEE Applicant	1082
OCMRETL-2023-002205	High Profile Holdings LLC	SEE Applicant	1084
OCMMICR-2023-000095	Mamas 420 Garden LLC	SEE Applicant	1085
OCMRETL-2023-000822	AMIDA HOLDINGS CORP		1086
OCMMICR-2023-000405	High Rhino Solutions L.L.C.	SEE Applicant	1087
OCMRETL-2023-001961	Apple Egg, LLC	SEE Applicant	1088
OCMRETL-2023-001366	Puffin Dragon L.L.C.	SEE Applicant	1089
OCMRETL-2023-000152	The Cannabis Vault LLC	SEE Applicant	1090
OCMMICR-2023-000624	Green Klub Inc.	SEE Applicant	1091
OCMRETL-2023-000762	Peers 757 Inc		1092
OCMRETL-2023-001589	SOSProServices	SEE Applicant	1094
OCMRETL-2023-001699	DDMM Dispensary LLC		1096
OCMRETL-2023-001308	381 5TH AVE 1 INC		1097
OCMRETL-2023-001736	BEST PURE CANNABIS INC.	SEE Applicant	1098
OCMRETL-2023-000901	A2B Luxury LLC	SEE Applicant	1100
OCMRETL-2023-001439	Flatbush Pot Shop, LLC	SEE Applicant	1101
OCMRETL-2023-002087	New York Cheeebahawks LLC	SEE Applicant	1102
OCMMICR-2023-000519	Erik J Peterson		1103
OCMRETL-2023-002060	DEM Cannabis LLC	SEE Applicant	1104
OCMRETL-2023-002169	THE ASTOR CLUB NY LLC	SEE Applicant	1105
OCMRETL-2023-001323	Kaur Consulting LLC	SEE Applicant	1107
OCMRETL-2023-002136	Summit Strive, LLC	SEE Applicant	1108
OCMRETL-2023-002050	Provisional Health LLC	SEE Applicant	1111
OCMRETL-2023-001602	Herb-Z LLC	SEE Applicant	1112
OCMMICR-2023-000583	OWT Holdings Incorporated	SEE Applicant	1113
OCMMICR-2023-000273	Apollo's Farm LLC		1114
OCMRETL-2023-001742	GREEN STRAIN RELAXATION CORP	SEE Applicant	1115
OCMMICR-2023-000540	WURMZ LLC	24/5/32	1116
OCMRETL-2023-002079	Cherry Bowls on Top LLC	SEE Applicant	1118
OCMRETL-2023-000962	Bloom Budds LLC	SEE Applicant	1119
OCMRETL-2023-001739	TopTierCo, LLC		1121
OCMRETL-2023-000758	Capri Holdings 2 LLC	SEE Applicant	1122
OCMRETL-2023-000441	Leafy NYC II LLC		1124
OCMRETL-2023-000758	Capri Holdings 2 LLC	SEE Applicant	1125
OCMRETL-2023-001466	Schedule 1 Cannabis Club LLC	SEE Applicant	1127
OCMRETL-2023-000359	Buffalo Cannabis Store LLC	SEE Applicant	1128
OCMRETL-2023-001917	Adirondack Juice LLC	SEE Applicant	1129
OCMRETL-2023-001576	MetroBud IIc	SEE Applicant	1130
OCMRETL-2023-000267	Buoy9 Corp	SEE Applicant	1131
OCMRETL-2023-001384	ENFLOR LLC	SEE Applicant	1132
OCMRETL-2023-002055	DTPFF Enterprises LLC	SEE Applicant	1133
OCMRETL-2023-001147	Heavenly Garden NY INC	SEE Applicant	1134
OCMRETL-2023-000030	CANNA Health and Wellness LLC	SEE Applicant	1135
OCMMICR-2023-000121	Cannabis Crafters LLC	SEE Applicant	1137
OCMRETL-2023-001363	5507 103rd LLC	SEE Applicant	1138
OCMRETL-2023-001925	Capture the Laughter LLC	SEE Applicant	1140
OCMRETL-2023-001325	Classy Canna, LLC	SEE Applicant	1140
OCMMICR-2023-000278	Brooklyn Micro LLC	SEE Applicant	1141
OCMRETL-2023-001046	M & M Neighborhood Convenience Inc.	SEE Applicant	1143
The state of the s		1515	
OCMRETL-2023-001217	Buffalo Rush Fam Future, LLC	SEE Applicant	1145

OCMRETL-2023-000562	NY Builders Millennium USA LLC	8.43.197av 977 57	1147
OCMRETL-2023-000493	Smoke Emporium LLC	SEE Applicant	1148
OCMRETL-2023-001520	Griffon Green LLC	SEE Applicant	1151
OCMRETL-2023-001035	873 SHYAMAL INTERNATIONAL INC	SEE Applicant	1153
OCMMICR-2023-000500	AMAA Venture LLC		1154
OCMRETL-2023-001088	MOONLIGHT STRAINS CORP.	SEE Applicant	1155
OCMRETL-2023-001257	MINEOLA SMOKE & CARD CORP	SEE Applicant	1156
OCMRETL-2023-001277	Two Budz LLC		1157
OCMRETL-2023-001651	Evergreen Ventures of New York LLC	SEE Applicant	1158
OCMRETL-2023-001226	Primary Care Group LLC	SEE Applicant	1159
OCMRETL-2023-002133	Glass 342 LLC	SEE Applicant	1160
OCMRETL-2023-000634	Greenerie LLC	SEE Applicant	1161
OCMRETL-2023-002080	Narrow Leaf 162 LLC	SEE Applicant	1162
OCMRETL-2023-001897	Salt City Cannabis Co LLC	SEE Applicant	1163
OCMRETL-2023-002170	High Grade Partners Inc	SEE Applicant	1164
OCMRETL-2023-001112	cosmo lab llc	SEE Applicant	1165
OCMRETL-2023-000856	Joint Adventures LLC	SEE Applicant	1167
OCMRETL-2023-001867	Birchwyn & Tess LLC	SEE Applicant	1168
OCMRETL-2023-002115	Supreme Leafs LLC	SEE Applicant	1169
OCMMICR-2023-000086	Rock Quarry Farms LLC	SEE Applicant	1171
OCMRETL-2023-001557	GSS Consulting LLC	SEE Applicant	1172
OCMRETL-2023-001042	Lucid Vista, LLC		1173
OCMRETL-2023-001369	4081House, LLC	SEE Applicant	1174
OCMRETL-2023-001606	1173 East Union LLC		1175
OCMRETL-2023-001450	UPSTATENY CANNABIS, LLC	SEE Applicant	1176
OCMRETL-2023-001885	Queens Delight LLC	SEE Applicant	1177
OCMRETL-2023-001837	MEADOW FLOWER LLC	SEE Applicant	1179
OCMMICR-2023-000461	Peregrine Toke LLC	SEE Applicant	1180
OCMRETL-2023-000383	Lafayette Wines LLC	SEE Applicant	1181
OCMRETL-2023-001040	Tranquil Arc, LLC		1182
OCMRETL-2023-000968	MY WAY CONVENIENCE SMOKE SHOP INC	SEE Applicant	1183
OCMRETL-2023-001903	I Bud You NY, Inc	SEE Applicant	1185
OCMRETL-2023-000177	Cannavanna Buffalo	SEE Applicant	1186
OCMRETL-2023-001492	GREEN CLOUD HORIZON USA INC		1187
OCMRETL-2023-001489	249 W. 34 ST 1 INC.	SEE Applicant	1188
OCMRETL-2023-001629	Ellenville Cannabis LLC	SEE Applicant	1190
OCMRETL-2023-000167	WE=ESK INC		1191
OCMRETL-2023-000967	HOUSING WORKS CANNABIS LLC		1193
OCMRETL-2023-000793	SUPPLY DESIGN LLC	SEE Applicant	1194
OCMRETL-2023-001868	Vault Empire LLC	SEE Applicant	1196
OCMRETL-2023-001200	Budhampton LLC	SEE Applicant	1197
OCMMICR-2023-000011	Frees' Ice Cream Novelties LLC		1198
OCMRETL-2023-001544	Bud Brothers and Sisters LLC	SEE Applicant	1200
OCMMICR-2023-000483	Greens Roadhouse LLC	SEE Applicant	1201
OCMRETL-2023-001519	Planet Green Dispensary and Suply LLC	SEE Applicant	1202
OCMRETL-2023-001605	Wappingers Cannabis LLC	SEE Applicant	1203
OCMRETL-2023-001570	Buds "R" Us LLC	SEE Applicant	1204
OCMRETL-2023-001111	Kaddo Sales and Services LLC	€ P	1205
OCMMICR-2023-000297	Frost Hill Farmstead LLC		1206
OCMMICR-2023-000257	Opulent Oasis, LLC	SEE Applicant	1209
OCMRETL-2023-002004	DTPFF Enterprises LLC	SEE Applicant	1210
OCMRETL-2023-000986	LUCIFER BREWING CORPORATION	SEE Applicant	1211
OCMRETL-2023-001522	Griffon Cannabis LLC	SEE Applicant	1213
CONTINE LE EUES OUTSEE	S OI SUITIONIS EUG	JEE Applicant	1213
OCMRETL-2023-002046	Cherry Bowls on Top LLC	SEE Applicant	1215

