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8 SUPERIOR COURT FOR THE STATE OF CALIFORNIA
9 COUNTY OF SAN DIEGO – CENTRAL COURTHOUSE

10
11 SAN DIEGO UNIFIED PORT DISTRICT, a
California public corporation,

12 Petitioner and Plaintiff,

13 v.

14 CALIFORNIA COASTAL COMMISSION, et al.,

15 Defendants and Respondents.

16 _____
17 SUNROAD MARINA PARTNERS, LP, et al.,

18 Real Parties in Interest.
19 _____

No. 37-2015-00034288-CU-WM-CTL

[PROPOSED]
AMICUS CURIAE BRIEF OF
SAN DIEGO PORT TENANTS
ASSOCIATION AND PACIFIC
LEGAL FOUNDATION IN
SUPPORT OF PETITIONER
AND PLAINTIFF SAN DIEGO
UNIFIED PORT DISTRICT

Telephone Appearance

Date: April 7, 2016
Time: 8:30 a.m.
Dept.: C-62
Judge: Hon. Ronald L. Styn
Action Filed: October 9, 2015
Trial Date: [Not Set]

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1 Amici San Diego Port Tenants Association and Pacific Legal Foundation respectfully
2 submit this amicus curiae brief in support of Petitioner and Plaintiff San Diego Unified Port
3 District’s challenge to Defendant and Respondent California Coastal Commission’s denial of the
4 District’s proposed master plan amendment.

5 **INTRODUCTION**

6 The District wishes to amend its master plan. The amendment would replace an existing
7 authorization for a single 500-room hotel on East Harbor Island in San Diego Bay with an
8 authorization for three hotels in the same location that would provide the same total number of
9 rooms. *See* Sherilyn Sarb, *et al.*, Staff Recommendation on San Diego Unified Port District Port
10 Master Plan Amendment No. PMP-6-PSD-14-0003-2 (East Harbor Island Subarea) (July 30, 2015)
11 [hereinafter “Staff Report”], at 9. *See also* Cal. Coastal Comm’n, San Diego Staff, Addendum to
12 Item Th22d, San Diego Unified Port District Port Master Plan Amendment No. PMP-6-PSD-14-
13 0003-2 (East Harbor Island Subarea) (Aug. 11, 2015) [hereinafter “Staff Report Addendum”], at
14 4. The Commission denied the amendment because it wants the District and its lessees to provide
15 more “lower cost” accommodations. In other words, the Commission wants the District to yield
16 to the Commission the power to regulate land use in its jurisdiction, as well as the power to
17 establish hotel room rates through “lower cost” accommodations mandates. *See* Staff Report at
18 21-22. Both of these powers are closely related to the District’s and its tenants’ property interests
19 in the areas to be developed.

20 The Commission’s actions are unconstitutional. The United States and California
21 Constitutions prohibit the taking of private property for public use without just compensation. U.S.
22 Const. amend. V; Cal. Const. art. I, § 19(a). Relevant to the District’s lawsuit, the courts have
23 interpreted these “Takings” Clauses to circumscribe substantially an agency’s authority to demand,
24 in exchange for a permit, an applicant’s forfeiture of a property-related right. *See Koontz v.*
25 *St. Johns River Water Management Dist.*, 133 S. Ct. 2586 (2013); *Nollan v. Cal. Coastal Comm’n*,
26 483 U.S. 825 (1987); *Ehrlich v. City of Culver City*, 12 Cal. 4th 854 (1996). Specifically, an
27 agency may not require, as a condition of approval, that an applicant give up a protected property
28 interest that is unrelated to any impact of the applicant’s project. Such a demand amounts to an

1 | unconstitutional “exaction” of the protected interest. *See Koontz*, 133 S. Ct. at 2596; *Nollan*, 483
2 | U.S. at 837; *Ehrlich*, 12 Cal. 4th at 860.

3 | The Commission’s lower cost accommodations condition is an unconstitutional exaction.
4 | In exchange for approval of the plan amendment, the Commission demands that the District and
5 | its lessees substantially forego their rights to use and develop their fee and leasehold interests.
6 | This significant impingement of their property interests has nothing to do with the proposed plan
7 | amendment. That amendment, which would facilitate the production of market-rate hotel rooms,
8 | neither causes nor contributes to any need for lower cost accommodations. Therefore, the
9 | Commission’s denial of the plan amendment is unconstitutional, and should be overturned.