OCMRETL-2023-001318	10613 Northern LLC	SEE Applicant	1218
OCMRETL-2023-001160	4081 Companies, LLC	SEE Applicant	1220
OCMRETL-2023-002108	RM Solano LLC	SEE Applicant	1221
OCMRETL-2023-002137	ANS EXOTIC SHOP INC		1222
OCMRETL-2023-002184	Bud Bodega Inc.	SEE Applicant	1223
OCMRETL-2023-001264	RSSQ Holding LLC	SEE Applicant	1224
OCMRETL-2023-001873	The F4 LLC	SEE Applicant	1225
OCMRETL-2023-001822	ROCKAWAY BEACH CAFE INC.	SEE Applicant	1227
OCMRETL-2023-000872	Saginaw Distributors LLC		1228
OCMRETL-2023-001422	Warriors Pro Cannabis CORP.	SEE Applicant	1229
OCMRETL-2023-001176	The Nagra Organization LLC	SEE Applicant	1230
OCMRETL-2023-002122	RAGTIME NEWSTAND AND LOTTO, INC.		1231
OCMRETL-2023-001528	endomen llc		1232
OCMRETL-2023-000617	wny aog inc		1233
OCMRETL-2023-001763	1010 Timber LLC	SEE Applicant	1234
OCMMICR-2023-000518	RETROZ LLC	SEE Applicant	1235
OCMMICR-2023-000258	Battles Budz LLC	SEE Applicant	1236
OCMMICR-2023-000548	Rocksteady Ventures LLC	SEE Applicant	1237
OCMMICR-2023-000457	Crooked Lake Cannabis Inc	SEE Applicant	1238
OCMRETL-2023-001885	Queens Delight LLC	SEE Applicant	1240
OCMRETL-2023-001261	Power Plant Dispensary Broadway, LLC	SEE Applicant	1241
OCMRETL-2023-001305	The Gibbons Group LLC	SEE Applicant	1242
OCMRETL-2023-001723	HUDSON ECONOMICS LLC	SEE Applicant	1243
OCMRETL-2023-001142	Heavenly Garden NY INC	SEE Applicant	1244
OCMRETL-2023-001293	JayLenny LLC	SEE Applicant	1245
OCMRETL-2023-000387	33 SMOKE SHOP INC		1247
OCMRETL-2023-002124	Stay Blessed LLC		1248
OCMMICR-2023-000348	Magnifier Farms LLC	SEE Applicant	1249
OCMRETL-2023-001490	Alaf Plus Inc	SEE Applicant	1250
OCMRETL-2023-002047	On The Bus Inc.	SEE Applicant	1251
OCMRETL-2023-001321	Angel Patrol 165 Inc.	SEE Applicant	1252
OCMRETL-2023-001655	Shirley Smoke & Glass Inc	SEE Applicant	1253
OCMRETL-2023-000567	Back Porch Cannabis Corp.	SEE Applicant	1254
OCMMICR-2023-000532	Forest Flower LLC	SEE Applicant	1255
OCMMICR-2023-000446	TW of NY Retail LLC	SEE TIPPINGITE	1256
OCMRETL-2023-000068	charles m McMickens	SEE Applicant	1257
OCMRETL-2023-001290	14707 45th LLC	SEE Applicant	1258
OCMRETL-2023-001145	Best Buds of New York, Inc.	SEE Applicant	1259
OCMRETL-2023-002039	65-55 Woodhaven Licensing LLC	SEE Applicant	1260
OCMRETL-2023-001109	EVERHEALTH CHEMISTS LLC	SEE Applicant	1262
OCMMICR-2023-000388	Team TM, LLC	SEE Applicant	1263
OCMRETL-2023-001844	AMD 716 LLC	SEE Applicant	1264
OCMRETL-2023-001844	RSSQ Holding LLC	SEE Applicant	1266
OCMRETL-2023-001202	Copper City Bud LLC	SEE Applicant	1267
OCMMICR-2023-001927	Sticky Bandits IIc	SEE Applicant	1268
THE RESIDENCE OF THE PROPERTY	249 W. 34 ST 1 INC.	SEE Applicant	77,92,007,00927
OCMRETL 2023-001624		SEE Applicant	1269
OCMRETL 2023-001916	Santi Kay, LLC	SEE Applicant	1270
OCMRETL-2023-002119	1004 2 TH LLC	SEE Applicant	1271
OCMRETL 2023-001144	Abxc NY Consolatory LLC	SEE Applicant	1273
OCMRETL-2023-001644	Keller Gutierrez LLC	SEE Applicant	1274
OCMMICR-2023-000074	Boyd Farms LLC	SEE Applicant	1277
OCMRETL-2023-001232	Lisa Birnbaum Personal Training, LLC	SEE Applicant	1278
OCMRETL-2023-001158	Greenaromagroupny LLC		1279
OCMMICR-2023-000544	FLAVA KINGZ GENETICS, LLC		1280
OCMRETL-2023-000409	michael schweikowsky		1281

OCMRETL-2023-002076 OCMRETL-2023-000406	Fall Leaves Please LLC Trendy Exotics LLC	SEE Applicant	1282 1283
	Grand Peconic Ventures LLC	CFF Applicant	1284
OCMRETL-2023-000979 OCMRETL-2023-001468	MANOR CANNA LLC	SEE Applicant	1284
OCMMICR-2023-000589	AJ'S NATIVE WHOLESALE INC	SEE Applicant SEE Applicant	1287
			1288
OCMRETL 2023-002031	NY GREEN 21 LLC	SEE Applicant	
OCMRETL 2023-000970	EAST SIDE CONVENIENCE STORE INC.	SEE Applicant	1289
OCMRETL-2023-001091	Little Cafe LLC	SEE Applicant	1290
OCMMICR-2023-000454	Addie A Jenne	SEE Applicant	1291
OCMRETL 2023-001300	10613 Northern LLC	SEE Applicant	1292
OCMRETL-2023-001874	Cannabliss Recreational LLC	SEE Applicant	1293
OCMRETL-2023-002205	High Profile Holdings LLC	SEE Applicant	1294
OCMRETL-2023-002221	Alice Wins LLC	SEE Applicant	1295
OCMRETL-2023-001861	Central Sage, LLC	SEE Applicant	1296
OCMRETL-2023-000896	Three Buds, LLC	SEE Applicant	1297
OCMRETL-2023-001682	Bronze Frog, LLC	SEE Applicant	1302
OCMRETL-2023-002036	Puffin Dragon L.L.C.	SEE Applicant	1303
OCMRETL-2023-000402	NSH LLC	SEE Applicant	1305
OCMRETL-2023-002181	The Bethel Performing Arts Center, LLC		1306
OCMRETL-2023-002114	Seedstar Inc	SEE Applicant	1307
OCMRETL-2023-001584	City Dispensary, Inc.	SEE Applicant	1308
OCMRETL-2023-001701	Monticello Cannabis LLC	SEE Applicant	1309
OCMRETL-2023-001602	Herb-Z LLC	SEE Applicant	1310
OCMRETL-2023-001421	Green Porridge, LLC	SEE Applicant	1311
OCMRETL-2023-000201	SDA WELLNESS, INC.	SEE Applicant	1312
OCMRETL-2023-000186	Canna Buddha Corp	SEE Applicant	1313
OCMRETL-2023-000382	Elivate Ilc		1314
OCMMICR-2023-000421	PACHA PRODUCTS NY LLC	SEE Applicant	1315
OCMRETL-2023-001929	807 MAN TH LLC	SEE Applicant	1316
OCMRETL-2023-002007	BLI Enterprises, LLC	SEE Applicant	1317
OCMMICR-2023-000184	BLACK PHEASANT FARM LLC		1318
OCMRETL-2023-000267	Buoy9 Corp	SEE Applicant	1319
OCMMICR-2023-000118	Donna's Buds & Edibles Farm LLC	SEE Applicant	1320
OCMRETL-2023-001241	Wow Cool Store, LLC	SEE Applicant	1321
OCMRETL-2023-002081	CLF BH LLC	SEE Applicant	1322
OCMRETL-2023-000262	Green Leaf Wellness Co. LLC	SEE Applicant	1327
OCMRETL-2023-000217	Black River Supply Company, LLC		1328
OCMRETL-2023-002102	JUST BUDS LLC	SEE Applicant	1329
OCMRETL-2023-001141	Leaf Dispo LLC	SEE Applicant	1330
OCMRETL-2023-001826	Rose Dispensary Corporation		1332
OCMRETL-2023-001353	Deep XY Holding LLC	SEE Applicant	1333
OCMRETL-2023-001816	Highland Gallery LLC	SEE Applicant	1334
OCMRETL-2023-001338	Wonderland Dispensary Corp	SEE Applicant	1336
OCMRETL-2023-000183	Breckenridge Hemp NYC IIc		1340
OCMRETL-2023-002006	Divine Kinnektion LLC	SEE Applicant	1341
OCMMICR-2023-000447	WilliamsREI LLC	SEE Applicant	1342
OCMRETL-2023-001985	Green Dance Inc.	SEE Applicant	1344
OCMRETL-2023-000478	G.C. Roasting, Inc.	SEE Applicant	1345
OCMRETL-2023-001835	A & Z DISCOUNT MART CORP.		1346
OCMRETL-2023-001827	Lifted NYC LLC		1347
OCMRETL-2023-002029	Provisional Health LLC	SEE Applicant	1348
OCMRETL-2023-001709	NY Retail 4 Inc.	SEE Applicant	1349
OCMRETL-2023-001289	SARATOGA VAPOR SHOP, LLC	SEE Applicant	1350
	State of the state		1000
OCMRETL-2023-002201	222 Industries New York Inc.	SEE Applicant	1351