10 | **LEGAL AND FACTUAL BACKGROUND:**

11 | **THE DOCTRINE OF LAND-USE EXACTIONS AND**
12 | **ITS LIMITATIONS ON LAND-USE REGULATION**

13 | The Fifth Amendment to the United States Constitution, as incorporated through the
14 | Fourteenth Amendment, forbids states and their agencies from taking property without just
15 | compensation. *Tahoe-Sierra Preservation Council, Inc. v. Tahoe Regional Planning Agency*, 535
16 | U.S. 302, 306 n.1 (2002). The California Constitution provides congruent protections. *San Remo*
17 | *Hotel L.P. v. City & County of San Francisco*, 27 Cal. 4th 643, 664 (2002). These protections
18 | impose direct as well as indirect limitations on government power. For example, the government
19 | may not directly condemn an easement without paying compensation. *Kaiser Aetna v. United*
20 | *States*, 444 U.S. 164, 180 (1979) (“And even if the Government physically invades only an
21 | easement in property, it must nonetheless pay just compensation.”). But the government also is
22 | forbidden from indirectly exacting—such as through conditions on land-use approvals—protected
23 | property interests, when the exaction is not reasonably related to mitigating the impacts of the
24 | permitted activity. The seminal decision for this “indirect” limitation on the power of land-use
25 | agencies is *Nollan v. California Coastal Commission*, 483 U.S. 825.

26 | In *Nollan*, the property owner sought a permit to demolish and replace a beach bungalow.
27 | *Nollan*, 483 U.S. at 827-28. The Commission granted the permit but only on the condition that the
28 | property owner dedicate a public easement across his hitherto private beach. *Id.* at 828. The

1 United States Supreme Court ruled that the permit condition was unconstitutional. *See id.* at 837
2 (likening the condition to an “out-and-out plan of extortion” (quoting *J.E.D. Associates, Inc. v.*
3 *Atkinson*, 432 A.2d 12, 14-15 (N.H. 1981))). An agency, the Court allowed, can impose conditions
4 on proposed development that are designed to mitigate the impacts of that development. *Id.* at 836.
5 But the agency may not impose a condition that it could not impose directly, outside the permitting
6 context, if that condition lacks an “essential nexus” to the proposed development’s impacts. *Id.*
7 at 836-37. The absence of any connection between the bungalow replacement and the public
8 access easement rendered the Commission’s condition infirm. *Id.* at 837.

9 In its defense, the Commission argued that the easement condition was necessary to
10 ameliorate the loss of various types of public access *to the beach* resulting from the bungalow
11 replacement. *See id.* at 829 (noting the Commission’s position that, because the project “would
12 cumulatively burden the public’s ability to traverse to and along the shorefront,” the agency “could
13 properly require the Nollans to offset that burden by providing additional lateral access to the
14 public beaches in the form of an easement across their property”). The Court found this argument
15 unconvincing. The proposed easement would not have provided any type of access—visual or
16 otherwise—for those off the beach. Rather, it would have provided access for those *already on*
17 *the beach* to continue to cross the beach in front of the *Nollan* property owner’s home. Hence, the
18 Commission’s condition was directed at remedying the wrong access problem. *See id.* at 838-39
19 (finding no nexus between (i) “a requirement that people already on the public beaches be able to
20 walk across the Nollans’ property” and (ii) any visual, “psychological,” or other barrier for
21 members of the public wishing to access the beach). It therefore lacked an essential nexus and
22 could not be imposed. *Id.* at 841-42.

23 Since *Nollan*, the United States Supreme Court and the California Supreme Court have
24 applied the essential nexus principle to a variety of mitigation conditions, including development
25 fees. *See Koontz*, 133 S. Ct. at 2596; *Dolan v. City of Tigard*, 512 U.S. 374, 394-96 (1994);
26 *Ehrlich*, 12 Cal. 4th at 860. *See generally* Christina M. Martin, *Nollan and Dolan and Koontz—Oh*
27 *My! The Exactions Trilogy Requires Developers to Cover the Full Social Costs of Their Projects*,

28 ///

1 *But No More*, 51 Willamette L. Rev. 39 (2014) (discussing the origins of the essential nexus
2 requirement and its application to a variety of exactions, including fees).