OCMRETL-2023-000668	Cannabis Dispensary LLC	SEE Applicant	1353
OCMRETL-2023-000246	ONE STOP DELI & CANDY STORE INC		1354
OCMRETL-2023-002093	GANJA RUS 1 LLC	SEE Applicant	1355
OCMRETL-2023-002089	Empire Craft, LLC	SEE Applicant	1358
OCMRETL-2023-001637	Satura Development Group LLC	SEE Applicant	1359
OCMMICR-2023-000509	East Branch Holdings, LLC		1360
OCMMICR-2023-000527	RIP'S CANNABIS LLC	SEE Applicant	1361
OCMRETL-2023-000972	Bay Bridge East LLC	SEE Applicant	1363
OCMRETL-2023-000855	GREEN FLOWER WELLNESS 6 LLC	SEE Applicant	1364
OCMRETL-2023-000051	HOTBOX SMOKE SHOP & LOUNGE	SEE Applicant	1365
OCMRETL-2023-002147	Hudson RV LLC	SEE Applicant	1366
OCMMICR-2023-000298	Ever Upward Labs LLC	SEE Applicant	1367
OCMRETL-2023-000309	The Greener Mile IIc		1368
OCMRETL-2023-001910	YK Botanicals LLC	SEE Applicant	1369
OCMRETL-2023-001940	Jelly 80 LLC		1370
OCMRETL-2023-001506	Buds R Us LLC	SEE Applicant	1371
OCMRETL-2023-002187	Forage Dispensaries, LLC		1372
OCMMICR-2023-000587	LMW Distro LLC	SEE Applicant	1373
OCMRETL-2023-002085	Wise Roots Inc.	SEE Applicant	1374
OCMRETL-2023-001875	Humble County LLC	SEE Applicant	1376
OCMRETL-2023-000394	Treehouse Upstate NY, INC	SEE Applicant	1377
OCMRETL-2023-002107	Nextgen New York Inc	SEE Applicant	1378
OCMRETL-2023-001966	Buds R Us LLC	SEE Applicant	1380
OCMMICR-2023-000609	GS 415 NY LLC	SEE Applicant	1381
OCMRETL-2023-001350	LIMITLESS THOUGHTS LLC		1383
OCMRETL-2023-002190	NY CJ Ball Inc.	SEE Applicant	1384
OCMRETL-2023-001583	AB CANN LLC	SEE Applicant	1385
OCMRETL-2023-002016	Red Pinene Holdings, LLC	SEE Applicant	1388
OCMRETL-2023-000931	Southampton Deep Blue Sea LLC	SEE Applicant	1389
OCMRETL-2023-001378	2147 44th LLC	SEE Applicant	1390
OCMRETL-2023-001105	SPS Enterprises, LLC	SEE Applicant	1392
OCMRETL-2023-000095	BLISSBAR LLC		1393
OCMRETL-2023-001850	552 ENY LLC		1394
OCMMICR-2023-000130	BLAZIN RED HORSE LLC	SEE Applicant	1395
OCMRETL-2023-001747	Jojo Show LLC	SEE Applicant	1396
OCMRETL-2023-001939	Richard G Robinson III	SEE Applicant	1397
OCMRETL-2023-001306	FORTUNE SMOKE SHOP INC	SEE Applicant	1398
OCMRETL-2023-001811	Dance Like A Star With Serge, Inc.	SEE Applicant	1399
OCMMICR-2023-000523	Dream Orchard LLC		1401
OCMRETL-2023-002033	The Party Project LLC	SEE Applicant	1402
OCMRETL-2023-001313	PRAYOSHA 27 INC	SEE Applicant	1403
OCMRETL-2023-001560	GSS Consulting LLC	SEE Applicant	1404
OCMRETL-2023-001228	Brightway Services, Inc	SEE Applicant	1405
OCMRETL-2023-001519	Planet Green Dispensary and Suply LLC	SEE Applicant	1407
OCMRETL-2023-001341	MANHATTAN ECONOMICS LLC	SEE Applicant	1408
OCMRETL-2023-001504	DTV Enterprises Inc	SEE Applicant	1409
OCMRETL-2023-002139	Linden Blvd NM LLC	SEE Applicant	1410
OCMRETL-2023-001368	5507 103rd LLC	SEE Applicant	1411
OCMRETL-2023-001368	MANK LLC	SEE Applicant	1412
OCMRETL-2023-001409	APF SUNNYSIDE CORP	SEE Applicant	1412
OCMRETL-2023-001876	Flyl Corp	SEE Applicant	1414
OCMRETL-2023-001907	Iodice Provisions, LLC	SEE Applicant	1417
OCMRETL-2023-001178	-	SEE Applicant SEE Applicant	1417
OCMMICR-2023-002149	Cali Happy Realty Corp Lucky Sun Farms LLC	SEE Applicant	1418
	WNY Greenhouse LLC	15.5	
OCMRETL-2023-000427	WINT GLEETHOUSE LLC	SEE Applicant	1420

OCMRETL-2023-001285	14707 45th LLC	SEE Applicant	1421
OCMRETL-2023-001335	Indistro, LLC	STREET, AT	1422
OCMRETL-2023-001915	Joker City LLC	SEE Applicant	1423
OCMRETL-2023-000995	Balagan Cannabis NY LLC	SEE Applicant	1424
OCMRETL-2023-001971	CARTEL PALACE INCORPORATED		1425
OCMRETL-2023-001986	Genesis Cannabis, LLC		1429
OCMRETL-2023-001750	Brow & Body LLC	SEE Applicant	1431
OCMRETL-2023-001039	Greener, LLC		1432
OCMRETL-2023-001568	844 Route 211 LLC	SEE Applicant	1433
OCMRETL-2023-001641	Dreem Box LLC	SEE Applicant	1435
OCMRETL-2023-001786	Greymark LLC	SEE Applicant	1436
OCMRETL-2023-001515	VILMA ENTERPRISES INC	SEE Applicant	1437
OCMRETL-2023-000185	Smokey Jungle LLC	SEE Applicant	1438
OCMRETL-2023-002202	Long Leaf 272 LLC	SEE Applicant	1440
OCMRETL-2023-001806	Rose Dispensary Corporation		1441
OCMRETL-2023-001149	Heavenly Garden NY INC	SEE Applicant	1442
OCMRETL-2023-000540	Green Spread NY Inc.	SEE Applicant	1443
OCMRETL-2023-001558	Purple Buds, Inc.	SEE Applicant	1444
OCMMICR-2023-000529	BACCHANALIA ACRES LLC	SEE Applicant	1445
OCMMICR-2023-000302	Eric O Lopez	SEE Applicant	1446
OCMRETL-2023-002107	Nextgen New York Inc	SEE Applicant	1448
OCMRETL-2023-001311	Nirvana Springs, LLC	3.3.4	1450
OCMRETL-2023-000721	Comfort Care Services inc.	SEE Applicant	1451
OCMRETL-2023-000178	ALTITUDE CLUB NYC CORP		1452
OCMRETL-2023-001685	Mill Lane Provisions, LLC		1453
OCMMICR-2023-000119	NMG SERVICES INC		1454
OCMRETL-2023-001783	Tree Market NY LLC	SEE Applicant	1455
OCMRETL-2023-000459	SDIP Holdings LLC	\$ 000 to \$100	1456
OCMRETL-2023-001186	NNC 3 LLC	SEE Applicant	1457
OCMRETL-2023-001061	VAPOR DEPOT INC	SEE Applicant	1458
OCMMICR-2023-000282	Lazy Day Farm LLC	SEE Applicant	1459
OCMMICR-2023-000600	Bunker's Hemp LLC		1460
OCMMICR-2023-000001	nicholas a Callese	SEE Applicant	1461
OCMRETL-2023-001689	Puddle Cap, LLC	SEE Applicant	1463
OCMMICR-2023-000456	Living Proof, LLC	SEE Applicant	1465
OCMRETL-2023-001202	CORNER CONVENIENCE INC	SEE Applicant	1466
OCMRETL-2023-001235	Zenith Grove, LLC		1467
OCMRETL-2023-002110	The Chosen Pot LLC	SEE Applicant	1468
OCMRETL-2023-001887	DANIELSDENNIS ENTERPRISES, LLC	SEE Applicant	1470
OCMRETL-2023-001207	Pure Wellness Dispensary	SEE Applicant	1471
OCMRETL-2023-000122	Herbal IQ Inc.	SEE Applicant	1472
OCMRETL-2023-000992	Proud New York Cannabis LLC		1473
OCMRETL-2023-000892	BASHIRA INTERNATIONAL CORPORATION		1474
OCMRETL-2023-001719	Pramukh 43	SEE Applicant	1475
OCMRETL-2023-001472	Plant Meets Public LLC	SEE Applicant	1477
OCMRETL-2023-000278	TIMES SQ CULTURE INC	ozz Applioant	1479
OCMMICR-2023-000081	Waterman's Greenhouse LLC		1480
OCMRETL-2023-001168	Puffin Brooklyn LLC	SEE Applicant	1481
OCMRETL-2023-000410	THE TRIPLE BBB LLC	SEE Applicant	1482
OCMRETL-2023-000410	GREEN FLOWER WELLNESS 5 LLC	SEE Applicant	1484
OCMMICR-2023-000139	Bhavana Berries LLC	SEE Applicant	1485
OCMRETL-2023-001482	Brooklyn Botanix LLC	SEE Applicant	1486
OCMRETL-2023-001482	Planet Green Dispensary and Suply LLC	SEE Applicant	1488
OCMRETL-2023-001519	Bzar Royale, Inc	SEE Applicant	1489
		\tau_000	1490
OCMRETL-2023-001112	cosmo lab IIc	SEE Applicant	1490

OCMRETL-2023-001044	Green Scene NYC, LLC	SEE Applicant	1491
OCMMICR-2023-000215	Raven's View Genetics, LLC	SEE Applicant	1492
OCMRETL-2023-000627	SARB CONVENIENCE INC	SEE Applicant	1494
OCMRETL-2023-001507	Best Dispensary Near Me Front St LLC	SEE Applicant	1495
OCMRETL-2023-002067	Cannary LLC	SEE Applicant	1497
OCMRETL-2023-001845	O & A HASSAN CORP		1498
OCMMICR-2023-000255	Emerald Fields, LLC	SEE Applicant	1499
OCMRETL-2023-002109	Astrid Holdings LLC	SHAM	1500
OCMRETL-2023-001669	Catskill Cannabis NY LLC	SEE Applicant	1501
OCMRETL-2023-001784	Longos Legacy LLC		1502
OCMRETL-2023-000135	L A FFOCA LLC	SEE Applicant	1503
OCMRETL-2023-001403	BIG MOE'S AUTOMOTIVE REPAIR LLC	SEE Applicant	1504
OCMRETL-2023-001588	NY GREEN COLLECTIVE CORP	SEE Applicant	1505
OCMRETL-2023-002219	DJR1 LLC		1506
OCMMICR-2023-000403	Miguel Berrios	SEE Applicant	1507
OCMMICR-2023-000414	Best NY Developments, LLC	SEE Applicant	1508
OCMRETL-2023-001616	Mocha Joint Corp	SEE Applicant	1509
OCMMICR-2023-000269	BACK HOME FARM LLC		1510
OCMRETL-2023-000857	Buffalo Cannabis Connect, LLC	SEE Applicant	1511
OCMMICR-2023-000035	Eric A Cook	SEE Applicant	1513
OCMRETL-2023-000504	S & M DISTRIBUTION US LLC	SEE Applicant	1515
OCMRETL-2023-000506	The Doe Store LLC		1516
OCMRETL-2023-001525	Potency Group LLC		1518
OCMRETL-2023-002061	J & A VAPE SHOP III INC		1519
OCMRETL-2023-000123	John L Polenski JR		1520
OCMRETL-2023-002146	Smokeaholics Inc.		1521
OCMRETL-2023-000308	HEMPHEADS LLC	SEE Applicant	1522
OCMRETL-2023-001910	YK Botanicals LLC	SEE Applicant	1523
OCMRETL-2023-001333	Free Thinkers LLC	SEE Applicant	1526
OCMRETL-2023-000350	IGAL CONSULTING, INC.		1528
OCMRETL-2023-000877	RT 13 CANNABIS NOVELTIES LLC	SEE Applicant	1530
OCMRETL-2023-000599	Sunny Days Dispensary LLC	SEE Applicant	1531
OCMMICR-2023-000303	845 Organics LLC	SEE Applicant	1532
OCMRETL-2023-001785	JDR CANN LLC	SEE Applicant	1534
OCMRETL-2023-000510	GRNY Ventures LLC	SEE Applicant	1535
OCMRETL-2023-001505	Hamptons Gold LLC	SEE Applicant	1536
OCMRETL-2023-001011	KRISH DIYA CORP.	SEE Applicant	1538
OCMRETL-2023-001683	AUTHENTIC DOWNTOWN RETAIL LLC	and comment and the state of th	1539
OCMMICR-2023-000610	FarmOn! Foundation, INC	SEE Applicant	1540
OCMRETL-2023-001778	JDR CANN LLC	SEE Applicant	1541
OCMRETL-2023-000151	Dutchess Roots LLC	SEE Applicant	1542
OCMRETL-2023-001108	Guru Baba, Inc.	SEE Applicant	1543
OCMRETL-2023-000788	HESHAM M KASSIM	SEE Applicant	1544
OCMRETL-2023-001563	1027 6TH AVE 1 INC.		1545
OCMRETL-2023-001262	RSSQ Holding LLC	SEE Applicant	1546
OCMRETL-2023-002182	Empire State Vision	SEE Applicant	1547
OCMMICR-2023-000359	CRATER CANDY STORE CORP	SEE Applicant	1548
OCMMICR-2023-000368	evergreen exteriors inc		1549
OCMRETL-2023-001229	Cali Happy Realty Corp	SEE Applicant	1550
OCMRETL-2023-001223	Down To Earth Canna Inc	SEE Applicant	1551
OCMMICR-2023-000224	Grand Street Cannabis Co. LLC	SEE Applicant	1553
OCMMICR-2023-000224	Elizabeth A Bell	SEE Applicant	1554
OCMRETL-2023-001527	CANNAISSEUR NY LLC	SEE Applicant	1555
OCMRETL-2023-001527	Jungle leaf LLC	SEE Applicant	1556
A CONTROL OF THE CONT		157459	
OCMRETL-2023-000844	388 5th Ave., LLC	SEE Applicant	1557

OCMRETL-2023-001957	Erik C Pye	orbitalizav uzer od	1558
OCMMICR-2023-000286	Block Work Global LLC	SEE Applicant	1559
OCMRETL-2023-002009	Chesterfield Cannabis Co., LLC	SEE Applicant	1560
OCMRETL-2023-000124	Coconut Buds, LLC	SEE Applicant	1562
OCMRETL-2023-002182	Empire State Vision	SEE Applicant	1563
OCMRETL-2023-001708	ZenLeaf LLC	SEE Applicant	1564
OCMRETL-2023-000682	D-R SMOKE SHOP 3 INC		1565
OCMMICR-2023-000163	AMP WNY LLC	SEE Applicant	1566
OCMMICR-2023-000009	HappyHealing420 LLC	SEE Applicant	1567
OCMMICR-2023-000052	DAISEYS LLC		1568
OCMRETL-2023-002103	ATNC INC	SEE Applicant	1569
OCMRETL-2023-001664	Cannes Wellness LLC	SEE Applicant	1570
OCMRETL-2023-002083	The Happy Project LLC	SEE Applicant	1571
OCMRETL-2023-002023	Bud Nation LLC		1572
OCMRETL-2023-000334	LIT NYC INC		1573
OCMRETL-2023-001878	Bubble Buds LLC	SEE Applicant	1575
OCMRETL-2023-001286	Ascend Wellness NY, LLC		1576
OCMRETL-2023-001588	NY GREEN COLLECTIVE CORP	SEE Applicant	1577
OCMRETL-2023-001203	Mocasso, LLC	SEE Applicant	1578
OCMRETL-2023-000876	Sofa King, LLC	SEE Applicant	1579
OCMRETL-2023-002208	Sweetspot Upper West Side LLC		1580
OCMRETL-2023-001186	NNC 3 LLC	SEE Applicant	1581
OCMRETL-2023-000660	Idamis M Bueno		1582
OCMRETL-2023-002155	J & A VAPE SHOP 8 INC		1584
OCMRETL-2023-001828	BWell Holdings NY, Inc.	SEE Applicant	1585
OCMMICR-2023-000595	Merit NY Group LLC	SEE Applicant	1586
OCMRETL-2023-001073	4352 White Plains Road LLC	SEE Applicant	1587
OCMRETL-2023-001636	Green on Top, LLC		1588
OCMRETL-2023-002119	1004 2 TH LLC	SEE Applicant	1590
OCMRETL-2023-000985	Hemp Everlasting, LLC	SEE Applicant	1591
OCMRETL-2023-001367	Trends Dispensaries LLC	SEE Applicant	1592
OCMRETL-2023-001771	Smitty Buds Inc.	SEE Applicant	1595
OCMRETL-2023-001711	HUDSON ECONOMICS LLC	SEE Applicant	1598
OCMMICR-2023-000492	Green Goat Gardens, LLC	150	1599
OCMRETL-2023-001375	Jojo Show LLC	SEE Applicant	1600
OCMRETL-2023-000395	The Canna Guy LLC	SEE Applicant	1601
OCMRETL-2023-000358	KB Holdings 716 LLC		1602
OCMRETL-2023-002014	Capital Cannabis LLC		1603
OCMRETL-2023-001569	YONKERS DREAM LLC	SEE Applicant	1604
OCMMICR-2023-000467	B&B Collective CBD LLC	SEE Applicant	1605
OCMRETL-2023-000026	Honey's Cannabis LLC	SEE Applicant	1608
OCMRETL-2023-001053	Legacy Smokes LLC	SEE Applicant	1609
OCMRETL-2023-001724	J&J Merch Inc.	SEE Applicant	1610
OCMMICR-2023-000435	Settlers of the Swift LLC	SEE Applicant	1611
OCMRETL-2023-000881	EVERYTHING EXOTIC DELI CORP	SEE Applicant	1612
OCMMICR-2023-000463	Utopia Flowers LLC	ozz / pp/lount	1613
OCMRETL-2023-000146	Green Galore LLC	SEE Applicant	1617
OCMRETL-2023-000332	Teamworkon3 LLC	SEE Applicant	1618
OCMRETL-2023-001946	Vutra Inc.	SEE Applicant	1619
OCMRETL-2023-00134	Creekside Botanicals LLC	SEE Applicant	1620
OCMRETL-2023-000134	2601 Genesee LLC	SEE Applicant	1621
OCMRETL-2023-001430	Mac & Montauk LLC	SEE Applicant	1622
OCMRETL-2023-002073	Stoned Age LLC	SEE Applicant	1623
CENTRE LEZUZ 3 UUZ UZ 4	JUNEU AGE LLC	SEE Applicant	1023
OCMRETL-2023-001194	Equal Equity LLC	SEE Applicant	1625

OCMMICR-2023-000332	Magical Weeds LLC	SEE Applicant	1627
OCMRETL-2023-001590	Friendly Flower 1 Inc.	SEE Applicant	1629
OCMRETL-2023-001648	Kingston NY Cannabis LLC	SEE Applicant	1630
OCMMICR-2023-000225	EUPHORIC VAPE LLC	SEE Applicant	1632
OCMRETL-2023-001886	118 Street Realty LLC	SEE Applicant	1634
OCMRETL-2023-002087	New York Cheeebahawks LLC	SEE Applicant	1636
OCMRETL-2023-001416	3714 34th LLC	SEE Applicant	1637
OCMRETL-2023-002094	Green Dance Inc.	SEE Applicant	1638
OCMRETL-2023-001550	Soho Dispensary	SEE Applicant	1639
OCMRETL-2023-000917	Everything Thing Moving Convenience Store LLC	SEE Applicant	1640
OCMRETL-2023-000778	A AND A FOODS INC.	SEE Applicant	1641
OCMRETL-2023-001395	Auxo NYD1 LLC		1642
OCMRETL-2023-002006	Divine Kinnektion LLC	SEE Applicant	1645
OCMRETL-2023-000133	Dansville Dispensary Corporation	SEE Applicant	1646
OCMMICR-2023-000464	Happy Cow Cannabis Corporation		1647
OCMMICR-2023-000123	Battenkilli Buds LLC		1648
OCMMICR-2023-000545	Cannurban NY LLC	SEE Applicant	1649
OCMRETL-2023-000375	Gracious Greens LLC	SEE Applicant	1650
OCMMICR-2023-000178	Blackrabbit Farms LLC	SEE Applicant	1651
OCMRETL-2023-000180	Bzar Royale, Inc	SEE Applicant	1653
OCMRETL-2023-001639	Carry-On Cannabis NY LLC	SEE Applicant	1654
OCMMICR-2023-000096	QT labs LLC	SEE Applicant	1655
OCMRETL-2023-001411	Thurston Hall Partners LLC	SEE Applicant	1656
OCMRETL-2023-001952	Secret Garden 716, LLC	SEE Applicant	1657
OCMRETL-2023-001582	BIWA BEADS LLC	SEE Applicant	1658
OCMRETL-2023-000112	NATURAL EVOLUTION LLC	SEE Applicant	1659
OCMRETL-2023-001984	Mary Ways LLC	SEE Applicant	1660
OCMRETL-2023-002151	Red Pinene Holdings, LLC	SEE Applicant	1661
OCMRETL-2023-001320	KVSSQ Consulting LLC	SEE Applicant	1662
OCMRETL-2023-001697	Gracious Greens LLC	SEE Applicant	1665
OCMRETL-2023-001415	Crystonio, LLC	SEE Applicant	1666
OCMRETL-2023-001382	PRAHI CONVENIENCE INC.	SEE Applicant	1667
OCMRETL-2023-001367	Trends Dispensaries LLC	SEE Applicant	1671
OCMRETL-2023-002017	Buds R Us LLC	SEE Applicant	1672
OCMRETL-2023-002065	Provisional Health LLC	SEE Applicant	1673
OCMRETL-2023-002083	Yerba Buena Shops LLC	SEE Applicant	1674
OCMRETL-2023-000784	I Bud You NY, Inc	SEE Applicant	1675
OCMRETL-2023-002168	NY GREEN COLLECTIVE CORP	SEE Applicant	1676
OCMRETL-2023-002108	A2B Luxury LLC	SEE Applicant	1677
OCMRETL-2023-000901	Tray Leaf 195 LLC	SEE Applicant	1678
OCMRETL-2023-001990	EMERALDZ INC.	SEE Applicant	1679
	TRACEY'S CANDY SHOP LLC	SEE Applicant	1680
OCMMICR-2023-000568 OCMMICR-2023-000505	Cibaralo, LLC	SEE Applicant	1682
OCMRETL-2023-000666 OCMRETL-2023-001799	Leaf Spirit LLC ZenLeaf LLC	SEE Applicant	1684
	AND CONTRACTOR CONTRAC	SEE Applicant	1685
OCMMICR-2023-000601	JNY GROUP, LLC	SEE Applicant	1686
OCMRETL 2023-002078	Create Kindness LLC	SEE Applicant	1687
OCMRETL 2023-001599	NY Retail 3 Inc.	SEE Applicant	1688
OCMRETL-2023-000248	117 convenience store corporation		1689
OCMRETL-2023-000809	Green Leaf Holdings group IIc	SEE Applicant	1690
OCMRETL-2023-000252	TIMES SQUARE SHOP INC		1692
OCMRETL-2023-001065	S & M Unlimited Holdings LLC	SEE Applicant	1693
OCMMICR-2023-000299	Bossiee Budz LLC	SEE Applicant	1694
OCMRETL-2023-000772	Pike & Griff LLC	7 <u>2 - 1</u> 2000 7500 120 750, 750	1695
OCMRETL-2023-002058	The Party Project LLC	SEE Applicant	1696