3 **THE CALIFORNIA COASTAL ACT**
4 **AND THE PORT'S REGULATION OF**
5 **DEVELOPMENT ON EAST HARBOR ISLAND**

6 The California Coastal Act of 1976, Pub. Res. Code §§ 30000-30900, comprehensively
7 regulates land use throughout California's coastal zone. *Yost v. Thomas*, 36 Cal. 3d 561, 565
8 (1984). The Act does so through a partnership between state and local government. *See*
9 *McAllister v. Cal. Coastal Comm'n*, 169 Cal. App. 4th 912, 922 (2008). Consistent with that
10 partnership, the Act directs the state's port districts to produce port master plans to govern land use
11 within those portions of their jurisdictions subject to the Coastal Act. *See* Pub. Res. Code § 30711.
12 The Act then gives the Commission the authority to approve or deny the plans. *See id.* § 30714.
13 The Act also allows for amendments to port master plans. *See id.* § 30716.

14 Pursuant to these provisions, in 1980 the District approved and the Commission certified
15 the District's master plan. *See* Staff Report at 5. In 1990, the District approved and the
16 Commission certified an amendment to the master plan. This amendment authorized the
17 construction of one high-end, 500-room hotel on the eastern portion of Harbor Island in San Diego
18 Bay. *See id.* at 7. In 2014, the District submitted another proposed amendment governing the East
19 Harbor Island area. This amendment would maintain the same number of hotel rooms, but would
20 allow them to be constructed in three separate hotels. The amendment also would facilitate the
21 construction of an already planned hotel on East Harbor Island that would produce 175 of the
22 previously approved 500 hotel rooms. *See id.* at 9. Although not presented with a formal land-use
23 permit application, the Commission nevertheless recognized that the plan amendment was
24 necessary to carry out the 175-room hotel development which the District had already approved.
25 *See* Staff Report at 2 ("The subject [port master plan amendment] is project-driven with one of the
26 three possible hotels proposed for development at this time by Sunroad Marina Partners, LP.").

27 The Commission rejected the plan amendment. It relied on Public Resources Code section
28 30213, which directs that "[l]ower cost visitor and recreational facilities shall be . . . , where
feasible, provided." The agency concluded that the proposed amendment did not adequately

1 provide for lower cost accommodations (which the Commission defines as no more than \$106 per
2 night, *see* Staff Report at 22). In the Commission’s view, the proposed plan could be squared with
3 Section 30213 only if the District agreed to the following conditions: (i) reserve an area in East
4 Harbor Island or elsewhere within the District’s jurisdiction for lower cost overnight
5 accommodations; (ii) reserve 125 of the already-approved 500 hotel rooms for lower cost overnight
6 accommodations; and (iii) require that every permit for new hotels in East Harbor Island contain
7 a condition to provide 25% of the proposed rooms as lower cost, or pay an appropriate in-lieu fee.
8 *See* Staff Report at 21-22.

9 **ARGUMENT**

10 **I**

11 **THE COMMISSION’S DENIAL OF THE PORT MASTER**
12 **PLAN AMENDMENT IS UNCONSTITUTIONAL BECAUSE**
13 **THE CREATION OF MARKET-RATE HOTEL ROOMS BEARS**
14 **NO CONNECTION, MUCH LESS AN “ESSENTIAL NEXUS,”**
15 **TO ANY NEED FOR LOWER COST ACCOMMODATIONS**

16 The Commission is constitutionally forbidden from imposing any condition in connection
17 with a land-use approval that lacks an essential nexus to the impacts of the proposed land use. *See*
18 *Nollan*, 483 U.S. at 837. To determine whether a permit condition amounts to an unconstitutional
19 exaction requires a three-part analysis. First, does the condition divest a protected property-related
20 right? *See California Building Industry Association v. City of San Jose*, 61 Cal. 4th 435, 457
21 (2015). Second, could the condition be constitutionally imposed directly, outside the permitting
22 context? *See id.* at 462. Third, does the condition bear an essential nexus to the impacts of the
23 proposed development? *See Bowman v. Cal. Coastal Comm’n*, 230 Cal. App. 4th 1146, 1152
(2014). According to this framework, the Commission’s lower cost accommodations condition
is an unconstitutional exaction.