OCMMICR-2023-000611	1399 Delta Inc		1697
OCMRETL 2023-001751	MCM Consolidated, LLC MRC6918 LLC	CEE Applicant	1698
OCMRETL-2023-001667 OCMMICR-2023-000371	8 Legacies Inc.	SEE Applicant SEE Applicant	1699 1700
	Emerald Eclipse LLC		1700
OCMRETL 2023-001714	Crown and Gavel LLC	SEE Applicant	1701
OCMRETL 2023-001969		CEE Annihana	CONTRACTOR OF THE PARTY OF THE
OCMRETL 2023-000606	Dankley LLC Jason A Stahle	SEE Applicant	1703
OCMRETL 2023-002013		SEE Applicant	1704
OCMRETL 2023-001734	Hayground & Rose LLC	SEE Applicant	1705
OCMRETL 2023-001372	MNS 0928 CORP	SEE Applicant	1706
OCMRETL-2023-001695	Kingston Cannabis LLC	cee v	1707
OCMMICR-2023-000516	Lost Planet LLC	SEE Applicant	1708
OCMRETL-2023-002144	Got Your Six of New York LLC	SEE Applicant	1710
OCMRETL-2023-001199	High Society Cannabis LLC	SEE Applicant	1711
OCMRETL-2023-001264	RSSQ Holding LLC	SEE Applicant	1712
OCMRETL-2023-001275	EDIBLES'N ALL CORPORATION		1713
OCMRETL-2023-001577	THE CLUB ZAZA LLC	SEE Applicant	1714
OCMRETL-2023-001656	Green Comfort Inc.		1715
OCMMICR-2023-000186	TetraHydro Cultivation, LLC		1716
OCMRETL-2023-001347	Garden Bliss LLC	SEE Applicant	1717
OCMRETL-2023-000821	MEDINA SMOKE SHOP INC	Nacharhalas Augus ang dan hana an ang	1718
OCMRETL-2023-001400	Twinn Leaf LLC	SEE Applicant	1719
OCMRETL-2023-002072	Harlem Equity Inc	SEE Applicant	1720
OCMMICR-2023-000085	Grass Roots Wellness NY LLC	SEE Applicant	1721
OCMRETL-2023-002174	MCCO Empire State LLC	SEE Applicant	1723
OCMRETL-2023-001780	Carry-On Cannabis NY LLC	SEE Applicant	1724
OCMMICR-2023-000277	Nickel City Wholesale Garden Supply		1725
OCMRETL-2023-000896	Three Buds, LLC	SEE Applicant	1726
OCMRETL-2023-001459	Buzzy NY, LLC	SEE Applicant	1727
OCMRETL-2023-002097	Cannabis Consortium LLC	SEE Applicant	1728
OCMRETL-2023-001627	Ellenville Cannabis LLC	SEE Applicant	1729
OCMRETL-2023-001020	CANNAGEO INC.	SEE Applicant	1730
OCMRETL-2023-001237	Sweetspot Westchester LLC		1731
OCMRETL-2023-001270	Island 716 Holdings LLC		1732
OCMRETL-2023-001865	Elite Edge Services, Inc	SEE Applicant	1734
OCMRETL-2023-001467	7420 Utrecht LLC		1735
OCMRETL-2023-001141	Leaf Dispo LLC	SEE Applicant	1736
OCMRETL-2023-001434	Cardinal Farms South Inc		1737
OCMMICR-2023-000169	A%N LLC	SEE Applicant	1738
OCMMICR-2023-000252	J.C.MAC LLC	SEE Applicant	1739
OCMRETL-2023-000279	Groovy vibes LLC		1740
OCMRETL-2023-000012	NLDISPO LLC		1743
OCMRETL-2023-001458	SWN Enterprises LLC		1744
OCMMICR-2023-000357	B30F Enterprises, LLC	SEE Applicant	1745
OCMRETL-2023-001069	P.Nuggs LLC	SEE Applicant	1746
OCMRETL-2023-001793	SJ Mindset LLC	SEE Applicant	1747
OCMRETL-2023-001192	Truly Green LLC	SEE Applicant	1748
OCMRETL-2023-001873	The F4 LLC	SEE Applicant	1751
OCMMICR-2023-000558	Joint Resolution LLC	SEE Applicant	1752
OCMRETL-2023-002113	Create Kindness LLC	SEE Applicant	1755
OCMRETL-2023-002025	Cherry Bowls on Top LLC	SEE Applicant	1756
OCMRETL-2023-002125	Yurplegreene Holdings NY LLC	SEE Applicant	1757
OCMRETL-2023-001280	14707 45th LLC	SEE Applicant	1758
		17.47	
OCMRETL-2023-002077	Yurplegreene Holdings NY LLC	SEE Applicant	1759

OCMRETL-2023-000982	Dizzpensary LLC MAMAJUANA LLC	SEE Applicant	1761 1762
OCMMICR-2023-000499		SEE Applicant	
OCMRETL-2023-001381	FUMI Dispensary LLC	SEE Applicant	1763
OCMMICR-2023-000596	Fare Thee Well Farm, Inc.	cer A P	1765
OCMRETL-2023-001753	Empire Ex-Change LLC	SEE Applicant	1766
OCMMICR-2023-000337	Rolling Hills Wellness IIc	SEE Applicant	1767
OCMMICR-2023-000019	Joseph H Sega		1768
OCMRETL-2023-000805	PREET SUPER BAZZAR, CORP.	SEE Applicant	1769
OCMMICR-2023-000597	orrin a ennis	SEE Applicant	1771
OCMRETL-2023-000557	High Society Herbals LLC	SEE Applicant	1773
OCMRETL-2023-002197	Allentown Commercial LLC	SEE Applicant	1775
OCMRETL-2023-001755	Buds R Us LLC	SEE Applicant	1776
OCMRETL-2023-001686	Serenitas Care LLC	SEE Applicant	1777
OCMRETL-2023-001442	AYRA FOODS & BEVERAGES INC	SEE Applicant	1780
OCMRETL-2023-000218	Lake Eire Holdings LLC	SEE Applicant	1781
OCMRETL-2023-002138	CANNABIS HORIZON HOLDINGS	SEE Applicant	1782
OCMRETL-2023-000485	Caffiend LLC	SEE Applicant	1786
OCMRETL-2023-001137	OET INC.	SEE Applicant	1789
OCMRETL-2023-000877	RT 13 CANNABIS NOVELTIES LLC	SEE Applicant	1790
OCMRETL-2023-000163	Gk mart IIc	SEE Applicant	1791
OCMRETL-2023-002156	corporate gift solution inc	WARRY AND CARE TO THE CONTROL OF	1792
OCMRETL-2023-001567	Azzam Properties LLC	SEE Applicant	1794
OCMRETL-2023-000794	420 Glass Company		1795
OCMRETL-2023-001912	PLATINUM CONVENIENCE MART CORP.		1796
OCMRETL-2023-000485	Caffiend LLC	SEE Applicant	1797
OCMMICR-2023-000029	Wayne A Mitchell	SEE Applicant	1798
OCMMICR-2023-000417	ELIZABETH DEMARR	SEE Applicant	1799
OCMRETL-2023-001859	Blackmark LLC	SEE Applicant	1800
OCMRETL-2023-001713	Legal Cannabis LLC	SEE Applicant	1801
OCMMICR-2023-000398	High Community Fire LLC	SEE Applicant	1802
OCMRETL-2023-000010	Sell Vapor Products Inc	SEE Applicant	1803
OCMRETL-2023-000238	LYDIG SUPERMARKET INC	SEE Applicant	1804
OCMRETL-2023-000644	Lemonheadz IIc	SEE Applicant	1805
OCMRETL-2023-002225	The Cannabis Spot Inc.	SEE Applicant	1806
OCMMICR-2023-000230	RHW	SEE Applicant	1807
OCMRETL-2023-000763	Greensite Alternative Solutions Inc	SEE Applicant	1809
OCMRETL-2023-001881	Southern Tier Cannabis Inc.	SEE Applicant	1810
OCMRETL-2023-000961	LIFE LIT CANNABIS LLC	SEE Applicant	1811
OCMRETL-2023-001120	United Cannabis Source, LLC	SEE Applicant	1812
OCMRETL-2023-001013	SHREEJI SMOKE SHOP INC	SEE Applicant	1813
OCMRETL-2023-001964	Open Dove, LLC	SEE Applicant	1814
OCMRETL-2023-001027	KYN 3 INC	SEE Applicant	1817
OCMRETL-2023-001903	I Bud You NY, Inc	SEE Applicant	1818
OCMMICR-2023-000232	Booksmart CC LLC	SEE Applicant	1820
OCMRETL-2023-001987	HerbHub LLC	SEE Applicant	1821
OCMRETL-2023-000430	SMACKED 2 CONVENIENCE CORP		1822
OCMRETL-2023-000440	SEEMA NOREEN	SEE Applicant	1823
OCMRETL-2023-001856	Manifest Manor LLC	SEE Applicant	1824
OCMRETL-2023-001818	ZenZest LLC	SEE Applicant	1825
OCMRETL-2023-000500	The Highline Cannabis, LLC		1826
OCMRETL-2023-001562	456 W 55th St, LLC	SEE Applicant	1827
OCMRETL-2023-001407	3714 34th LLC	SEE Applicant	1829
OCMRETL-2023-000887	GREEN FLOWER WELLNESS 7 LLC	SEE Applicant	1830
OCMRETL-2023-000163	Gk mart Ilc	SEE Applicant	1832
OCMRETL-2023-001618	Wappingers Cannabis LLC	SEE Applicant	1833

OCMRETL-2023-001023	Utica Hemp Oil LLC	SEE Applicant	1834
OCMRETL-2023-000099	Dream Daze LLC	SEE Applicant	1835
OCMRETL-2023-001342	Lifted Growth Industries LLC	SEE Applicant	1836
OCMRETL-2023-001877	Ashley Capraro LLC	SEE Applicant	1837
OCMRETL-2023-001296	NATURAL LEAF INC.	SEE Applicant	1838
OCMMICR-2023-000390	Upstate New York Cannabis and Clone Company, LLC		1840
OCMMICR-2023-000242	Full Spectrum Ag LLC		1841
OCMRETL-2023-002186	MAGIC TREE CANNABIS COMPANY CORPORATION	SEE Applicant	1843
OCMRETL-2023-001510	HERBAL LEAF INC	SEE Applicant	1844
OCMRETL-2023-001374	Sukoon Ventures LLC	SEE Applicant	1845
OCMRETL-2023-001994	COLVARD, LLC	SEE Applicant	1847
OCMRETL-2023-001982	Lolling Hills LLC	SEE Applicant	1848
OCMRETL-2023-001283	KVSSQ Consulting LLC	SEE Applicant	1849
OCMRETL-2023-001906	HF Dispensary LLC		1850
OCMRETL-2023-000308	HEMPHEADS LLC	SEE Applicant	1851
OCMRETL-2023-001514	C&R Project LLC	SEE Applicant	1852
OCMRETL-2023-001470	Green Oasis, LLC		1853
OCMRETL-2023-001170	Village one stop smoke shop inc.	SEE Applicant	1854
OCMRETL-2023-000650	bellerose migrants center inc		1855
OCMMICR-2023-000528	Excelsior Legacy LLC	SEE Applicant	1856
OCMMICR-2023-000005	Twin Acres Estates, Inc.	SEE Applicant	1857
OCMMICR-2023-000031	Good Home N.Y. LLC		1858
OCMRETL-2023-000532	Myrtle Gas Corp		1859
OCMRETL-2023-002071	Best Buds Thirteen LLC	SEE Applicant	1860
OCMRETL-2023-002188	TJMJR LLC		1861
OCMRETL-2023-001174	LEAFLINE EXPRESS LLC	SEE Applicant	1862
OCMRETL-2023-001619	GEORGIA HEIGHTS, LLC	SEE Applicant	1863
OCMMICR-2023-000372	Cubed Roots LLC	SEE Applicant	1864
OCMRETL-2023-000255	HILLSIDE CANNABIS INC.	SEE Applicant	1866
OCMRETL-2023-001587	SWK743 INC.	SEE Applicant	1867
OCMRETL-2023-001000	829 GREENWORLD CONVENIENCE CORP		1868
OCMRETL-2023-001718	Grass Express inc	SEE Applicant	1869
OCMRETL-2023-001317	EHCNYC Holding LLC		1871
OCMRETL-2023-000166	Star Life Retail Group LLC	SEE Applicant	1872
OCMRETL-2023-001705	Friendly Flower 2 Inc	SEE Applicant	1873
OCMRETL-2023-002043	Gift Leaf 676 LLC	SEE Applicant	1874
OCMRETL-2023-002085	Wise Roots Inc.	SEE Applicant	1875
OCMMICR-2023-000374	Chuckleberry Acres LLC		1876
OCMRETL-2023-001721	Royal Beverages LLC	SEE Applicant	1877
OCMRETL-2023-000267	Buoy9 Corp	SEE Applicant	1878
OCMRETL-2023-001487	Best Dispensary Near Me Hamptons LLC	SEE Applicant	1879
OCMRETL-2023-001141	Leaf Dispo LLC	SEE Applicant	1880
OCMRETL-2023-001170	Village one stop smoke shop inc.	SEE Applicant	1883
OCMRETL-2023-001448	DUTCHMEN OF CENTRAL LLC	SEE Applicant	1884
OCMRETL-2023-001990	Project License LLC	SEE Applicant	1885
OCMRETL-2023-001772	JDR CANN LLC	SEE Applicant	1886
OCMRETL-2023-000586	PINE SMOKE SUPPLIES INC		1887
OCMMICR-2023-000530	Hidden City Farms, LLC	SEE Applicant	1889
OCMRETL-2023-001107	5306 Mart, Inc	SEE Applicant	1890
OCMRETL-2023-001063	S & H Buds Inc.	SEE Applicant	1891
OCMRETL-2023-001409	LEAFFIELD, LLC	SEE Applicant	1893
OCMRETL-2023-001403	Statis NY Holdings LLC	SEE Applicant	1894
OCMMICR-2023-001693	Picasso Labs of NY LLC	SEE Applicant	1895
OCMRETL-2023-000307	1004 2 TH LLC	SEE Applicant	1897
OCMRETL-2023-002216	NY Flower Depot LLC	SEE Applicant	1898
OCIVINE 1 L-2023-002200	INT HOWEL DEPOLEC	SEE Applicant	1030

OCMRETL-2023-001432	Gtb2 Enterprise Llc	SEE Applicant	1899
OCMRETL-2023-001124	NPPS Solutions Group, LLC	SEE Applicant	1900
OCMRETL-2023-001010	PRIME TIME CANNABIS LLC	- CONTROL OF THE PARTY OF THE P	1901
OCMRETL-2023-002084	Purebliss Cannabis Solutions, INC	SEE Applicant	1902
OCMRETL-2023-000071	Equity Max Property Management, Inc.,		1903
OCMRETL-2023-001351	LIMITLESS THOUGHTS LLC		1904
OCMRETL-2023-001992	2 Forest Park Lane LLC	SEE Applicant	1905
OCMMICR-2023-000014	Paul's Pottery, LLC		1907
OCMRETL-2023-001670	Fire Escape LLC		1909
OCMRETL-2023-001661	The Goodie Bag, LLC	SEE Applicant	1910
OCMRETL-2023-001523	HIGH CITY CANNABIS LLC	SEE Applicant	1911
OCMMICR-2023-000099	Small Batch Projects, LLC		1912
OCMRETL-2023-000131	Uber Weeds Inc.		1913
OCMRETL-2023-002097	Cannabis Consortium LLC	SEE Applicant	1914
OCMRETL-2023-002069	Amazing 195 LLC	SEE Applicant	1915
OCMRETL-2023-001712	Monticello Cannabis LLC	SEE Applicant	1916
OCMRETL-2023-001262	RSSQ Holding LLC	SEE Applicant	1917
OCMRETL-2023-001803	PVS GROUP USA INC.	SEE Applicant	1918
OCMRETL-2023-001833	BALLI CANN, INC.	SEE Applicant	1919
OCMRETL-2023-001436	10415 Jamaica LLC		1920
OCMRETL-2023-001710	DISPO/BK LLC	SEE Applicant	1921
OCMRETL-2023-000606	Dankley LLC	SEE Applicant	1922
OCMRETL-2023-002038	Notorious Tree NY LLC	SEE Applicant	1923
OCMRETL-2023-001744	Hudson NY Cannabis LLC	SEE Applicant	1925
OCMRETL-2023-002125	Yurplegreene Holdings NY LLC	SEE Applicant	1926
OCMRETL-2023-000177	Cannavanna Buffalo	SEE Applicant	1927
OCMRETL-2023-002183	NY GREEN 21 LLC	SEE Applicant	1928
OCMRETL-2023-000465	Pineapple Xpress LLC	SEE Applicant	1929
OCMRETL-2023-001962	4P Group, LLC	SEE Applicant	1930
OCMRETL-2023-000873	ZAI HOUSING INC.	SEE Applicant	1932
OCMRETL-2023-000421	OLD GLORY BUDZ CO. , LLC	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	1933
OCMRETL-2023-001179	Freedom 35 Cannabis Company LLC		1934
OCMMICR-2023-000462	Allison Maguire	SEE Applicant	1935
OCMRETL-2023-000862	Cannaspace Inc.		1936
OCMRETL-2023-002211	GRAPE STOMPER LLC	SEE Applicant	1938
OCMRETL-2023-000917	Everything Thing Moving Convenience Store LLC	SEE Applicant	1939
OCMRETL-2023-002135	Pure Green Organics LLC	010 (pp.100)	1940
OCMRETL-2023-001050	Annie,Miguel & sons inc.	SEE Applicant	1941
OCMRETL-2023-000199	Blissful Buds LLC	JEE / Ippiloum	1942
OCMRETL-2023-001857	MYRTLE 2 LLC		1943
OCMRETL-2023-001839	DTPFF Enterprises LLC	SEE Applicant	1944
OCMRETL-2023-000669	Nitecap LLC	SEE Applicant	1946
OCMRETL-2023-001995	Four Twenty High LLC	SEE Applicant	1948
OCMMICR-2023-000526	H2Organics Farm LLC	SEE Applicant	1949
OCMRETL-2023-001860	Spring 343 LLC	SEE Applicant	1950
OCMRETL-2023-001800	Green Land Retail LLC	SEE Applicant	1952
OCMMICR-2023-000524	Plant Life & Associates LLC	SEE Applicant	1953
OCMMICR-2023-000324	CannaGlam LLC	SEE Applicant	100000720
		SEE Applicant	1956
OCMRETL 2023-000015	Bloom Brothers NY, INC.	CEE A l'	1958
OCMRETL 2023-001797	Waterfall Breeze, LLC	SEE Applicant	1959
OCMRETL 2023-001076	K-Dish LLC	SEE Applicant	1960
OCMRETL-2023-001435	L A FFOCA LLC	SEE Applicant	1961
OCMMICR-2023-000098	Christopher D Casacci	SEE Applicant	1962
OCMRETL 2023-000765	Empire THC Distributing, LLC	September 1	1963
OCMRETL-2023-001653	Wintergreen Wellness LLC	SEE Applicant	1964