24 **A. The Commission’s Lower Cost Accommodations Condition Would**
25 **Divest the District and Its Lessees of Protected Property-Related Rights**

26 The District is the owner of the land on which East Harbor Island sits. *See* Harb. & Nav.
27 Code App. 1, § 14 (conveyance to the District of tidelands and submerged lands in San Diego
28 Bay). The developers of the proposed hotels would be lessees of the District. *See* Staff Report at

1 10. Both interests receive substantial protection under the law. *See, e.g., Lucas v. S.C. Coastal*
2 *Council*, 505 U.S. 1003, 1016 n.7 (1992) (observing that a fee interest “is an estate with a rich
3 tradition of protection at common law”); *Tahoe-Sierra Preservation Council*, 535 U.S. at 322
4 (observing that compensation is required for the taking of a leasehold). These interests would be
5 significantly burdened by the Commission’s lower cost accommodations condition. The District
6 would not be able to direct the development of its property consistent with its understanding of the
7 public welfare and its obligations under the public trust doctrine. *Cf. Harb. & Nav. Code App. 1,*
8 *§ 4(a)* (authorizing the district to manage “the tidelands and lands lying under the inland navigable
9 waters of San Diego Bay, and for the promotion of commerce, navigation, fisheries, and recreation
10 thereon”). Developer-lessees would not be able to build the projects that they would prefer. Even
11 worse, the Commission’s condition might render existing or future projects economically
12 infeasible. *See Pet. & Compl. ¶ 132* (the Commission’s demands for more lower cost
13 accommodations resulted in a “*de facto* moratorium on hotel development and served to discourage
14 otherwise interested developers”). Thus, the Commission’s condition would divest the District and
15 its lessees of significant property-related interests.

16 **B. The Commission Could Not Impose Its Lower Cost**
17 **Accommodations Condition Directly on the District**

18 The Commission would not be able to impose its lower cost accommodations condition
19 directly on the District, for two reasons. First, the Coastal Act expressly forbids the Commission
20 to “require that overnight room rentals be fixed at an amount certain for any privately owned and
21 operated hotel, motel, or other similar visitor-serving facility located on either public or private
22 lands.” Pub. Res. Code § 30213. The Commission’s condition violates this prohibition because
23 it requires that a certain percentage of hotel rooms on East Harbor Island “be fixed at an amount
24 certain”—namely, at a “lower cost,” which the Commission pegs at no more than \$106 per night.¹

25 _____
26 ¹ The Commission contends that it is not setting room rates but “is simply identifying the point
27 at which a room rate no longer [would] be considered lower cost.” Staff Report Addendum at 4.
28 That is semantics. Defining a room as “lower cost” is not a mere description. The definition, by
virtue of the Commission’s condition, prohibits the hotel operator from offering the room at a rate

(continued...)

1 Second, the Coastal Act forbids the Commission from imposing any condition or other amendment
2 directly on a port district. *See* Pub. Res. Code § 30714 (“The commission may not modify the plan
3 as submitted as a condition of certification.”); *id.* § 30716(a) (requiring that port master plan
4 amendments be first adopted by a port district before submission to the Commission). Hence,
5 outside the plan amendment process, the Commission would be unable to impose any demand for
6 lower cost accommodations directly on the District.