OCMRETL-2023-001123	Cat Rock Holistics LLC	SEE Applicant	1965
OCMMICR-2023-000575	VANDYS HOLDINGS, LLC	SEE Analissant	1967
OCMMICR-2023-000473	Pleasant View Harvest IIc	SEE Applicant	1968
OCMRETL-2023-001941	Urban Vista, LLC	SEE Applicant	1970
OCMRETL-2023-001020	CANNAGEO INC.	SEE Applicant	1971
OCMMICR-2023-000554	Green Heron Farm inc	SEE Applicant	1972
OCMRETL-2023-002018	BWell Holdings NY, Inc.	SEE Applicant	1973
OCMRETL-2023-002101	NY Rochester Group, LLC	SEE Applicant	1974
OCMRETL-2023-002027	Green Comfort Inc.		1976
OCMRETL-2023-000977	Farruggio Holdings II LLC	SEE Applicant	1977
OCMRETL-2023-000812	Cannabis Company of New York LLC	SEE Applicant	1978
OCMMICR-2023-000402	Supernatural Inc.		1979
OCMRETL-2023-000103	Zavier Andrews		1980
OCMRETL-2023-001208	NY ELITE ENTERPRISES 2 INC	SEE Applicant	1982
OCMRETL-2023-001980	i4panyc llc	SEE Applicant	1983
OCMRETL-2023-001514	C&R Project LLC	SEE Applicant	1984
OCMRETL-2023-000180	Bzar Royale, Inc	SEE Applicant	1987
OCMRETL-2023-001208	NY ELITE ENTERPRISES 2 INC	SEE Applicant	1988
OCMRETL-2023-002055	DTPFF Enterprises LLC	SEE Applicant	1989
OCMRETL-2023-001602	Herb-Z LLC	SEE Applicant	1990
OCMRETL-2023-000615	Mariposa Greens LLC	SEE Applicant	1991
OCMRETL-2023-001412	East End Ventures I LLC	SEE Applicant	1992
OCMRETL-2023-001650	Kingston NY Cannabis LLC	SEE Applicant	1993
OCMRETL-2023-001830	North Country Greens IIc	SEE Applicant	1994
OCMMICR-2023-000356	Windmill Botanicals LLC		1995
OCMRETL-2023-001265	HIGHSPEED HERB LLC	SEE Applicant	1996
OCMMICR-2023-000535	Avernic Smoke Shop LLC		1997
OCMRETL-2023-000829	The Dispensary of CNY, Inc.		1998
OCMRETL-2023-002189	Veterans for Cannabis LLC	SEE Applicant	1999
OCMMICR-2023-000072	Ellicottville Tiny Homes, LLC		2000
OCMMICR-2023-000591	sustainable seeds llc		2001
OCMRETL-2023-001756	Cool Sunny, LLC	SEE Applicant	2002
OCMMICR-2023-000350	Rustik 471, LLC	SEE Applicant	2004
OCMRETL-2023-000685	Bud Brothers L.L.C.	SEE Applicant	2006
OCMRETL-2023-001425	Ayra Convenience Inc.	SEE Applicant	2007
OCMMICR-2023-000113	Grateful Valley Farm, LLC	SEE Applicant	2008
OCMRETL-2023-000570	Liberty NY Cannabis, LLC	SEE Applicant	2010
OCMRETL-2023-000243	Cannabisseur Inc.	SEE Applicant	2011
OCMRETL-2023-001873	The F4 LLC	SEE Applicant	2012
OCMRETL-2023-001893	Statis NY Holdings LLC	SEE Applicant	2013
OCMRETL-2023-001244	SELDEN DRIVE-THROUGH CONVENIENCE INC	SEE Applicant	2014
OCMRETL-2023-001846	YK Botanicals LLC	SEE Applicant	2015
OCMMICR-2023-000490	Goldfinch Flora, LLC	SEE Applicant	2016
OCMRETL-2023-000809	Green Leaf Holdings group Ilc	SEE Applicant	2017
OCMMICR-2023-000309	Rosa International Realty LLC	SEE Applicant	2018
OCMRETL-2023-001114	1110 NAMO INC	SEE Applicant	2019
OCMRETL-2023-001114	Special Friends Group LLC	SEE Applicant	2020
OCMRETL-2023-001466	Schedule 1 Cannabis Club LLC	SEE Applicant	2022
OCMMICR-2023-000318	Canna Culta LLC	SEE Applicant	2022
OCMRETL-2023-000318	Unite NY Cannabis LLC		2023
	LakeHouse Cannabis, LLC	SEE Applicant	
OCMRETL 2023-000062		CEE Applicant	2026
OCMRETL-2023-001839	DTPFF Enterprises LLC	SEE Applicant	2027
OCMRETL-2023-001854	Greenbush Collective, LLC	SEE Applicant	2028
OCMRETL-2023-001309	The Farah Haberdashery Inc.	SEE Applicant	2029
OCMRETL-2023-000346	Me Outside The Box LLC	SEE Applicant	2031

OCMRETL-2023-001540	LEO MEDICAL SERVICES PLLC		2032
OCMRETL-2023-001003	Luminare LLC	ere v	2033
OCMRETL-2023-000769	JD Naturals LLC	SEE Applicant	2034
OCMRETL-2023-000098	WNY Cannabis Co LLC	SEE Applicant	2035
OCMRETL-2023-001574	762 8TH AVE 1 INC.	SEE Applicant	2036
OCMRETL-2023-000028	Juanita J Williams	SEE Applicant	2037
OCMMICR-2023-000494	cannagrow labs llc	SEE Applicant	2040
OCMRETL-2023-001766	GREENLEAF CANNABIS, INC.		2041
OCMMICR-2023-000193	Valencia Ag, LLC SJ Mindset LLC	CCC A - 12 - 4	2042
OCMRETL 2023-001770		SEE Applicant	2043
OCMRETL-2023-002086	HiCaliber Consulting LLC	CERTA-II	2044
OCMRETL-2023-001970	MARIAGIOVANNA LLC	SEE Applicant	2045
OCMRETL-2023-000788	HESHAM M KASSIM	SEE Applicant	2046
OCMRETL-2023-001911	Citruccino LLC	SEE Applicant	2047
OCMRETL-2023-001493	Denver Delights Inc		2048
OCMMICR-2023-000157	Blue Mountain Growers, LLC		2049
OCMRETL-2023-000212	CHANCHALA CORP		2050
OCMRETL-2023-002184	Bud Bodega Inc.	SEE Applicant	2051
OCMRETL-2023-001999	Example Spot LLC	SEE Applicant	2052
OCMMICR-2023-000221	Silver Fin Lodge Inc	Maught Modifie, Meader of This fire constitution	2053
OCMRETL-2023-001220	Monty's Group Enterprise LLC	SEE Applicant	2054
OCMRETL-2023-001678	Fields Lightning, LLC	SEE Applicant	2055
OCMRETL-2023-001977	New Amsterdam Alchemy Co LLC	SEE Applicant	2056
OCMMICR-2023-000279	Happy Family Farm Micro LLC	SEE Applicant	2057
OCMRETL-2023-000664	Power Plant Dispensary, LLC	SEE Applicant	2058
OCMRETL-2023-001301	The Higher Path LLC	SEE Applicant	2059
OCMRETL-2023-000688	High Road 518 inc	SEE Applicant	2061
OCMRETL-2023-001117	Ry's Garden Convenience LLC	SEE Applicant	2063
OCMRETL-2023-000370	Mama Smokez inc.	SEE Applicant	2064
OCMRETL-2023-001388	GREEN VALLEY LEAF LLC	SEE Applicant	2065
OCMRETL-2023-001977	New Amsterdam Alchemy Co LLC	SEE Applicant	2066
OCMRETL-2023-000701	3624 164th Street, LLC	SEE Applicant	2067
OCMRETL-2023-000932	SLA Services INC	SEE Applicant	2068
OCMRETL-2023-001322	Omar Ibonnet LLC	SEE Applicant	2069
OCMMICR-2023-000604	Lumiya Inc	SEE Applicant	2070
OCMRETL-2023-001330	720 winton road LLC		2072
OCMMICR-2023-000323	Patrick S Chesney		2073
OCMRETL-2023-000479	HIGH CLASS CONVENIENCE CORPORATION		2074
OCMRETL-2023-001902	Joker City LLC	SEE Applicant	2075
OCMRETL-2023-001316	10613 Northern LLC	SEE Applicant	2076
OCMMICR-2023-000308	alpine agronomy LLC	SEE Applicant	2077
OCMRETL-2023-001215	HIGH CLASS SMOKES INC.	SEE Applicant	2078
OCMRETL-2023-001447	The Smoking Buffalo LLC	SEE Applicant	2080
OCMMICR-2023-000234	Knarich Family Farm LLC	SEE Applicant	2081
OCMMICR-2023-000078	Miguel Berrios	SEE Applicant	2082
OCMRETL-2023-002017	Buds R Us LLC	SEE Applicant	2084
OCMRETL-2023-001334	Free Thinkers LLC	SEE Applicant	2085
OCMRETL-2023-000083	KAY&ZY HOLDINGS LLC	SEE Applicant	2086
OCMRETL-2023-001654	Mikon LLC		2087
OCMRETL-2023-001791	FAN OF THE PLANT LLC	SEE Applicant	2088
OCMRETL-2023-001921	Green of Five Inc.	SEE Applicant	2089
OCMMICR-2023-000271	SEMINOLE SMOKES LLC	SEE Applicant	2091
OCMRETL-2023-000681	SONIRUS ENTERPRISE LLC	SEE Applicant	2092
		17 to 18	
OCMRETL-2023-000416	Animo CBD LLC		2093