7 **C. The Commission’s Lower Cost Accommodations Condition Bears**
8 **No Nexus to Any Impact of the Proposed Master Plan Amendment**

9 The Commission’s lower cost accommodations condition is intended to remedy the
10 purported lack of adequate lower cost accommodations in the District’s portion of the coastal zone.
11 *See* Staff Report at 21-22. But the District’s proposal has neither created nor contributed to any
12 such need. East Harbor Island does not currently afford lower cost accommodations, such that the
13 construction of market-rate hotel rooms would end that use. *See* Staff Report at 6. Nor is there,
14 as far as Amici are aware, any pending proposal to develop lower cost accommodations in the area
15 that would compete with market-rate projects. Thus, the construction of market-rate
16 accommodations does not create the need for any lower cost accommodations. *See* Michael
17 Floryan, Comment, *Cracking the Foundation: Highlighting and Criticizing the Shortcomings of*
18 *Mandatory Inclusionary Zoning Practices*, 37 Pepp. L. Rev. 1039, 1071 (2010) (noting the absence
19 of a nexus between the construction of market-rate housing and the creation of affordable housing).
20 *See also* Michelle DaRosa, Comment, *When Are Affordable Housing Exactions an*
21 *Unconstitutional Taking?*, 43 Willamette L. Rev. 453, 474-75 (2007) (observing that conditioning
22 a permit for market-rate units on the provision of affordable units would violate the nexus
23 requirement).

24 It is true that the development of market-rate units in a given location necessarily precludes
25 the construction of “affordable” units in the same location. *See* DaRosa, *supra*, 475-76 (discussing

26
27 ¹ (...continued)
28 that the Commission does not deem “lower cost.” Thus, the “lower cost” designation effectively
fixes a ceiling rate for rooms designated as “lower cost.”

1 the link between market-rate development and the need to preserve areas for sub-market-rate
2 development). That link, however, is present with every development. If such a connection
3 constituted a sufficient “nexus” to impose a mitigation condition, then every development would
4 be subject to a myriad of mitigation conditions or fees. Indeed, under this theory, even a permit
5 for lower cost overnight facilities would require a mitigation condition to provide for open space
6 or other uses favored by the Commission that otherwise could have been preserved on a site. For
7 good reason, that has never been the practice of the Commission or any other land-use agency.²

8 If a real need for lower cost accommodations exists in the San Diego Bay area, then that
9 need is the result of local governments’ zoning policies, independent market decisions that make
10 other uses of land in the coastal zone more profitable, or a combination of these and other factors.
11 Whatever the precise reason for that need, the decision to build market-rate hotel rooms on East
12 Harbor Island neither creates nor contributes to it. In fact, just the opposite. *See* Floryan, *supra*,
13 at 1071 n.193 (“Market-rate production makes affordable housing production possible . . .”). The
14 Commission’s condition is unconstitutional.³

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19 ² Even if it were, it could not justify the Commission’s conditions here, which would require the
20 provision of on-site “lower cost” rooms in combination with market-rate rooms. Staff Report at
21 21-22. Requiring developers to construct such “mixed use” accommodations does not remedy the
loss of land that could have been reserved for strictly “lower cost” uses.

22 ³ During the administrative process, the Commission contended that its decision-making was
23 exempt from any exactions review because the property at issue is owned by a government
24 agency—the District—and the Takings Clauses apply only to “private” property. *See* Staff Report
25 Addendum at 3-4. But it is well established that public property is protected from government
26 expropriation. *See United States v. 50 Acres of Land*, 469 U.S. 24, 31 (1984) (“[T]he reference to
27 ‘private property’ in the Takings Clause . . . [encompasses] the property of state and local
28 governments when it is condemned by the United States [and] the same principles of just
compensation presumptively apply . . .”). *See also Marin Mun. Water Dist. v. City of Mill Valley*,
202 Cal. App. 3d 1161, 1165-66 (1988) (“[A] public entity whose property has been damaged by
another public entity suffers no less a taking merely because of its public entity status. . . . One
public entity should not be allowed to take property belonging to another public entity without
compensation.”). In any event, part of what the Commission’s condition seeks to take is the
private property interests of developers in their leaseholds from the District.

II

**HOLDING THE COMMISSION'S
LOWER COST ACCOMMODATIONS
CONDITION TO BE UNCONSTITUTIONAL WOULD
BE CONSISTENT WITH CALIFORNIA BUILDING
INDUSTRY ASSOCIATION V. CITY OF SAN JOSE**

In *California Building Industry Association v. City of San Jose*, 61 Cal. 4th 435, the California Supreme Court addressed the constitutionality of affordable housing mandates. The City of San Jose enacted an ordinance requiring developers who build 20 or more units of market-rate housing to set aside 15% of those units as “affordable,” or pay an appropriate in-lieu fee. *See id.* at 449-50. The California Building Industry Association challenged the ordinance as a violation of the exactions doctrine, relying on *Nollan* and its federal and California progeny. *See id.* at 456-57. The California Supreme Court, however, rejected the challenge. *See id.* at 443-44. It did so by holding that the City’s affordable housing ordinance should not be analyzed under the exactions cases. *See id.* at 461. Instead, in the Court’s estimation, the ordinance should be analyzed under the very generous standards applicable to traditional land-use regulation. *See id.* at 455-56. Superficially, the Commission’s lower cost accommodations condition appears to parallel the affordable housing ordinance approved in *California Building Industry Association*. But on closer review, the California Supreme Court’s decision is distinguishable in three significant ways.

First, critical to the High Court’s analysis was its analogizing of the City’s affordable housing ordinance to a run-of-the-mill land-use regulation, *see id.* at 461, 466, akin to set-backs or aesthetic controls, *see id.* at 455. That analogy was key because it allowed the Court to characterize the ordinance as a police power regulation subject to a much less demanding standard of review. *See id.* at 461 (“Rather than being an exaction, the ordinance falls within what we have already described as municipalities’ general broad discretion to regulate the use of real property to serve the legitimate interests of the general public and the community at large.”). *Cf. id.* at 455 (“We begin with the well-established principle that under the California Constitution a municipality has broad authority, under its general police power, to regulate the development and use of real property within its jurisdiction to promote the public welfare.”). In contrast to the City of San Jose, the Commission has no general police power. *Compare* Pub. Res. Code § 30330

1 (“The commission . . . shall have the primary responsibility for the implementation of the
2 provisions of [the Coastal Act]”) *with* Cal. Const. art. XI, § 7 (“A county or city may make
3 and enforce within its limits *all* local, police, sanitary, and other ordinances and regulations not in
4 conflict with general laws.”) (emphasis added). Following the 1980 certification of the District’s
5 master plan, the Commission’s already limited authority over the Port was reduced still further.
6 *See* Pub. Res. Code § 30715(a) (“After a port master plan . . . has been certified, the permit
7 authority of the commission . . . shall no longer be exercised by the commission over any new
8 development contained in the certified plan . . . and shall at that time be delegated to the
9 appropriate port governing body”). Hence, the High Court’s reliance on the substantial
10 regulatory authority of municipalities to uphold San Jose’s affordable housing ordinance would
11 not carry over to a similar analysis of the Commission’s lower cost accommodations condition.

12 Second, the High Court’s analysis also depended in part on its view that the City’s
13 affordable housing ordinance was akin to a typical price control. *See Cal. Bldg. Indus. Ass’n*, 61
14 Cal. 4th at 463-64. Because price controls generally can be imposed directly without any
15 conditions, the Court concluded that San Jose’s affordable housing ordinance—as a “conditional”
16 price control regulation—could not constitute an exaction. *See id.* at 465. In sharp contrast here,
17 the Commission could *not* impose its lower cost accommodations condition directly. As
18 previously noted, such a direct imposition would violate the Coastal Act’s prohibition on
19 Commission room rate fixing. *See* Pub. Res. Code § 30213. It also would violate the Act’s
20 prohibition on the Commission directly amending a certified master plan. *See id.* §§ 30714,
21 30716(a). Thus, on this critical score as well, an analogy drawn between the Commission’s lower
22 cost accommodations condition and the City of San Jose’s ordinance would fail.

23 Third, the High Court emphasized that the City’s affordable housing ordinance would not,
24 based on the record before it, result in developers having to subsidize affordable housing for
25 others. *See Cal. Bldg. Indus. Ass’n*, 61 Cal. 4th at 466 n.14. *See also id.* at 487 (Chin, J.,
26 concurring) (suggesting that an affordable housing ordinance that required developers “to provide
27 subsidized housing would appear to be an exaction”). The ordinance would not necessarily
28 result in impermissible subsidization, the Court reasoned, because the ordinance provided a

1 potentially valuable credits to developers who complied, *e.g.*, “a density bonus, a reduction in
2 parking requirements, and potential financial subsidies.” *Id.* at 466 (majority op.). Unlike the
3 City’s ordinance, the Commission’s condition would provide *no* benefits to the Port or to potential
4 hotel developers in exchange for compliance with its lower cost accommodations
5 demands.⁴ *See* Staff Report at 21-22. That the Commission’s actions here have resulted in a
6 de facto building moratorium and have discouraged potential developers, *see* Compl. & Pet. ¶ 132,
7 confirms that the Commission’s condition would result in impermissible developer subsidization
8 of lower cost accommodations.