OCMRETL-2023-001700	Modern Growth LLC	SEE Applicant	2096
OCMRETL-2023-001103	Leafy NYC II LLC		2098
OCMMICR-2023-000317	IQ CANNABIS-KHUYAY CORP.	SEE Applicant	2099
OCMRETL-2023-000364	Green Leaf Holdings 716 LLC		2100
OCMRETL-2023-001150	SAHKRUTH BEVERAGE INC	SEE Applicant	2101
OCMRETL-2023-001928	GET YO CHRONIC G.Y.C. LLC	SEE Applicant	2102
OCMMICR-2023-000455	A2S Nation, LLC	SEE Applicant	2105
OCMMICR-2023-000404	Mr. Green Thumb Inc.	SEE Applicant	2107
OCMRETL-2023-002125	Yurplegreene Holdings NY LLC	SEE Applicant	2108
OCMMICR-2023-000606	Mark A Jaccom		2110
OCMRETL-2023-001113	OET INC.	SEE Applicant	2111
OCMRETL-2023-002066	Brooklyn Buds Dispensary Inc		2112
OCMRETL-2023-001631	MEDAGREEN CORP.	SEE Applicant	2114
OCMRETL-2023-001896	THE GIVING TREE HOLDINGS LLC	SEE Applicant	2115
OCMRETL-2023-000297	Organic Blooms LLC	SEE Applicant	2116
OCMRETL-2023-000122	Herbal IQ Inc.	SEE Applicant	2117
OCMRETL-2023-002128	MASJLS, LLC	SEE Applicant	2118
OCMRETL-2023-000957	Joseph D Mann		2119
OCMRETL-2023-001728	Hop stock & barrel IV IIc	SEE Applicant	2120
OCMRETL-2023-002072	Harlem Equity Inc	SEE Applicant	2122
OCMRETL-2023-001483	Ryder 26 corp	SEE Applicant	2123
OCMRETL-2023-001146	ONE STOP CARDS & CONVENIENCE INC	SEE Applicant	2124
OCMRETL-2023-000780	On The Move Contracting Services, LLC	SEE Applicant	2125
OCMRETL-2023-001051	Windyhill 312 LLC	SEE Applicant	2126
OCMRETL-2023-001830	North Country Greens IIc	SEE Applicant	2128
OCMRETL-2023-000901	A2B Luxury LLC	SEE Applicant	2129
OCMRETL-2023-000551	WLMC Mainco LLC	SEE Applicant	2130
OCMRETL-2023-001773	Empire Echo, LLC	SEE Applicant	2131
OCMMICR-2023-000214	Ever Upward Labs LLC	SEE Applicant	2132
OCMRETL-2023-000966	The Green Closet Inc.	SEE Applicant	2133
OCMRETL-2023-002085	Wise Roots Inc.	SEE Applicant	2134
OCMRETL-2023-000731	aaban inc	SEE Applicant	2136
OCMRETL-2023-001180	Leo Convenience & More Corp.		2138
OCMRETL-2023-000503	AmerCana LLC		2139
OCMRETL-2023-001405	DIE COLLECTIVE LLC	SEE Applicant	2140
OCMRETL-2023-001953	Spinello Buffalo LLC	•	2141
OCMRETL-2023-002074	Womens United Alliance LLC	SEE Applicant	2143
OCMRETL-2023-001322	Omar Ibonnet LLC	SEE Applicant	2144
OCMRETL-2023-001283	KVSSQ Consulting LLC	SEE Applicant	2145
OCMRETL-2023-002180	Kakes Brands LLC	SEE Applicant	2146
OCMRETL-2023-001327	Empire Park Consulting LLC	SEE Applicant	2148
OCMMICR-2023-000313	Puff Plaza LLC	SEE Applicant	2150
OCMRETL-2023-001672	762 8TH AVE 1 INC.	SEE Applicant	2151
OCMMICR-2023-000614	Green Witch Cannabis LLC	SEE Applicant	2152
OCMMICR-2023-000206	Buffalo Cannabis Company, LLC	SEE Applicant	2153
OCMRETL-2023-000775	Tembler LLC	SEE Applicant	2155
OCMRETL-2023-001461	PRIME TIME CANNABIS II LLC	JEE Applicant	2156
OCMRETL-2023-001460	7420 Utrecht LLC		2157
OCMRETL-2023-001092	SILK LIGHT LLC	SEE Applicant	2158
OCMRETL-2023-001092	SWK743 INC.	SEE Applicant	2159
OCMRETL-2023-001463	Capri Holdings 2 LLC	SEE Applicant	2161
OCMRETL-2023-000194	SMOKELADA WHOLESALE, INC.	SEE Applicant	2162
OCMRETL-2023-000194	Catskill Mountain High LLC	SEE Applicant	2162
OCMMICR-2023-000170	Lucas K Attebery	SEE Applicant	2164
		CEE Appliance	
OCMRETL-2023-001213	Mirae Corp	SEE Applicant	2166

OCMRETL-2023-001815	ZenLeaf LLC	SEE Applicant	2167
OCMRETL-2023-002159	Kornegay & Son LLC	SEE Applicant	2168
OCMRETL-2023-001632	Canna Buddha Corp	SEE Applicant	2169
OCMRETL-2023-002185	Green Rise Inc.	SEE Applicant	2172
OCMRETL-2023-001613	AA 301 W. 45th St Inc.	SEE Applicant	2173
OCMRETL-2023-001069	P.Nuggs LLC	SEE Applicant	2174
OCMRETL-2023-001767	Robin Hood Cannabis LLC	SEE Applicant	2176
OCMRETL-2023-000374	Mid-Town Farm Stand Inc	SEE Applicant	2177
OCMRETL-2023-001339	FUMI Dispensary LLC	SEE Applicant	2178
OCMRETL-2023-001647	Sessco Corp.		2179
OCMRETL-2023-000129	yufeng huang		2180
OCMRETL-2023-001403	BIG MOE'S AUTOMOTIVE REPAIR LLC	SEE Applicant	2181
OCMRETL-2023-001294	SARATOGA VAPOR SHOP, LLC	- Volume (Figure 1) of a Total Object Constraint Systems	2182
OCMMICR-2023-000619	HR Botanicals, LLC		2183
OCMRETL-2023-000646	Liberty NY Cannabis, LLC	SEE Applicant	2184
OCMMICR-2023-000468	The Farm at Old Saratoga Mercantile LLC	SEE Applicant	2186
OCMRETL-2023-001268	NPPS Solutions Group, LLC	SEE Applicant	2187
OCMRETL-2023-000038	Farmers Choice Dispensary LLC		2188
OCMRETL-2023-001208	NY ELITE ENTERPRISES 2 INC	SEE Applicant	2189
OCMRETL-2023-001895	Bubble Buds LLC	SEE Applicant	2190
OCMRETL-2023-001633	4081House, LLC	SEE Applicant	2192
OCMRETL-2023-001463	A & P DISPENSARY CORP	SEE Applicant	2194
OCMRETL-2023-001812	Tranquil Hudson Cannabis Inc.	SEE Applicant	2195
OCMMICR-2023-000563	Mane Man LLC		2196
OCMRETL-2023-000953	Cannaspace Inc.		2197
OCMRETL-2023-001082	Brooklyn High Retail 2 LLC	SEE Applicant	2198
OCMRETL-2023-002121	Momma's Place LLC	SEE Applicant	2199
OCMRETL-2023-001846	YK Botanicals LLC	SEE Applicant	2200
OCMRETL-2023-001973	HerbHub LLC	SEE Applicant	2201
OCMRETL-2023-002213	Organic Leaf Club LLC		2202
OCMRETL-2023-000863	Mark L Cold	SEE Applicant	2204
OCMRETL-2023-001775	Big Leaf 52 LLC		2205
OCMRETL-2023-002077	Yurplegreene Holdings NY LLC	SEE Applicant	2206
OCMRETL-2023-000181	WFV LLC	SEE Applicant	2207
OCMRETL-2023-002191	Green Plan Source, Inc.	JEE Applicant	2210
OCMRETL-2023-001813	NY Retail 1 Inc.	SEE Applicant	2211
OCMRETL-2023-001725	Big Apple Exotics LLC	SEE Applicant	2212
OCMRETL-2023-001731	AKS SMOKECITY CROP	JEE Applicant	2213
OCMRETL-2023-001751	Yurplegreene Holdings NY LLC	SEE Applicant	2214
OCMRETL-2023-001903	The Green Hut, LLC	SEE Applicant	2215
OCMMICR-2023-000365	Fathom Farm LLC	SEE Applicant	2217
OCMRETL-2023-001823	Smiley 370 LLC	SEE Applicant	2218
OCMRETL-2023-001823	BME Holdings of NY LLC	SEE Applicant	2219
OCMRETL-2023-000219	Grass Express inc	SEE Applicant	2222
	Business of the Association of the Association (Association)		
OCMRETL 2023-001945	MamitaJoy LLC	SEE Applicant	2223
OCMRETI 2023-001319	SMOKE SOCIAL 761 INC	SEE Applicant	2226
OCMRETL-2023-002106	Westmere Market, LLC	SEE Applicant	2227
OCMMICR-2023-000222	Verdant Farms LLC	SEE Applicant	2228
OCMRETL-2023-001376	Fire Escape LLC	CFF A Lillian	2229
OCMRETL-2023-001735	HAPPY PLACES, LLC	SEE Applicant	2230
OCMMICR-2023-000434	Zwarte Creek Farms LLC		2231
OCMRETL-2023-000717	FiDi Cannabis Dispensary LLC		2232



Notes

- *Extra Priority Social and Economic Equity applicants for retail dispensary licenses received three chances in the queue.
- **CCTM and Extra Priority applicants for microbusiness licenses received a guaranteed chance in the queue to have their application reviewed.
- ***Adult-Use Conditional Cultivator applicants for the microbusiness license received a guaranteed chance in the queue to have their application reviewed.
- ****The queue does not include applications that have been administratively withdrawn, voided due to multiple reasons, removed due to certain True Party of Interest violations or removed due to technical issues.