9 In light of these significant differences, the High Court’s decision in *California Building*
10 *Industry Association* upholding San Jose’s affordable housing ordinance is no obstacle to a
11 determination that the Commission’s lower cost accommodations condition is unconstitutional.

12 **CONCLUSION**

13 Making the coast accessible to people of all economic means is a worthy goal. And the
14 need for lower cost accommodations to achieve that goal can be extraordinary. But
15 “[e]xtraordinary conditions do not create or enlarge constitutional power.” *A.L.A. Schechter*
16 *Poultry Corp. v. United States*, 295 U.S. 495, 528 (1935). The Commission’s denial of the
17 District’s master plan amendment should be reversed.

18 DATED: March 24, 2016.

19 Respectfully submitted,

20 
21 DAMIEN M. SCHIFF

22 Attorney for Amici Curiae
23 San Diego Port Tenants Association
24 and the Pacific Legal Foundation

25 ⁴ It is no answer to say that the benefit would be the permit to build. Every exactions case
26 presupposes that a permit is available. *See Nollan*, 483 U.S. at 834 (“Given, then, that requiring
27 uncompensated conveyance of the easement outright would violate the Fourteenth Amendment,
28 the question becomes whether requiring it to be conveyed as a condition for issuing a land-use
permit alters the outcome.”). The question is whether the conditions on that permit are
constitutionally permissible. Thus, if the benefits that flowed from the permit itself were sufficient
to defeat an exactions claim, no such claim could ever be made.

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DECLARATION OF SERVICE BY MAIL

I, Karen Gould, declare as follows:

I am a resident of the State of California, residing or employed in Sacramento, California.

I am over the age of 18 years and am not a party to the above-entitled action.

My business address is 930 G Street, Sacramento, California 95814.

On March 24, 2016, true copies of [PROPOSED] AMICUS CURIAE BRIEF OF SAN DIEGO PORT TENANTS ASSOCIATION AND PACIFIC LEGAL FOUNDATION IN SUPPORT OF PETITIONER AND PLAINTIFF SAN DIEGO UNIFIED PORT DISTRICT were placed in envelopes addressed to:

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I declare under penalty of perjury that the foregoing is true and correct and that this declaration was executed this 24th day of March, 2016, at Sacramento, California.


KAREN GOULD

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Kiren Mathews

From: Karen Gould
Sent: Thursday, March 24, 2016 12:55 PM
To: EDM
Subject: FW: eService Alert! Case No. 37-2015-00034288-CU-WM-CTL. Notice of App and Ex Parte Application for Leave to File Amicus Curiae Brief

Here are the documents as the Court received them. My apologies but could we make sure these version get into LaserFisch to avoid any confusion in the future.

Thank you!!
Karen

From: eservice@onelegal.com [mailto:eservice@onelegal.com]
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To: Damien M. Schiff <dms@pacificlegal.org>
Subject: eService Alert! Case No. 37-2015-00034288-CU-WM-CTL. Notice of App and Ex Parte Application for Leave to File Amicus Curiae Brief

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Submitted By: Damien Schiff Submitted On: Thu, Mar 24, 2016

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Court: Superior Court of California, San Diego County Case No.: 37-2015-00034288-CU-WM-CTL Case Title: San Diego Unified Port District vs The California Coastal Commission [IMAGED]

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DOCUMENTS SUMMARY

Notice of App and Ex Parte Application for Leave to File Amicus Curiae Brief Declaration of DMS re Notice of Ex Parte Application for Order Declaration of TE re Notice of Ex Parte Application for Order [Proposed] Amicus Curiae Brief [Proposed] Order Granting Leave tro File Amicus Curiae Brief

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